National Register of Historic Places Inventory—Nomination Form

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received MAY 1 1 1982	
date entered	Pro la

See instructions in How to	Complete National Register Forms
Type all entries—complete	applicable sections

1. Name

historic Yankton Hist	oric Commercial Dist	rict	1 K 4 K
and/or common N/A			
	ly bounded by	2 rid, 4th, R	ne and Brondway
street & number 3rd St. betw Br	oadway and Pine, Walr	ut betw 4th and 2n	dnvA
city, town Yankton	N/A vicinity of	congressional district	First
state South Dakota c	ode ⁴⁶ county	Yankton	code 135
3. Classification			
Category Ownership X district public building(s) private structure X both site Public Acquisition object In process N/A being considered	Status X occupied unoccupied work in progress Accessible X yes: restricted X yes: unrestricted no	Present Use agriculture X_commercial educational X_entertainment X_government industrial military	 museum park private residence religious scientific transportation other:
4. Owner of Prop	erty	un fan Gere	1. 121.1
name multiple, see contin	uation sheet	ી વ્યુકાર ક	- 4 N.
street & number			¹ .5. (33/2*
city, town	vicinity of	state	
5. Location of Le	gal Description	on	
courthouse, registry of deeds, etc. _{Re} street & number West Third an	gister of Deeds, Yank d Broadway	ton County Courtho	use
sity, town Yankton		state	South Dakota
6. Representation	n in Existing	Surveys	
itle Downtown Yankton Historic	Survey has this pro	pperty been determined el	see inventory list legible? <u>X</u> yes <u>x</u> no
late Fall 1979- Fall 1980		federal sta	te county local
depository for survey records Histo	ric Yankton Inc.		
city, town Yankton		state	South Dakota

Description

Condition

Cor	dition		Ch	eck one
	excellent	deteriorated		unaltered
Х	good	ruins	х	altered
Х	fair	unexposed		

Check one

____X_original site

date see individual site descriptions X moved

Describe the present and original (if known) physical appearance

Description of District

The city of Yankton is located along the banks of the Missouri River in the flood plain of the confluence of the James and Missouri Rivers. Presently, the shape of the city is a large rectangular grid. The downtown commercial area is set off by its opposing orientation of structures and the enlargement of the five principal north-south streets in a two block area between Second and Fourth Streets. Two of these streets, Walnut and Broadway, are boulevards.

The commercial district is composed primarily of two and three- story commercial and governmental buildings, constructed betweeen 1869 and 1920. There are twenty landmark structures in the district. Of these, the majority are in a rusticated, Romanesque style (7); others include Italianate features (3), found commonly throughout the contributing structures as well. Oueen Anne embellishments are found on several buildings (2) and Art Deco marks a reworked front facade (1). Two structures are major institutional build-ings done in the classical or Georgian Revival modes. Three landmark buildings are modest frame structures with pressed metal fronts covering two of them. The remaining structures in the contributing and fabric categories are brick and frame, and are more modest versions of the Italianate and Romanesque styles. A number have been covered over in the 1950s-1960s era with pressed brick or metal fronts. Historic Yankton Inc. has been responsible for recent storefront restoration work on several buildings.

The peak years of building in the district were 1890 to 1910. Of the landmark structures, half were erected at this time. Today, the architectural core of the district is the intersection of Walnut and Third, with the major concentration of landmark structures on the 300 block of Walnut and the 200 block of West Third.

The Survey Process

The survey of the Yankton commercial area began in September of 1979: the survey committee was chaired by Caroline B. Steele. Initial work consisted of researching the tax record file in the office of the Yankton Director of Assessments, which was completed by Caroline Steele. She was assisted by Will Lyons, a local Boy Scout seeking to complete his Eagle Scout badge. Tom Steinbach and Sara Aasland also assisted in the early stages of the survey, gathering information on the age, ownership, use, and construction of the buildings located in the area. The perimeters of the nominated district were decided by the Board of Directors of Historic Yankton Inc. and staff members of the Historical Preservation Center. Focused on the core of the historic and architectural landmarks, the district is bounded on the west by Highway 81 and on the north by Highway 50, both of which have acted as boundaries of the commercial area throughout Yankton's history.

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Yankton Historic Commercial District

Continuation sheet	ter	n number 2 & 4	Page
Site Number	Name of Site and Location	Site Number	Name of Site and Location
Landmark Sites	5		
1	Yankton County Courthouse West Third and Broadway	72	O'Malley's 204 West Third
11	Treasure Chest 209 West Third	75	Russo's Restaurant 241 West Third
38	John Deere Building 213 East Third	81	Dawn's Fabric Shop 300 West Third
39	Gurney Hotel East Third and Capitol	86	Bob's Photgraphy 306 West Third
46	Walnut Tavern 102 West Third	88	Menke Building 312-316 West Third
55	Dakota Territory Sewing Center 120 West Third	98	Midwest Industries 200 Walnut
56	Nacke Jewelry 122 West Third		
61	Dakota Theatre 328 Walnut		
63	Telephone Building 334 Walnut		
64	US Post Office 321 Walnut		
65	Yankton Daily Press and Dakotan 315 Walnut		
69	Ranch House Varvel Building 309 Walnut		
70	Wilcox Building 200 West Third		
71	Dinner Bell 202 West Third		

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Continuation shee	t	Item number 2 & 4	Page 2
Site Number	Name of Site and Location	Site Number	Name of Site and Location
Contributing	Sites		
5	Hatch Furniture Reetz Building 221 West Third	34	Nyberg, DDS (Office) 201 East Third
6	Kate's 219 West Third	35	United Clothing 203 East Third
7	Karl's Music 217 West Third	36	Fitzgerald's Potato Chips 205 East Third
8	The Pantry 215 West Third	37	Lindsay Water Conditioning 209-211 East Third
9	Don's Super Saver 213 West Third	44	Vacant 104 East Third
10	Castle Coombe 211 West Third	45-A	Go-Inn Cafe 102 East Third
16	Fantel Bros. Dept. Store 121 West Third	45-B	Boomers Lounge 100 East Third
19	Doyle Building 11 West Third	50-A	Sandy's Crafts 108 West Third
20	Rexall Drugs 109 West Third	50-B	Fountain of Beauty 110 West Third
24	Hatch Furniture 109 East Third	51	Johnson's Shoes 112 West Third
29	Warehouse	52	Barber Shop - The Pawnshop (Final Touch
	227 Capital		114 West Third
30	Young-Yankton Auto Electric 218 Capital	53	Daylight Donuts 116 West Third
31	Building 220 Capital	67	Vacant 313 Walnut
32	Vacant 222 Capital	68	Offices 311 Walnut

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Site Number Name of Site and Location

Contributing Sites cont'd

76	Wards 216 West Third
77	Fox Jewelry 218 West Third
78	Dr. Shindler 220 West Third
79	Diamond Shoe 222 West Third
82	Heating with Wood Inc. 309 Cedar
92	Office 308 Broadway
93	Ludwig Agency 310 Broadway
94	Building 214 Walnut
95	Mollet 212 Walnut

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Continuation sheet		Item number 2 & 4	Page 4
Site Number	Name of Site and Location	Site Number	Name of Site and Location
Fabric			
2	Goetz Law Firm Offices 311 West Third	49	Style Shop 106 West Third
17	Globe 117-119 West Third	54	Hanny's Mens Wear 118 West Third
18	Coast-to-Coast 113-115 West Third	57	Smith Insurance 308 Walnut
21	Shriver's Dept. Store 103 West Third	58	Moose Lodge 310 Walnut
22	Shriver's Dept. Store 101 West Third	59	Office Building 314 Walnut
23	Modern Body Shop 212 Douglas	60	Doyle, Dierle, Porter, & Kennedy 322 Walnut
25	Hatch's Furniture 109 East Third (annex)	62	Royal Athletic Company 334 Walnut
26	Pied Piper 111 East Third	66	Yankton Daily Press and Dakotan 315 1/2 Walnut (annex)
27-28	Furniture Gallery East Third (address should be	73	Homestead and Meredith Jewelry 208 and 206 West third
	between 113 and 119)	80	Scoblic Stationers 224 West Third
33	Dakota Sheet Metal 228 Capital	83	Building 311 Cedar
40	Department of Social Services 114-116 East Third	es 84	Northwestern Public Service 313 Cedar
41	Bottle Shop 112 East Third	91	Title Company
47	Step Ahead 102 West Third	96	306 Broadway Knutson Western Wear
48	Hogan's Shoe Store Inc. 104 West Third	97	208 Walnut Sears 206 Walnut

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Item number

2 & 4

Yankton Historic Commercial District Continuation sheet For HCRS use only received date entered Page 5

Site Number Name of Site and Location Intrusions 3 American State Bank 225 Cedar American State Bank 4 225 Cedar 12 Gambles. 205 West Third 13 Gambles 205 West Third 14 First Dakota National Bank 210 West Third 15 First Dakota National Bank 201 West Third 42 Cock-a-Too Bar 110 West Third 43 Llama Room 106 East Third 74 Yankton Savings and Loan 210 West Third Robbie's Bar 85 304 West Third Modern Furniture 87 308 West Third 89 Warehouse to the rear of 312-316 West Third 90 K & D Laundromat

300 Broadway

Continuation sheet

United States Department of the Interior Heritage Conservation and Recreation Service

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Yankton Historic Commercial District Yankton, SD date entered 1 Page

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Item number

Total Number of Owners		92
Total Number of Objections Owners Objecting Owners Withdrawing Objection	46 10	36
Waivers		10

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After the field work was completed, Herb Dawson, the Project Coordinator of the Downtown Restoration Project of Historic Yankton, Inc., categorized the buildings within the proposed district as either landmark, contributing, fabric or intrusion. A member of Historic Yankton, Inc., was then assigned to gather further historical and legal information on each landmark building. The participants included Dorothy Jencks, Caroline B. Steele, Karen Harmelink, Sara Aasland, Lois Varvel, Leta Levinger, Paula Kapitan, Renee Doyle, Jim Abbott, Jim Means, Tom Steinbach and Herb Dawson. Additional sources of information included the microfilm records of early editions of the Yankton Daily Press & Dakotan at the Yankton Public Library, the Centennial Edition of the Yankton Daily Press & Dakotan, June 13, 1961, Harkcom's <u>History of Yankton</u>, <u>1859-1879</u>, and <u>Yankton</u>: <u>A Pioneer Past</u> by Robert Karolevitz, which were supplemented with interviews with the decendents of early pioneers and relatives and friends of original owners of buildings, as well as present building owners and occupants. In some cases, records in the office of the Yankton County Register of Deeds were researched and abstracts of properties were reviewed for further information.

Justification of Boundaries

The district comprises the late 19th and 20th century commercial core of the city. Originally sited along the river in order to service steamboat traffic, the commercial district began moving northward onto high land after c. 1870. It assumed its present shape by 1890.

The late 19th and early 20th century structures, which comprise the core of the district are centered on 3rd and Walnut Streets. Although commercial structures are found on the cross streets of Capitol, Douglas, Broadway and Cedar, only Walnut retains a sufficient density of period sites to constitute a crossarm in the district.

Fourth Street forms the northern boundary of both the commercial area and the district. Structures north of Fourth are domestic. Second Street forms the southern boundary and likewise marks the transition here between commercial and industrial buildings. The eastern edge of the district is demarcated by a change in architectural style and period, rather than function. The John Deere building is the last c. 1900 structure, which is almost surrounded by c. 1930's art deco structures. On the western edge, Broadway constitutes the border of commercial area. The street FHR-8-300A (11/78) UNITED STATES DEPARTMENT OF THE INTERIOR HERITAGE CONSERVATION AND RECREATION SERVICE

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itself was not included as it is a boulevard and larger in scale than the other streets. In addition, it has suffered from the loss of buildings. Interestingly, while Third Street structures face onto Third, those located along Second and Fourth are oriented to the north-south streets, such as Walnut. Third is the only eastwest street in the historic core of the city to have structures oriented toward it.

The Yankton Historic Commercial District is anchored by landmark structures, which are themselves, eligible for listing on the Register. At the west end of Third is the courthouse, on the north edge are the post office and telephone buildings, at the eastern boundary are the Gu rney Hotel and John Deere buildings, and along the southern rim is the Schwenk Brewery. The alleyways behind the buildings facing onto Third and Walnut constitute the legal boundaries in most cases.

8. Significance

Period prehistoric 1400–1499 1500–1599 1600–1699 1700–1799 X 1800–1899 X 1900–	Areas of Significance—C archeology-prehistoric archeology-historic agriculture X architecture art Commerce communications	heck and justify below community planning conservation economics education engineering exploration/settlement industry invention	Iandscape architecture Iaw Iiterature military music philosophy X politics/government	religion science sculpture social/ humanitarian theater transportation other (specify)

see sites

Specific dates

Builder/Architect

Statement of Significance (in one paragraph)

Significant in the areas of architecture, commerce, and politics and government, the Yankton Historic Commercial District is a well preserved example of an 1870s to 1920 era commercial center. As one of the earliest communities in the state, and the first to achieve economic and political importance, Yankton represents a unique period of early and successful commercial history.

In 1858 Yankton was surveyed and platted by the Yankton Land and Town Company and a year later, settlement began. Sited along the Missouri River and near the mouth of the James, Yankton became the port of entry for many settlers into the Dakota Territory. Soon it became a key shipping town. The foundation for its wealth was established by 1862, when it became the territorial capitol. But, its major economic boom period came after 1861 when the Montana and Idaho gold rush opened the west. This was followed by the Homestead Act of 1862 and military encounters with Indians in the West River area, which promoted the river port of Yankton into the leading commercial town of the territory. A second major boom came after 1874 when the Black Hills were opened for homestaking and Yankton became the supply post for the eager speculators. The commerical area, which was oriented first to the river, began spreading northward onto higher ground in the 1870s. The first one-story frame buildings appeared along Third Street. In 1881 the Missouri River flooded. When the waters receded, new commercial buildings were erected upon the banks, on Third, Broadway, Walnut and Douglas Streets. By the mid-1880s to 1890s, Yankton was experiencing a building boom in the downtown area.

However, while Yankton was riding the crest of commercial prosperity in the '80s and 90s, this era also contained the events which would lead to its eclipse. In 1883 the territorial capitol was moved to Bismark, and railroads helped to make Sioux Falls the preeminent commercial town in the territory. By 1900 Yankton no longer was the leading city in the state. Yet its growth continued steadily into the 1920s, but with no major "boom" cycle.

The downtown Yankton Commercial District is unique in the state because of the number of early commercial structures and the lack of later, major growth which would have effected changes. New structures of differing style, scale and landscaping features were confined, for the most part, outside the district along East Third, Capitol and Douglas Streets. While many small towns in the state retain early, one-story, commercial buildings, few have districts which combine them with major examples of large scale, urban architecture. Conversely, while larger cities have compact commercial centers, few have managed to retain their earliest

9.		liographical			Abe-lak leantill
McCor	mack, Richard J. Stickney, S.D.:	Yankton: <u>A Pione</u> , ed. <u>Yankton</u> <u>Count</u> Argus Printers, 19 on County Courthouse	y in Dakota T 61.		Plains Press, 1972. nnial Year, 1861-1961.
10.	Geograp	hical Data			
Quadra	ge of nominated prope angle name <u>Gavins</u> leferences	rty19 Point_Dam, Neb	S. Dak.	Quadrang	le scale _1:24_000
A 1		4 ₁ 74 ₁ 88 ₁ 4 ₁ 0 Northing	B 1 4 Zone	6 3 1 7 5 0 Easting	4 ₁ 74 ₁ 88 <u>8</u> 510 Northing
c [_1_ E [G [4 6 311 71415		Р <u>114</u> F <u></u> H <u></u>		
Verba	I boundary descript	ion and justification			1.00 M (S *
See	map with scale.	$eti^{\pm} = e^{-i \sqrt{2} t}$	da		$(1^{n+1})^{n+1} (S_{n}^{n+1}, S_{n}^{n+1}) (S_$
List a	Il states and counti	es for properties overla	pping state or c	ounty boundaries	
state	N/A	code	county		code
state		code	county	**	code
name/t	itle Herb Dawson	, technical editing ankton Inc.		Universit	<u>l Preservation Center</u> y of South Dakota n, SD 57069 605-677-5313
street &	& number 111 1/	2 West Third	t	elephone 605-66	5-7547
city or	town Yankton		S	tate South Da	kota
12.	State Hi	storic Prese	rvation	Officer C	ertification
The ev	aluated significance of	f this property within the st	ate is:		
665), I I accord	hereby nominate this p	state	National Register	r and certify that it h vation and Recreatio	as been evaluated
	11 - Kent (17 - 17 - 17 - 17 - 17 - 17 - 17 - 17	e of Cultural Prese		-1	
w.	ICRS use only	s property is included in the Bratham		date r date	6.23.82
Attes	t:			date	
Chief	of Registration				

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Yankton Historic Commercial District Landmark Structures, description and significance

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SITE NUMBER 11

Treasure Chest 209 West Third

History

Mills and Purdy moved this building from the riverside district onto Third Street prior to 1869. When they refaced the structure at a later date, the metal front was marked with an "1869" date. Originally known as the Brecht Drug Store, it was the first pharmacy in the Dakota Territory. Dr. Brecht died in 1913 and the business was run by his son until 1957.

Description

An early frame commercial building with gable roof and parapet front, the Treasure Chest has a pressed metal front. One bay on the altered first floor and three on the second, the structure's most striking feature is its highly decorated facade composed of columns, swags, modillions, and floral motif designs. A smaller panel remains visible on the first floor.

Significance: architecture, business, early settlement

One of the rare surviving buildings from the first riverside commercial district, this structure was moved to this site in the 1860's. A common phenomenon in South Dakota commercial districts, this small frame building was later refaced with this fine, exhuberant pressed metal facade. The 1869 date on the facade refers to the establishment of the Brecht Drug Store; the building remained in use as a drugstore for many years. An early, famous local radio station, WNAX, had its studios here. Despite changes along the first floor, this structure is a rare and excellent example of 1860's commercial architecture.

SITE NUMBER 38

John Deere Building 213 East Third

History

Originally used as a woolen mill and located at Second and Douglas, the building was moved to its present location in c. 1907. It became a carriage shop for P. J. Nyberg

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and Sons, who sold Studebaker wagons. The now demolished east end of the building served as a blacksmith shop. In the 1960's, Baggs and Tamisiea Company added a steel building to the rear. Froheich and Hanson sold farm machinery here in the 1920's and in the 1940's the business was assumed by Baggs and Tamisiea.

Description

Two-and-one-half stories in height, two, four, and three bays across the front floors and nine bays across the side, this frame building is sheathed in metal pressed into a rusticated stone block pattern. Gable-end entrance, with a parapet front, the second-story windows have molded metal pediments, while the remaining windows have horizontal, slightly molded lintels. A molded cornice and decorated pressed metal gable complete the building. In c. 1950s, green and yellow mapes panels were added to the reworked first floor. The entire structure was painted John Deere's trademark colors of green and yellow.

Significance: architecture, (agriculture) business

Another fine example of a commercial building with a pressed metal "skin" is the John Deere building. A common type found in small towns or on the periphery of commercial areas, the structure bears the color trademark of the company in its green and yellow paint and mapes panel tile front. The metal work has been extended around the building to give a finished appearance with three-dimensional molded cornice and hold molds.

SITE NUMBER 46

Walnut Tavern 100 West Third

History

Built in 1877 for Sylvester C. Fargo, the building was rented to Dudley and Hawley, hardware merchants. It passed to D. D. Gross, who operated the business until 1937. Walnut Tavern opened in 1937. One of four identical "block" buildings.

Description

One of four identical structures in a block, this remaining section is a two-story brick structure, three bays across the front, nine bays across the side. A molded metal cornice decorates two sides of the building and molded brick hood molds surround the windows. The front facade has pressed metal acanthus leaf motifs on hood molds and cornice. The front first floor has been altered, while the graphics on the blank side enliven Douglas Street.

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Significance: Architecture, business

The last remaining structure in the Fargo block is the Walnut Tavern building erected in 1877. An elegant Italianate structure with acanthus leaf details in the hood molds, the Walnut Tavern is the only example of an early, two-story, block front building in the district.

SITE NUMBER 55 - 56

Dakota Territory Sewing Center 120 West Third

History

J.B.S. Todd purchased the property in 1868; Farmers and Merchants State Bank erected this building in 1920. Later uses of the building include a bar and clothing store.

Description

This two-story commercial building has an L-shape and is built of light brown brick. Six bays on the front and five bays on the side, the bays are marked by pilasters or groupings of windows. A Prairie School influence is evident in the square massing of the building, in the projecting beltcourse and cornice, in the decorative features around the entrance, and in the treatment of the pilasters. The trimwork is cast concrete. Alterations have been made to the first floor and second-story windows.

Significance: Architecture, business.

The single example of the Prairie School in downtown Yankton, this late, restrained example retains a strong sense of balanced composition despite its alterations. It acts as one of the architectural anchors for the major intersection in the district.

SITE NUMBER 61

Dakota Theatre 328 Walnut

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History

Built by Dr. D.W. Rudgers, eye, ear and nose specialist, in c. 1900, the theatre had as its first leasee, Maurice W. Jencks of the Hess Theatre. In the 1922-1927 era, manager Oscar Johnson, changed the name to Dakota Theatre. During the management of Bill Tammen, from 1941 to 1959, the theatre was given a new front.

Description

The three-story building is constructed of brick and Sioux Falls granite. Presently the facade is made of porcelain enameled panels and burnished metal done in bright deco colors. The panels are laid in a diagonal, and the cornice is curved metal. The third floor was once used for dances.

Significance: architecture, theatre

Opening with the performances of the Andrews Opera Company, the Dakota Theatre was known in its early years as the Rudgers Opera House. In 1922, WNAX, the famous Yankton radio station, broadcast its second concert from the Hess. The town's major theatre, the Dakota is one of the outstanding art deco theatre facades in South Dakota and remains virtually unchanged.

SITE NUMBER 63

Telephone Building 334 Walnut

History

Built in 1908 for Northwestern Bell, this structure had additions built to the rear in 1931, 1954, and 1969. Vacated in 1972, the structure is now used by the Royal Athletic Company.

Description

This brick structure is a one-story building placed on a half-story basement demarcated with a concrete water table and string course, faced in a decorative yellow-orange burnt brick, known locally as Yankton brick; the telephone building is three bays on the front facade. Capped with a cement pediment and acanthus leaf, the cornice bears a 1908 date stone. The door and windows have been altered. The brass plaque reading "Telephone Building" remains intact.

Significance: architecture, communications, business

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Many small towns retain their early telephone buildings, which are often pleasant and architecturally witty, small scale structures. This building was built to the scale of the mid-nineteenth century Yankton commercial buildings. It emphasizes its distinct function both through the simplicity and boldness of its design and through the use of the striking, decorative brick commonly found in foundations and industrial structures in southeastern South Dakota.

SITE NUMBER 64

U.S. Post Office Fourth and Walnut Streets

History

The site of Yankton's first school building in 1866, this lot was turned over to the post office, which erected this structure in 1905.

Description

Constructed of light gray granite, this Classical Revival building is five bays on the front and three accoss the sides. Rectangular in shape and two stories in height, it is surmounted with a balestrade and punctuated with large carved eagle over the central bay. The center three bays project slightly. A new, cement block extension has been added to the south and rear facades.

Significance: architecture, government

While many governmental buildings adopted the Classical Revival, palace style in the early years of the 20th century, not all were as successfully designed as the Yankton post office. This is a finely balanced composition of solids and voids, and the surface is enlivened by its highly three-dimensional molding of the basic rectangular block. The regularity and angular quality of the building contrasts well with the animated, carved eagle over the center bay.

SITE NUMBER 65

Yankton Daily Press & Dakotan 315 Walnut

History

Built by the German Athletic Association, the Turn-verein, in 1879-1880, this building

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was assumed by the newspaper in 1905. In 1952, an addition was added to the rear.

Description

Built of brick, the structure is a long rectangle. The front of this hipped-roof building is a parapet wall composed of five bays with the central entrance bay projecting beyond the main facade. Trimmed in Italianate features, this building was built for institutional functions.

Significance: architecture, ethnic history, communications

Erected in 1079-1880 as the German club, Turner Hall, this building was an important social center for the city until 1905. Yankton had quite a number of German settlers, who patronized social institutions such as the Germania House and Turn-verein club. Purchased by the Yankton Daily Press and Dakotan in 1905, the building then became associated with the historic newspaper. The paper began life in 1861 as the Weekly Dakotan, and in 1873, after a merger, became the Press & Dakotan. The building is of architectural interest as well. One of the major statements of the Italianate mode in the downtown area, the building closely resembles domestic or academic Italianate structures with its projecting center bay forming the illusion of a tower. This image is most appropriate to a club, as it contrasts with the commercial structures.

SITE NUMBER 69

Wagner Building 309 Walnut

History

Built in c. 1890, this building has always served as a bar or cafe restaurant. One portion of the structure has been used for offices.

Description

This commercial structure is a two-story, yellow brick building trimmed in dark red sandstone. The front facade has three bays and the two stories are drawn together by the large eliptical arches on the flanking bays. The heavy cornice line is emphasized through several bold decorative elements including molded brick and carved stone finials. A pyramidal roof over the center bay tower has been removed.

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Significance: architecture, business

A boldly designed facade distinguishes this landmark building in the district. Although alterations have marred portions of the building, this remains an important Victorian commercial structure. The strongly contrasting colors and almost whimsical use of striped and checked (or Queen Anne lattice work) designs are remaniscent of the Victorian eclectic architecture of Butterfield. The building is a rare example of this stylistic treatment in South Dakota commercial architecture.

SITE NUMBER 70

Wilcox Building 200 West Third

History

Built by E.P. Wilcox in 1888, this building was designed by architect, J.H. Coxhead of St Paul, Minnesota. William Glenfield was superintendent of work. Western Portland Cement (listed on the National Register) used this as office space when the building opened. Later, American Mortgage Company and Dakota National Bank used the facilities. Since the 1890's, many of Yankton's major business concerns were headquartered here.

Description

Rectangular in shape, three stories in height and constructed of brick, this commercial building gives the impression of a flat slab structure. Composed in two bays of the front facade and eight along the side, the building breaks the flat wall with a slight projection of the center three bays, the corbelling at the cornice line and the rustication of the store on the first floor. Decorative banding over the arched windows on the second floor is kept thin and flat, heightening the two-dimensional surface. The building is by no means molded in plastic, rather it emphasizes its straightforward and precisely articulated block with the assured composition and spare use of detail.

Significance: architecture, business

The pivotal building of the district, the Wilcox Block is an extremely well-designed commercial building which marks the very center of the district. The building is the most graceful example of a Richardsonian Romanesque design in the city. A much more complex composition than any of the other buildings in the district, it blends the solid massing common to Romanesque structures, with the light and elegant use of contrasting materials, colors, solids and voids, rectangles and semicircles. The structure is the architectural keystone for the district.

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DATE ENTERED

Yankton Historic Commercial District Landmark Structures, description and significance

CONTINUATION SHEET

ITEM NUMBER 7 & 8 PAGE eight

SITE NUMBER 71

Dinner Bell 202 West Third

History

This building appears in a 1909 photograph and appears to have been built sometime in the 1890's as the second half of two identical buildings. It has been used as a cafe and grocery store.

Description

A two-story, three-bay rusticated stone-faced commercial building, this structure has simple design embellishments, including arched second-story windows, a row of stone dentils and a row of small arches in the cornice line. The first floor has been altered.

Significance: architecture, business

These two buildings (71, 72) are modest examples of Romanesque commercial architecture. Their relatively early date (c. 1890's) and simple straighforward use of Romanesque design vocabulary combine to make these local architectural landmarks.

SITE NUMBER 72

O'Malley's Bar 204 West Third

History

The earlier of two identical buildings erected side by side, this structure appears in a c. 1889 photograph. O'Malley's Bar on the first floor was founded by "Happy Jack" O'Malley, a popular, early radio entertainer on WNAX. The Lyric Theatre was housed here at one time.

Description

This is a two-stroy, three-bay, stone-faces brick structure with an altered first floor. The front facade has rusticated cut stone with darker red sandstone trim.

NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM

Yankton Historic Commercial District Landmark Structures, description and significance

CONTINUATION SHEET

ITEM NUMBER 7 & 8 PAGE nine

Significance: architecture, business

Identical to the Dinner Bell, this building is a simple Romanesque commercial structure. Once the home of the Lyric Theratre, this later became O'Malley's Bar, run by proprietor "Happy Jack" O'Malley, a WNAX celebrity.

SITE NUMBER 75

Russo's 214 West Third

History

Built c. 1893 as the Yankton National Bank, the structure was purchased in 1909 by William Heaton, who moved the First National Bank here. The First National absorbed the Yankton National Bank and remained in this building until 1931. Other uses of the structure have included an I.O.O.F. hall and various company offices.

Description

Three stories in height, this brick commercial building is faced on the front facade with stone. Three bays in the front, the easternmost bay is rounded on the corner. The westernmost bay projects slightly and features paired windows on the second and third floor, an arched recessed entranceway, and a smooth-finished red granite column, which contrasts with the rusticated cut stone. The building has a half-story basement, which is currently used as a restaurant.

Significance: architecture, business

One of the two major examples of commercial Romanesque architecture in Yankton, this building has several fine features, which add to the urban character of the building. The recessed entranceway punctuated with eye level carved capitols and a delicate, fully carved column creates a dramatic architectural highlight on the main street. Banks and fraternal lodges often brought the most current and "sophisticated" architecture to small towns at the turn of the century. This building is an extremely well-preserved example of both the style and this social phenomena.

SITE NUMBER 81

Dawn's Fabrics 300 West Third FOR NPS USE ONLY RECEIVED DATE ENTERED

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NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM

DATE ENTERED

Yankton Historic Commercial District Landmark Structures, description and significance

CONTINUATION SHEET

ITEM NUMBER 7 & 8 PAGE ten

History

Built between 1875 and 1908, as part of Sawyer's Block by Isaac Piles, this segment served as I. Piles & Co., a shoe store, and, after 1908 as Henry Davis Pool Hall. Still later it served as a music store, second hand store, paint store, and fabric shop.

Description

This three-story rectangular-shaped, commercial building was built in c. 1875, as it closely resembles the now demolished Merchant's Hotel built in 1873. Composed as two bays along the front and four along the side, the building's windows are grouped by threes in the main facade and in twos on the side. The cast metal columns remain visible on the first floor, which has suffered only minor alterations. Italianate features predominate.

Significance: architecture, business

Built soon after 1875, this is the most completely intact early building in the district. It is the only structure to retain the attentuated cast metal columns on the first floor, which distinguish commercial structures of the 1870-1890 era. Original details on the second and third floors remain unaltered.

SITE NUMBER 86

Bob's Photography 306 West Third

History

Built in 1874, this structure was part of the Sawyers Block. In 1875 or 1876, the Daily Press & Dakotan was located on the second floor. From 1899 to 1934 Louis Janousek's Studio occupied the building; Bob's is a descendent of that firm.

Description

Two-stories in height, this commercial building is constructed of brick and arranged in a three bay composition. Although the original 1874 first floor front has been changed, the later, early 20th century store front blends well with the Italianate details of the second floor and cornice. All three-dimensional trim is created with bricks.

NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM

Yankton Historic Commercial District Landmark Structures, description and significance

CONTINUATION SHEET

ITEM NUMBER 7 & Q PAGE eleven

Significance: architecture (photography ?)

The home of Yankton photographers for over ninety years, this building is a very well-preserved example of a 1870's building, which was altered in a sympathetic manner in the early 20th century.

SITE NUMBER 88

Menke Building 312, 314, 316 West Third

History

This property was originally owned by Todd & Frost, and later sold to Mark Parmer of Madison County, Nebraska. The building is mentioned by 1882, but was probably erected at an earlier date. The shoe repair store is one of the oldest businesses in Yankton, dating from 1915.

Description

This commercial building is composed of three spearate stores Which appear to have altered store fronts. Built of frame and featuring decorative sawn brackets at the roofline, the building appears to have been constructed in two units. The western store front looks to be constructed at a separate time.

Significance: business, architecture

One of the oldest remaining structures in the district, the Menke building probably dates from c. 1870. The building is an interesting remnant from the 1870-1880 period, when a majority of the downtown structures were one-story and frame.

SITE NUMBER 98

Schwenk Brewery 200-204 Walnut

History

Built (and designed?) by Fredrick William Schwenk in 1904, this structure served as the power and bottling plant for the Schwenk-Barth Brewing Company. In 1919, it changed use to the Nash-Finch Wholesale Grocery and Fruits warehouse. Since 1952, it has served as a cleaners.

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UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

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DATE ENTERED

Yankton Historic Commercial District Landmark Structures, description and significance

CONTINUATION SHEET

ITEM NUMBER 7 & 8 PAGE twelve

Description

The structure consists of a two-story central building and two flanking one-story buildings. Built entirely of reddish-orange brick, the brewery has the simple, bold details of c. 1900 industrial buildings. This includes the nearly flat, largely unarticulated surfaces, puctuated with bold geometric shapes, such as the arched windows, and recessed central panels. Corbelled cornices are another common industrial treatment which add a three-dimensional quality to the solid mass of the large structure. This building also features a fine line of decorative granite which functions as both string course and hood mold.

Significance: industry, architecture, business.

This single, industrial building in the district marks the visual and spatial separation of the commercial and industrial sections of the city. The building also serves as a reminder of a common 19th and early 20th century industry which has ceased to exist in Yankton and other small towns. The building itself is a well-executed industrial structure, which balances its large mass and bulk against its precisely incised details, such as the corbelled brick cornice on the main building and simple yet bold granite string course/hood molds on the subordinate buildings.

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NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM

Yankton Historic Commercial District

frame structures in the downtown area. Yankton remains the single example in which the history of both early settler town and major commercial and manufacturing center can be traced in its architecture.



Treasure Chest 209 W. Third St. Yankton, SD Yankton Co. March 1980 Pete Meyer South Photo 1

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#11



Walnut Tavern 100 W. Third St. Yankton, SD Yankton Co March 1980 Pete Meyer West Photo 3 46



Walnut Tavern 100 W. Third St. Yankton, SD Yankton Co. March 1980 Pete Meyer North

Photo 4

#76 46



Jordan's Jewelers 122 West Third Dakota Territory Sewing Center 120 West Third Yankton, SD June 1980 Pete Meyer North Photo 5 55-56



Jordan's Jewelers 122 W. Third Dakota Territory Sewing Center 120 W. Third Yankton, SD June 1980 Pete Meyer Northeast Photob 55-56


Dakota Theatre 328 Walnut St. Yankton, SD Yankton Co March 1980 Pete Meyer East Photo 7



Telephone Building 334 Walnut St. Yankton, SD Yankton County March, 1980 Pete Meyer East Photo 8



U.S. Post Office 4th & Walnut St. Yankton, SD Yankton Co. March, 1980 Pete Meyer West Photo 9



Press & Dakotan 319 Walnut St. Yankton, SD Yankton Co March 1980 Pete Meyer West Photo 10



Wagner Building 309 Walnut St. Yankton, SD Yankton Co March 1980 Pete Meyer West Photo 11



Wilcox Block 200 West Third Yankton, SD Yankton Co March 1980 Pete Meyer West Photo 12



Dinner Bell 202 West Third St. Yankton, SD June 1980 Pete Meyer North

Photo 3



O'Malley's 204 West Third St. Yankton, SD June 1980 Pete Meyer North Photo 14



Russo's 214 West Third St. Yankton, SD Yankton Co. June 1980 Pete Meyer North

Photo 15



Dawn's Fabrics 300 West Third Yankton, SD Yankton Co March 1980 Pete Meyer North West Photo 16



Bob's Photography 306 West Third Yankton, SD Yankton Co May 1980 Pete Meyer NOLTH Photo 17



Yankton Historic Commercial District 88 Yankton, Yankton County SOUTH DAKOTA Mencke Building 312, 314, 316 West Third Street Pete Meyer March 1980 Phote 18



Brewery 204-200 Walnut Yankton, SD Yankton Co March 1980 Pete Meyer East Photo 18 19



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of the 300 block of West Third Pete Meyer March 1980 Photo 20

Southside 300 block w 3rd



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of the 300 block of West Third St. Pete Meyer March 1980 Photo 21

North side 300 block



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of 300 block of West Third Street Pete Meyer March 1980

Photo 22



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of 200 block of West Third Street Pete Meyer Marbh 1980

Photo 23



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of 200 block of West Third Street Peter Meyer March 1980 Photo 24


Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of the 200 block of West Third Pete Meyer March 1980

Southside 1.12rd



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA 200 block Northside of West Third Street Pete Meyer March 1980 Photo 2.6



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of the 100 block of West Third Pete Meyer March 1980 Photo 27

Southside 100 block



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of the 100 block of West Third Pete Meyer March 1980 Photo 28

Southside 100 block W3rd



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of 100 block of West Third Street Pete Meyer March 1980



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of 100 block of West Third Srteet Pete Meyer March 1980



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of 100 block East Third Street Pete Meyer March 1980 Photo 31

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Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Southside of the 100 block of East Third St. Pete Meyer March 1980

Southside 100 block East 3rd



Yankton His toric Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of the 100 block of East Third Pete Meyer March 1980 Photo 33

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Yankton Historic Commercial District 200 Block East Third Yankton, South Dikota C. Torma 1980 Historical Preservation Center Facing Southeast Photo 28 34



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northside of 100 to 300 blocks of West Third Pete Meyer March 1980 Photo 35

ardside Frast J 340 West



Yankton Historic CommercialsDistrict Yankton, Yankton County SOUTH DAKOTA Eastside of the 300 block of Walnut Pete Meyer March 1980 Photo 36

300 block Eest side Walnut



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA 300 block East Walnut Pete Meyer March 1980 Photo 37



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Westside of the 300 block of Walnut Pete Meyer March 1980 Photo 38

walnu -



Yankton Historic Commercial District 38 Yankton, Yankton County SOUTH DAKOTA John Deere Building, north facade 213 East Third Street Pete Meyer March 1980



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Westside of 300 block of Walnut Pete Meyer March 1980



Yankton Historic Commercial District Ynakton, Yankton County SOUTH DAKOTA Eastside 200 block of Walnut Pete Meyer March 1980 Photo 40



Yankton Historic Commercial District Yankton, Yankton County SOUTH DAKOTA Northeast side of 200 block of Walnut Pete Meyer March 1980


Yankton Historic Commercial District Yankton, South Dakota West 300 block of Cedar Carolyn Torma Historical Preservation Center 1980 Photo # 42



Yankton Historic Commercial District Yankton, South Dakota East 200 block of Capitol Carolyn Torma Historical Preservation Center 1980 Photo # **43**



Yankton Historic Commercial District Yankton, South Dakota East 200 block of Capitol Carolyn Torma Historical Preservation Center 1980 Photo # 44



Yankton Historic Commercial District Yankton, South Dakota East 200 block of Capitol Carolyn Torma Historical Preservation Center 1980 Photo # 45



Yankton Historic Commercial District Yankton, South Dakota 200 block of west Capitol Carolyn Torma Historical Preservation Center 1980 Photo # 46



Yankton Historic Commercial District Yankton, South Dakota East 300 block of Broadway Carolyn Torma Historical Preservation Center 1980 Photo # 47

Missing Core Documentation

Property Name Yankton Historic Commercial District Yankton, SD

County, State

Reference Number 82003950

The following Core Documentation is missing from this entry:

Nomination Form

x Photographs (missing #2)

____ USGS Map



A FOLDER DESCRIBING TOPOGRAPHIC MAPS AND SYMBOLS IS AVAILABLE ON REQUEST

generally visible on aerial photographs. This information is unchecked





National Register of Historic Places

Note to the record

82003950 – Yankton Historic Commercial District Additional Documentation for this property is included in the Yankton Historic Commercial District (Boundary Decrease)

ref# 100002635

National Register of Historic Places Memo to File

Correspondence

The Correspondence consists of communications from (and possibly to) the nominating authority, notes from the staff of the National Register of Historic Places, and/or other material the National Register of Historic Places received associated with the property.

Correspondence may also include information from other sources, drafts of the nomination, letters of support or objection, memorandums, and ephemera which document the efforts to recognize the property.

NATIONAL REGISTER OF HISTORIC PLACES **United States Department of the Interior National Park Service** Substantive Review EVALUATION / RETURN SHEET 66003950 Property: Yankton Historic Commercial District 182-1390 Working No. 2 State, County: SD, Yankton Fed. Reg. Date; FEB 1 1983 6-25-82 Date Due: 6/12/02-Federal Agency: 6/23/82 ACCEPT_ Action: ----____ resubmission RETURN ____ nomination by person or local government REJECT_ ____ owner objection photos. WPS SAN maps_2 ____appeal _____ sample _____ request ____ appeal _____ NR decision Substantive Review: **Reviewer's comments:** Excelent nonination for the commercial area of yarkton-a well presenced collectron of brilding dating from the 1870s to 1920s with significance in areas of arcuited we, A.16 Recom. / Criteria A. C. commerce, posities and governments Reviewer Granam Discipline A.H. Date 6.2.3.82 _see continuation sheet Nomination returned for: ---- technical corrections cited below _substantive reasons discussed below 1. Name 2. Location 3. Classification 4. Owner of Property 5. Location of Legal Description 6. Representation in Existing Surveys is property been determined eligible? ____ yes ____ no 7. Description like the present and original (If known) physical appearance ____ summary paragraph _ completeness - 900d _ clarity boundary selection - Extensive discussion - good justification

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8. Significance

Specific dates	Builder Architect				
Statement of Significance (In	eno peragraph)				
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9. Major Bibliographical References

10. Geographical Data

Aeresge of nominated property _____ Guadrangic name ______ UBIT References

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Verbal boundary description and justification

11. Form Prepared By

The evaluated algorificance of this property within the stat	e le: _ local	The output of the second second
State Historic Preservation Officer signature Stile date		
13. Other Maps Photographs Other (- 6000 Map - dentified & lavelle handmark, contril	all cruidnig d'according to status intring, etc.)
Questions concerning this	nomination may be dir	ected to
Signed	Date	Phone: 202 272-35

Comments for any item may be continued on an attached sheet

TELEPHONE MEMO

FROM: Carolyn Torma

TO: National Register, Beth Grovenor (Bill Brabham was out)

SUBJECT: Yankton Commercial District Nomination

DATE: 3 April 80

I explained that the City of Yankton does not have a property line map. Instead there are plat maps and legal descriptions of the buildings, therefore the nomination will include the plat map with the nominated sites located on the map as ascertained from the legal description (in other words, the buildings do not conform to the lot numbers and shapes).

Beth Grovenor indicated that if there is a scale indicated on the plat map, this would be acceptable. In the nomination under VBD, it should read "see delineation on enclosed plat map. Scale 1" = X'."

I also asked about the overall nomination. I said a list of all sites would be included and that they would be sorted by the categories of Landmark, Contributing, Fabric, Intrusion. An inventory sheet and photograph of each landmark building would be included. All others would be listed under their category with the address, owner's name and owner's address. Finally, a photograph of each block (a blockface) would be included for each block within the district. Beth Grovenor said this was perfectly acceptable.



December 7m 1981

Mr. Tom Steinbach Director of Equalization Yankton County Courthouse 3rd and Broadway Yankton, SD 57078

Dear Tom:

Please find enclosed a list of owners for the downtown district. If you could correct the list to include changes in ownership, I would be most appreciative.

Thank you for your help.

Sincerely,

Carolyn Torma Historical Survey Coordinator

CT/jc

Enclosure(s)



Hankton Daily Press & Dakotan

Published by Yankton Printing Company a Subsidiary of Stauffer Communications, Inc.

South Dakota's First Daily Newspaper Established 1861



319 Walnut Yankton, South Dakota 57078

Paul Putz, Director Historical Preservation Center, University of South Dakota Vermillion, South Dakota

Dear Paul,

Enclosed are some of the questions that I advised that I would be sending relative to the Yankton Commercial Historic District.

I would appreciate your immediate attention and answer so that we might have them in the Press and Dakotan by the time the ballots are received by the property owners,

I appreciate your cooperation on the matter and hopefully a good presentation of all of the facts will be helpful to those who must make a decision on the issue,

es Helgeladd, Executive Editor

QUESTION: What procedure was involved and is involved in the submission of the nomination for the proposed Yankton Commercial Historic District?

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QUESTION: Was there a request from a specific number of property owners in the proposed Yankton Commercial Historic District that their property be included in the district/or was the nomination based only on the recommendation of Historic Yankton, Inc., a group interested in historic preservation? If there were property owners in the proposed district who sought to be included, how many were there?

QUESTION: Is there a section of the regulations which deal with the establishment of a historic district which permits a property owner to request that his or her property be excluded from a proposed district before that proposal is ever put to a vote of the other property owners?

QUESTION: It has previously been answered that the proposed Yankton District would be approved if approved by a majority of the property owners. Does this mean that a majority of ALL of the property owners must approve the proposal or does it mean that only a majority of those property owners who return the vote within the 30-day period?

QUESTION: What if some property owners in the proposed district own more than one building, does he or she have a vote for each building?

QUESTION: If the property owners in the proposed district approve the district, what is the next step?

QUESTION: If the property owners in the proposed district disapprove the district proposal, does that end it, or can proponents continue to resubmit further nominations?

QUESTION: Is there any procedure by which a property owner can appeal approval or disapproval of the district or an appeal procedure by which he or she can seek to be excluded before a final determination is made?

QUESTION: Can a property owner who opposes inclusion in (9) the proposed historic district appear before the S. D. Historical (9) Preservation Board to appeal the vote and seek exclusion?

QUESTION: Can a property owner who opposes inclusion in the proposed historic district appear before the U. S. Department of Interior agency to request exclusion?

QUESTION: Who are the members of the South Dakota Cultural Preservation Board (names and addresses)? How often do they meet? If the Yankton Historic District were to be supported by the property owners, when would the state board take up the issue?

QUESTION: Who counts the ballots? Are they a public record so that any property owner or interested person can check them?

QUESTION: There are 98 buildings included in the proposed Commercial Historic District, 10 of them have been identified as //landmark// buildings (identified as buildings with important historical signficance). The others fall in the lesser categories of //contributing,// //fabric// and //intrusion// which means they lack the qualities of //landmark.// Does this mean that the owners of these 78 other buildings (although some of these owners are the same as the owners of landmark buildings) can in fact determine that the 20 //landmark// buildings shall be included in the historic district even though all may oppose such designation? January 12, 1982

Mr. Les Helgeland Executive Editor Yankton Daily Press & Dakotan 319 Walnut Yankton, SD 57078

Dear Les:

Please find enclosed answers to your questions regarding the Yankton Historic Commercial D**\$\$**trict.

Sincerely,

Paul M. Putz Director

CT:imb

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- 1. There are three steps in the nomination process:
 - a. The preparation of the nomination is the first step. The Historical Preservation Cénter (the State Historic Preservation Office) accepts nominations from individuals seeking to place their own property on the National Register from interested parties who wish to have a local landmark or significant site placed on the Register (not necessarily owned by them) or from surveyors who are contracted to do field work and prepare nominations on the eligible properties within the surveyed area. The applicant prepares the first draft of the nomination and the Historical Preservation Center staff edits it into an acceptable format.
 - b. The nomination is then scheduled for review by the state review board, the Board of Cultural Preservation, and the owners and local officials are notified and given an opportunity to comment. If approved by the owner (or majority of owners in a district), the nomination is presented to the board at its review meeting. The public is invited to attend these meetings.
 - c. If approved by the board, the nomination is sent to the Keeper of the National Register in the Department of the Interior for final review by her staff. If the nomination meets the criteria in the Keeper's judgement, if the form is technically accurate and complete, and if the rules and regulations have been followed by the SHPO (Historical Preservation Center), the Keeper publishes the intent to nominate in the Federal Register and again the public is given an opportunity to comment. After the regulation time period is over, the site is are for listing on the National Register of Historic Places.
- 2. The nomination was prepared as part of a historical downtown theme first outlined by the Yankton Chamber of Commercé in 1979. A subcommittee Chamber evolved into Historic Yankton, Incorporated, a non-profit entiwhich could be identified with that theme. The idea for the nomination and the preparation of the nomination involved downtown property owners and businessmen from the beginning, both directly and through groups representing them; namely the Yankton Chamber of Commerce, the Central Business District Committee, and the local downtown development association. Given this history of support, the State must assume that not only a majority of individual property owners are favorable to the nomination. but that the community of Yankton as a whole seeks recognition of the district.
- No, the law and regulations concern themselves with the nomination process outlined in question one.
- 4. The 30-75 day comment period affords owners and local officials the opportunity to register their comments, disapproval or approval. It is the owner's obligation to make the comment. Only those waivers or notarized statements of disapproval received by the Historical Preservation Center will be considered in making the decision whether or not to proceed with the nomination process.

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- 5. The regulations state "Each owner of private property in a district has one vote regardless of how many properties or what part of one property that party owns and regardless of whether the property contributes to the significance of the district."
- b. Normally, if the owners approve the nomination it goes before the state review board and, if approved, the Keeper of the National Register of Historic Preservation. In the case of the Yankton Historic Commercial District, the nomination was passed by the state review board (on November 22, 1980) prior to the signing of the Amendment to the National Historic Preservation Act. Therefore, after the comment period is over and providing a majority of the owners approve, the nomination will be submitted to the Keeper for final review.
- 7. If a majority of the owners of the Yankton Historic Commercial District do not approve, the nomination is submitted to the Keeper of the National Register for a determination of eligibility. Conceivably, the nomination could be resubmitted at a later date, if a majority of the owners approved.
- 8. The owners and local officials have two opportunities to comment. One, right now, prior to the submission of the nomination to the Keeper, and once the Keeper has received the nomination.
- 9. Yes, this opportunity was provided owners, officials, and other interested persons on November 22, 1980, when the state review board met to consider this nomination. Notification of this meeting was given to all owners and local officials.
- 10. Yes, this is covered under question eight.

11. The board members are:

Dr. Joe Cash, Dean Department of Arts and Sciences Eversity of South Dakota Vermillion, SD 57069

Mrs. Jessie Sundstrom Custer County Chronicle 347 North Fifth Custer, SD 57730

Mr. Sylvan C. Brown P. O. Box 498 New Dawn Funeral Chapel

Sir. Harlan Foreman 810 North Roosevelt Madison, SD 57042

Mr. Tom Tobin Tobin Law Office 422 Main Winner, SD 57580 Dr. Tom Kilian, President North Central University Center 1600 South Minnesota Sioux Falls, SD 57105

Dr. Sever L. Eubank, Chairman Department of Social Science Black Hills State College Spearfish, SD 57783

Dr. James L. Satterlee, Head Rural Sociology Department South Dakota State University Brookings, SD 57006

Mr. William S. Lamont 306½ South Main Street Box 18 Aberdeen, SD 57401

Dr. Darrell Fulmer Mitchell Prehistoric Indian Village Preservation Society

Mitchell, SD 57301

- 11. The state review board, a function of the Board of Cultural Preservation. meets 3-4 times yearly. The board reviewed the nomination and approved it on November 22, 1980. This judgement, according to the new regulation is sufficient and the nomination will not have to be resubmitted to the board.
- 12. The Historical Preservation Center, the State Historic Preservation Offer receives the comments, waivers, and notarized statements of disapproved the staff counts them. We are a public agency and our records are open to the public. All comments, waivers, and notarized statements including this letter of yours with these questions, are submitted as part of the nomination to the Keeper of the National Register.
- 13. "A district is a geographically definable area, urban or rural, possessing a significant concentration, linkage, or continuity of sites, buildings, structures, or objects united by past events or aesthetically by plan or physical development." It is the area as a whole which is a district and all but the intrusions lend to its character. Therefore, the "body count" of structures is not really the point of this type of nomination. The majority of the owners determines the fate of the nomination, independent of what category of building the owner possesses. In short, the answer to your question is yes.

January 15, 1982

Mr. Les Helgeland Executivé Ødítor Yankton Daily Press & Dakotan 319 Walnut Yankton, SD 57078

Dear Les;=

Enclosed please find the regulations you requested yesterday. I have asked Roger Willcut to send copies of the news articles concerning public information meetings to you. On your question regarding information to the public, I think you will find there have been meetings held and letters sent in excess of the requirements.

Again, thanks for your questions, Les.

Sincerely yours,

Paul M. Putz Director

PMP: imb

Enclosure



Published by Yankton Printing Company a Subsidiary of Stauffer Communications, Inc.

South Dakota's First Daily Newspaper Established 1861 January 15, 1982

319 Walnut Yankton, South Dakota 57078

Dennis C. Kaster Publisher (605) 665-7811

Dear Property Owner:

By now you have probably read the letter from Dr. Junius R. Fishburne of the Historical Preservation Center asking you to waive property rights on your holdings in downtown Yankton. In my opinion, that would not be the most ideal position to place yourself or your investment.

Currently there are several modes of financing that are available and more are being discussed in Congress that could apply to your holdings. These modes would be of greater benefit and not lock your property into a FOREVER program such as the historical district would.

These modes of financing alone make a vote against highly desirable, but there is more to consider.

1. Do you want to go through the same hassle as the Yankton Post Office has gone through with the new or old windows? You can ask Yankton Postmaster Jim Cowles about the problems he has had to address by being located in a building that is listed on the Historic National Register.

 How will this carte blanche waiver of property rights affect the resale value of commerical property? The use of the property is locked into a specific use.

3. How will it affect your financing? The district will place an encumbrance on your property.

4. Will your rights as a property owner be recognized in the same way as it was by the "Russian" ballot sent by the Historic Preservation Center which makes non-action an affirmative vote?

If you have any questions concerning the effects of the new district on your property, it is paramount that you fill in the enclosed ballot that you oppose the district.

The Press and Dakotan has a notary public at your disposal at no charge.

. Received in Congressional Liaison Divisioni

JAN 29 1982

page two

Remember, you MUST send the ballot in opposing the district by February 17, 1982 or the bureaucrats will consider that you are in favor of the district.

I hope you feel the same as I do, that the vitality of downtown Yankton would be hampered by such a "FOREVER" designation. And, I again, urge you to send the ballot complete with the addresses affected to the Preservation Center in Vermillion prior to February 17, 1982.

Sincerely, lenne 1(-i

Dennis C. Kaster Publisher Yankton Press and Dakotan ·

Encls.



Mr. Tom Steinbach 407 Pine Yankton, South Dakota 57078

Dear Tom:

Recently you received a letter from the Yankton Daily Press & Dakotan pertaining to your property and the nomination of a Historic Commercial District in Yankton, South Dakota. Certain portions of that letter are incorrect and we feel that you have a right to be informed as to the facts of the issue.

The P&D letter infers that legal restrictions and restraints would occur if your property were included in a historial district.

That is an incorrect statement. Legal restraints would occur only in the event of a project on or to a property which involved the spending of federal dollars. If such a project were to occur (such as the recent parking lot projects in Yankton) then a review is required by the federal agency making that money available to determine the impact of that project to that property. This review was completed by the Department of Transportation and the State Historical Preservation Officer and today we have several new parking lots in Yankton.

The P&D letter goes on to say:

 The "hassle" over the Post Office windows was the result of being listed on the "Historic National Register".

The Yankton Post Office is not, nor never has been, listed on the National Register of Historic Places. The Post Office's problem was the result of the Post Office failing to comply with federal legislation enacted in 1966 which requires certain action by any federal entity that is spending federal dollars on capital improvements.

2. They ask: "How will this carte blanche waiver of property rights affect the resale value of commercial property? The use of the property is locked into a specific use." Both statements are incorrect. First, no property rights are waived. The owner of property included in a historic district retains all of the property rights he possessed prior to inclusion into the district. Secondly, the property is not locked into a specific use. An excellent *Douglay* example of this exists at 507 and 509 time Street. This area is located in Yankton's Historic Residential District which has been in the National Register since 1972. Two homes were removed from these sites and today you will find a new and modern multiple family dwelling on this site. Other examples include the conversion of the Carnegie Library into a restaurant, a law office building into a chiropractors office, and soon we will see the Charles Gurney Hotel being used as apartments.

3. Mr. Kaster then asks, "How will it affect your financing? The district will place an encumbrance on your property."

Again, an incorrect statement. No encumbrances are placed on the property as a result of the districting process and inclusion in the National Register of Historic Places. And as to financing: restoration of historic structures is one of the very significant aspects of the new 1981 tax laws. The new tax credit incentives make it possible for construction and rehabiliation projects to occur in cases where previously it would have been impossible from an economic point of view. The only time an encumbrance could be placed on property is if the owner agrees in writing to the encumbrance. This might occur where an owner applies for and receives a federal grant.

4. As to the referral to a "Russian ballot". There is no evidence to suggest that the State Historic Preservation Office has failed to follow both the letter and intent of the Federal and State laws and regulations. The nomination process was left simple to facilitate the application and to reduce the "red tape". It is designed this way since the effect of nomination is purposely made minimal to the property owners.

If you have questions concerning the effect of the district contact your accountant, your lawyer, the State Historic Preservation Office in Vermillion or Pierre, or a member of Historic Yankton, Inc. If you object to the nomination send in your objection. The P&D will assist you in filing your objection or you may contact our Executive Director, Roger Willcut, at 665-8810 and he will assist you in filing your objection. If you agree with the nomination and feel it would benefit you or Yankton you may send in a letter so stating or you may simply fail to respond, in which case your vote will be considered a "YES" vote. Many of us have worked hard to make the district a reality because we feel that a successful downtown benefits the community as well as the property owner. If the district is implemented many property owners will be able to take advantage of the tax incentives and grants available to historic properties which are not available to non-district properties.

Your support of the nomination of the Yankton Commercial Historic District will be appreciated.

Sincerely yours, J. W. Abbott, President



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Published by Yankton Printing Company a Subsidiary of Stauffer Communications, Inc.

	South Dakota's Firs	t Dady Newspaper			
Dennts C. Kaster	Estabirs	Established 1061			319 Walnut
Publisher (605) 605-7811	Jar	uary 21, 1982		Yankt	on, South Dakota 57078
	Honorable William Janklow ernor of South Dakota		·.		34576
	tol Building			•• /	

Dear Governor Janklow:

Pierre, South Dakota 57501

Property rights are apparently being violated in Yankton, South Dakota, and very well could be throughout the nation through the auspices of historic preservation.

A small group of Yankton citizens (not necessarily owners) from Historic Yankton, Inc., filed an historic district nomination in 1980 which included the core of Yankton's downtown commercial district. This was done without approval of the property owners. Thankfully, Congress saw that the rights of property owners were being violated in many areas of the country and changed the law in late 1980 to prevent incorporation of an historic district without 51 percent of the owners agreeing. This put a hold on all nominations including the Yankton nomination.

On January 8, 1982 the Historic Preservation Center in Vermillion, South Dakota, sent the enclosed letter (enclosure 1). The letter which was not certified nor registered with return receipt requested, said downtown Yankton was again being considered as an historic district. If a property cwner agreed to go into the district no reply was necessary. If a property owner objected to the district, a written objection complete with notary was needed by February 17, 1982. In other words, a "Russian" ballot is being used under the auspices of the National Park Services, Department of the Interior.

Not only is the ballot presented one-sided in favor of the proposed historic district, but the method of deciding who can vote is also an injustice. According to the Historic Preservation Center, an owner has only on vote no matter how much property that owner has in the proposed district. In Yankton there are parties that own at least eight buildings each, but they have no more input than a person owning a hastily built tin shed within the district.

In my opinion, these two examples violate the rights of property owners throughout the United States who are faced with a group who wants to form an historic district.



mistoric preservation, if accomplished in this fashion, puts added pressure on the budget of the United States in an area that there is no clear demand for help by the property owners. This loophole could be tightened immensely just by a change in the voting procedure.

would you please see what you can do to put a halt to all historic district nominations until this voting procedure is corrected? A suggested procedure is to change the law or the interpretation of the law to require at least 51 percent of the property owners to approve in notorized writing that they would like to be in an historic district.

Very truly yours,

Dennis C. Kaster

, ₂₀₁, 180

Enclosure: 1) Mailing to property owners from Historic Preservation Center 2) Mailing to property owners from the Press and Dakotan

3) Newspaper clippings concerning the proposed historic district
Memo Hatch Furniture of Yankton 109 East 3rd Street YANKTON, SD 57078 LETTER (605) 665-4416 22-82 2345678 Date Dr Junua R. Fisht me То Subject 216 East Clark University of S. Dak Vermillion J. Dok 57069 Dear Sur Please list the property of Hatch Furniture, oner DeLores Hatch, address 103 East 3rd Strut, tankton, S.D on the National Register of estore Places SIGNED Please reply No reply necessary

HISTORICAL PRESERVATION CENTER University of South Dakota Vermillion, S.D. 57069 Phone (605) 677 5314

Education and Cultural Affairs

DATE: January 25, 1982

TO: Junius R. Fishburne

FROM: Paul M. Putz

RE: Yankton Commercial Historic District

Enclosed please find the information on the Tax Reform Act you requested. Also find a copy of the <u>Yankton Press and Dakotan</u> editorial condemning you and me as bureaucrats. It should be pointed out that the <u>Yankton P&D</u> owns a building in the historic district and does not want to incorporate it into a new building program they are proposing. They have conducted a shameful misinformation campaign in Yankton which has convinced many property owners to object to the nomination.

Because I have to believe that the current questions raised are in response to the P&D's campaign against the district, I would like the following points made:

- 1. It is not the intent of the Historical Preservation Center to cram historic districts down the throats of South Dakota's communities. Yankton as a community, represented by the local Chamber, their city government, and the downtown businessmen's associations, came to us for assistance in revitalizing the downtown commercial area of town. We responded to their request and have had absolutely no indication that in the time we have been involved with the Yankton project that it was not a community-backed project. Frankly, it matters little to me whether or not Yankton has a commercial district. If they want one and will work to make it economically successful, fine. If not, fine.
- We have gone beyond our minimum requirements to notify and inform people of the consequences of registration. I have addressed three audiences of Yanktonians with Historic Yankton since January 1 and have sent considerable information to the newspaper—they published it.

The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South Dakota's archaeological research, museums, historical preservation and historical resource in a program designed to preserve our natural and cultural heritage.

Kline's FOX JEWELRY COMPANY

> 218 WEST THIRD STREET YANKTON, SOUTH DAKOTA 57078



TELEPHONE 605-665-3225

Jan. 26, 1982

Dr. Fishburne 216 Clark St. Vermillion, SD 57069

Dear Sir:

Several questions have come up concerning the historic district here in Yankton. Would you please answer the following questions and return them to me as quickly as possible?

1. Will being in the Yankton historic commercial district automatically put me under the council supervision for any alterations that I may want to make on my structure?

2. Being in the district and if my building qualifys for historic structure do I need council approval to apply for a grant or to have a tax advantage?

3. Being in the district and my building qualifys for a historic structure and I want to remodel on my own without any help from a grant or tax breaks do I still need council approval?

4. Being in the district and qualifing as a historic structure and I apply and get a grant and a tax break to restore my building to its original shape and two years later I sell my property and the new owner wants to remodel to a modern building how long will it be before he can do this?

5. Being in the district and whether my structure qualifys for historic structure or does not qualify the historic council has no holdings to the property unless applications have been made for benefits. Is this true?

6. If my structure qualifys for the National Registry and I do not want it listed because it ties my property up can I cancel this out at any time?

Thank you for your time and for answering the above questions.

JAMES ABDNOR SOUTH DAKOTA

J27 DIRKSEN SENATE OFFICE BUILDING (202) 224-2321

VERNON C. LOEN

Anited States Senate

WASHINGTON, D.C. 20510

February 1, 1982



Mr. Junius R. Fishburne Director Historical Preservation Center University of South Dakota Vermillion, South Dakota 57069

Dear Junius:

Please find enclosed a letter which I received from Mr. Dennis Kaster, Publisher of the Yankton Daily Press & Dakotan.

You will note that Mr. Kaster is most disturbed about the current activities surrounding the possible designation of Yankton's downtown commercial district as a historic site.

Mr. Kaster believes that the current method of requiring those opposing designation to have a notarized written objection is unfair and tends to discriminate against those who oppose such a designation.

I would appreciate receiving your views on this matter so that I might more fully respond to Mr. Kaster's concerns.

With best wishes,

cerely,

JAMES ABDNOR United States Senator

JA/ddr

Enclosure

COMMITTEES: APPROPRIATIONS ENVIRONMENT AND PUBLIC WORKS JOINT ECONOMIC



Hankton Daily Press & Dakotan

Published by Yankton Printing Company a Subsidiary of Stauffer Communications, Inc.

South Dakota's First Daily Newspaper Established 1861

January 21, 1982

319 Walnut Yankton, South Dakota 57078

Dennis C. Kaster Publisher (605) 665-7811

> The Honorable James Abdnor United States Senator 4241 Dirksen Building Washington, D.C. 20510

Dear Senator Abdnor:

Property rights are apparently being violated in Yankton, South Dakota, and very well could be throughout the nation through the auspices of historic preservation.

A small group of Yankton citizens (not necessarily owners) from Historic Yankton, Inc., filed an historic district nomination in 1980 which included the core of Yankton's downtown commercial district. This was done without approval of the property owners. Thankfully, Congress saw that the rights of property owners were being violated in many areas of the country and changed the law in late 1980 to prevent incorporation of an historic district without 51 percent of the owners agreeing. This put a hold on all nominations including the Yankton nomination.

On January 8, 1982 the Historic Preservation Center in Vermillion, South Dakota, sent the enclosed letter (enclosure 1). The letter which was not certified nor registered with return receipt requested, said downtown Yankton was again being considered as an historic district. If a property owner agreed to go into the district no reply was necessary. If a property owner objected to the district, a written objection complete with notary was needed by February 17, 1982. In other words, a "Russian" ballot is being used under the auspices of the National Park Services, Department of the Interior.

Not only is the ballot presented one-sided in favor the proposed historic district, but the method of deciding who can vote is also an injustice. According to the Historic Preservation Center, an owner has only one vote no matter how much property that owner has in the proposed district. In Yankton there are parties that own at least eight buildings each, but they have no more input than a person owning a hastily built tin shed within the district.

In my opinion, these two examples definately violate the rights of property owners throughout the United States who are faced with a group who wants to form an historic district. page two

Historic preservation, if accomplished in this fashion, puts added pressure on the budget of the United States in an area that there is no clear demand for help by the property owners. This loophole could be tightened immensely just by a change in the voting procedure.

Would you please see what you can do to put a halt to all historic district nominations until this voting procedure is corrected? A suggested procedure is to change the law or the interpretation of the law to require at least 51 percent of the property owners to approve in notorized writing that they would like to be in an historic district.

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Very truly yours, Dema: CI Clarter

Dennis C. Kaster

Enclosure:

Mailing to property owners from Historic Preservation Center
Mailing to property owners from the Press and Dakotan
Newspaper clippings concerning the proposed historic district

February 2, 1982

Mr. Bernard C. Kline Kline's Fox Jewelry Company 218 West Third Street Yankton, South Dakota 57078

Dear Mr. Kline:

Thank you for your letter of January 26, 1982, regarding the Yankton Commercial Historic District nomination to the National Register of Historic Places. The answers to your questions are:

 Will being in the Yankton historic commercial district automatically put me under the council supervision for any alterations that I may want to make on my structure?

No. There is no provision for any government agency or local institution to officially review or otherwise restrict your rights to alter your property in any way you wish. However, if you <u>destroy</u> a National Register listed property, you cannot <u>deduct</u> the cost of <u>demolition</u> as a business expense.

I assume your mention of "the council" reference to the President's Advisory Council on Historic Preservation. This body reviews the impact of Federally funded projects on historic properties. It also has the power to comment on the actions of Federal agencies which may affect historic sites owned by the Federal government. The President's Advisory Council cannot and does not interfere with the activities of private citizens undertaking non-federally funded projects.

 Being in the district and if my building qualifies for historic structure. do I need council approval to apply for a grant or to have a tax advantage?

No. You, if you were an owner of a Register building, would apply for grant assistance or tax benefits on your own. You would apply for these to the National Park Service through the state Historical Preservation Center in Vermillion, Sometime in the future, these grant and tax programs may be administered by the State or even the locality under the new Federalism proposed by the current administration.

3. Beingg in the district and my building qualifies for a historic structure and I want to remodel on my own without any help from a grant or tax break, do I still need council approval?

No. (Refer to Answer 1.)

Mr. Kline Page 2 February 2, 1982

4. Being in the district and qualifying as a historic structure and I apply and get a grant and a tax break to restore my building to its original shape and two years later I sell my property and the new owner wants to remodel to a modern building how long will it be before he can do this?

The answer to your question depends on the type of benefit you receive from the State or Federal government:

- a. If you have substantially rehabed your building and have taken a Federal 25% Investment Tax Credit, you may sell your building whenever you want. There is a recovery schedule of 20% per year, so if you take all of your tax credit the first year and sell the building the second year, you would repay the IRS 60% of the credit you have taken. If you planned to sell the building, the **bptk@inny**ould be to take 20% of the Investment Tax Credit each year to avoid repayment.
- b. If you rehabilitate your building and take advantage of the State historic preservation five year tax increase moratorium, you must sign a covenant protecting the building's historic character for those five years. This covenant would transfer to a new owner for the remainder of those five years.
- c. If you applied for, received, and spent a historic preservation graft, you would also be required to attach a covenant to your propertyes deed for a certain period of time depending on the amount of the grant. The schedule is as follows:

For a Grant of	The Requirements are
zerð -10,000	No covenant required. The owner signa a 5 year agreement with the State protecting the appearance of the building. The agreement <u>does not</u> apply to new owners.
\$ 10,001- 25,000	A 5 year covenant
\$25,001-50,000	A 10 year covenant
\$50,001-100,000	A 15 year covenant
over \$100,000	A 20 year covenant

The covenants (not the agreement) would transfer with the deed and subsequent owners would be responsible for keeping the historic appearance of the building intact.

Mr. Kline Page 3 February 2, 1982

5. Being in the district and whether my structure qualifies for historic structure or does not qualify the historic council has no holdings to the property unless applications have been made for benefits. Is this true?

Your statement is true. At no time does a property owner in a historic district give up control of property unless he/she elects to encumber a deed with a covenant in return for benefits received as described above.

6. If mkyssructure qualifies for the National Register and I do not want it listed because it ties my property up, can I cancel this out at any time?

No. Once listed, properties cannot be removed from the National Register unless they are substantially damaged by natural means. This does not apply to buildings listed in the nomination as "fabric," or "intrusion," on the district map. Owners of these structures are generally not eligible for historic preservation benefits and can decertify their buildings by contacting the Keeper of the National Register and asking to be considered a non-contributing entity within a district. Decertification will be granted and demolition expenses for the building can be deducted by the owner. In some instances, the owner of a "fabric" or "instrusion" building may elect to remain designated "historic" and restore the building using historic preservation benefits. Owners modemodernized older buildings would have this option.

I am intrigued by your reference to a "council" or "historic council" and it appears as though consdierable misinformation is circulating in Yankton regarding the consequences of Register listing. There is no "council" which takes away peoperty rights, enforces construction standards, or otherwise forces property owners to undertake a particular action. The National Register district was first proposed as a means of recognizing and assisting the commercial revitalization of downtown Yankton—not as a means of controlling property. Registration only offers a set of options favoring historical theme development. It is up to the downtown community as a whole to adapt that set of options and it is up to individual owners to take advantage of them. As long as you use your own resources or other private resources, nobody can tell you what to do with a National Register dister.

Thank you for your letter, Mr. Kline. Should you have further questions, please let me know. I believe many people in Yankton may have been told things about the National Register district that are incorrect. It would be very unfortunate if that is the case because their decisions regarding the nomination will be based on the wrong information. I should mention that the Historical Preservation Center's concern is that whatever decision is made by the property owners be based on the facts. We realize historic preservation may not fit every community's needs. The decision to employ Mr. Kline Page 4 February 2, 1982

preservation options must be made locally—otherwise preservation projects will fail for lack of support. I believe this fact should be obvious and should dispell any suggestions that our office or those supporting the nomination are trying to force its approval.

Again, your questions are most appreciated!

Sincerely,

Paul M. Putz Director

PMP: imb

cc Roger Willcut

February 2, 1982

Mr. Roger Willcut 803 West 4th Yankton, SD 57078

Dear Roger:

Enclosed is a copy of the Letter to Fox Jewelry and several copies of the National Register and Tax Fact sheets.

Sincerely,

Paul M. Putz Director

imb

Enclosures

DATE: February 2, 1982

TO: Junius R. Fishburne, BHPO

FROM: Paul M. Putz, Director

RE: Yankton Historic Commercial District Nomination

As you know I will not be here on the 17th of February to review the Yankton nomination. Here are my suggestions regarding that issue. Should sufficient objections be received by the 17th to withdraw the nomination, I suggest we contact Historic Yankton, Inc. and let them know. Ask Historic Yankton how they would prefer the news to be announced. Our comments on a withdrawal should be straight forward. . .

The SHPO Junius R. Fishburne has determined that sufficient objections to the proposed National Register district in Yankton have been made by property owners in that district. Pursuant to National Park Service regulations, the nomination is withdrawn from consideration as a National Register property. That nomination shall not be reconsidered unless a majority of property owners in the Yankton historic district area indicate their support in continuing the nomination process.

The SHPO and the Director and Staff of the Historical Preservation Center in Vermillion wish to extend their appreciation to the City of Yankton, the Yankton Chamber of Commerce, the Yankton Downtown Development Corporation, and Histofic Yankton, Inc. for their interest in and efforts for historic preservation.

Should less than a majority but more than 15% of the owners in the district object by the 17th of February, Historic Yankton should be contacted to determine their opinion regarding subsequent suspension, withdrawal, or submission of the nomination. The Mayor of Yankton, the Chamber of Commerce, and the Downtown Development organization should be subsequently contacted, through Historic Yankton if they prefer, to consider further actions regarding the nomination. If some concensus is reached as a result of these discussions which does not involve immediate submission of the nomination, the Board of Cultural Preservation should be so informed should it wish to comment or take some official action. That action may include tabling the nomination, considering submission of the document for a determination of eligibility, or even submission of the document.

Should it be the consensus that the nomination process be suspended, the announcement should include reference to the wish of the SHPO and the Historical Preservation Center, etc. to avoid the creation of a conflict in Yankton which in the long run will damage the credibility of historic

Junigs Rishburne Page 2 February 2, 1982

preservation as a feasible cause of action and that the State does not wish to be a party to community disunity. Also, reference to the fact that property owners were denied the apportunity to make decisions based on factual information due to the circulation of considerably inaccurate written and oral communications by opponents of the district including the <u>Yankton</u> P & D should be made as one reason for suspension.

In every case the legal consequences of any course of action should be determined prior to its undertaking.

HISTORICAL PRESERVATION CENTER

University of South Dakota Vermillion, S.D. 57069 Phone (605) 677 5314



February 5, 1982

Mr. James Abdnor United States Senator 4.27 Dickson Senate Office Bldg. Mashington, D.C. 20510

Dear Senator Abdnor:

It is with pleasure that I respond to Mr. Kaster's letter to you of Janua 1982, regarding the nomination of the Yankton downtown business district the National Register of Historic Places. Mr. Kaster's letter contain siderable misinformation pertaining to the National Register, the process for placing property on the National Register, and local support of the histodistrict at Yankton.

First of all, property owners' rights are <u>not</u> being violated at Yankton as a result of the proposed nomination. Listing on the National Register removes no rights to property whatsoever. Owners of National Register properties are free to alter, transfer, or destroy their properties at any time. Mr. Kaster's statements to the contrary are not true.

The contention that a "small group of citizens" prepared and submitted the nomination of the district without the consent of owners is not true. Historic Yankton, Inc. is a non-profit corporation formed from the Yankton Chamber of Commerce's Downtown Beautification Committee. It has always been our belief, and we have seen no demonstration whatsoever to the contrary, that this group was acting with the approval of the City of Yankton—which funded the group's activities—the local Chamber of Commerce, and the downtown merchants association. All of these groups contain members who are also property owners in the district. Never at any time did this office receive notice formally or informally that the pursuit of National Register recognition for downtown was not a legitimate undertaking sanctioned by the community as a whole and the downtown in particular.

It should also be pointed out that it is the policy of the South Dakota Board of Cultural Preservation that property owners' wishes play a major part in the nomination process. Opponents to the district had every opportunity to express their concerns to the board when they reviewed the nomination in July of 1980. No opposition to the district was voiced to the board at that to Similarly, when letters of comment were directly solicited property over in the district in 1980, only four negative responses were received by the SHPO. The State had every indication to believe that the nomination was solidly supported by the owners.

Mr. Kaster chooses to interpret the means by which owners' objections are submitted to the SHPO and the Keeper of the National Register as being weight

The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South archaeological research, museums, historical preservation and historical resource in a program designed to preservation and cultural heritage.

Senator Abdnor Page 2 February 5, 1982

in favor of those who approve of district nomination. The system was established to simplify the nomination process and to comply with the letter of the law which refers to withdrawal of a nomination from consideration of the "majority of owners object." It is apparent that in choosing to me this interpretation, Mr. Kaster perverts the rational of that process. For order to prevent such undue criticism in the future, we have expressed concerns regarding the present nomination procedures to the National Pare Service.

It should be pointed out that the <u>Yankton Press and Dakotan</u> has dissed considerable material and information of an inaccurate nature among the property owners in the district. Such information has been at variance with explanations regarding the advantages and disadvantages of the National Register submitted to property owners by supporters of the district and the state historical preservation program since efforts to recognize downtown Yankton first began in 1979. His letter of January 21 is a continuation of that campaign. The <u>Yankton Press and Dakotan</u> objects to the nomination on economic and idological grounds and is encouraging owners to submit objections. As citizens, they have every right to make and encourage opposition to Register listing, but the state preservation program takes exception to the tactics employed in doing so.

It is the position of the state program that the National Register program works only where it is wanted in the private sector. For this reason, no action was taken to place downtown Yankton on the National Register until we were requested to do so by the community. The decision to list a property on the National Register in South Dakota is and has been considered an owner's prerogative. That decision, however, should be based on the facts.

Sincerely,

Junius R. Fishburne State Historic Preservation Officer

PMP: imb

GOETZ, HIRSCH & KLIMISCH

ATTORNEYS AT LAW 311 WEST THIRD STREET YANKTON, SOUTH DAKOTA 57078 605/665-9495



JAMES T. GOETZ ROBERT W. HIRSCH WILLIAM J. KLIMISCH

February 15, 1982

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

Enclosed find vote in behalf of the J.W. Trierweiler trust and the property owned by James T. Goetz, Robert W. Hirsch and William J. Klimisch.

Very sincerel James T. Goetz FOR THE FIRM

JTG:jms

Enclosures



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STATE OF SOUTH DAKOTA

EXECUTIVE OFFICE

GOVERNOR

February 16, 1982

Dennis C. Kaster, Publisher Yankton Press and Dakotan 315 Walnut Yankton, South Dakota 57078



Dear Mr. Kaster:

Thank you for your letter and enclosures of January 21, 1982, in which you raise a series of objections to the manner in which the Yankton Commercial Historic District is being formed and to the method being used by the Historic Preservation Center to solicit comments concerning the district nomination by affected property owners. I have asked Dr. Harris J. Wollman, Secretary of Education and Cultural Affairs, to investigate this matter and this letter reflects the results of his findings.

In June of 1980, Historic Yankton, Inc., approached the Historic Preservation Center with a nomination request for the Yankton Commercial Historic District. The request was supported by the Yankton Chamber of Commerce and was sanctioned and funded by the City of Yankton through a grant of \$13,750 to secure the services of a restoration architect for the proposed district. If approved, Yankton would host its second historical district.

On June 19, 1980, a public meeting on this topic was held in Yankton. A subsequent public meeting was held, and, on two different occasions, the staff of the Historical Preservation Center discussed the proposed district with various civic groups in the city.

The nomination process became stalled in late 1980 when Congress amended the National Historic Preservation Act of 1966. The U.S. Department of Interior froze all pending nominations until new rules could be issued in compliance with the 1980 amendments to the Act. The rules were issued in the Federal Register on November 16, 1981.

Among the changes in the Act was the inclusion of a provision allowing individuals to opt out of a proposed district and when a majority of affected property owners object to being included in a proposed historical district the district will not be formed. The U.S. Department of Interior set out a required procedure for states receiving federal assistance to follow when nominating these districts. The federal regulations 36 CFR Part 60, § 60.6(g), states:

STATE CADING NOT DURING PURNE SOUTH DATIMA 57501 . CONTROL 2012

Dennis C. Kaster Page 2 February 16, 1982

> Upon notification, any owner or owners of a private property who wish to object shall submit to the State Historic Preservation Officer a notarized statement certifying that the party is the sole or partial owner of the private property, as appropriate, and objects to the listing. In nominations with multiple ownership of a single private property or of districts, the property will not be listed if a majority of the owners object to listing. Upon receipt of notarized objections respecting a district or single private property with multiple owners, it is the responsibility of the State Historic Preservation Officer to ascertain whether a majority of owners of private property have objected. If an owner whose name did not appear on the list certifies in a written notarized statement that the party is the sole or partial owner of a nominated private property such owner shall be counted by the State Historic Preservation Officer in determining whether a majority of owners has objected. Each owner of private property in a district has one vote regardless of how many properties or what part of one property that party owns and regardless of whether the property contributes to the significance of the district.

This "negative checkoff" system, in my estimation, represents a socialistic governmental scheme that requires citizens to say they don't want government services. I believe that government should provide services only if the people <u>do</u> want them and are willing to pay for them. This mandatory federal procedure was adopted primarily as a lever to protect historical properties, not their owners.

The procedure is an unfair imposition on the state but does not, I believe, constitute the taking of property rights. This issue has been decided by a federal district court in eastern Virginia (see <u>Historic Green Springs v.</u> <u>Black</u>, 497 F. Supp. 839 (E.D. Virg. 1980).

Regardless of the means used to nominate a historical district, the major effect of inclusion on the National Register of Historic Places is to provide affected property owners with a choice of options regarding the federal income tax formulae available, any potential for grants-in-aid and other assistance or participation in the state's historical property tax moratorium provisions of SDCL 1-19A-20. There is, of course, a disincentive in that demolition of historical structures is not a tax deductible cost of doing business.

With respect to the decision of the Historical Preservation Center to continue the nomination process commenced prior to the change in federal law without consideration of repeating its earlier efforts, the U.S. Department of Interior, in 36 CFR Part 60, § 60.6(h), provided that:

If a property has been submitted to and approved by the State Review Board for inclusion in the National Register prior to the effective date of this section, the State Historic Preservation Dennis C. Kaster Page 3 February 16, 1982

> Officer need not resubmit the property to the State Review Board; but before submitting the nomination to the NPS shall afford owners of private property the opportunity to concur in or object to the property's inclusion in the Register pursuant to applicable notification procedures described above.

The opportunity to comment was afforded affected property owners through a January 8, 1982, letter from Dr. Junius R. Fishburne, State Historic Preservation Officer. The "negative checkoff" system was continued since the federal regulations still required its use. To date, Dr. Fishburne has received 27 negative responses from the 67 letters mailed.

SDCL 1-19A-19 establishes the authority of the "State Review Board," including the responsibility to "approve nominations to the state and national registers of historic places." I am, by copy of this letter to the Department of Education and Cultural Affairs, requesting that the following actions be under taken by the Board of Cultural Preservation:

- The Board, consistent with our cooperative efforts with the Vice-President's Task Force on Regulatory Reform, review the current regulations governing the Historical Preservation Center programs, make specific recommendations to the U.S. Department of Interior resolving the issues you have raised and share with you both their findings and any response from the federal government;
- 2. The notices to property owners in nominated historic districts in the future be sent by registered mail to insure that, until this "negative checkoff" system can be repealed, all owners are given the opportunity to express their support or opposition to creation of the district in addition, both "waiver" and "objection" forms should be provided each owner;
- 3. The State Historic Preservation Officer contact the U.S. Department of Interior to ascertain specifically who should be contacted regarding the option to comment on creation of a historic district, the method to be used in counting responses received and what procedure should be employed when the land upon which a structure lies is owned by another party. The responses received should be shared with you; and,
- 4. The State Review Board suspend consideration of the Yankton Commercial and Historic District for nomination to the National Register of Historic Places until such time as the questions raised on this issue are answered.

Secretary Wollman has been asked to stay on top of this matter and to advise me as necessary of additional steps which may need to be taken. Future correspondence should be addressed to him.

Finally, it is my belief that the intentions of those desiring to preserve and to protect our nation's history and heritage are sincere and Dennis C. Kaster Page 4 Fébruary 16, 1982

well-meaning, however, the process adopted may be inappropriate from a property owner's standpoint. We must work cooperatively to protect all parties' interests if we are to have an effective program of historic preservation.

Thank you for sharing your concerns with me. I am confident that this matter will be successfully handled.

O.P. J

1

Sincerely yours,

Humphrey Law Offices Werview Professional Building 101 Broadway, Suite B - P.O. Box 776 Yankton, S D 57978

David C. Humphrey, P.C., Attorney Michael E. Hudgeway, Attorney Thermone Area Court 665-1000

February 19, 1982

February 16, 1982

Mr. David C. Humphrey Humphrey Law Offices Dr Riverview Professional Building Hi 101 Broadway, Suite B Center P.O. Box 716 outh Dakota Vankton, SD 57078 tota 57069

Dear Mr. Humphrey: storic Conmercial District

Please find enclosed a copy of the regulations and the 1980 Amendment to the National Historic Preservation Act. As certain problems regarding the interpretation of the regulations have arisen, the nomination is being held until the agency can get them resolved ff During this period of time we will accept all comments, objections and waivers by property owners. You will notice in the regulations, that if the nomination goes to the Department of the Interior, a second comment period is initiated by the Department. Please contact me or my staff, if you have further questions.

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Enclosure(s)

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Humphrey Law Offices Riverview Professional Building 101 Broadway, Suite B - P.O. Box 716 Yankton, S.D. 57078

David C. Humphrey, P.C., Attorney Michael E. Ridgeway, Attorney Telephone Area Code 605-665-1000

February 16, 1982

Dr. Junius R. Fishburne Historical Preservation Center University of South Dakota Vermillion, South Dakota 57069

RE: Yankton Historic Commercial District

Dear Dr. Fishburne:

Please be advised that this office represents the Yankton Printing Company of Yankton, South Dakota. Dennis Kaster, Publisher, has requested that I contact your office for two specific reasons:

1.) To request a copy of the regulations and specifications setting for the voting interests of property owners in a proposed historic district.

2.) To officially request an extension of the time of submission of objections due to recent deaths involving several pieces of property in the downtown district.

We feel that it is imperative that an extension be granted due to the uncertainties surrounding the voting rights related to specific ownership interests in certain pieces of property, and, feel that an extension should be granted in order to properly inform all affected parties following an evaluation of the regulations regarding property owners voting rights.

I shall be available for conference at your convenience, and will attempt to assist in expediting the process following receipt of the regulations heretofore requested.

Sincerely yours,

HUMPHREY LAW OFFICES

sand C. Kumphier David C. Humphrey

DCH:dre V



February 17, 1982

Honorable William Janklow State Capitol Building Pierre, South Dakota 57501

1

Re: Proposed Yankton Commercial Historical District Dear Governor Janklow:

As you know the application of the Yankton Commercial Historic District is presently pending before the State Historical Preservation Office. The affected building owners have been notified and have been given an opportunity to register their objections if they so desire. As a local business owner and as Vice-President of Historic Yankton, Inc., I am concerned about the controversy regarding the nomination of our district and am writing this letter to apprise you of the events leading to the nomination. I also hope to allay the fears and apprehensions which have arisen as a result of the opposition of the Yankton Daily Press & Dakotan in general and its publisher and editor in particular.

In the latter 1970's it became obvious to a number of us that downtown Yankton was losing some of its prior vitality. A committee was appointed by the local Chamber of Commerce to investigate methods to revitalize the downtown and to more effectively compete with the suburban shopping mall which had been constructed earlier. After investigating several alternatives, the committee decided to recommend that a historical theme be adopted and that real estate owners and businessmen be encouraged to restore their buildings. In order to assist in this effort, Historic Yankton, Inc. was formed. In October of 1979 a public informational meeting was held at the Meade building of the Human Services Center. Over 200 real estate owners, business owners and interested citizens attended. The historic theme was enthusiastically endorsed by the group that evening and by several other groups at later meetings to which downtown business leaders and property owners were invited. As efforts toward restoration of the downtown continued, it became obvious that downtown Yankton is possessed of many significant historic buildings and that our shopping district is perhaps the most historic commercial district in the state. Thus, at the suggestion of the Historic Preservation Center, the historic district nomination process was begun.

Honorable William Janklow February 17, 1982 Page Two

The historic district designation is important for two especially significant reasons. First, it encourages re-use and rehabilitation of existing buildings thus preserving our heritage while necessitating minimum economic investment. The designation also encourages tourism and convention activities. Secondly, and perhaps most important, the designation allows the use of substantial income tax breaks including 25% investment tax credit and rapid a.c.r.s. where an approved rehabilitation is completed. The tax breaks are particularly significant in a depressed economic period when it is difficult to attract investors to small towns. Naturally, there are disadvantages also. If a historic building in a district is demolished, the owner must amortize the cost of demolition over the life of the new building rather than deducting the cost in the year it is demolished. Also, if the exterior of a building which is in a historic district and which has historic value is remodeled in a non-historic manner the normal investment tax credit is not available on that portion spent for remodeling the interior. These drawbacks are mitigated by the fact that in a town such as Yankton there are often no demolition costs since the building is often demolished for the salvage value. Further, the reduction in the investment tax credit does not apply to buildings which are not historic. All an owner must do to remove a non-historic building from the district is file a short decertification form with the state preservation office.

In my opinion, the advantages of the district designation far outweighs the drawbacks. This opinion is supported by the fact that we have had a historic residential district in Yankton for ten years and to my knowledge no objection or complaint has ever been raised. The Press & Dakotan, however, views the subject in a different light. The publisher, Dennis Kaster, and his editor have waged an impressive campaign based on misinformation and half truth. In addition to taking advantage of their obvious editorial advantage the paper has also sent an individual to contact property owners and has informed them among other things that if the historic designation takes place no alteration of any type can be made to the building without permission from the state and that the district designation will create an encumbrance on the property which will prevent a later sale of the property. Statements of this type are, of course, completely false but they create an aura of fear and uncertainty which has damaged our efforts to encourage local busi-ness vitality. It should also be noted that the main reason for objection by the Press & Dakotan appears to be personal.

Honorable William Janklow February 17, 1982 Page Three

Two buildings which are located within the proposed district have been scheduled for possible demolition by the Press & Dakotan when and if they remodel their present printing plant. In my view, Mr. Kaster is sacrificing the interests of many to preserve a rather minimal income tax deduction for his company.

I am aware of the fact that the publisher of the Press & Dakotan has conveyed his objections to the district to you. It is my hope that this letter will explain our side of the controversy to you. I would also be more than willing to personally meet with you or any member of your staff, preferably in the presence of Mr. Kaster, to explain our position and to repudiate any statements made by those in opposition.

Very truly yours,

JAMES E. MEANS

JEM:md

bcc: Roger Willcut James Means Lois Varvel Sara Aasland Karen Harmelink Caroline Steele Tom Steinbach

ATTORNEYS AT LAW

BRADY, KABEISEMAN, READE, ABBOTT AND JOHNSON

200 WEST THIRD

P. O. BOX 735

YANKTON, SOUTH DAKOTA 57078-0735

FRANK I. BRADY JOHN R. KABEISEMAN GERALD L. READE I W ABBOTT STEVEN M. JOHNSON

February 19, 1982



Ms. Carolyn Torma Historical Preservation Center University of South Dakota 216 East Clark Vermillion, South Dakota 57069

Dear Carolyn:

After my conversations with you today, I reviewed my notes regarding the balloting. You indicated to me per our telephone conversation that there were presently 43 objections which would constitute more than 50% of the available voters. My reaction is that this is not correct. For instance, there are approximately 80 buildings downtown and some of them I know have more than one owner. For instance, the James A. Danforth Trust has three Trustees, and, if your explanation of the voting is correct, should have three votes. The building in which my office is located has three owners and therefore, constitutes three votes as does the former J. C. Penney building which is owned by Mr. Reetz and I believe his two sisters. In reviewing the situation it seems to me that you are registering Art and Thelma Meredith as two objections but counting them as only one vote when you have decided how many eligible ballots can be cast.

I am or course not critizing your work at all. In fact, I think the solicitor general and perhaps the Defendant of Interior has done you a disservice by not elucidating the rules. I would however appreciate it if you would review the method of calculating the total number of votes.

Very truly yours,

ABBOTT

JWA:md cc: Dr. Junius Fishburne

OFFICE OF CULTURAL PRESERVATION

Kneip Building Pierre, S. D. 57501 Phone (605)773-3458

March 2, 1982

CENTERS

Historic Preservation Center Historical Resource Center Archeological Research Center Oral History Resource Center Archives Resource Center

MUSEUMS W. H. Over Museum Agricultural Heritage Museum Robinson Museum Smith Zunmerman

State Museum

Mr. James E. Means 1003 Douglas Yankton, SD 57078

Dear Jim:

As a follow-up to your telephone conversation with Dr. Wollman, I would like to bring you up to date with the current status of the proposed Yankton Commercial Historic District. Due to the various questions raised regarding the counting of property ownership, I have telephoned and written the Office of the National Register of Historic Places to request clarification. In the meantime, at the request of Governor Janklow (a copy of his letter to Dennis C. Kaster, 16 February 1982 enclosed), the Board of Cultural Preservation is suspending consideration of the Yankton nomination until these questions can be answered. In its capacity as State Review Board, the Board of Cultural Preservation will review the whole matter at its next meeting which will be held in Yankton on Friday evening, April sixteenth at seven-thirty in the North Conference Room, Public Safety Building, 5th and Walnut. Any and all of the owners of property within the proposed district are invited to participate in this meeting. The work and role that Historic Yankton, Inc., has performed throughout this nomination process is greatly appreciated, and I feel certain that we can resolve the problems arising out of the nomination process satisfactorily.

Sincerely yours,

n

Junius R. Fishburne State Historic Preservation Officer

JRF/pm

cc: Dr. Harris J. Wollman Dr. Sever Eubank

bc: Paul Putz





March 4, 1982



The Honorable James Abdnor United States Senator 4327 Dirksen Senate Office Bldg, Washington, D.C. 20510

Dear Senator Abdnor:

It is with pleasure that I respond to Mr. Kaster's letter to you of January 21, 1982, regarding the nomination of the Yankton downtown business district to the National Register of Historic Places. Mr. Kaster's letter contains considerable misinformation pertaining to the National Register, the process for placing property on the National Register, and local support of the historic district at Yankton.

First of all, property owners' rights are <u>not</u> being violated at Yankton as a result of the proposed nomination. Listing on the National Register removes no rights to property whatsoever. Owners of National Register properties are free to alter, transfer, or destroy their properties at any time. Mr. Kaster's statements to the contrary are not true.

The contention that a "small group of citizens" prepared and submitted the nomination of the district without the consent of owners is not true. Historic Yankton, Inc. is a non-profit corporation formed from the Yankton Chamber of Commerce's Downtown Beautification Committee. It has always been our belief, and we have seen no demonstration whatsoever to the contrary, that this group was acting with the approval of the City of Yankton--which funded the group's activities--the local Chamber of Commerce, and the downtown merchants association. All of these groups contain members who are also property owners in the district. Never at any time did this office receive notice formally or informally that the pursuit of National Register recognition for downtown was not a legitimate undertaking sanctioned by the community as a whole and the downtown in particular.

It should also be pointed out that it is the policy of the South Dakota Board of Cultural Preservation that property owners' wishes play a major part in the nomination process. Opponents to the district had every opportunity to express their concerns to the board when they reviewed the nomination in July 1980. No opposition to the district was voiced to the board at that time. Similarly, when letters of comment were directly solicited from property owners in the district in 1980, only four negative responses were received by the SHPO. The State had every indication to believe that the nomination was solidly supported by the owners. The Honorable James Abdnor Page 2 March 4, 1982

Mr. Kaster chooses to interpret the means by which owners' objections are submitted to the SHPO and the Keeper of the National Register as being weighted in favor of those who approve of district nomination. The system was established to simplify the nomination process and to comply with the letter of the law which refers to withdrawal of a nomination from consideration should the "majority of owners object." In order to prevent such criticism in the future, we have expressed our concerns regarding the present nomination procedures to the National Park Service.

It should be pointed out that the <u>Yankton Press and Dakotan</u> has disseminated considerable material and information of an inaccurate nature among the property owners in the district. Such information has been at variance with explanations regarding the advantages and disadvantages of the National Register submitted to property owners by supporters of the district and the state historical preservation program since efforts to recognize downtown Yankton first began in 1979. His letter of January 21 is a continuation of that campaign. The <u>Yankton Press and Dakotan</u> objects to the nomination on economic and ideological grounds and is encouraging owners to submit objections. As citizens, they have every right to make and encourage opposition to Register listing, but the state preservation program takes exception to the tactics employed in doing so.

It is the position of the state program that the National Register program works only where it is wanted in the private sector. For this reason, no action was taken to place downtown Yankton on the National Register until we were requested to do so by the community. The decision to list a property on the National Register in South Dakota is and has been considered an owner's prerogative. That decision, however, should be based on the facts.

With regard to the proposed downtown commercial historic district, we are responding to a directive from the Governor to suspend consideration of the nomination until the questions regarding the notification process can be answered. I have contacted Carol Shull, Acting Keeper of the National Register, and expect her response shortly. In the meantime, I am scheduling a public meeting of the State Review Board in Yankton on Friday, April sixteenth, to review the situation. Please do not hesitate to contact me if you have further questions. Your interest in this matter is greatly appreciated.

Sincerely yours,

Junius R. Fishburne State Historic Preservation Officer

JRF/pm

March 16, 1982

Mr. Les Helgeland Yankton Press & Dakotan 319 Walnut Yankton, SD 57078

Dear Mr. Helgeland:

Please find enclosed a copy of the Yankton Historic Commercial District National Register form. As I mentioned over the phone, the owner's list has and is being updated. Also I have not included copies of the photos, if you wish to have these as well let me know.

Sincerely,

Carolyn Torma Historical Survey Coordinator

CT/jc

Enclosure(s)



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Published by Yankton Printing Company a Subsidiary of Stauffer Communications, Inc.

South Dakota's First Daily Newspaper Established 1861 March 26, 1982

Dr. Harris Wollman Secretary Department of Education and Cultural Affairs Kniep Building Pierre, South Dakota 57501



Dear Secretary Wollman:

Thank you very much for your time and consideration during our Friday meeting.

Upon returning to Yankton, three copies of the summary and recommendations were in my briefcase. Apparently, through the paper schuffle I retained your copy. Hopefully, this delayed copy has not caused too much of an inconvenience for you.

Sincerely,

Dennis C. Kaster Publisher

We feel that the entire process of nominating the proposed Yankton Commercial Historic District and the subsequent voting up to this point would in no way stand up in the courts if any one of the property owners contested it, and it is likely that the Department of Interior would not approve it under those circumstances.

Our proposal is that serious consideration be given to starting all over so that the right of "due process" is offered to all property owners.

We contend that the process to this point could be invalidated because:

1. Regulations by which the vote was taken were not scheduled to be finalized until February 1, 1982, so in effect, the vote was being taken only on the proposed regulations since "comments" were still being accepted on February 1, 1982 and later.

2. According to those regulations and even the previous regulations, the nomination should have been made in concurrence with the local governing body, in this case, the Yankton City Commission. And since the inclusion of property in the proposed district does afford some tax incentives, it would appear that since the tax base of the area could be affected that not only the City Commission but the Yankton School District and the Yankton Board of County Commissioners should also concur. No such action was requested or given by any of the three listed governing bodies.

3. The process of voting seemed irregular. Since the letters sent to property owners by the Historical Preservation Center were not sent seither certified or registered mail so that there was any assurance that the ballots (waivers) were ever received.

4. There seems to be a question of the legality of voting on property only on the basis of a <u>street address</u>, since all legal matters dealing with property normally are handled through a legal description. That was not the case.

5. The system of voting did not require every property owner to vote. Even those who did not vote were counted as being "for the district" while it required a special notarized statement from those who opposed "inclusion" in the proposed district.

6. The Director of the Historicl Preservation Center and his staff admit that even after the voting was complete, there was still uncertainty as to who was eligible to vote and as to who was not eligible to vote. There was a question if each property owner (in the case of several owners of a piece of property) had a vote or if there should have been one vote for each piece of property. There was no definition as to how a corporation with many stockholders would be voting.

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Nor was there any provision in the regulations as to who would vote for an estate, or how many would be eligible to vote in the case of estate property.

It would appear that if the several owners of one piece of property could each vote, that those property owners who had more than one piece of property should likewise have been authorized to vote "for" or "against" such proposed district on each of those pieces of property.

 \bigwedge &. Wednesday, Feb. 17, 1982 was designated as the final date for balloting on the proposed district. A report received by telephone from the Historical Preservation Center in Vermillion indicated on the morning of February 18, 1982 that there were (83) possible votes in the district and that (43) objections or more than 50 percent required to defeat the proposal had been received. However, even at the time of the balloting there was no determination of how the voting involving two estates should be Low done. This has still not been resolved. Subsequently, several of those who had voted to oppose the district changed their vote -- after the February 17, 1982 deadline. But the point that should be made is that while there were 43 who OPPOSED the district, only 10 property owners submitted waivers approving inclusion into the proposed district. Even though eight property owners subsequently changed their vote, that would leave only 18 who favored inclusion and 35 who opposed it. This points to the inequities of the voting process that was followed.

X. The first public hearing to be held concerning the district in Yankton is slated for April 16, 1982. This hearing is presumedly being held at your request. The hearing Dr. Fishburne refers to in June, 1980 was classified by the Vermillion Preservation Center as an informal discussion since the place of the hearing was not publicized. The meeting referred to in Covember, 1980 was held in Pierre. Since that time the regulations covering Historical Districts have been changed. In 1980 the Vermillion office stated that if even 75 percent of the property owners were opposed to the district it would not make any difference. Who wants to make a special trip to Pierre if it wo'nt make any difference?

It would appear that in view of these obvious descrepancies and questionable manners of proceeding, that to spend the taxpayers' money for a meeting of the Review Board in Yankton or Vermillion would be an exercise that would have little legal meaning.

Rather than split a community, it would seem that the Department of Education and Cultural Affairs through the Historical Preservation Center should reconsider the action that has already been taken, wait for the final regulations to be approved in the Federal Register, to then proceed in the following manner: 2

Brookings.

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1. Submit a new nomination for the district.

page 3

2. Have such a nomination approved or disapproved by the Yankton City Commission, the Yankton Board of Education and the Yankton County Board of Commissioners, since public. tax monies are involved in the cases where tax benefits will be received.

3. A public hearing be held in the affected community.

4. That letters to all property owners should be forwared to those owners or their representatives by registered or certified mail so that they are receipted to determine who signed for them and who acknowledged their receipt.

5. That those letters include the legal description off the properties involved in the voting rather than just the street addresses, since tax benefits would also be based on that legal description.

6. Determine ahead of time who can vote, who is eligible to vote, how many votes can be cast for each piece of property and who will cast that vote. Determine who votes in case of estates, who votes in cases where there is more than one owner of a piece of property and if more than one vote is permitted on a piece of property, also determine ahead of time if stockholders in those firms in which there are stockholders can also vote. If persons owning land under a building or vacant lot would have a vote, and if multiple ownership, how many votes.

7. Provide a ballot that makes it mandatory for those who wish to approve the proposed historical district to return a ballot as well as those who oppose it. Make it no tougher to oppose the district (by a special notarized statement) than to support it.

8. Count the ballots on the basis of the number of ballots received to determine the majority, and not permit non-votes to count as votes "for" in the final tabulation of the voting.

10. Above all, lay out the groundrules so that everyone knows for sure how many pieces of property there are, how many votes can be cast, so that there is no changing after the voting is complete.

These do not seem to be unreasonable demands and could avoid some of the controversy that has developed in this case. Much of the controversy has been brought about through the manner in which the entire matter has been handled rather than the question of those supporting or opposing the district.





PETERSEN DEVELOPMENT COMPANY REAL ESTATE DEVELOPMENT & MANAGEMENT

P. O. BOX 220 [] YANKTON, S. D. 57078 TELEPHONE 605-665-2291



Dear Mr. Putz:

Mr. Paul Putz, Director

Historical Preservation Center Vermillion. South Dakota 57069

It is unfortunate, because of a business committment, that I will not be able to attend the Friday evening meeting on the Downtown Yankton Historic District.

You realize, I am sure, my position on this subject. Both the Carnegie Library, and now the Hotel Charles Gurney, would probably not have been renovated without the assistance of the benefits involved as being designated a National Historic Site.

For what it is worth, I personally advocate the formation of the district; not only for the financial benefits that can be gained but also, the aesthetic value which could come to Downtown Yankton.

Sincerely, Curles 7

Charles Petersen

CP/at cc: James Abbott

Treasure Chest

BRIDAL REGISTRY . GIFTS . COSMETICS

209 WEST THIRD . YANKTON . SOUTH DAKOTA 57078

April 16, 1982

Nr. Paul Putz Historic Preservation Center

Dear Sir:

My wife and I are sorry that we are unable to attend tonight's meeting.

We, however, want to make it perfectly clear to those concerned that we fully support the nomination of the Yankton Historic Commercial District.

We cwn the buildings at 209 and 211 West Third Street, and operate retail stores at these locations.

Sincercly,

John R. Anderson TREASULE CHEST and CASTLE COOMBE
DATE U.S. DEPARTMENT OF THE INTERIOR HERITAGE CONSERVATION AND RECREATION SERVICE TIME OF CALL **TELEPHONE REPORT** AM PM 1. CALL TO: FROM (Name) 2. ADDRESS (Tel. No. if needed) 3 065-50 3. SUBJECT, PROJECT NO., ETC. Jakas 2 7 au 4. DETAILS OF DISCUSSION 2011) 11 10 CI 1 0 0 111 OI him 1 ad NO j NAME OF PERSON PLACING/RECEIVING CALL TITLE OFFICE

FHR-8-227 June 1978 HISTORICAL PRESERVATION CENTER

University of South Dakota Vermillion, S.D. 57069 Phone (605) 677 5314 Education and Cultural Affairs

April 29, 1982

Ms. Carol Shull Acting Keeper National Register of Historic Places National Park Service Department of the Interior Washington D.C. 20240

Dear Ms. Shull:

Please find enclosed the Yankton Historic Commercial District nomination which was approved by the state review board on April 17, 1982.

There are two items I wish to call to your attention. First, in agreement with your staff, the nomination contains individual photographs, descriptions and statements of significance of all landmark structures in the district. The remaining structures are documented with blockface photographs, map locations, evaluations and a general description in the essay section of #7. Telephone memorandums concerning this agreement are attached.

Secondly, this nomination raised certain questions relative to ownership. After discussing these problems with your staff and in agreement with the Department of Education and Cultural Affairs, the nomination was brought back before the Board at its April 17, 1982 meeting. Notice was provided through a general notice in the local newspapers at least 30 days prior to the meeting. In addition, owners were invited by direct mail to attend a public hearing conducted by the Board on April 16, 1982 in Yankton. The Board voted to proceed with the nomination as a majority of owners did not object to listing. The number of owners was determined following the guidance of the Solicitor and your staff.

Enclosed please also find all relevant correspondence.

Sincerely,

Carolyn Torma

Carolyn Torma Historical Survey Coordinator

The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South Dakota's archaeological research, museums, historical preservation and historical resource in a program designed to preserve our natural and cultural heritage.



Hankton Daily Press & Dakotan

Published by Yankton Printing Company a Subsidiary of Stauffer Communications, Inc.

South Dakota's First Daily Newspaper Established 1861 May 10, 1982

319 Walnut Yankton, South Dakota 57078

Dennis C. Kaster Publisher (605) 665-7811

> Mrs. Carol Shull, Acting Keeper National Register Division National Park Service 440 G Street, NW Washington, DC 20243

Dear Mrs. Shull:

This letter is to express the objection of the Yankton Printing Co., Yankton, South Dakota, of being included in the proposed Yankton Historic Commercial District.

This district is a very highly contested district in Yankton, and thusly, will not be an effective method of preserving the heritage of the community. If the proponents had to obtain notorized statements of approval, the historical district concept would have been dropped. But, due to an oversight of the U.S. Congress, a Russian ballot was used.

South Dakota's historical preservation board is now aware of the very poor voting procedure, and at least one board member sees how this type of action will be a detriment to any further material historical preservation.

Please note brochure which was presented to the state historical board. On page 7 is a representation of the votes. This reveals to concerned opponents of the Yankton Historic Commercial District that a very narrow but powerful group of citizens can get what they want without regard to due process.

Now it is up to you! Please show that you have concern for our personal heritage and refuse to list the Yankton Historic Commercial District as presented.

Corrective measures are suggested in the brochure on how the voting procedures could be made acceptable. These methods would be ideal for you to pursue in returning the Yankton Commercial District nomination to South Dakota not approved.

cerely

Dennis C. Kaster

Encl: Presentation to state historical board

CC: Senator Larry Pressler

Subscribed and sworn to before me this /Oday of May, 1982

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THE HALL LEWSTER OF HISTORIC PLACES
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INITIALS

HISTORICAL PRESERVATION CENTER

University of South Dakota Vermillion, S.D. 57069 Phone (605) 677 5314



11 May 82

Ms. Carol Shull Acting Keeper of the National Register of Historic Places National Park Service Department of Interior Washington D.C. 20240

Dear Ms. Shull:

Please find enclosed another Withdrawal of Objection by an owner in the Yankton Historic Commercial District.

Sincerely,

Cerolyn Torma

Carolyn Torma Historical Survey Coordinator



The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South Dakota's archaeological research, museums, historical preservation and historical resource in a program designed to preserve our natural and cultural heritage.

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully ware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

313 Cedar At; Vanctory A. Fakota

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Mas. Harry Krier.

Subscribed and sworn to before me this _28. day of April, 1982

My commisperies: 8/2/82

H32-710

S. Dak-

Harrison & Sheffield Shull Rogers (chaft) Silley 6/1 Waveve 6(1 Waveve 6(1

JUN 8

Honorable Larry Pressler United States Senate Washington, D.C. 20510

Dear Senator Pressler:

Thank you for your letter of May 13 on behalf of Mr. Dennis C. Kaster concerning the nomination of the Yankton Historic Commercial District, Yankton County, South Dakota, to the National Register of Historic Places.

The National Park Service received this nomination from Dr. Junius R. Fishburne, the South Dakota State Historic Preservation Officer, on May 11, 1982. After notice is published in the <u>Federal Register</u> that the Yankton Historic Commercial District is being proposed for listing in the National Register, interested parties will have 15 days in which to comment. This nomination will then be carefully considered by the National Register staff. Mr. Kaster's objection to the nomination has been received. If it is determined that a majority of the private property owners have objected to the listing of the Yankton Historic Commercial District, the district may only be determined eligible for the National Register but not formally listed. We will inform you of any final action taken by the National Park Service in regard to this district.

We appreciate your interest in the historic preservation programs of the National Park Service.

Sincerely,

'/s/ Mary Lou Grien

DEPUTA Director

cc: Dr. Junius R. Fishburne State Historic Preservation Officer Historical Preservation Center University of South Dakota Alumni House Vermillion, South Dakota 57069) w/c of inc.

bcc: 001-R.F. 190-Gilley) w/c of inc. 700 710)

FNP:Harrison:272-3504:5/27/82:drr:disk-A/#2059

BASIC FILES RETAINED IN NR (710)

United States Senate

WASHINGTON, D.C. 20510

May 13, 1982

COMMERCE, SCIENCE AND TRANSPORTATION

> SELECT COMMITTEE ON AGING

Mrs. Carol Shull, Acting Keeper National Register Division National Park Service 440 G Street, N.W. Washington, D.C. 20243

Dear Mrs. Shull:

I was recently contacted by my constituent, Mr. Dennis C. Kaster of Yankton, South Dakota, regarding his objection to the inclusion of the Yankton Printing Company in the proposed Yankton Historic Commercial District. I would appreciate it if you could check into this matter and provide me with a status report.

Thank you very much for your time and consideration, and I look forward to hearing from you in the near future.

Since gely, Larry Press ler

United States Senator

LP:bj

Received in Congressional Liaison Division:





United States Department of the Interior

NATIONAL PARK SERVICE WASHINGTON, D.C. 20240

IN REPLY REFER TO: H32-710

S. Dak.

JUN 8 1982

Honorable Larry Pressler United States Senate Washington, D.C. 20510

Dear Senator Pressler:

Thank you for your letter of May 13 on behalf of Mr. Dennis C. Kaster concerning the nomination of the Yankton Historic Commercial District, Yankton County, South Dakota, to the National Register of Historic Places.

The National Park Service received this nomination from Dr. Junius R. Fishburne, the South Dakota State Historic Preservation Officer, on May 11, 1982. After notice is published in the <u>Federal Register</u> that the Yankton Historic Commercial District is being proposed for listing in the National Register, interested parties will have 15 days in which to comment. This nomination will then be carefully considered by the National Register staff. Mr. Kaster's objection to the nomination has been received. If it is determined that a majority of the private property owners have objected to the listing of the Yankton Historic Commercial District, the district may only be determined eligible for the National Register but not formally listed. We will inform you of any final action taken by the National Park Service in regard to this district.

We appreciate your interest in the historic preservation programs of the National Park Service.

Sincerely,

/s/ Mary Lou Grier

Director

cc: Dr. Junius R. Fishburne State Historic Preservation Officer Historical Preservation Center University of South Dakota Alumni House Vermillion, South Dakota 57069) w/c of inc.

bcc: 001-R.F. 190-Gilley) w/c of inc. 700 (710)

FNP:Harrison:272-3504:5/27/82:drr:disk-A/#2059

BASIC FILES RETAINED IN NR (710)

SOUTH DAKOTA

United States Senate

WASHINGTON, D.C. 20510

May 13, 1982

FOREIGN RELATIONS

COMMERCE, SCIENCE AND TRANSPORTATION

SELECT COMMITTEE ON AGING

Mrs. Carol Shull, Acting Keeper National Register Division National Park Service 440 G Street, N.W. Washington, D.C. 20243

Dear Mrs. Shull:

I was recently contacted by my constituent, Mr. Dennis C. Kaster of Yankton, South Dakota, regarding his objection to the inclusion of the Yankton Printing Company in the proposed Yankton Historic Commercial District. I would appreciate it if you could check into this matter and provide me with a status report.

Thank you very much for your time and consideration, and I look forward to hearing from you in the near future.

Since pely, Larry Press er

United States Senator

LP:bj

Received in Congressional; Liaison Division;

MAY 17 1982

tere

HISTORICAL PRESERVATION CENTER

University of South Dakota Vermillion, S.D. 57069 Phone (605) 677 5314 Education and Cultural Affairs

15 June 82

Steve Sheffield National Register of Historic Places National Park Service Department of the Interior Washington D.C. 20243

Dear Steve:

Please find enclosed the letter of notification sent to the post office.

Sincerely,

Cardyn Torma

Carolyn Torma Historical Survey Coordinator

The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South Dakota's archaeological research, museums, historical preservation and historical resource in a program designed to preserve our natural and cultural heritage.

JUN 2 1 1982

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DATE A	TION LAKEN	
INITIALS		

January 8, 1982

US Post Office 321 Walnut Yankton, SD 57078

Dear Property Owner:

Last January we informed you that The National Register had suspended review of privately-owned historic site nominations. During this past year the National Park Services, Department of the Interior has been writing new regulations for the amended National Historic Preservation Act. These regulations have been approved and once again they are accepting nominations for review.

Please find enclosed a letter explaining both the revisions in the preservation act and the benefits of the federal tax act. You will note that owners of individually nominated properties, who object to the nomination, can ask to have their properties removed from consideration. In historic districts a majority of owners must object before the district nomination is withdrawn.

We were pleased to learn that your property will not have to undergo review by the state review board a second time. Instead, we can forward your nomination directly to Washington, D.C. as soon as we receive the waiver slip signed by you.

We regret the delay, but are pleased to be able to complete the nomination process.

If you have questions regarding the new tax act program, please address them to Mr. Jim Wilson (605-677-5314). If you have questions regarding the nomination process, please contact Ms. Carolyn Torma at the same number.

Sincerely,

Junius R. Fishburne State Historic Preservation Officer January 8, 1982

US Post Office 321 Walnut Yankton, SD 57078

Dear Sir:

We are pleased to inform you that the property you own is located in the Yankton Historic Commercial District, 3rd Street between Broadway and Pine, Walnut between 4th and 2nd, Yankton. The district will be considered by the Department of the Interior for nomination to the National Register of Historic Places. The National Register is the Federal Government's official list of historic properties worthy of preservation. Listing in the National Register provides recognition and assists in preserving our Nation's heritage. Enclosed is a copy of the criteria under which properties are evaluated.

Listing in the National Register provides the following benefits to historic properties:

-Consideration in the planning for federally assisted projects. Section 106 of the National Historic Preservation Act of 1966 provides that the Advisory Council on Historic Preservation be given an opportunity to comment on projects affecting such properties.

-Eligibility for Federal tax benefits. If a property is listed in the National Register, certain tax provisions may apply. The Tax Reform Act of 1976, as amended by the Revenue Act of 1978 and the Tax Treatment Extension Act of 1980, and the Economic Recovery Tax Act of 1981, contain provisions intended to encourage the preservation of depreciable historic structures by allowing favorable tax treatments for rehabilitation, and to discourage destruction of historic buildings by eliminating certain Federal tax provisions for demolition of historic structures. Beginning January 1, 1982, the Economic Recovery Tax Act replaces the rehabilitation tax incentives available under prior law with a 25% investment tax credit for rehabilitations of certain historic commercial, industrial and residential rental buildings. This can be combined with a 15-year cost recovery period for the adjusted basis of the historic building. Historic buildings with certified rehabilitations receive additional tax savings because they are exempt from any requirement to reduce the basis of the building by the amount of credit. The Tax Treatment Extension Act of 1980 includes provisions regarding charitable contributions for conservation purposes of partial interests in historically important land areas or structures.

U.S. Post Office Page Two JDanuary 8, 1982

. . . .

-Consideration of historic values in the decision to issue a surface coal mining permit where coal is located, in accord with Surface Mining and Control Act of 1977.

-Qualification for Federal grants for historic preservation when funds are available.

Owners of private properties nominated to the National Register of Historic Places be given an opportunity to concur to listing in accord with the National Historic Preservation Act Amendments of 1980 and Federal regulations 36 CFR Part 60. Any owner or partial owner of private property who chooses to object to lising is required to submit to the State Historic Preservation Officer a notarized statement certifying that the party is the sole or partial owner of the private property, as appropriate, and objects to the listing. If a majority of the owners objects to listing, the district will not be listed. Each owner or partial owner of private property in a district has one vote regardless of how many properties or what part of one property that party owns. If the district cannot be listed because a majority of owners objects prior to the submission of a nomination by the State, the State Historic Preservation Officer shall submit the nomination to the Keeper of the National Register for a determination of the eligibility of the district for inclusion in the National Register. If the property is then determined eligible for listing, although not formally listed, Federal agencies will be required to allow the Advisory Council on Historic Preservation an opportunity to comment before the agency may fund, license, or assist a project which will affect the property. If you choose to object to the listing of your property, the notarized objection must be submitted to Dr. Junius R. Fishburne, 216 Clark Street, University of South Dakota, Vermillion, SD 57069 by February 17, 1982.

If you wish to comment on whether the district should be nominated to the National Register, please send your comments to the above address.

Sincerely,

Junius R. Fishburne State Historic Preservation Officer

Enclosure(s)

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069

Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Includes the main bank of 225 adar Struck, yanktin South Sapata and the windings to the rulat and south

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Grappin Atate Bank by.

Subscribed and sworn to before me this 12 day of February

My Com spires: 8-2-82

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

213 West 3rd I have previously submitted to the State Historic Preservation Officer a

notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

When Oswaed

Subscribed and sworn to before me this 16 day of February

In abboth

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

314 Walnut yankton, So. Dakota

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely.

Subscribed and sworn to before me this 16th day of fibruary

Mich Elemin

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

214 West Third It. yankton, So Dak 57078

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Roli U. Demoin

Subscribed and sworn to before me this _/6___ day of ______

Ja alberty natary Public my comm. ypices: 8-2-82

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

100 EAST THROD

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Aany w Boom

Subscribed and sworn to before me this _____ day of ______

And albert notary Public my comm yperis: 8-2-82

EEB 15.82 2425 252 256 2752 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2552 2425 252 252 2425 252 252 2525 252 2552 2525 252 2525 252 252 2525 252 252 2525 25

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069

Dear Dr. Fishburne:

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Following is the address of my property:

310 Broadway

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Beraldine Deiger

Subscribed and sworn to before me this 17 day of File. 1982

In alberts motary Public my comm. yperis: 8-2-82

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

SCONDWAY 206

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely

Subscribed and sworn to before me this 19th day of Jubuan 1982

Eldine Dynum

Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

314 Waln	ut		
yanktor,	50 571	078	

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Subscribed and sworn to before me this ____ day of _____

Notary Public my comm ypires: 8-2-82



Dr. Junius R. Fishburne State Historic Preservation Officer USD 216 East Clark Vermillion, SD 57069

Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

TELEPHONE DUILDING - 334 - WALNUT ROYAL ATTHLETIC CO - 339 WALNUT

I have previously submitted to the State Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

Subscribed and sworn to before me this 17 day of Lebruary

In abbatr Instary Dublic my comm Aperies: 8/2/82



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069

Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

Ronald W Hats Date: Jon 16, 1982

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069



Dear Dr. Fishburne:

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Following is the address of my property:

Style	Shop,	106	West	Third,	Yankton.	

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

Date:

John Kazos



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069

Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

First Dakota National Bank

201 West Third

Yankton, S.D. 57078

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely, Aasland

Executive Vice President Date: Feb 11, 1982

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Bob's	Photography,	306	West	Third,	Yankton.
		е., т			

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

Date:



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069

Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Kate's, 219 West Third, Yankton.

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

Date:



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069

Dear Dr. Fishburne:

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Following is the address of my property:

109 West Third, Yankton. Rexal1 Drugs.

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date. γ

Sincerely, emi Date

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069



Dear Dr. Fishburne:

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Following is the address of my property:

The Pantry, 215 West Third, Yankton

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

- 8.

Date:

The Pantry 57078

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069



Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Furniture Gallery, East Third (address should

be between 113 and 119). Legal Description:

East 76 feet 11 inces of Lots 17 and 18, less

the South 8 feet of Lot 17, Block 2, Lower Yankton Addition.

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

Date:



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

315 Walnut Walnut Walnu ankton

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this 18^{4} day of Tanually, 1982

otary Publ ic

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

108-110-112 8.32 St.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

CEIVED

MAR

Subscribed and sworn to before me this 12 day of MARCH, 1982

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

SteplAhead, 102 W. Third Street, Yankton, SD Walnut Bar, 3rd & Douglas, Yankton, SD Riviera Cafe Bldg., Lot 14, Block 26, Todd's Addition, Yankton, SD

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely, J. W. TRIERWEILER TRUST BY: James T. Goetz, Trustee Subscribed and sworn to before me this 16th day of Feb., 1982 iem. Walloch Notary Public

My commission expires: February 26, 1989.

(SEAL)

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

311 West Third Street and vacant lots

described as East 1/2 of the West 1/3 of

Lots 17 and 18, Block 13, in that part of the

City of Yankton platted and known as "Yankton".

We hereby exercise ourright to object to the proposed listing and notify you thatwe request that our property NOT be listed in the National Register.

Sincerely JAMES p. GOETZ oppers vitan SCH ROBERT W. HIRSCH Subscribed and sworn to before me this 15th day of Feb., 19 82

Notary Public LAURIE VOIGT

My commission expires April 15, 1988 (SEAL*)

ų,


Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

224 24. 32 yanpton, S. D. 57078

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Mrs Dernic Reidstrom

Subscribed and sworn to before me this day of Fef., 19.8λ

Harry Parce



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

224 WEST THIRD ST ON, SP X 775

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Beatrice Scoblic'

Subscribed and sworn to before me this $\underline{92}$ day of February 1982

Pub-7-

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Yantton, South Dakota 57022

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely, Slin L. Miller

Subscribed and sworn to before me this 9^{TH} day of $\frac{1982}{1982}$

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

104 W. 3rd Street

Yankton, SD

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this ______ day of _Feb , 1982

stary Public

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

104 W. 3rd Street

Yankton, SD

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Noula Raphty

Subscribed and sworn to before me this 1/th day of Feb, 1982

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:



This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

116-118 East 3 rd. Jankton So. Bak.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Frank J. Brunaugh

Subscribed and sworn to before me this 2^{-1} day of $F_{\overline{LB}}$, $19\underline{S}$

Notary Public

IAI. 31415 16 RECEIV 6819

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: 25 Mandi 8 -

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely

20'-Subscribed and sworn to before me this day of

Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

304 11) South

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

al in the 1 1-0

Subscribed and sworn to before me this 2% day of J_{an} , 19 %

Notary Publ

2415 16 17 16 19 70 310 10

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

214 W. 3th ST.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this 21 day of $\sqrt{Amange19.5}$

Notary

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: 306 DrondioAL An K ten

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.



day of teh. , 19 5~ Subscribed and sworn to before me this

Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

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Following is the address of my property:

 2		 	 	

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

> Sincerely, AMERICAN STATE BANK

ml

William A. Deam, Exe cutive Vice President

9 day of TAN, 1982 Subscribed and sworn to before me this

Fischer



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

100 EAST THEO STREET VANKTON, SOUTH DAKOTA

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Dany Wayne Door

Votary Publi

JAN 1582 JAN 1582 RECEIVED 104682954521.50

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: Brdl Jonata So

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Jonolda, Johns

Subscribed and sworn to before me this _18____ day of ____, 19 82

Larry A Benson Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

222 Capitol

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Agnes & Herrholdt

Subscribed and sworn to before me this 21 day of 400 and 1982

larry There Notary-Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

113+115 Tresh 30

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

mput. M. Vacioe.

Subscribed and sworn to before me this 21^{57} day of $\frac{7}{24}$ day of $\frac{7}{24}$ day 1982

Hotary Public

RECEIVED 115131

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

307 12 Walnut 120W 3rd 310 Broodway 311 Walnut 122 W 3rd 309 Walnut

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely.

Subscribed and sworn to before me this 32 nd day of knuw 1982

ering Public ent: 1-13-85

John Herfkens RKI Cak Hills Addition

ALCENCESCONDERSON OF CONTRACTOR

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

332 WALNUT (ROYAK SPORT SHOP) 334 WALNUT (TELEPHONE LULPING)

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Mer U. Decise Sery Etrees RoyAL ATHIETIC

Subscribed and sworn to before me this 25^{-1} day of 4400Rg1982



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

306-308 WALNUT St YANKGON, S. Dak 57038

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

heapert Smith / Elaine & Smith

Subscribed and sworn to before me this 18^{+1} day of J_{M} , 19.82

Notary Public Janeton So Ack.



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

213 West 3rd ST. ilcton S.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Conard Quand

January Subscribed and sworn to before me this _/8 ____ day of ____, 19<u>82</u>

Verry Benson Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: Building PPRO THIRD

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Pres. NURSCRY CO. ICe GURNEY SEED AND

Subscribed and sworn to before me this 19 th day of man, 19 82

Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: Walnut A ank ton

I hereby exercise my right to <u>object</u> to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

James R. Fitzgerald P.O. Box 607 Yankton, SD 57078

Subscribed and sworn to before me this day of

lotary



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Fantle Bros. Co. 121 West 3rd. St. Mollet Music Repair 212 Walnut St. Globe Clothier 1170119 West 3rd. St. Hanny's Mens Wear 118 West 3rd. St.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Joseph C. Laurider ph C. Levinger President Fantle Bros.

Subscribed and sworn to before me this _____ day of ____, 19 82

Jarry J. Benson Notary Public

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

224 Capital

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Viala Larsen

Subscribed and sworn to before me this 2000 day of TANan, 1982

Public Notary



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Marthwestern Public Sur, Co. 313 Cedar st. Mankton, Dic. Toak, 570 78

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Mas. Raun Drive

Subscribed and sworn to before me this 29 day of f_{en} , 1982

Marihy B. Pontsen Notary Public Harris Co - TX April 10-16-84



1982

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: alut 51

I hereby exercise my right to <u>object</u> to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this

RECEIVED 3312526217303031-133

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

310 WALDUT ST. Gankron S. D. R.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

R. O Brien Jr. poch Gov. Herburt 7 Walnutor - Elmer Faiser Seig-fin alern Ja Hor - Don L. Hill Governor

Subscribed and sworn to before me this 26 day of $\overline{J_{anusy}}$, 1982

Jarry & Benson Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

308 +310 W.34 NKTON, S

I hereby exercise my right to <u>object</u> to the proposed listing and notify you that I request that my property <u>NOT</u> be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this 28 day of TAN, 1982

EEE 1085 EEE 1005 EEE 1005 EEE 1

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

308 WEST 3th ST. ANKTON, S. DAR. -

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Sharon Cills

Subscribed and sworn to before me this 10th day of Ferrange 1982

las bary Public

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069



Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

324 Walnut Street

Yankton, South Dakota

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Notary

Sincerely,

COMMONWEALTH HIGHLAND THEATRES INC.

day of JAN. 1982

and the Kenger

207

Subscribed and sworn to before me this

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

210 W. 3rd Street

Yankton, South Dakota

Legal Description: W1/3 of Lots 10, 11, & 12, Block 25, Todd's, Yankton

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

> Sincerely, YANKTON SAVINGS AND LOAN ASSOCIATION

tw Beylen By:

Subscribed and sworn to before me this _____20th day of Jan. , 19 82

Notary Public S.D.

Folgard Bry 25

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

311 WALNUT ST. ANKTON, S. DAK.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

R E. Wallbaum

SECENED

Subscribed and sworn to before me this 5 day of $F_{BALLARY} 1981$

Notary Publ



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

3 31/CE AR YANKTON, 5 D. 57078

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

John M. Farnestad Makel Melloon Subscribed and sworn to before me this _____ day of Jan, 1982

Joseth albrecht Notary Public



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property: 308 Fread whe auto

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this

Notary Public

day of this, 19 1



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

310 Broadway Ycenteton So Och 57078

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Biraldine Weiger

Subscribed and sworn to before me this 19 day of fand 1982

Marilyn Hejna



Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

W. 3rd Nako 78 10

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Subscribed and sworn to before me this 3kd day of FEB, 1982

Hallie M. Middlet Notary Public

Notary Public, State of Florida My Commission Expires Nov. 12, 1984 Bonded Thru Troy Fain : Insurance, Inc.

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

106 W. 3 PST. YANKYOH, S. D.A.K.

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

34567

18:1

Subscribed and sworn to before me this 23^{-1} day of FEBRUNG 19.52

Publ
RE: Objection by Property Owner

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, South Dakota 57069

Dear Dr. Fishburne:

This will confirm that I am aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

I hereby exercise my right to object to the proposed listing and notify you that I request that my property NOT be listed in the National Register.

Sincerely,

Subscribed and sworn to before me this 15th day of APRIL 1982

RE: Withdrawal of Objection by Property Owner

National Register of Historic Places National Park Service US Dept of Interior Washington, DC 20240

Dear Sir:

This will confirm that I am fully aware of the effects of listing property in the National Register of Historic Places. I recognize that, under the National Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

311 Walnut			
Yankton,	South Dakota	57078	

I have previously submitted to the South Dakota Historic Preservation Officer a notarized letter of objection to the listing of the property in question on the National Register of Historic Places. I hereby withdraw that objection.

Sincerely,

(Signature)

FLORENCE Y. WAllbaum (Name printed)

Subscribed and sworn to before me this 26th day of May 1982

Drahm my Com. Apier. 8-2-82 notay Roblie SD

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- 5.) Waiver by Property Owner
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- Copy of Letter from Dr. Fishburne, Dated April 6, 1982 Addressed to Dennis C. Kaster
- 11.) Copy of Letter from Carol D. Shull, Acting Keeper of the National Register, Received March 30, 1982 Addressed to Dr. Fishburne
- 12.) Copy of an April 7, 1982 Wall Street Journal article entitled, "Arsonists Increasingly Hitting Buildings in Historic Districts."

Ladies and gentlemen thank you for your time and effort this evening and for allowing me to present concerns pertaining to the procedure of establishing a historical district and questions pertaining to property within a historical district.

Everything in the presentation is documented in the material in front of you. If you find no documentation, it means that no record of action was available.

First a brief history of the events leading up to this public hearing and the development of the Yankton Commercial Historic District. A Yankton Chamber of Commerce committee was established to research and recommend methods of renovating the Yankton downtown area. This was in response to a substantail retail development on the north side of the city, The Yankton Mall.

The committee determined that the best method, at the least expense and store opening hours lost, was to renovate the existing buildings rather than wholesale change of the downtown area. The committee recommended voluntary historical preservation. This concept was warmly embraced by the city and the chamber of commerce. For a point of record, the Press and Dakotan published an editorial commending the committee on its determination of a voluntary preservation of downtown.

As an offshoot of the chamber committee, Historic Yankton, Inc. was formed. This group hired a historic planner who was to present drawings and advize building owners on how buildings could be renovated. The city government provided funds toward offsetting the expense of the planner. The following year the city once again provided funds for the planner.

Then it became evident that the planner was spending more time in the development of a commercial historic district than providing owners with advice and drawings on how to renovate. The city dropped funding of the project and the chamber seperated itself from Historic Yankton. The city government had never concurred that the historic district concept is good for Yankton.

The district was presented to the state board in late 1980 with no public hearing being held in Yankton, although an informal informational meeting was held in June. The board subsequently sent the nomination to Washington, D.C. The nomination was put on hold due to a change in the law and was eventually sent back to South Dakota for reconsideration. During the first nominating procedure the Press and Dakotan stood against the district because owners were not given an opportunity to say whether or not they wanted their property included in the proposed district. The newspaper asked that the promoters of the district show proof that at least 50 percent of the owners supported the district. This never happened and still has not happened.

Now, your board has an opportunity to establish a working agreement between landowners and preservationists. Most everyone in this room desires this. There has to be a point that can be established by residents of South Dakota, that works better within the State's, fire codes, safety codes, taxes and concern for personal heritage than the national proposed regulations do.

This board can take itself out of the problems now being realized in other parts of the country as highlighted in the Wall Street Journal article of Wednesday, April 7, 1982, entitled "Arsonists Increasingly Hitting Buildings in Historic Districts."

This is a problem especially in a controversial district and a district that may have been established by regulations prior to their final approval.

The Press and Dakotan does not want the State of South Dakota and the City of Yankton to be placed in a poor legal position.

The entire process of nominating the proposed Yankton Commercial Historic District and the subsequent voting up to this point would in no way stand up in the courts if any one of the property owners contested it, and it is likely that the Department of Interior would not approve it under those circumstances.

The newspaper's proposal is that serious consideration be given to starting all over so that the right of "due process" is offered to all property owners.

The process to this point could be invalidated because:

1. Regulations by which the vote was taken were not scheduled to be finalized until February 1, 1982, so in effect, the vote was being taken only on the proposed regulations since "comments" were still being accepted on February 1, 1982 and later. 2. According to those regulations and even the previous regulations, the nomination should have been made in concurrence with the local governing body, in this case, the Yankton City Commission. And since the inclusion of property in the proposed district does afford some tax incentives, it would appear that since the tax base of the area could be affected that not only the City Commission but the Yankton School District and Yankton Board of County Commissioners should also concur. No such action was requested or given by any of the three listed governing bodies.

3. The process of voting seemed irregular. Since the letters sent to property owners by the Historical Preservation Center were not sent either certified or registered mail so that there was any assurance that the ballots (waivers) were ever received.

4. There seems to be a question of the legality of voting on property only on the basis of a street address, since all legal matters dealing with property normally are handled through a legal description. That was not the case.

5. The system of voting did not require every property owner to vote. Even those who did not vote were counted as being "for the district" while it required a special notarized statement from those who opposed "inclusion" in the proposed district. In fact ballots to approve the district were provided by the preservation center. No ballots were provided to oppose the district by the preservation center.

6. The Director of the Historical Preservation Center and his staff admit that even after the voting was complete, there was still uncertainty as to who was eligible to vote and as to who was not eligible to vote. There was a question if each property owner (in the case of several owners of a piece of property) had a vote or if there should have been one vote for each piece of property. There was no definition as to how a corporation with many stockholders would be voting. The U.S. Department of Interior is still vague on this according to a letter received by Dr. Fishburne on March 30. Nor was there any provision in the regulations as to who would vote for an estate, or how many would be eligible to vote in the case of estate property. It would appear that if the several owners of one piece of property could each vote, that those property owners who had more than one piece of property should likewise have been authorized to vote "for" or "against" such proposed district on each of those pieces of property.

7. Wednesday, Feb. 17, 1982 was designated as the final date for balloting on the proposed district. A report received by telephone from the Historical Preservation Center in Vermillion indicated on the morning of February 18, 1982 that there were 83 possible votes in the district and that 43 objections or more than 50 percent required to defeat the proposal had been received. However, even at the time of the balloting there was no determination of how the voting involving two estates should be done. This has still not been resolved. Also several of those who had voted to oppose the district changed their vote -- after the February 17, 1982 deadline. But the point that should be made is that while there were 43 who OPPOSED the district, only 10 property owners submitted waivers approving inclusion into the proposed district. Even though eight property owners subsequently changed their vote, that would leave only 18 who favored inclusion and 35 who opposed it. This points to the inequities of the voting process that was followed.

8. The first public hearing to be held concerning the district in Yankton is tonight's meeting. This hearing is presumedly being held at your request. The hearing Dr. Fishburne refers to in June, 1980 was classified by the Vermillion Preservation Center as an informal discussion since the place of the hearing was not publicized. The meeting referred to in November, 1980 was held in Pierre. Since that time the regulations covering Historical Districts have been changed. In 1980 the Vermillion office stated that if even 75 percent of the property owners were opposed to the district it would not make any differnce. Who wants to make a special trip to Pierre if it won't make any difference.

Rather than split a community, it would seem that the Department of Education and Cultural Affairs through the Historical Preservation Center should reconsider the action that has already been taken, wait

4

for the final regulations to be approved in the Federal Register, and then proceed in the following manner:

1. Submit a new nomination for the district.

2. Have such a nomination approved or disapproved by the Yankton City Commission, the Yankton Board of Education and the Yankton County Board of Commissioners, since public monies are involved in the cases where tax benefits will be received.

3. A public hearing be held in the affected community.

4. That letters to all property owners should be forwarded to those owners or their representatives by registered or certified mail so that they are receipted to determine who signed for them and acknowledged their receipt.

5. That those letters include the legal description of the properties involved in the voting rather than just the street addresses, since tax benefits would also be based on that legal description.

6. Determine ahead of time who can vote, who is eligible to vote, how many votes can be cast for each piece of property and who will cast that vote. Determine who votes in case of estates, who votes in cases where there is more than one owner of a piece of property and if more than one vote is permitted on a piece of property, also determine ahead of time if stockholders in those firms, in which there are stockholders can also vote. If persons owning land under a building or vacant lot would have a vote, and if multiple ownership, how many votes.

7. Provide a ballot that makes it mandatory for those who wish to approve the proposed historical district to return a ballot as well as those who oppose it. Make it no tougher to oppose the district (by a special notarized statment) than to support it.

8. Count the ballots on the basis of the number of ballots received to determine the majority, and not permit non-votes to count as votes "for" in the final tabulation of the voting.

9. Above all, lay out the groundrules so that everyone knows for sure how many pieces of property there are, how many votes can be cast, so that there is no changing after the voting is complete. These do not seem to be unreasonable demands and could avoid some of the controversy that has developed in this case. Much of the controversy has been brought about through the manner in which the entire matter has been handled rather than the question of those supporting or opposing the district.

Upon reading the material presented to you, you will surely desire to protect preservation from obtaining a bad name and of losing congressional support. There is need of preservation of our material heritage and a workable method between landowners and preservationists should be developed first in order to protect something more dear than material, that being our personal heritage, that we enjoy in the State of South Dakota and the United States of America.

Please work with us to set up State-approved guidelines before plunging into controversy.

1

Map showing voting in the February 17, 1982 election.

RED-Property owners voting NO.

GREEN-Property owners voting YES.

YELLOW-Property owners who changed their vote to YES.

BLUE-Property not in Historic District.

HISTORICAL PRESERVATION CENTER

University of South Dakota Vermillion, S.D. 57069 Phone (605) 677 5314



January 8, 1982

Yankton Printing Co. 319 Walnut Yankton, SD 57078

Dear Property Owner:

Last January we informed you that The National Register had suspended review of privately-owned historic site nominations. During this past year the National Park Services, Department of the Interior has been writing new regulations for the amended National Historic Preservation Act. These regulations have been approved and once again they are accepting nominations for review.

Please find enclosed a letter explaining both the revisions in the preservation act and the benefits of the federal tax act. You will note that owners of individually nominated properties, who object to the nomination, can ask to have their properties removed from consideration. In historic districts a majority of owners must object before the district nomination is withdrawn.

We were pleased to learn that your property will not have to undergo review by the state review board a second time. Instead, we can forward your nomination directly to Washington, D.C. as soon as we receive the waiver slip signed by you.

We regret the delay, but are pleased to be able to complete the nomination process.

If you have questions regarding the new tax act program, please address them to Mr. Jim Wilson (605-677-5314). If you have questions regarding the nomination process, please contact Ms. Carolyn Torma at the same number.

Sincerely,

mino R. Fishl

Junius R. Fishburne State Historic Preservation Officer

The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South Dakota's archaeological research, museums, historical preservation and historical resource in a program designed to preserve our natural and cultural heritage.

HISTORICAL PRESERVATION CENTER University of South Dakota Vermillion, S.D., 57069

Vermillion, S.D. 57069 Phone (605) 677 5314



January 8, 1982

Yankton Printing Co. 319 Walnut Yankton, SD 57078

Dear Sir:

We are pleased to inform you that the property you own is located in the Yankton Historic Commercial District, 3rd Street between Broadway and Pine, Walnut between 4th and 2nd, Yankton. The district will be considered by the Department of the Interior for nomination to the National Register of Historic Places. The National Register is the Federal Government's official list of historic properties worthy of preservation. Listing in the National Register provides recognition and assists in preserving our Nation's heritage. Enclosed is a copy of the criteria under which properties are evaluated.

Listing in the National Register provides the following benefits to historic properties:

-Consideration in the planning for federally assisted projects. Section 106 of the National Historic Preservation Act of 1966 provides that the Advisory Council on Historic Preservation be given an opportunity to comment on projects affecting such properties.

-Eligibility for Federal tax benefits. If a property is listed in the National Register, certain tax provisions may apply. The Tax Reform Act of 1976, as amended by the Revenue Act of 1978 and the Tax Treatment Extension Act of 1980, and the Economic Recovery Tax Act of 1981, contain provisions intended to encourage the preservation of depreciable historic structures by allowing favorable tax treatments for rehabilitation, and to discourage destruction of historic buildings by eliminating certain Federal tax provisions for demolition of historic structures. Beginning January 1, 1982, the Economic Recovery Tax Act replaces the rehabilitation tax incentives available under prior law with a 25% investment tax credit for rehabilitations of certain historic commercial, industrial and residential rental buildings. This can be combined with a 15-year cost recovery period for the adjusted basis of the historic building. Historic buildings with certified rehabilitations receive additional tax savings because they are exempt from any requirement to reduce the basis of the building by the amount of credit. The Tax Treatment Extension Act of 1980 includes provisions regarding charitable contributions for conservation purposes of partial interests in historically important land areas or structures.

The Office of Cultural Preservation of the Department of Education and Cultural Affairs coordinates South Dakota's archaeological research, museums, historical preservation and historical resource in a program designed to preserve our natural and cultural heritage.

Yankton Printing Co. Page Two January 8, 1982

> -Consideration of historic values in the decision to issue a surface coal mining permit where coal is located, in accord with Surface Mining and Control Act of 1977.

-Qualification for Federal grants for historic preservation when funds are available.

Owners of private properties nominated to the National Register of Historic Places be given an opportunity to concur to listing in accord with the National Historic Preservation Act Amendments of 1980 and Federal regulations 36 CFR Part 60. Any owner or partial owner of private property who chooses to object to lising is required to submit to the State Historic Preservation Officer a notarized statement certifying that the party is the sole or partial owner of the private property, as appropriate, and objects to the listing. If a majority of the owners objects to listing, the district will not be listed. Each owner or partial owner of private property in a district has one vote regardless of how many properties or what part of one property that party owns. If the district cannot be listed because a majority of owners objects prior to the submission of a nomination by the State, the State Historic Preservation Officer shall submit the nomination to the Keeper of the National Register for a determination of the eligibility of the district for inclusion in the National Register. If the property is then determined eligible for listing, although not formally listed, Federal agencies will be required to allow the Advisory Council on Historic Preservation an opportunity to comment before the agency may fund, license, or assist a project which will affect the property. If you choose to object to the listing of your property, the notarized objection must be submitted to Dr. Junius R. Fishburne, 216 Clark Street, University of South Dakota, Vermillion, SD 57069 by February 17, 1982.

If you wish to comment on whether the district should be nominated to the National Register, please send your comments to the above address.

Sincerely,

Junius R. Futber

∅unius R. Fishburne State Historic Preservation Officer

Enclosure(s)

RE: Waiver by Property Owner

Dr. Junius R. Fishburne 216 East Clark University of South Dakota Vermillion, SD 57069

Dear Dr. Fishburne:

This will confirm that I am fully aware of the effects of listing a property in the National Register of Historic Places. I recognize that, under the National Historic Preservation Act, I am entitled to object to the proposed listing of my property by a notarized, written statement. If I am the sole owner and I object, my property will not be listed. If there are multiple owners of this property and a majority of the owners object, the property will not be listed.

Following is the address of my property:

Vacant, 313 Walnut, Yankton.

Yankton Daily Press and Dakotan, 315 Walnut.

Yankton Daily Press and Dakotan, 31512 Walnut,

Yankton.

I hereby waive my right to object to the proposed listing and notify you that I request that my property be listed in the National Register at the earliest possible date.

Sincerely,

Date:



United States Department of the Interior

NATIONAL PARK SERVICE WASHINGTON, D.C. 20240

in reply refer to: H32-710 ES-40767

FEB 1 0 1992

Mr. Dennis C. Kaster Publisher Yankton Daily Press and Dakotan 319 Walnut Yankton, South Dakota 57078

Dear Mr. Kaster:

On behalf of Secretary of the Interior Watt, thank you for your letter of January 21 concerning the right of private property owners to object to nominations to the National Register of Historic Places.

The regulations governing the National Register have been revised in accordance with the National Historic Preservation Act Amendments of 1980 (interim rule, 36 CFR 60, copy enclosed). The Department of the Interior has given careful consideration to establishing the most reasonable and legally accurate method for carrying out the requirement of the law. Specifically, the law states that before any privately owned property or district including private property may be included in the National Register, the owner or owners shall be given the opportunity (including a reasonable length of time) to concur in, or object to, the nomination. The statute refers only to owners, rather than to properties. Therefore, the regulations require that each owner have a vote in determining whether a majority of owners in a historic district or a single property with multiple owners object to listing.

To protect the rights of property owners and to assure that the record is legally defensible, the regulations provide that an owner who wishes to object shall submit to the State Historic Preservation Officer a notarized statement certifying that the party is the sole or partial owner of the private property, as appropriate, and objects to the listing.

Your comments and recommendations on the National Register regulations will be considered before the regulations are published in final. Mr. Dennis C. Kaster

In regard to your letter of January 15 to property owners, enclosed is information on the effects of listing properties in the National Register. The rights of property owners are not altered by listing in the National Register. Owners are free to manage, change, or dispose of their property as they choose.

We appreciate your concern in this matter. If we can be of further assistance, please let us know.

Sincerely. Associate

Director

Enclosures 3

cc: Dr. Junius R. Fishburne Historical Preservation Center University of South Dakota - Alumni House Vermillion, South Dakota 57069

Historic District

STATE OF SOUTH DAKOTA

WILLIAM J JANKLOW GOVERNOR

February 16, 1982

Dennis C. Kaster, Publisher Yankton Press and Dakotan 315 Walnut Yankton, South Dakota 57078

Dear Mr. Kaster:

Thank you for your letter and enclosures of January 21, 1982, in which you raise a series of objections to the manner in which the Yankton Commercial Historic District is being formed and to the method being used by the Historic Preservation Center to solicit comments concerning the district nomination by affected property owners. I have asked Dr. Harris J. Wollman, Secretary of Education and Cultural Affairs, to investigate this matter and this letter reflects the results of his findings.

In June of 1980, Historic Yankton, Inc., approached the Historic Preservation Center with a nomination request for the Yankton Commercial Historic District. The request was supported by the Yankton Chamber of Commerce and was sanctioned and funded by the City of Yankton through a grant of \$13,750 to secure the services of a restoration architect for the proposed district. If approved, Yankton would host its second historical district.

On June 19, 1980, a public meeting on this topic was held in Yankton. A subsequent public meeting was held, and, on two different occasions, the staff of the Historical Preservation Center discussed the proposed district with various civic groups in the city.

The nomination process became stalled in late 1980 when Congress amended the National Historic Preservation Act of 1966. The U.S. Department of Interior froze all pending nominations until new rules could be issued in compliance with the 1980 amendments to the Act. The rules were issued in the Federal Register on November 16, 1981.

Among the changes in the Act was the inclusion of a provision allowing individuals to opt out of a proposed district and when a majority of affected property owners object to being included in a proposed historical district the district will not be formed. The U.S. Department of Interior set out a required procedure for states receiving federal assistance to follow when nominating these districts. The federal regulations 36 CFR Part 60, § 60.6(g), states:

STATE CAPITOL BUILDING, PIERRE, SOUTH DAKOTA 57501 • (605) 773-3212

Dennis C. Kaster Page 2 February 16, 1982

> Upon notification, any owner or owners of a private property who wish to object shall submit to the State Historic Preservation Officer a notarized statement certifying that the party is the sole or partial owner of the private property, as appropriate, and objects to the listing. In nominations with multiple ownership of a single private property or of districts, the property will not be listed if a majority of the owners object to listing. Upon receipt of notarized objections respecting a district or single private property with multiple owners, it is the responsibility of the State Historic Preservation Officer to ascertain whether a majority of owners of private property have objected. If an owner whose name did not appear on the list certifies in a written notarized statement that the party is the sole or partial owner of a nominated private property such owner shall be counted by the State Historic Preservation Officer in determining whether a majority of owners has objected. Each owner of private property in a district has one vote regardless of how many properties or what part of one property that party owns and regardless of whether the property contributes to the significance of the district.

This "negative checkoff" system, in my estimation, represents a socialistic governmental scheme that requires citizens to say they don't want government services. I believe that government should provide services only if the people <u>do</u> want them and are willing to pay for them. This mandatory federal procedure was adopted primarily as a lever to protect historical properties, not their owners.

The procedure is an unfair imposition on the state but does not, I believe, constitute the taking of property rights. This issue has been decided by a federal district court in eastern Virginia (see <u>Historic Green Springs v.</u> <u>Black</u>, 497 F. Supp. 839 (E.D. Virg. 1980).

Regardless of the means used to nominate a historical district, the major effect of inclusion on the National Register of Historic Places is to provide affected property owners with a choice of options regarding the federal income tax formulae available, any potential for grants-in-aid and other assistance or participation in the state's historical property tax moratorium provisions of SDCL 1-19A-20. There is, of course, a disincentive in that demolition of historical structures is not a tax deductible cost of doing business.

With respect to the decision of the Historical Preservation Center to continue the nomination process commenced prior to the change in federal law without consideration of repeating its earlier efforts, the U.S. Department of Interior, in 36 CFR Part 60, § 60.6(h), provided that:

If a property has been submitted to and approved by the State Review Board for inclusion in the National Register prior to the effective date of this section, the State Historic Preservation Dennis C. Kaster Page 3 February 16, 1982

> Officer need not resubmit the property to the State Review Board; but before submitting the nomination to the NPS shall afford owners of private property the opportunity to concur in or object to the property's inclusion in the Register pursuant to applicable notification procedures described above.

The opportunity to comment was afforded affected property owners through a January 8, 1982, letter from Dr. Junius R. Fishburne, State Historic Preservation Officer. The "negative checkoff" system was continued since the federal regulations still required its use. To date, Dr. Fishburne has received 27 negative responses from the 67 letters mailed.

SDCL 1-19A-19 establishes the authority of the "State Review Board," including the responsibility to "approve nominations to the state and national registers of historic places." I am, by copy of this letter to the Department of Education and Cultural Affairs, requesting that the following actions be under taken by the Board of Cultural Preservation:

- The Board, consistent with our cooperative efforts with the Vice-President's Task Force on Regulatory Reform, review the current regulations governing the Historical Preservation Center programs, make specific recommendations to the U.S. Department of Interior resolving the issues you have raised and share with you both their findings and any response from the federal government;
- The notices to property owners in nominated historic districts in the future be sent by registered mail to insure that, until this "negative checkoff" system can be repealed, all owners are given the opportunity to express their support or opposition to creation of the district in addition, both "waiver" and "objection" forms should be provided each owner;
- 3. The State Historic Preservation Officer contact the U.S. Department of Interior to ascertain specifically who should be contacted regarding the option to comment on creation of a historic district, the method to be used in counting responses received and what procedure should be employed when the land upon which a structure lies is owned by another party. The responses received should be shared with you; and,
- The State Review Board suspend consideration of the Yankton Commercial and Historic District for nomination to the National Register of Historic Places until such time as the questions raised on this issue are answered.

Secretary Wollman has been asked to stay on top of this matter and to advise me as necessary of additional steps which may need to be taken. Future correspondence should be addressed to him.

Finally, it is my belief that the intentions of those desiring to preserve and to protect our nation's history and heritage are sincere and Dennis C. Kaster Page 4 February 16, 1982

well-meaning, however, the process adopted may be inappropriate from a property owner's standpoint. We must work cooperatively to protect all parties' interests if we are to have an effective program of historic preservation.

Thank you for sharing your concerns with me. I am confident that this matter will be successfully handled.

Sincerely yours,

PUBLIC NOTICES

YOUR RIGHT TO KNOW and be informed of the functions of your government are embodied in public notices.

24,1980

5+24 May PUBLIC NOTICE

The State Historic Preservation Office (the Historical Preservation Center) announces that the Yankton Historic Commercial District, Yankton County will be considered by the South Dakota Review Board (the State Board of Cultural Preservation) for nomination to the National Register of Historic Places at its meeting on June 27-28, 1980. The district is comprised of all the properties located within the following boundaries. The easternmost boundary is a line running down the center of Pine Street between 3rd Street and Riverside Drive. The southernmost boundary runs down the center of Riverside Drive between Pine Street and Capital Avenue, The boundary line at that point turns directly northward and runs up Capital from Riverside Drive to the south edge of Lot 14, Block 2, of the Lower Yankton Addition. The boundary line extends westward from Capitol along the south edge of Lots 14 and 5 Block 2 of Lower Yankton Addition and Lot

14, Block 11 of Todd's Addition. The boundary line durns at Lot 14 and extends southward to 2nd Street, where it turns westward down the center of 2nd Street to the corner of 2nd and Walnut Streets. At Walnut the boundary turns and extends northward to the south edge of Lot 14 Block 12, Todd's Addition. At this point the boundary turns westward and extends along the south edge of Lots 14 and 5, Block 12, Lots 14 and 5, Block 13, Lot 14, Block 14, Todd's Addition. At the southwest corner of Lot 14, Block 14, the boundary turns northward at the alley and runs along the western edge of Lots 14, 15, 16, 17, 18, Block 14, Lots 10, 11, 12, 13, 14, 15, 16, 17, 18, Block 23, Todd's Addi-tion. At 4th Street the boundary turns east and extends down the street to the alley of Block 3, Lower Yankton Addition. The line turns south at the alley and runs along the eastern edge of Lots 1, 2, 3, 4, 5, 6, where at the northeast corner of Lot 6, it turns east and extends along the north edge of Lot 12, Block 3, Lower Yankton Addition to Capital Avenue. There it turns south and extends down the middle of the street to 3rd Street where it turns and runs eastward down the center of 3rd to the intersection with Pine Street.

the center of 3rd to the intersection with Pine Street. Interested people can contact the Historical Preservation Center for the exact time and place of the miseting. If approved by the Review Board, the nomination will be forwarded to Washington, D.C. for final review. The National Register serves to identify "districts, sites, buildings, structures, and black eignificant in the American bitter, architect objects significant in the American history, architecture, archaeology, and culture." Property owners are assured that listing on the Na-

tional Register gives no control over the property to local, state or Federal governments. Rather, it pro-vides protection from inadvertent alteration or destruction by Federal projects, under existing laws relating to historic and prehistoric sites. Placement on the Register also makes a property eligible for participation in Federal and State grants programs for the restoration of sites. Procedural questions and comments concerning the merits of the sites should be addressed to the State Historic Preservation Officer, Historical Preservation Center, 216 E. Clark Street, University of South Dakota, Vermillion, S.D. 57069. Phone (605) 677-5317 preferably in writing and prior to the meeting, which is open to the public. JOHN J. LITTLE

State Historic Preservation Officer

Proposed Historical

BY LES HELGELAND P & D Executive Editor

During a two-hour meeting last night, questions were answered and an explanation of the proposed Commercial Historic District, which would involve a major section of the downtown business district in Yankton, was given.

State Historical Preservation Director John Little, Carolyn Torma, historical survey coordinator, and Paul Putz, assistant director, explained the procedures involved in getting an area designated as an historic district.

The downtown district was nominated for the designation by Yankton persons who more than a year ago began the revival of the downtown business district and proposed that the historic district route be followed. The nomination for the district was made last fall and submitted to the Historical Preservation Center at Vermillion.

A survey of key buildings in the district was made. A notice was published of the meeting held last night and property owners were notified of the meeting by letter. It had been hoped originally that the presentation on behalf of the Yankton proposal might be handled late this month by the South Dakota Cultural Preservation Board and the recommendations forwarded to Washington for a decision by the federal agency which decides if the proposed district should be included on the National Register of Historic Places as an Historic Commercial District.

But what was described as "technical problems," prompted Ms. Torma to explain that action will probably not take place until late this summer or fall. Little said that it is "probable" that another meeting such as the one held last night would be held following notification of property owners and a public notice of the meeting. Both said that persons wishing to comment on the proposal should put their comments in writing and submit them to the Historical Preservation Center at Vermillion.

It was explained:

• That being included within a historic district does not mean that the property owner has to make improvements, renovations or even restore the building, although there would be restrictions on demolition.

• That tenants cannot obligate the owner by accepting a grant on improvements or restoration project on a building without written authority from , . the owner of the property.

• It is an honor to be listed on the Historic Register as a part of a Commercial Historic District and that experience has indicated that the property values increase in areas with such a designation.

• There are grants available for restoration or improvement. There are also state and federal tax incentives available for historic preservation or improvement on buildings which are included in the historic district.

• That even after a nomination is approved by a state review board that it could take from a year up to two years for such a designation.

• Grants are usually awarded on the basis of a 50/50 matching grant which might include projects which could make a building more useful, usable and could include interior work as well as exterior work.

• That only that portion of the building which adjoin the street are involved in preservation or restoration, and would not mean that the rear part of buildings which adjoin parking lots would have to conform to a preservation, restoration or remodeling stan-

District discussed

dard.

• Being included within an historic

district does not prevent the owner or the tenant from making improvements on the interior of a building as long as they do not interfere with the outside structure upon which the basis for inclusion in the historic district has been made.

• There is no date of termination of an historic district as long as it remains in the condition (or improved) that it was in when the designation was made.

• That once a historic distric has been established, an individual or business cannot ask to be "let out" of a district.

• It was explained that in the case of a building within an historic district being leased, for instance, to the federal government, the federal agency would be responsible for seeing that it maintained the proper historic standards and in the case of a business in a building included in the historic district which had acquired an SBA (Small Business Administration) loan, any physical changes might involve a review to make certain that preservation standards were maintained.

 Covenants involved in accepting grants for renovation or restoration could run from five years to 20 years, depending on the size of the grant. If the building is sold prior to the completion of that covenant, the covenant would be a part of the property transfer to the next owner.

• That an historic 'district stimulates a ''quality environment'' by preserving a building or district as it looked in the past in the 1890 fabric, for instance, which cannot be done in a shopping mall.

• It was emphasized that the designation of an historic distric would be meaningless unless there is an effort to rehabilitate the area, to provide new storefronts where possible, to develop a program of creative marketing to be a part of the promotion of the historic district as a unique shopping area.

 Restoration of an area does not necessarily mean that the entire storefront has to be restored to its original state. It simply might include some changes that would utilize the uniqueness of the building and yet make it blend with the surrounding buildings.

The members of the South Dakota Cultural Preservation Board include Chairman Sever Eubank of Spearfish, Joe Cash of Vermillion, Tom Killian of Sioux Falls, Jessie Sundstrom of Custer, Linford Meese of Huron, James Saterlee of Brookings, Harlan Foreman of Madison and Sylvan Brown of Eagle Butte. There is one vacancy on the board at the present time. In addition, Darrell Fullmer of Mitchell, an archaelogist is a "review person" as is John Burrows of the Center staff in Vermillion, who is an architectural historian.

There are 19 historic districts in South Dakota, 11 of which have commecial buildings included. There are two which are strictly commercial historic districts, located at Rapid City and at Dell Rapids.

Little also explained that the criteria upon which inclusion on the National Register are made include archaelogical, architectural and historical entities. Little said that in the case of the proposed Yankton District, the judgment would be made on both the historical as well as architectural entities.

It was explained the grant money used for historic preservation in Yankton included a \$20,000 grant for the Yankton College Conservatory of Music building plus \$15,000 which had been awarded Historic Yankton, Inc. to assist with its costs.

OFFICE OF CULTURAL PRESERVATION

Kneip Building Pierre, S. D. 57501 Phone (605)773-3458

CENTERS

Historic Preservation Center Historical Resource Center Archeological Research Center Oral History Resource Center Archives Resource Center

MUSEUMS

W. H. Over Museum Agricultural Heritage Museum Robinson Museum Smith-Zimmerman State Museum Mr. Dennis C. Kaster Publisher Yankton Daily Press and Dakotan 319 Walnut Yankton, South Dakota 57078

Dear Mr. Kaster:

April 6, 1982

In Governor Janklow's letter of February sixteenth he directed that the State Historic Preservation Officer contact the United States Department of the Interior to seek answers regarding the procedures for contacting and counting the owners of property within proposed historic district nominations for the National Register. I have written to Carol D. Shull, Acting Keeper of the National Register of Historic Places, and am enclosing a copy of her reply for your information.

Sincerely yours,

∮unius R. Fishburne State Historic Preservation Officer

JRF/pm

Enclosure





United States Department of the Interior

NATIONAL PARK SERVICE WASHINGTON, D.C. 20240

IN REPLY REFER TO:

Dr. Junius R. Fishburne State Historic Preservation Officer Historical Preservation Center University of South Dakota Alumni House Vermillion, South Dakota 57069

Dear Dr. Fishburne:

Thank you for your letter of February 1, 1982, concerning notification procedures for nominations to the National Register of Historic Places.

Property ownership should be determined by consulting the land recordation records or the tax records. If this does not clearly indicate ownership, deeds should be consulted. In each case, States should use whatever discretion is warranted. For example, in a district where few owners are likely to object, and the regularly used record is not clear, it is not necessary to consult the deed to determine the precise owner of a property. On the other hand, where you have a controversial district and the number of anticipated owner objections is high, you may wish to investigate further.

In all cases, each property owner will be counted once if he or she objects regardless of the number of properties owned, the size of properties owned, or the relative size of a partial ownership of one property. An objection can only be made by the owner, unless someone else is legally designated to represent an owner, such as in the case of an estate, executor, or otherwise designated representative. Total the number of different property owners within the district, the number of different owners who have objected, and then determine whether a simple majority have objected. If a majority objects, we will not list the property. This guide applies to all districts, sites, buildings, structures, and objects nominated to the National Register.

We have discussed your specific questions on notification with the Department of the Interior's Solicitor's Office. In the case of an estate, the person notified and having the right to object is the person named on the record. Where the name is followed by <u>et al</u> or <u>et ux</u>, the identified person should be notified, unless there is significant controversy over the nomination. If so, the deed should be consulted and, if additional names appear on the deed, all owners should be notified and given the right to object. If an executor is named, that individual should be notified and given the right to object. If someone is named for an estate of another, the person named for the estate should be notified and given the right to object. If an organization is named, the organization should be notified. In such a case, you are only interested in hearing from the person who is the leader of the organization for purposes of owner objection. Where one person owns the building and another the land, notify both and treat both as owners.

In all cases, unless you have reason to believe otherwise, a person who claims to be an owner and notarizes an objection should be counted as objecting. Again, the State must use its discretion in each individual case. We cannot answer your questions about tribal governments at this time. As you know, there can be a variety of legal relationships between Indian tribes and the local, State, and Federal governments. Such property may be private or it may be held by the United States in trust. These questions are important in determining questions of owner notification and objection. We hope to address these questions in the final regulations.

We are aware of the problems which States must now face in determining property ownership and complying with new notification procedures. We hope to clarify the new procedures in future letters to States and also in a revision to National Register Standards and Guidelines Bulletin Number 3 which addresses notification questions. We also suggest that you consult with your State Attorney General or other similar authority in matters of notification.

If you wish to suggest standard form language for notarized objections to owners of nominated properties, it is acceptable to use similar language to the suggested waiver letters which we provided to you in our letter of November 6, 1981.

If we can be of further assistance, please let us know.

Sincerely.

D. Shuel

Carol D. Shull Acting Keeper of the National Register

THE WALL STREET JOURNAL.

REAL ESTATE

Arsonists Increasingly Hitting Buildings in Historic Districts

By ROBERT GUENTHER Staff Reporter of THE WALL STREET JOURNAL

A LOT OF HISTORY is going up in smoke, much to the distress of the National Trust for Historic Preservation. Arsonists have struck more than 10 historic districts around the country in the last year, irreparably damaging some rare buildings.

In Massachusetts alone, arson has claimed more than 13 historically significant buildings within the last two years. In Santa Ana,

Calif., seven structures eligible for the National Register of Historic Places have been burned deliberately. And on just one day in January, 16 vacant houses in the venerable Franklin Square section of Baltimore burned.

- The torchings aren't so unusual considering the overall arson problem. Arson now ranks second only to car theft in total property losses to crime. Last year arson losses amounted to \$1



to crime. Last year arson losses amounted to \$1.7 billion, a 25% increase over 1980.

Most often, arson is simply a way to collect insurance money. In other cases, landlords resort to arson to evict tenants, and sometimes tenants set fire to their buildings in order to qualify for public housing. Scavengers who sell fixtures and plumbing for scrap, pyromaniacs and revenge-seekers also figure in the problem.

But there's an unusual wrinkle in arson involving historic buildings. Preservationists say the Tax Reform Act of 1976 may have encouraged some owners to burn their buildings. That's because the law denies owners tax write-offs for demolition and accelerated depreciation on new buildings if they tear down structures listed on the National Register.

B BURNING THE BUILDINGS, the owners get around the law, end up with cleared parcels of land and collect on insurance. Preservationists hope that the 1981 tax law, with its generous benefits for restoration of historic buildings, will reduce incentives for arson.

Part of the reason for the increase in arson is that the chances of getting caught are slight. Investigators note that household appliances can be rewired to start fires that destroy any evidence of tampering and that ordinary substances, such as swimming pool chemicals, can be used to start fires without arousing suspicion. The Federal Bureau of Investigation says that arrests were made in only 16% of reported cases of arson in 1980, the latest year for which it has figures.

A lack of cooperation among insurers, neighborhood groups and fire and police officials has hampered arson investigations. Clayton Farnham, an Atlanta attorney who represents insurers in arson cases, says that state laws sometimes discourage cooperation.

In some states, insurers can be held liable for information they give fire officials. "There have been claims managers who were so scared of being sued that they wouldn't have anything to do with the fire marshal," Mr. Farnham says. Forty states now have laws granting insurers civil immunity from giving fire officials information, so long as it isn't malicious.

Insurers now say they're getting tough on arson. Eugene Leconte, president of the National Committee on Property Insurance, says, "In the past five years, insurers have taken a totally different approach to arson."