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Today employment in the Federal Government is built on a rigid system maintaining standards of excellence based on competitive qualifications and equal opportunity for all under protection of the law. These present laws are based in part on the civil service reform movement of the late nineteenth century.

The assassination of President James A. Garfield in 1881 produced a powerful demand for reform in the Federal Civil Service. A small group of liberals had vainly labored for reform before 1881, to the annoyance of politicians, who jeered at the reformers and scoffed at, in Roscoe Conkling's phrase, "snivil service reform." Pendleton had exhibited almost no interest in reform before 1880, and indeed the liberals had looked askance at him because of some of his activities. Nevertheless, Pendleton introduced a bill calling for reform in December 1880 and again a year later. In the latter year, he discarded his own civil service reform bill, substituting for it a bill largely written by a former senator, Dorman B. Eaton. Even after Garfield's death, Congress continued to reject civil service reform.

BIOGRAPHY

George Hunt Pendleton was born on July 29, 1825. He became a lawyer, and as happened to so many men of the bar, he became a politician. Ohio elected him to the Senate in 1857. A democrat, Pendleton acted as the leader of the peace group in the Democratic Party during the Civil War; moreover, he vigorously opposed Abraham Lincoln's broad assumption of power during the conflict. When the Democrats nominated General George B. McClellan as their presidential choice in 1864, they chose Pendleton for the vice-presidency. Following the Republican Party's triumph in the election, Pendleton, who was known as "Gentleman George" because of his dignified manner, retired from Congress in 1865. He did not return to Washington until 1879, when he was re-elected to the Senate, and it was during this term that he became associated with civil service reform.

Opposition to civil service reform was strong. Typical of the climate of opinion in the Senate were the remarks of a Michigan Congressman:

If Jonah was one of these modern civil service

reformers, my sympathies are all with the whale.1

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UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

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NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM

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Neither does the available evidence indicate that Pendleton made valiant efforts during 1882 to secure the passage of his bill.

The Pendleton bill languished until the fall elections of 1882. Congress had seen fit to ignore petitions demanding reform, one from Boston bore over ten thousand signatures, as well as other evidences of public desire for the end of the spoils system.

But the politicians quickly responded to the plea for reform when the voters rejected Republican congressional candidates in New York, Pennsylvania, Indiana, Connecticut, and New Jersey in November, 1882. When Congress reassembled in 1883, little time was lost in passing the Pendleton bill, even though the great majority of the members of Congress were still personally opposed to reform. As a recent scholarly study of the rise of civil service reform says,

The sudden reaction in favor of reform had started the night of the recent election: the decisive catalytic agent had been reformer (Grover) Cleveland's overwhelming defeat of machinist (Charles James) Folger (in New York).

The Pendleton act covered only a limited number of Federal positions when passed. But successive extensions by Presidents have given general coverage to Federal Employees, as well as stimulating States to adopt similar measures. Today's Federal Civil Service Commission, competitive examinations for positions, and prohibition against forced contributions to political parties, all stem from the act of 1883.

Pendleton's association with the reform act led to his defeat for re-election in 1884. Ohio politicians in general resented the role played by Pendleton in applying Senatorial partronage to local Cincinnati politicians. They likewise resented the civil service law. The Ohio Senate thus elected another in place of Pendleton in 1884. Cleveland's accession to the persidency in 1884 benefited Pendleton. The new president rewarded the ex-senator with the American ministry in Germany. Pendleton, who married Alice Key, a daughter of Francis Scott Key, died in Brussels on November 24, 1889.

¹Hogenboom, <u>Outlawing the Spoils</u>, p. 224.
2
Ibid, p. 251-52.

UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

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It appears that the Pendleton House had a direct association with the final drafting of the Pendleton Act. In one room of the 24-room Pendleton House, a Senate sub-committee in 1882 completed revisions of the draft bill. The U.S. Civil Service Commission was removed from Washington and met in the Pendleton House in 1883-1884, the first two years of its existence. Pendleton had served as chairman of the Civil Service Committee and had lived in the house for several months in 1879 prior to his return to the Senate.