NPS Form 10-900 (Rev. Aug. 2002)

### United States Department of the Interior National Park Service



**National Register of Historic Places Registration Form** 

This form is for use in nominating or requesting determinations for individual properties and districts. See instructions in *How to Complete the National Register of Historic Places Registration Form* (National Register Bulletin 16A). Complete each item by marking "x" in the appropriate box or by entering the information requested. If any item does not apply to the property being documented, enter "N/A" for "not applicable." For functions, architectural classification, materials, and areas of significance, enter only categories and subcategories from the instructions. Place additional entries and narrative items on continuation sheets (NPS Form 10-900a). Use a typewriter, word processor, or computer, to complete all items.

1. Name of Proper	rty								
Historic name U.S. Inspection Station—		Richfo	rd, Ve	rmont				<del>-</del>	
Other names/site n	umber	Richford Inspection Station; Richford Border Inspection Station							
2. Location									
Street & Number	State I	Route 139	oute 139					Publication	N/A
City or Town	Richfo	rd					Vicinity	N/A	
State	Vermo	ont	Code	VT	County	Franklin		Code	011
Zip Code	05450			-	_			-	-
3. State/Federal A	gency (	Certification							
Historic Places and meets nationally  Signature of certify  State or Federal Agent nationally	d meets does r star ling offto gency or operty	Tribal government  meetsdoes not meet  fficial/Title	esional register CritSee of	equirei teria. continu	ments set I recomme lation shee	forth in 36 CF end that this present for additional et for additional	R Part 60. If roperty be considered as a comments of the comme	In my opinion considered sets.)	on, the property significant
State or Federal ag			nac		7	acy 1 110	, , ,	11100	
4. National Park S	1.70 S.A.A.	6.255			/ se	7	100		
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determined e	1.75	r the National Register e continuation sheet.	-						
determined n		e for the National Regist	er						
removed from	the Na	tional Register						- 1	
other (explain	n):		4						

5. Classificatio	on						
Ownership of P (Check as many private public-s x public-f	y boxes as apply) local state	(Check only one  x building( district site	district site structure			rces within Proposition Propos	(s)
Number of cont	ributing resources previo	usly listed in the Natio	onal Re	egister 0			
U.S. Border	d multiple property listing r Inspection Stations, Sta		-		perty listing.)		
6. Function or	Use						
	Government Government	m instructions)	Sub:	Government Office Custom House			
	ions (Enter categories fro Government Government	m instructions)	Sub:	Government Office Custom House			
7. Description			-				
Architectural Cla	assification (Enter catego and Early 20 <sup>th</sup> Century F						
foundation roof walls	r categories from instruct concrete  SYNTHETIC/asphalt s  BRICK  METAL/aluminum (wing	hingle					
other	WOOD (windows and d	·					

Narrative Description (Describe the historic and current condition of the property on one or more continuation sheets.)

Please see Section 7 Continuation Sheets.

8. Statement	t of Significance								
Applicable N listing)	National Register Criteria (Mark "x" in one or mo	ore boxes for the criteria qualifying the property for National Register							
ХА	Property is associated with events that have n history.	nade a significant contribution to the broad patterns of our							
В	Property is associated with the lives of person	s significant in our past.							
 c	Property embodies the distinctive characteristics of a type, period, or method of construction or represents the work of a master, or possesses high artistic values, or represents a significant and distinguishable entity whose components lack individual distinction.								
D	Property has yielded, or is likely to yield inform	nation important in prehistory or history.							
Criteria Con	siderations (Mark "X" in all the boxes that apply.	)							
А	owned by a religious institution or used for reli								
— В	removed from its original location.	2.222 Laub 2222.							
	a birthplace or a grave.								
C D E	a cemetery.								
— E	a reconstructed building, object, or structure.								
— - F	a commemorative property.								
 G	less than 50 years of age or achieved significa	ance within the past 50 years							
	nificance (Enter categories from instructions)	Significant Person (Complete if Criterion B is marked above)							
_	itecture	N/A							
Politi	ics/Government								
D	w.W.	Outlined Affiliation							
Period of Sign 1932		Cultural Affiliation N/A							
1002	<del>-</del>	14/1							
Significant Da	ates	Architect/Builder							
1932		Wetmore, James A.							
		Simon, Louis A							
Narrative Sta	tement of Significance (Explain the significance	of the property on one or more continuation sheets.)							
	se see Section 8 Continuation Sheets.								
9. Major Bibl	liographical References								
(Cite the bool	ks, articles, and other sources used in preparing	this form on one or more continuation sheets.)							
Pleas	se see Section 9 Continuation Sheets.								
Previous doc	umentation on file (NPS)								
prel	liminary determination of individual listing (36 CF	R 67) has been requested.							
pre	viously listed in the National Register								
xpre	viously determined eligible by the National Regis	ster (9/12/1986)							
des	ignated a National Historic Landmark								
reco	orded by Historic American Buildings Survey	<u>#</u>							
reco	orded by Historic American Engineering Record	<u>#</u>							
Primary Loca	ition of Additional Data								
Star	te Historic Preservation Office								
Oth	er State agency								
	deral agency								
	al government								
	versity								
Oth									
Name of re	pository: National Archives and Records Ad	ministration (NARA)							

10. Geographica	al Data							
Acreage of Prope	erty <u>1.1</u>							
UTM References	(Place additional UTM references	on a continua	tion sheet)					
Zone Easting Northing Zone Easting Northing								
1 18 684	154 4987131	3						
2	<del>101</del> +007101	4						
X See continu	ation sheet.							
Verbal Boundary	Description (Describe the bounda	ries of the prop	perty on a continu	uation sheet.	)			
·	ation (Explain why the boundaries		-		•			
		Were selected	TOTT & CONTINUATIO	11 311001.)				
11. Form Prepare	ed By							
	Daniel D. Paul, Architectural His	torian and						
Name/Title	Richard Starzak, Senior Architectural File		1					
Organization	ICF Jones & Stokes	Date	July 2011					
Street &			_					
Number	811 W. 7 <sup>th</sup> St., Suite 800	Telephone	(213) 627-53	376				
City or Town	Los Angeles	_State CA	Zip Code	90017				
Additional Docu	mentation							
Submit the follow	ing items with the completed form	:						
	tion Sheets							
Maps	A USGS map (7.5 or 15 minute se	rice) indicating	the property's le	cation				
Photogra		nes) mulcaling	Title property's to	CallOH.				
_	Representative photographs of the	e property.						
	al items (Check with the SHPO or		dditional items)					
<b>Property Owner</b>								
(Complete this ite	m at the request of the SHPO or I	FPO )						
(Complete this ite	in at the request of the Stri O of t	10.)						
Name								
	U.S. General Services Administr	ration,		(- (-)				
Organization	Region 1		l elephone	(617) 565-8100				
Street & Number	10 Causeway St., Room 900							
City or Town	Boston		State MA	Zip Code	02222			
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Paperwork Reduction Act Statement: This information is being collected for applications to the National Register of Historic Places to nominate properties for listing or determine eligibility for listing, to list properties, and to amend existing listings. Response to this required to obtain a benefit in accordance with the National Historic Preservation Act, as amended (16 U.S.C. 470 et seq.). A federal agency may not conduct or sponsor, and a person is not required to respond to a collection of information unless it displays a valid OMB control number.

Estimated Burden Statement: Public reporting burden for this form is estimated to range from approximately 18 hours to 36 hours depending on several factors including, but not limited to, how much documentation may already exist on the type of property being nominated and whether the property is being nominated as part of a Multiple Property Documentation Form. In most cases, it is estimated to average 36 hours per response including the time for reviewing instructions, gathering and maintaining data, and completing and reviewing the form to meet minimum National Register documentation requirements. Direct comments regarding this burden estimate or any aspect of this form to the Chief, Administrative Services Division, National Park Service, 1849 C St., NW, Washington, DC 20240.

United States Department of the Interior National Park Service

## National Register of Historic Places Continuation Sheet

U.S. Inspection Station—Richtord Franklii
County, Vermon
MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

### **Description**

#### Location and Setting

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The U.S Inspection Station—Richford is located in the center of a 1.1 acre property off the west side of state route 139, 200' south of the Canadian border. Paved approaches, driveways, and parking areas are all present in front of the building on the property. The side and rear property features a large lawn. The property sharply descends in grade behind the inspection station building, and continues with a gradual descent away from the building. A row of Canadian Pacific Railway tracks on a graveled berm running north-south is present about 150' behind the property. The area of Richford in which the inspection station is located is north of the center of town. The character of the surrounding area is pastoral, and features agricultural fields, occasional residential lots, deciduous trees, natural grasses, and rolling hills.

#### Exterior

The U.S Inspection Station—Richford is a rectangular plan, 1½-story, side gabled wood frame building clad in solid bearing American bond brickwork, and designed in the Colonial Revival style. Flanked on either end of the building are 1-story, 4-bay garage and inspection wings with aluminum clapboard siding, and eaveless hipped roofs underscored by a wood fascia and simple cornice molding. Centered in front of the inspection station is a flat roofed, metal portecochere that is supported by square shaped metal beams. The front elevation of the Richford inspection station is of three bays. These three bays are placed in a symmetrical arrangement, with two outer window bays on either side of a centered entrance. The centered entrance features a glass panel; aluminum framed single leaf door and aluminum frame sidelights topped by a paneled transom that now houses an air conditioning unit. Above the entry and the transom is a gauged brick jack arch pattern with a centered marble keystone. The modified, large window bay on either side of the entrance features 12-unit glazing set in dark stained aluminum frames. Above each window bay is a brick soldier course and below each window bay are brick sills. At the northern portion of the front elevation in lower is cornerstone with building information.

The porte-cochere, which is a replacement, covers a large center portion of the front eave of the building. On either side of the porte-cochere is a wood fascia on the building with simple cornice molding that wraps around the front corners. The two front corner ends of the building have projecting brick quoins.

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U.S. Inspection Station—Richford Franklin County, Vermont MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

The side gabled roof of the U.S Inspection Station—Richford is clad in gray asphalt shingle in an undulating square pattern. Above the front elevation is an aluminum clad shed roofed dormer of three bays with 8/8 woodframe double hung windows. It is assumed that the original wood cladding remains under the aluminum siding, and is a reversible condition. Garage wings with stepped copper flashing above them flank each side of the inspection station. The upper portion of the side elevations features paired, 4-unit wood frame windows underscored by a continuous concrete sill and topped with a flat arch brick pattern. At each side, a simple cornice molding and wood fascia proceeds up the rake of the gable ends and also forms a pair of gable returns at the eaveline. The rear elevation first level of the inspection station building features symmetrically placed 12/12 wood frame double hung windows topped by gauged brick jack arching and a centered marble keystone. Placed in a pairing off center in the northern portion of the rear elevation are two thin 4/4 wood frame double hung windows topped with gauged brick jack arching. A single 8/8 woodframe double hung window is also present at the rear elevation and runs flush with the bottom of the first level. All of the first level windows at the rear elevation have painted concrete sills. The rear elevation of the Richford Inspection station correlates to the sunken grade of this section of the property, revealing a tall plinth course of poured concrete, which indicates the basement level and also underscores the two garage wings at the rear elevation. Within the basement level of the inspection station is a paneled wood entry door, its upper section consisting of nine glazing units, plus a pair of 8/8 wood frame double hung windows. Within the roof atop the rear elevation of the inspection station is an aluminum clapboard clad shed dormer with four bays of 8/8 woodframe double hung windows. Centered above this dormer behind the ridgeline of the roof is a rectangular brick chimney and an exposed flue atop it.

Within the southern garage wing, the two bays closest to the main section of the building been converted into restroom facilities. One bay now features an entry door and the other a 6/6 woodframe window. The southern garage wing was originally used for various customs inspection activities, the southern most bay of this garage wing once featured an inspection pit that has since been covered. In the northern garage wing, the bay closest to the inspection station features a pair of 12/12 windows, and the other three bays contain garage doors. The north wing historically was used to garage the officer's automobiles. The end of each garage bay features a pair of 12/12 woodframe double hung windows with simple wood trim. The rear of each garage wing is likewise treated identically, each with four bays of 12/12 woodframe double hung windows. The plinth course of each contains 2 sets of 8/8 windows plus a wood paneled rear entry door with nine-unit glazing. The garage doors within the remaining garage bays are metal roll up, and are each topped with a wood paneled transom.

The flat roofed, metal porte-cochere is supported by twelve square columns of three separate front bays, and covers two lanes. A recent, square plan metal kiosk is located beneath the porte-cochere, as is a round concrete curbing and a concrete walk. Continuous polished granite curbing borders the parking areas where they meet the lawn. A mast style flagpole with a balloon finial is located due north of the inspection station upon the property.

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## National Register of Historic Places Continuation Sheet

U	.S. Inspection Station—Richtord Franklin
	County, Vermont
MPS: U.S. Border Inspection Stations,	States Bordering Canada and Mexico

#### Interior

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The front, east facing half of the U.S Inspection Station—Richford first level interior is divided into three parts: an Immigration desk and work area in the southern portion, a public lobby in the middle, and the Customs desk and work area in the northern portion. Each of the two work areas is accessed from the central space by a small, original, wood panel swinging gate. Upon the east wall of the interior are two original glass information cabinets with the word "Bulletin" incised in serifed Roman font into each. On the floor of the public lobby is a dark red ceramic fire-flash tile. Affixed to the floor in the public area is a metal chain and ring originally used for detaining purposes. Behind each work area were office spaces and restrooms. The restroom doors are thin, 5-panel wood doors with original hardware and overscaled cornice molded wood door-frames. Behind the public lobby were two stairways: one to the basement, and one to the upper level. The rear offices are separated from the front sections by a 4-bay partition with three bays of original privacy glass and the fourth bay the door itself. Clerestory windows of privacy glass top all four bays. The clerestory windows are operable, and their original bronze operating hardware is still present. The centered front lobby is bounded on either side by large 42x30 5-paneled wood desks. All of the windows of the first and second levels are plaster. Original bronze light switch panels are also present throughout the interior.

The upper level of the U.S Inspection Station—Richford features two detention cells at the south end/ west wall, plus additional storage space. The stairs from the first to second level are carpeted. Metal balusters and square shaped metal newels each featuring a cornice molded crown detail and side paneling are part of the stairway design. Wood trim runs along the base of the stairway, and the handrail is of painted wood. The north, south, and east interior walls of the first level and the entire second floor office features a molded picture rail that runs across all four walls roughly 1 foot below the ceiling.

The basement level is divided into three separate rooms for the boiler, coal storage and the plumbing machinery. The basement rooms are unfinished and feature painted concrete walls and floors. The doors separating each of these three rooms are paired two panel metal safety doors with a diagonal board pattern within each of the rounded-corner panels.

#### Alterations

The U.S Inspection Station—Richford appears to have undergone alterations primarily upon its exterior. The two garage wings now feature aluminum siding upon their wood clapboard, but this is considered a reversible alteration. In the southern wing, two of the bays have been converted into public restrooms, and the inspection pit has been filled and cemented over. The two large window bays at the front elevation feature non-original 12 unit sash set into aluminum frames that appear to date to the 1990s. A 1970s alteration consolidated the paired window openings, and reconfigured the brickwork above and below the new windows. The aluminum and glass entry door is recent, as is the air conditioner placed in the clerestory above the entry which itself is now a painted over panel. The present porte- cochere is not original and dates from circa 1972. Within the interior, stairways that were once open have been enclosed at the first level.

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# **National Register of Historic Places Continuation Sheet**

U.S. Inspection Station—Richford Franklin County, Vermont MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

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### **Statement of Significance**

#### **Summary**

The U.S. Inspection Station—Richford was included in the Multiple Property Submission for *U.S. Border Inspection Stations, States Bordering Canada and Mexico* (Inspection Station MPS). As demonstrated in this registration form, the U.S. Inspection Station-Richford retains most aspects of integrity and meets the registration requirements in the Inspection Station MPS to be eligible for listing in the National Register of Historic Places under Criterion A, at the local level of significance, period of significance 1932. It retains most of its original program elements, and well demonstrates the historic characteristics of Inspection Station MPS Property Type Number 1: 3-bay Inspection Station.

Under Criterion A, the U.S. Inspection Station—Richford retains the associative attributes necessary to convey that it was one of the first set of purpose-built U.S. Border Inspection Stations that were planned, designed and constructed by the U.S. Government to improve land border security. Constructed in 1932, it was sited alongside a border highway, State Route 139, at one of the locations recommended in 1928 by H.A. Benner of the Bureau of Customs and J.L. Hughes of the Bureau of Immigration Benner and Hughes. Its construction was, therefore, in direct response to a chain of events including the imposition of head taxes and country quotas on immigration in 1917 and 1921, smuggling arising from the prohibition of alcohol in 1919, and the increase in usage of the automobile and improved roads in the 1920s.

Because of substantial alterations to the windows on the primary façade that consolidated two pairs of windows, however, the property is not being considered for eligibility under Criterion C, and this is an exception from most of the other inspection stations still extant from this era. The U.S. Inspection Station—Richford was formally determined eligible for the National Register on September 12, 1986. The alterations to the original windows and window openings on the primary elevation occurred in the 1970s, and this was an existing condition when the formal determination of eligibility was made.

#### U.S. Inspection Station—Richford, Vermont: Significance

In their Report on Standard Type of Customs-Immigration Inspection Buildings for Border Highways dated March 13, 1928, H.A. Benner and J.L. Hughes, representatives of the Bureau of Customs and Bureau of Immigration, respectively, made the following analysis and recommendations that led to the authorization for the U.S. Inspection Station—Richford:

Officers are doing highway work now in quarters furnished by the railroad, which are satisfactory so far as space is concerned, but are poorly located for highway traffic inspection. Considerable railroad work is also being done at this port, which is carried on from the quarters furnished by the railroad. The main office of the Customs Service is located in the Federal Building at Richford. Seven custom officers, one stenographer, and four customs patrol officers are stationed at this port all the year. The force

<sup>&</sup>lt;sup>1</sup> National Register Information System, search 05/19/2005, DOE Index by Agency; Agency: GSA; Vermont

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U.S. Inspection Station—Richford Franklin
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mr 3. 0.3. border inspection stations, states bordering canada and mexic

of regular customs inspectors is increased to 10 during the summer months. An immigration patrol of three officers and one immigration officer are stationed at this port.

The customs road office should be moved closer to the boundary so as to avoid the local village traffic passing between the boundary and the custom house and resulting in confusion as to the machines which need inspection. If the road office were located at the fork of two roads above the village and closer to the boundary, both of which roads lead to Canada, it would be possible to efficiently cover both these highways, eliminate the local village traffic, and carry on the railroad inspection work from this location. It is accordingly recommended that a standard office building (Type No. 1) be erected at the point above indicated.

The erection of a hotel and construction of golf course at a cost of \$1,000,000 on the boundary is projected, which will greatly add to the importance of this point and increase the work.<sup>2</sup>

The Benner & Hughes report estimated the cost of the U.S. Inspection Station--Richford to be \$55,000 to construct the building and \$1,000 to acquire the site.<sup>3</sup>

The U.S. Inspection Station—Richford was designed in the Colonial Revival style as expressed on Inspection Station designs of the Federal Public Works Administration (PWA) period of the 1930s. This Colonial Revival detailing, which features many Georgian influences, makes itself present through the combination of: a strongly symmetrical massing featuring a primary unit backed by a centered chimney and flanked by lower wings; strong symmetrical massing in the front elevation; a centered entry program; ogee style cornice and gable molding underscored by fascia boards; shed dormers; a side gabled building with brick cladding; rectangular woodframe double hung windows with multi-glazing; and gauged brick jack arch molding often featuring centered keystones.

Vermont features more extant PWA-era inspection stations (10) than any other state in the country. 13 PWA-era Inspection stations were originally constructed in Vermont, which was also more than anywhere else in the United States. The Richford Inspection Station design, as a brick-clad, side gabled 1½-story primary unit with symmetrical multi-bay garage wings is highly similar in design to numerous other inspection stations, including: Ambrose, ND; St. John, ND; Fort Covington, NY; Chateaugay, Mooers, NY; Champlain, NY; Canaan, VT; Norton, VT; North Troy, VT; West Berkshire, VT; Laurier, WA, and Metaline Falls, WA. The Richford Inspection Station design and the above mentioned examples are all of a type that have been written of as "Northern Style" inspection stations for their ubiquity in the northern border states. The Northern Style inspection stations shared general features such as brick walls and sharply pitched gable roofs that buffer from the affects of cold climates, rain, and snow.<sup>4</sup>

At the time of it completion in 1932, the Supervising Architect of the Treasury was Judge James A. Wetmore. Though it is Wetmore who signed off on the building plans, in actuality Wetmore was not a trained architect, and the Richford Inspection Station was likely designed by his Acting Supervising Architect, Louis Simon. Simon had worked with the office continually since 1896, and would become the Supervising Architect of the Treasury in 1933—a post he held until 1939. Simon, trained in architecture at MIT, was instrumental in the image of

London: The MIT Press, 1978) 328.

<sup>&</sup>lt;sup>2</sup> Benner, H.A. and J.L. Hughes, <u>Report on Standard Type of Customs-Immigration Inspection Buildings for Border Highways.</u> Congressional report to the Commissioner General of Immigration. Washington D.C., May 13, 1928: 24-25.

Ibid., page 54.

<sup>&</sup>lt;sup>4</sup> Boyle • Wagoner Architects, U.S. Border Stations: Metaline Falls, Laurier and Curlew (Ferry), Washington. (Seattle: Boyle • Wagoner Architects, 1996) 2. Despite their ubiquity in the north, one station of this type was constructed in Sasabe Arizona in 1937.

<sup>&</sup>lt;sup>5</sup> Craig, Lois and the Staff of the Federal Architecture Project, <u>The Federal Presence</u>: <u>Architecture, Politics and Symbols in United States Government Buildings</u> (Cambridge and

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government projected by its public buildings, an image derived from classical western architecture, filtered perhaps through the English Georgian style or given a regional gloss, but one which continues to operate in the collective public vision of Government. Simon was unwavering in his defense of what he considered a "conservative- progressive" approach to design in which he saw "art, beauty, symmetry, harmony and rhythm."

During Simon's tenure, the Department of the Treasury was the largest architectural office in the United States, with over \$700 million dollars worth of various Post Offices, Border Checkpoints, Custom Houses, and other Federal buildings. The construction of United States inspection stations, and customs and immigration inspection stations was approved by Legislation under the Act of June 25, 1910. The spate of PWA-era of construction, and the construction of this particular inspection station, initially resulted from the Public Buildings Act of 1926, a Congressional enabling act that doubled the number of U.S Federal buildings in existence.

The U.S. Inspection Station—Richford evolved from the contexts of Prohibition (1919-1933), the increased popularization of automobile travel, and the Public Works Administration that developed out of the Great Depression of the 1930s. In addition to these contexts the Richford Inspection Station also evolved from contexts that were fairly specific to Vermont. The first of these was the imposition of head taxes and literacy tests on Canadian immigrants beginning in 1917 that had resulted in a sharp increase of illegal entry attempts into the United States. The second was in context to the Great Vermont Flood of November 3, 1927, when approximately 1 cubic mile of water rained down on the state over one evening and caused severe damage and casualties. As a result of this flood, many roads that had been dirt were now paved. This changed the economy of Vermont away from one formerly dependent on the railroad, and also allowed easier cross—border access from a variety of points between Canada and Vermont.<sup>7</sup>

The U.S. Inspection Station—Richford projects an iconographic image of American architecture at the international border. It features the Colonial Revival design system often used for Governmental buildings during this time; one that was consciously associated with the American heritage and the American past since the 1876 Centennial celebration which triggered a desire for an understanding of American architectural lineage.

The U.S. Inspection Station—Richford has retained its original location. The setting of the inspection station in a pastoral space of rolling hills, open fields, deciduous trees, and farmland appears to be highly similar to its setting in 1932. The integrity of feeling, as PWA-era inspection station intent on expressing an American sentiment at the border through a vernacular use of the Colonial Revival, is likewise unaltered.

#### Significance within the Related Multiple Property Submission

Within the context developed in the Inspection Station MPS, the U.S. Border Inspection Stations are considered significant as the nation's first set of purpose-built customs and immigration inspection stations for land crossings. Properties are eligible for listing in the National Register under Criterion C if they served this function and retain their

<sup>&</sup>lt;sup>6</sup> American Architect and Architecture, August, 1937, vol. 151, p. 51 in US General Services Administration, <u>Historic Building Preservation Program: Inspection (Mooers)</u> dated 04/27/94: 3.

<sup>&</sup>lt;sup>7</sup> Vermont New Media, http://www.vermonttoday.com/century/topstories/flood.html, 1999. viewed 8 Nov 2006.

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essential physical characteristics and integrity from their original plan and design by the Supervising Architect of the Treasury. Properties are eligible for listing in the National Register under Criterion A if they retain overall integrity and the associative attributes that demonstrate the significant chain of events that led to their need, planning, and construction, including: the increased motor vehicle traffic at border highways in the 1920s, increased illegal immigration after the 1917 and 1921 immigration laws, and increased smuggling activity after the 1919 prohibition law. Under Criterion C, Criterion A, or both criteria, properties would be eligible at the local level of significance with a period of significance based on the year construction was completed, between 1930 and 1943.

#### Evaluation under Criterion A

In order to qualify for listing in the National Register under Criterion A in the area of government, a property must have been used by the U.S. Government as a customs and immigration border inspection facility and must represent the government's response to the important chain of events related to customs and immigration law and the increased use of motor vehicles at border crossings. The border inspection stations must have been purchased, planned, designed or constructed by the U.S. Treasury Department in response to a chain of events including the imposition of head taxes and country quotas on immigration in 1917 and 1921, smuggling arising from the prohibition of alcohol in 1919, and the increase in usage of the automobile and improved roads in the 1920s. Properties that retain the aspects of integrity necessary to convey the associative attributes would be significant at the local level, within the period of significance beginning in 1930, when the first station of this group was constructed and closing in 1943, the year construction of the last station of this group was completed.

#### **Associative Attributes**

U.S. Government Ownership and demonstration of federal authority and presence: To represent the government's response to this chain of events, the U.S. Inspection Station—Richford was planned, designed and constructed by the U.S. Government between 1928 and 1943 for use as a customs and immigration station at a land border crossing. It was designed by the Supervising Architect of the U.S. Treasury, built in 1932, and sited along State Route 139 near the International Border with Canada. It was sited at one of the locations recommended by Benner and Hughes in their 1928 report, as follows: "It is accordingly recommended that a standard office building (Type No. 1) be erected at the point above indicated." Federal authority is symbolized by the marble plaque on the exterior of the building, and the metal detainee chains in the interior. It remained under U.S. Government ownership through and after the end of the Inspection Station MPS period of significance (1943), continues to demonstrate federal authority and presence from the historic era, and continues to retain overall integrity of location, setting, feeling, and association.

**Proper location**: To represent the proper location to inspect motor vehicles and control illegal immigration and smuggling at land borders, the property must be located at the border before traffic can disperse, or after major roads conjoin, and must be located on the right side of inbound traffic. The U.S. Inspection Station—Richford retains *integrity of location* because it is still in its original location along State Route 139 near the International Border with

<sup>&</sup>lt;sup>8</sup> Benner, H.A. and J.L. Hughes, <u>Report on Standard Type of Customs-Immigration Inspection Buildings for Border Highways.</u> Congressional report to the Commissioner General of Immigration. Washington D.C., May 13, 1928: 24-25.

OMB No. 1024-0018 (Expires 1-31-2009) NPS Form 10-900-a

**United States Department of the Interior National Park Service** 

### **National Register of Historic Places Continuation Sheet**

				U.S. Inspection Station—Richtord Franklin
				County, Vermont
Section	8	Page	8	MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

Canada. In their 1928 report, Benner and Hughes recommended this location because: "The customs road office should be moved closer to the boundary so as to avoid the local village traffic passing between the boundary and the custom house and resulting in confusion as to the machines which need inspection. If the road office were located at the fork of two roads above the village and closer to the boundary, both of which roads lead to Canada, it would be possible to efficiently cover both these highways, eliminate the local village traffic, and carry on the railroad inspection work from this location."9

**Proper facilities:** To represent the proper facilities for a border inspection station, a property must convey the protection of officers, motorists, and goods from the elements. In their 1928 report, Benner and Hughes recommended proper facilities be constructed at Richford, not only because increasing highway traffic would bring more motorists, but because of spatial needs for officers. "Officers are doing highway work now in quarters furnished by the railroad, which are satisfactory so far as space is concerned, but are poorly located for highway traffic inspection. Considerable railroad work is also being done at this port, which is carried on from the quarters furnished by the railroad. The main office of the Customs Service is located in the Federal Building at Richford. Seven custom officers, one stenographer, and four customs patrol officers are stationed at this port all the year. The force of regular customs inspectors is increased to 10 during the summer months. An immigration patrol of three officers and one immigration officer are stationed at this port."10

At Richford, protection from inclement weather was provided by a porte-cochere, garage and inspection wings, inspection pits; and the efficient placement of combined functions within the office building. While the porte cochere has been replaced and the garage and inspection wings altered, the integrity of the interior office and residential spaces at the U.S. Inspection Station--Richford is relatively high among the properties in the Inspection Station MPS. As a result, the station buildings and property retain a high degree of integrity of design and materials, and continues to convey its original range of proper facilities.

**Dignified and attractive surroundings:** To represent the government's efforts to create an environment to raise morale and convey an impression of federal authority, a property must be well sited and retain elements such as flagpoles and landscaped areas. To be eligible for listing, it must retain *integrity of setting*, *feeling*, *and association*. The setting of the U.S. Inspection Station--Richford has not been significantly changed, and it retains its grassy lawn. Its regionally appropriate Colonial Revival architecture has been maintained, and it continues to be used as an inspection station, and therefore retains integrity of feeling and association.

Fair and adequate service to the public: To represent the government's responsibility to the treatment of the public, a property must have features or spaces to protect goods against dust and the elements, provide privacy from onlookers, and have adequate capacity to serve the increasing volume of motor vehicle traffic. Generally, a property meeting the requirements for proper facilities would also represent this associative attribute. However, private detention areas and porte-cocheres for additional lanes are also important to represent this attribute. At Richford, adequate service to the public is demonstrated by the porte-cochere (replaced in-kind), by the provision of eight bays

<sup>&</sup>lt;sup>9</sup> Ibid., 24-25.

<sup>10</sup> Ibid., 24-25.

United States Department of the Interior National Park Service

### National Register of Historic Places Continuation Sheet

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			County, Vermont
Section	8	Page 9	MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

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for the storage and inspection of vehicles (openings altered), and by the provision of ample office space in the station building, upstairs as well as downstairs.

**Decent living quarters for officers:** To represent the government's responsibility to retain quality officers, a property may have separate living quarters downstairs, upstairs, or in detached residences. The Benner and Hughes report of 1928 recognized that the need for living quarters was flexible and could be changed to accommodate the needs of a particular station over time. Therefore, because of the changing needs of Customs and Immigration over time, alteration of the living quarters for another use or removal of detached residences would not disqualify a property for listing. At Richford, quarters for the officers were provided upstairs, and therefore, the property retains *integrity of design and materials* of the original living quarters.

As demonstrated in the Description section of this registration form, the U.S. Inspection Station—Richford, Vermont, retains most of the seven aspects of integrity despite some alterations and therefore meets the registration requirements in the MPS to be eligible for listing in the National Register of Historic Places under Criterion A, at the local level of significance, period of significance 1932. In addition, the U.S. Inspection Station—Richford was formally determined eligible for the National Register on September 12, 1986.<sup>11</sup>

<sup>&</sup>lt;sup>11</sup> National Register Information System, search 05/19/2005, DOE Index by Agency; Agency: GSA; Vermont

United States Department of the Interior National Park Service

## **National Register of Historic Places Continuation Sheet**

U.S. Inspection Station—Richford Franklin County, Vermont

Section 9 Page 10

MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

### **Bibliographic References**

- Benner, H.A. and J.L. Hughes. <u>Report on Standard Type of Customs-Immigration Buildings for Border Highways</u>. Congressional report to the Commissioner General of Immigration. Washington: May 13, 1928.
- Berger, Louis & Associates, Inc. U.S. Border Stations, Vermont. Historic Preservation Plan: Draft Submission. East Orange, NJ: Louis Berger & Associates, Inc. October, 1994.
- Commissioner-General of Immigration. *Annual Report of the Commissioner-General of Immigration to Secretary of Labor*. Washington D.C.: Government Printing Office, 1924.
- Boyle Wagoner Architects. *U.S. Border Stations: Metaline Falls, Laurier and Curlew (Ferry), Washington.* Seattle: Boyle Wagoner Architects, 1996.
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- Google Earth. http://earth.google.com/.viewed 12 Dec 2006.
- ICF Jones & Stokes. <u>U.S. Border Inspection Stations, States Bordering Canada and Mexico</u>. Multiple Property Submission Historic Context Statement. Los Angeles: ICF Jones & Stokes, 10/14/2008.
- U.S. Department of the Treasury. Cabinet Sketch No. 24. <u>United States Inspection Station—Richford, Vermont.</u> in Records Group 36, at the National Archives and Record Administration in College Park, Maryland.
- U.S. General Services Administration. <u>Historic Building Preservation Program: Inspection (Mooers)</u>. 27 Apr 1994.
- USGS National Map Viewer. http://nmviewogc.cr.usgs.gov/viewer.htm. viewed 12 Dec 2006.
- Vermont New Media. http://www.vermonttoday.com/century/topstories/flood.html, 1999. viewed 8 Nov 2006.

Please refer to the primary MPS National Register application for bibliographic entries related to the shared themes and context of the U.S. Inspection Stations.

United States Department of the Interior National Park Service

## National Register of Historic Places Continuation Sheet

U.S. Inspection Station—Richford Franklin County, Vermont

Section 10 Page 11

MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

#### **Geographical Data**

#### **Boundary Description**

- 1. The bearings on this survey are based upon the bearing of the northern line of the subject parcel with said bearing being north 89° 55' 00" east as recorded in book 33 / page 391 with (r) indicating record bearing / distance and (m) indicating this survey's measured bearing / distance.
- 2. The Vermont state plane, nad83, U.S. foot coordinate for the true point of beginning has a northing = 916484.679, easting = 1598353.369, elevation = 504.51. The elevations shown on this plan are based upon navd88 vertical datum.
- 3. A utility locate was called in to Vermont Dig Safe System, Inc. (ticket # 20042611151) on 06/25/2004 and the following utilities were requested to respond: Verizon and Vermont Electric Co-op.
- 4. All field marked utilities and field observed utilities were subsequently field located and are shown as normal weight lines on this plan.
- 5. Unconfirmed utilities shown on this drawing as screened back lines are approximate only and were transferred from various best available government and utility sources. Any future development or construction must be aware of certain unknown or underground lines that may exist and follow all appropriate construction and utility notifications. This survey is not responsible for the complete resolution of all buried or obscure utility lines.
- 6. The boundary field traverse error of closure =  $n \cdot 08^{\circ} \cdot 52' \cdot 37.9'' \cdot e --0.020$  feet and the precision = 1: 80695.
- 7. The subject parcel shown as tax parcel id # p50705x in the town clerk's office, town of Richford, Franklin County, Vermont.
- 8. This survey represents the compilation of all available records and information provided from the various government agencies or researched by the surveyor or from the referenced title report. Certain Land Ports of Entry (LPOE) sites can have a wide variance in the amount and details of past records, lease areas, fee ownerships, previous surveys, utilities, etc. Certain remote LPOEs may have never had any clearly defined boundary limits prior to this survey effort. All such findings or boundary determinations will be duly noted.
- 9. The title description error of closure for the subject parcel's component tracts is 0.26 feet. Legal description.

#### **Boundary Justification**

The current U.S. Government owned property boundary is consistent with the original limits.

**United States Department of the Interior National Park Service** 

### National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Map Page 12 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

#### **USGS Map**

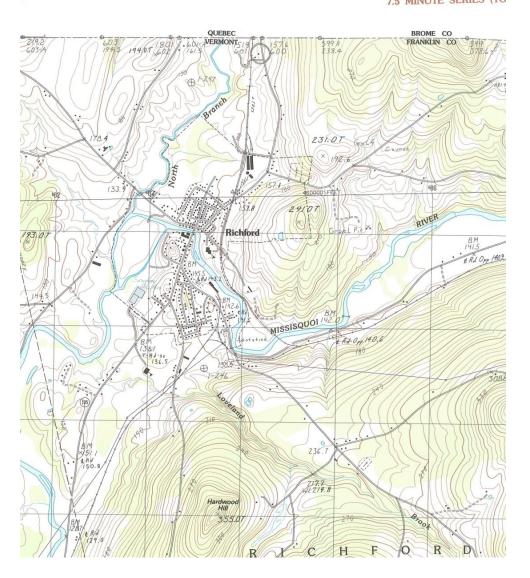
Copy of map also included as supplemental information.

#### **UTM References:**

Zone: 18

Easting: 684154 Northing: 4987131

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**United States Department of the Interior National Park Service** 

## National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 13 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

#### **PHOTOGRAPHS**

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: front elevation, view: west

Photo number: VT\_FranklinCounty\_ RichfordBorderStation1.tiff



**United States Department of the Interior National Park Service** 

## National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 14 MF

MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: front and side elevation, view: southwest *Photo number:* VT\_FranklinCounty\_RichfordBorderStation2.tiff



**United States Department of the Interior National Park Service** 

# National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 15 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: rear elevation, view: east

Photo number: VT\_FranklinCounty\_RichfordBorderStation3.tiff



**United States Department of the Interior National Park Service** 

## National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 16 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: side elevation, view: south

Photo number: VT\_FranklinCounty\_RichfordBorderStation4.tiff



**United States Department of the Interior National Park Service** 

# National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 17 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: north garage wing detail, view: northwest *Photo number:* VT\_FranklinCounty\_RichfordBorderStation5.tiff



**United States Department of the Interior National Park Service** 

# National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 18 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: rear elevation window detail, view: east *Photo number:* VT\_FranklinCounty\_RichfordBorderStation6.tiff



**United States Department of the Interior National Park Service** 

## National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 19 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

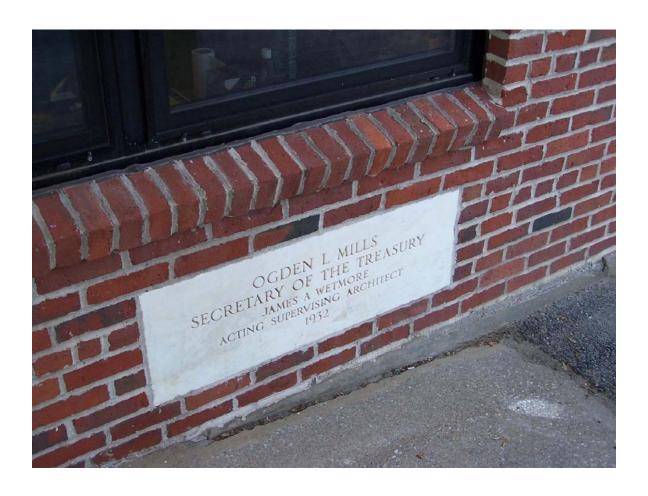
Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: commemorative plaque, view: west

Photo number: VT\_FranklinCounty\_RichfordBorderStation7.tiff



**United States Department of the Interior National Park Service** 

### National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 20 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

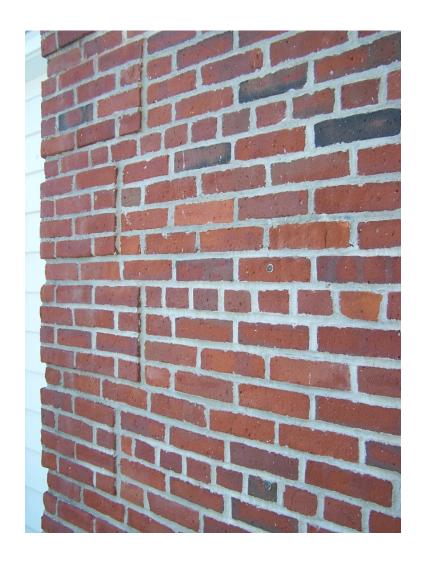
Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: corner quoining, view: southwest

Photo number: VT\_FranklinCounty\_RichfordBorderStation8.tiff



**United States Department of the Interior National Park Service** 

## National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 21 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: original desk, view: northeast

Photo number: VT\_FranklinCounty\_RichfordBorderStation9.tiff



**United States Department of the Interior National Park Service** 

### National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 22 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: original information cabinet, view: east *Photo number:* VT\_FranklinCounty\_RichfordBorderStation10.tiff



**United States Department of the Interior National Park Service** 

### National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 23

MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

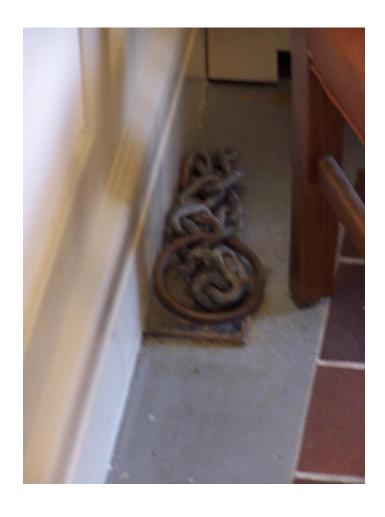
Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: detainee chain, view: east

Photo number: VT\_FranklinCounty\_RichfordBorderStation11.tiff



**United States Department of the Interior National Park Service** 

### National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

Section Photos Page 24

MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station - Richford

Franklin County, Vermont

Photographer: Daniel Paul, Jones & Stokes

Date: November, 2006

Negative: GSA

Description of view: second floor baluster, view: east/southeast Photo number: VT\_FranklinCounty\_RichfordBorderStation12.tiff



**United States Department of the Interior National Park Service** 

### National Register of Historic Places Continuation Sheet—Additional Documentation

U.S. Inspection Station—Richford Franklin County, Vermont

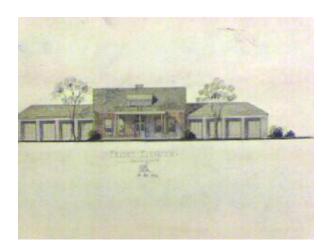
Section Photos Page 25 MPS: U.S. Border Inspection Stations, States Bordering Canada and Mexico

U.S. Inspection Station – Richford Franklin County, Vermont

Courtesy: National Archives and Records Administration<sup>12</sup>

Date: 1932

Description of view: front elevation



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<sup>&</sup>lt;sup>12</sup> Image 13: U.S. Department of the Treasury. Cabinet Sketch No. 24. <u>United States Inspection Station—Richford, Vermont.</u> in Records Group 36, at the National Archives and Record Administration in College Park, Maryland.





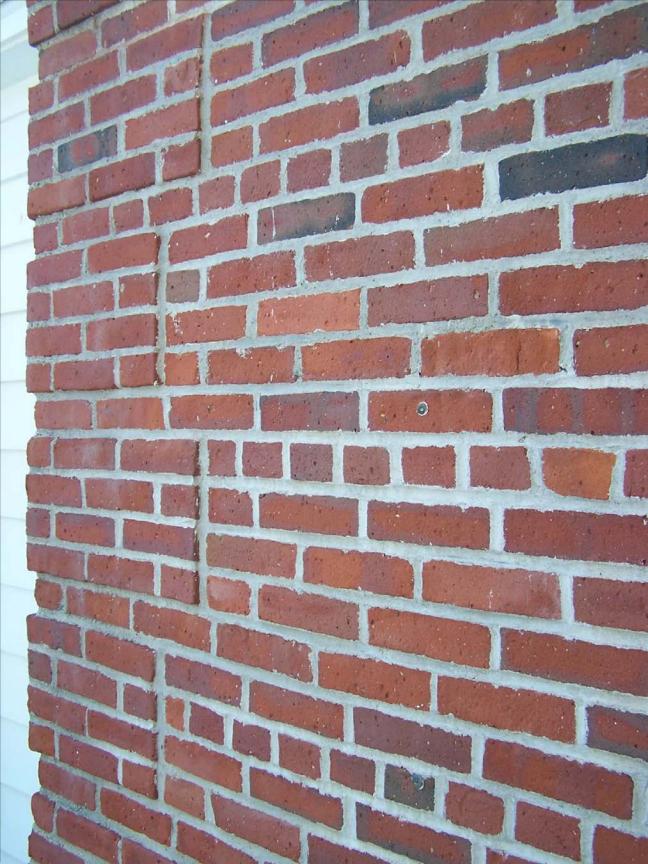






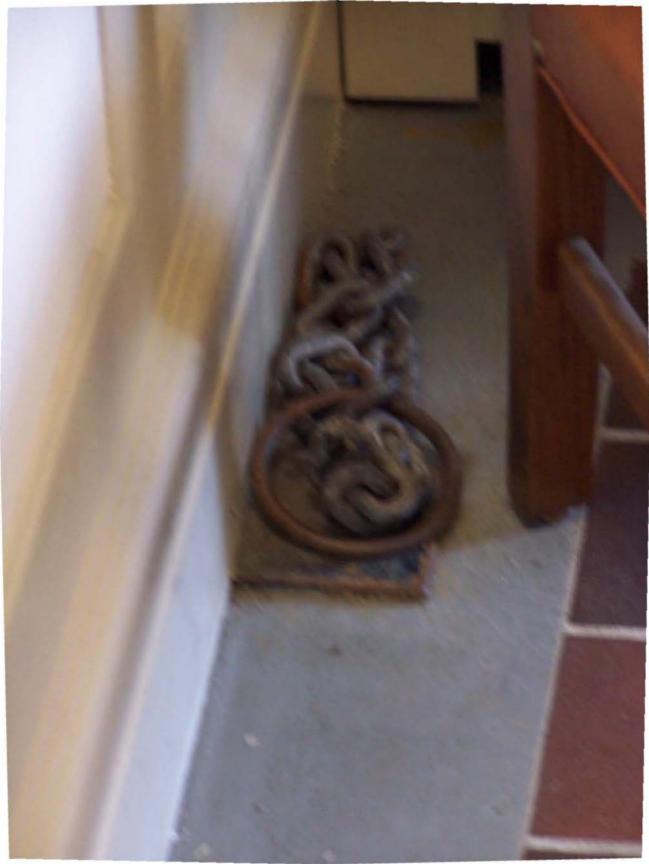














## UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

## NATIONAL REGISTER OF HISTORIC PLACES EVALUATION/RETURN SHEET

REQUESTED ACTION: NOMINATION	
PROPERTY U.S. Inspection StationRichford, Vermont NAME:	
MULTIPLE U.S. Border Inspection Stations MPS NAME:	
STATE & COUNTY: VERMONT, Franklin	
DATE RECEIVED: 7/25/14 DATE OF PENDING LIST: 8/22/ DATE OF 16TH DAY: 9/08/14 DATE OF 45TH DAY: 9/10/ DATE OF WEEKLY LIST:	
REFERENCE NUMBER: 14000605	
REASONS FOR REVIEW:	
APPEAL: N DATA PROBLEM: N LANDSCAPE: N LESS THAN 50 YEARS: OTHER: N PDIL: N PERIOD: N PROGRAM UNAPPROVED: REQUEST N SAMPLE: N SLR DRAFT: N NATIONAL:	N N
COMMENT WAIVER: N	
RETURNREJECTQ.10-14_DATE	
ABSTRACT/SUMMARY COMMENTS:	
Entered in The National Register of Historic Places	
RECOM./CRITERIA	
REVIEWERDISCIPLINE	
TELEPHONE DATE	
DOCUMENTATION see attached comments Y/N see attached SLR Y/N	
If a nomination is returned to the nominating authority, the nomination is no longer under consideration by the NPS.	



November 14, 2011

Giovanna Peebles State Historic Preservation Officer Vermont Division for Historic Preservation National Life Building 6th Floor Montpelier, VT 05620-1201

Dear Ms. Peebles:



The U.S. General Services Administration (GSA) is pleased to submit for your review and concurrence the enclosed National Register of Historic Places registration package for the Multiple Property Submission, *U.S. Border Inspection Stations*, which includes the following stations located in the state of Vermont:

U.S. Inspection Station - Alburg Springs, Vermont

U.S. Inspection Station - Beebe Plain, Vermont

U.S. Inspection Station - Beecher Falls, Vermont

U.S. Inspection Station - Canaan, Vermont

U.S. Inspection Station - Derby Line, Vermont

U.S. Inspection Station - East Richford, Vermont

U.S. Inspection Station - North Troy, Vermont

U.S. Inspection Station - Norton, Vermont

U.S. Inspection Station - Richford, Vermont

U.S. Inspection Station - West Berkshire, Vermont

GSA previously submitted to your offices for your review the context statement, matrix and individual nominations within your state's jurisdiction. We have addressed all comments received.

The resulting following documents are enclosed for your review:

- A copy of the complete Multiple Property Documentation Form;
- Copy of the individual registration form for each nominated station within your state;
- Copy of the USGS map with UTM References for each nominated station; and a
- Photograph CD for each nominated station.
- Also included is a copy of a supplemental informational matrix document we developed (for ease of reference) entitled "U.S. Border Inspection Stations, 1930-1943," plus an
- Original archival National Register of Historic Places signature page for the Multiple Property Documentation Form; and an
- Original archival National Register of Historic Places signature page for each individual station registration form.

The copies of the Multiple Property Documentation Form, matrix document, individual registration forms, and the USGS maps and photograph CDs for each station are provided for your records.

We ask that you sign and return the original archival National Register of Historic Places signature pages for the Multiple Property Documentation Form and the ten individual station registration forms.

An important note: when signed, please return these signature pages via UPS (we have provided a return UPS slip for this purpose) as packages returned via regular mail to our offices are irradiated and the materials severely damaged. When ready, we will forward the entire archival package to the National Park Service for approval.

Should you have any questions or concerns regarding the nomination package, please contact Claire Hosker at (202) 501-1578.

Sincerely,

Beth L. Savage

Federal Preservation Officer

Director, Center for Historic Buildings

Enclosures