# National Register of Historic Places **Registration Form**

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This form is for use in nominating or requesting determination for individual properties and district See instruction in *How to Complete the National Register of Historic Places Registration Form* (National Register Faulterin 16A). Complete each item by marking `x" in the appropriate box or by entering the information requested. If an item does not apply to the property being documented, enter `N/A" for ``not applicable." For functions, architectural classification, materials and areas of significance, enter only categories and subcategories from the instructions. Place additional entries and narrative items on continuation sheets (NPS Form 10-900a). Use a typewriter, word processor, or computer, to complete all items.

### 1. Name of Property

historic name_	Building 7	<u>10, Defense C</u>	ivil Prepa	aredness .	Agency, R	egion 6 C	Operations (	Center
other names/si	ite number	Building 710,	FEMA, F	Region 8 (	Operations	Center:	5JF1048.1	4

### 2. Location

state Colorado

street & number Denver Federal Center

city or town Lakewood

\_\_\_\_ code <u>CO\_\_\_\_\_</u> county <u>Jefferson</u>

code 059

[N/A] vicinity

zip code 80225

[N/A] not for publication

# 3. State/Federal Agency Certification

As the designated authority under the National Historic Preservation Act, as amended, I hereby certify that this [x] nomination [] request for determination of eligibility meets the documentation standards for registering properties in the National Register of Historic Places and meets the procedural and professional requirements set forth in 36 CFR Part 60. In my opinion, the property [x] meets [] does not meet the National Register criteria. I recommend that this property be corgidered significant [] nationally [x] statewide [] locally. [] See continuation sheet for additional comments.) Signature of certifying official/Title

Preservation Officer, Géneral Services Administration

State or Federal agency and bureau

In my opinion, the property [x] meets [] does not meet the National Register criteria.

[] See continuation sheet for additional comments.)

State Historic Preservation Office, Colorado Historical Society State or Federal agency and bureau

## 4. National Park Service Certification

I hereby certify that the property is:

Signature of the Kee

Date of Action 2-00

[] See continuation sheet.
[] determined eligible for the
National Register
<ol> <li>See continuation sheet.</li> </ol>
[ ] determined not eligible for the
National Register.
[] removed from the
National Register
[] other, explain
[] See continuation sheet.

Antered in the National Register

Ownership of Property (Check as many boxes as apply)	Category of Property (Check only one box)	Number of F (Do not count previous Contributing		ithin Property	
[ ] private [ ] public-local	[x] building(s) [ ] district	1	0	buildings	
[ ] public-State [x] public-Federal	[] site [] structure	0	0	sites	
	[] object	1	0	structures	
		0	0	objects	
		2	0	Total	
Name of related multiple (Enter "N/A" if property is not part of a multiple N/A		Number of contributing resources previously listed in the National Register.			
		0			
6. Function or Use					
Historic Function (Enter categories from instructions)		Current Funct	ions tructions)	X N	
Government		Government			
		an a	<b></b>		
7. Description					
Architectural Classificati (Enter categories from instructions)	on	Materials (Enter categories from inst	ructions)		
Other: Underground		foundation walls_Earth			
		roof <u>Earth</u> other <u>Concret</u>	<u></u>		

Narrative Description (Describe the historic and current condition of the property on one or more continuation sheets.)

#### 8. Statement of Significance

Applicable National Register Criteria (Mark ``x" in one or more boxes for the criteria qualifying the property for National Register listing.)

- [x] A Property is associated with events that have made a significant contribution to the broad patterns of our history.
- [] B Property is associated with the lives of persons significant in our past.
- [x] C Property embodies the distinctive characteristics of a type, period, or method of construction or represents the work of a master, or possesses high artistic values, or represents a significant and distinguishable entity whose components lack individual distinction.
- [] D Property has yielded, or is likely to yield, information important in prehistory or history.

### Criteria Considerations

(Mark "x" in all the boxes that apply.)

#### Property is:

- [] A owned by a religious institution or used for religious purposes.
- [] B removed from its original location.
- [] C a birthplace or grave.
- [] D a cemetery.
- [] E a reconstructed building, object, or structure.
- F a commemorative property.
- G less than 50 years of age or achieved significance [X] within the past 50 years.

#### Narrative Statement of Significance

(Explain the significance of the property on one or more continuation sheets.)

## 9. Major Bibliographical References

Bibliography (Cite the books, articles and other sources used in preparing this form on one or more continuation sheets.)

# Previous documentation on file (NPS):

- [ ] preliminary determination of individual listing (36 CFR 67) has been requested
- [] previously listed in the National Register
- [ ] previously determined eligible by the National Register
- [] designated a National Historic Landmark
- [] recorded by Historic American Buildings Survey
- [] recorded by Historic American Engineering Record

#

County/State

# Areas of Significance (Enter categories from instructions)

# Military

Architecture

### **Periods of Significance** 1969-179

# **Significant Dates**

1969

#### Significant Person(s)

(Complete if Criterion B is marked above). N/A

#### **Cultural Affiliation** N/A

Architect/Builder United States Army Corps of Engineers

.

#### Primary location of additional data:

[X] State Historic Preservation Office

- [ ] Other State Agency
- [x] Federal Agency
- [ ] Local Government
- [] University
- [] Other

Name of repository: Colorado Historical Society Denver Federal Center

10. G	eographical	Data				······································	
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Verba (Describe	the boundaries of the	<b>Description</b>	)				
Boun (Explain v	dary Justifi	cation ere selected on a continuation shee	et.)				
11. Fe	orm Prepare	ed By					
name	/title Karen	Waddell, Historic P	reservation Specialis	st			
		neral Services Adm			date_	2/28/1999	
street	& number	Denver Federal Cen	nter, Bldg. 41, Room	288	teleph	one <u>303-23</u>	6-7131 x293
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	tional Items Check with the S	SHPO or FPO for any add	ditional items)				
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city o	r town <u>Lak</u>	ewood	stateCC	<u>)</u> z	zip code	80225	

Paperwork Reduction Act Statement: This information is being collected for applications to the National Register of Historic Places to nominate properties for listing or determine eligibility for listing, to list properties, and to amend existing listings. Response to this request is required to obtain a benefit in accordance with the National Historic Preservation Act, as amended (16 U.S.C. 470 et seq.

# National Register of Historic Places Continuation Sheet

Section number 7 Page 1

Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

#### DESCRIPTION

Building 710, Defense Civil Preparedness Agency (DCPA), Region 6 Operations Center was designed and constructed by the United States Army, Corps of Engineers. Completed in 1969, it is located at the Denver Federal Center in Lakewood, Colorado. The Federal Center was created after World War II from the Denver Ordnance Plant, a 2,080 acre installation devoted solely to the production of ammunition for the war effort. After the war, the 690 acres retained by the federal government became the largest single compound of federal agencies outside Washington, D.C. In 1996, a cultural resource survey of the Federal Center found the building to be eligible for the National Register of Historic Places for its importance within the context of American Cold War history. A Building Preservation Plan was prepared in 1998.

Designed specifically to withstand a nuclear attack, the building was constructed of reinforced concrete, except for interior partition walls, which were framed with metal studs and faced with wallboard. Building 710 retains a high degree of integrity and now serves as the Federal Emergency Management Agency (FEMA), Region 8 Operations Center.

The building is in good condition and has experienced few alterations. In 1979, handicapped access provisions were made to the west side service entrance, and some modifications were made to the ventilation systems. Internal entrance to the building was provided via a tunnel to building 710-A, a garage/service facility constructed to the north in 1985. Minor remodeling was done to the kitchen facilities in 1988. In 1993, the air filtration system was updated to protect occupants against chemical, biological, and radiological hazards. In 1998, improvements for fire protection, mechanical and electrical upgrades were made.

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Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

OVERALL SITE PLAN Denver Federal Center



# National Register of Historic Places Continuation Sheet

Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

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SITE PLAN Building 710



3

United States Department of the Interior National Park Service

# National Register of Historic Places Continuation Sheet

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Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

#### EXTERIOR

This primarily underground facility is a two-level, square building. Its lower level is completely below ground, and its upper level is partially below ground, with three feet of earth fill covering its roof. The roof is flat, composed of reinforced concrete. Concrete parapets exist along the roof perimeter. Roofing consists of built-up roofing material.

On the west, the service entrance was originally an open concrete structure. It has maintained most of its original configuration, but has been enclosed with concrete masonry units, glass block, pedestrian doors, and a garage door. A long concrete tunnel leads to a large steel vault door, directly entering into a vestibule on the upper level of the building.

All that can be seen of Building 710 from its exterior is its concrete entrance lobby and a few pipes and antennae which rise from a large grassed mound to the west of the entrance. A concrete walk leads to the entrance which is set into the east side of the mound. The entry exterior is modern in styling and consists of concrete walls and aluminum framed doors and windows. The north and south walls have a square grid pattern and are partially set into the earthen mound Concrete retaining walls, stepping down to grade level, extend perpendicular to both the south and north sides. The entry's exposed concrete exterior was originally unpainted, but is now painted a beige color.

The entrance's east facade has a central, double aluminum-frame door with transom which is flanked by two fixed-pane, aluminum-sash windows with transoms above aluminum mullions. Plain painted concrete panels exist below each window. Between each window bay are painted concrete pilasters. These pilasters are triangular-shaped with the upper portion supporting a concrete overhanging eave. The north and south walls of the entrance include two similar fixed-pane window bays. The flat roof of the entrance is composed of reinforced concrete. A concrete overhanging eave above the doors and windows is supported by the triangular pilasters which separate the window bays.

Adjacent a roadway, the building's freestanding concrete sign is original. However, the FEMA signage mounted on this sign is not original. Most of the original landscape light fixtures exist near the east entry. The original flagpole has been removed. The main entrance was slightly modified by adding a small concrete paved picnic area south of the east entrance. Parking stalls were also added to the east of the original entry drive.

Several antennae and original landscape light fixtures surround the earthen mound of the site. South of the building, there is a circular cooling tower. Apparently in original condition, this contributing structure is constructed of concrete. Its circular shape is approximately 14 feet high with metal louvers connecting each baffle. The alternating "V"-shaped baffles rest in a concrete basin. The cooling tower continues to be operational.

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Bldg. 710, DCPA, Region 6 Operations Center <sup>1</sup> Jefferson County, Colorado



# **National Register of Historic Places Continuation Sheet**



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IMAGE # 34

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Bldg. 710, DCPA, Region 6 Operations Center

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ZONE 4 - FREE

# National Register of Historic Places Continuation Sheet

Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

# LOWER FLOOR PLAN

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LOWER FLOOR PLAN Federal Duilding - Federal Energency Management Agency

ZONE 3 - REHADILITATION

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Derver Federal Center, Derver Colorado

IMAGE # 35

# National Register of Historic Places Continuation Sheet

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Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

### **INTERIOR**

Inside the entrance lobby, immediately to the north, is a set of doors which leads to a tunnel connecting Building 710 with Building 710-A. West of these doors, stairs lead down to a large steel vault door which provides access to Building 710. The interior of the upper level of the building has the appearance of an office building without windows, with a large operations room at the center. The lower level houses dormitories, medical facility rooms, mechanical systems, storage, and a kitchen. Circulation halls have maintained their original configuration on both levels, including stairwells at both entrance vestibules and a freight elevator at the west entrance vestibule.

#### **Entry and Circulation**

The entry interior, stair, and vault vestibule has maintained most of its original configuration. The entry interior has upgraded finishes with painted walls, commercial-grade carpet, and suspended acoustic ceiling panels. Along the north elevation, a pair of metal doors has been added to provide access to the tunnel connection to Building 710-A.

A pair of aluminum-frame doors also exists which opens to the stair corridor descending to the building. This stair corridor is concrete with a painted finish and commercial-grade carpet. It appears that several secondary security doors, at the top and bottom of the stairs, have been removed. Evidence of this exists since some door frame hardware remains at the interface of the concrete stair corridor with both the upper level building structure and east entry structure.

The vault vestibule remains in original condition with the original vault door and hardware intact. The door has been painted to match the building interior, and wheelchair accessible ramps have been placed over the original vault door threshold.

The service corridor has maintained most of its original configuration. The corridor interior has an unfinished concrete floor and painted concrete walls and ceiling.

The service vault vestibule remains in original condition with the original vault door and hardware intact. The door has been painted to match the building interior, and wheelchair accessible ramps have been placed over the original vault door threshold.

An additional wall with entry door has been installed in the service corridor near the vault vestibule. The service entry doors appear to be original. It appears that several secondary security doors have been removed. This evidence exists with some door frame hardware remaining at the intersection of the concrete service corridor with both the upper level building structure and the service entry and dock structure.

The interior corridors, stairs, and elevators remain in their original location. Corridor finishes have been modified over time with new finishes, paint, and commercial-grade carpet. A portion of the upper floor

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Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

corridor has been enclosed with entry doors. However, the corridor configuration has not been significantly modified. Both sets of stairs have original unfinished concrete risers. The freight elevator is original and is in working condition.

### **Command Center and Operations**

The command center, communications and radio rooms, and associated communication systems and equipment contained therein, represent an extremely important element of Building 710's historical significance. The command center appears to be in its original location except that the partition walls dividing this space into thirds have been replaced with accordion-type dividers capable of opening to form one space. Other alterations which probably took place in 1980-81 (soon after FEMA took over operations) include a command board along the south wall and a sloping acoustic tile ceiling. Some of the room's finishes have been modified, including paint and commercial-grade carpet.

The communication and radio rooms have been modified to incorporate an electromagnetic shield retrofitted around the radio room and a raised computer flooring system for communication wiring. Much of the original communication equipment remains. The original crypto vault also remains in its original condition.

#### Offices

Most of the office spaces are in their original configuration. However some of these spaces have been modified to meet current needs. It appears that most finishes have also been upgraded. These spaces, while reflective of the original floor plan and building occupancy, are not deemed to be particularly significant to the original, unique security and operational function of the facility.

#### **Support Spaces**

The upper and lower level restrooms appear to contain many original fixtures and finishes. Original built-in shower partitions in both the men's and women's restrooms remain. Finishes include original mosaic tile on floors and shower stalls. Fixtures appear to be original with stainless steel sinks, urinals, and porcelain toilets. Minor modifications include those made to several fixtures and toilet partitions for wheelchair access compliance.

The lower level mechanical rooms appear to be in their original configuration. Much of the original mechanical equipment remains. Some new equipment has also been installed during building improvements. However, it appears that the majority of the mechanical room's significance, as an extremely critical element of this underground facility, is intact.

The former men's dormitory appears to be in its original configuration. Currently used as storage, the space remains intact with original linoleum tile floors and acoustic tile ceiling. There are several bunk bed frames remaining, as well as hardware for curtain dividers.

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Bldg. 710, DCPA, Region 6 Operations Center Jefferson County, Colorado

The former women's dormitory has been modified for office use. No original fixtures or materials appear to remain.

The original kitchen and dining rooms have been modified. The enclosed dining area was opened up as well as an adjacent office space. The kitchen layout appears to be similar except that an adjacent storage room was opened up to adjoin with the kitchen. It appears that much of the original stainless steel equipment remains and is operational, including stainless rolling pass-through shutters near the current lunch area. Other operational equipment includes commercial-grade stove, refrigerator/freezer, and dishwashing equipment. It appears that the space has been upgraded with suspended acoustic tile ceiling, and ceramic tile floor finish.

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### SIGNIFICANCE

Building 710 meets National Register criteria A and C under Consideration G, governing resources under 50 years of age. Built in 1969, it is one of eight original permanent, federal regional civil defense operations centers. Building 710 was built to serve as the Region 6 (now FEMA Region 8) operations center for the federal government in the event of a nuclear attack, thereby, playing a significant role in the military history associated with the Cold War era. Designed for survival in the event of a nuclear attack, Building 710 also represents a building type and method of construction shared by these eight civil defense operating centers. According to the FEMA Historic Preservation Officer, similar buildings are extant in current FEMA Regions 1,6, and 10, but, they have not been evaluated. Building 710 has undergone few changes since its construction. It possesses integrity of location, and a high degree of integrity of materials, design, workmanship, and feeling.

The temporal boundaries of the Cold War are from the March 1946 "Iron Curtain" speech by Winston Churchill to the fall of the Berlin Wall in November 1989. The intercontinental land and sea-based delivery system of nuclear weapons defined this era. The need for survivability of a nuclear attack warranted the creation of a civil defense system to keep the country running after an attack. In June of 1955, the United States staged the first nationwide civil defense exercise. During the Vienna Summit of 1961, President John F. Kennedy called for military build-up and the beginning of a civil defense program.

The Office of Civil Defense (OCD), which was organized in 1961 as a result of Executive Order 10952, set up an office housed in Building 50 at the Denver Federal Center. With the support of local boosters, Denver had been viewed as a center for federal agencies as early as the 1920s. By 1930, over 2,000 employees overseeing the activities of various government agencies in the Rocky Mountain region were housed in rented space in and around Denver. After World War II, the federal government retained 690 acres of the 2,080 acre Denver Ordnance Plant, a major supplier of ammunition located just west of Denver. The Denver Federal Center site currently houses more than 25 federal agencies in its more than 90 buildings.

There were eight regional OCD offices nationwide, and the Denver Federal Center housed the offices for Region 6. OCD's program had five major components: locate and develop fallout shelter space; implement national civil defense systems, including warning, communication, monitoring and reporting, and damage assessment systems; give federal assistance to all levels of government in the form of education and surplus property donations; research in civil defense; and other supporting activities.

In the early 1960s, the OCD constructed a small Emergency Operations Center west of Building 50. This facility was to provide safety for state and local government officials in the event of an emergency. The building was not used on a regular basis, but was meant to serve as a base of operations in the event

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of nuclear attack. The still extant building was basically a Quonset hut built partially underground, and covered with earth.

In the mid-1960s, OCD began to construct permanent protected sites for all eight of its regional offices. The first of these to be completed was the Region 5 Center in Denton, Texas, which became operational in 1964. The Region 1 Center in Maynard, Massachusetts, was completed in 1968, as was the Region 8 Center at Bothell, Washington. The Region 6 Center at the Denver Federal Center was completed in January 1969. By 1969, the Region 2 Center in Olney, Maryland was begun, and the designs for the Region 3 Center in Thomasville, Georgia, the Region 4 Center in Battle Creek, Michigan, and the Region 7 Center at the Sonoma County California Airport were under construction.

The buildings were designed as mounded, underground structures, built and equipped to ensure protection to the occupants against the worst of a nuclear attack. The buildings were designed to contain food and supplies for up to 30 days. Water was obtained from underground wells, and each building was self sufficient in regard to all utilities. The Office of Civil Defense was abolished on May 5, 1972, and the new Defense Civil Preparedness Agency (DCPA) took over operating the centers.

Building 710 provided approximately 36,000 square feet of space within its two level interior. Construction materials consisted of concrete and steel. The building was designed to hold up to 300 personnel for up to 30 days and included lockers, dormitories, and a kitchen. Concrete was chosen for its ability to shield occupants from gamma rays, and steel added strength. The facility was built to have a fallout protection factor of 1,000, which meant that it was 1,000 times safer inside the building than outside during nuclear fallout.

A power system was fed by main and back-up generators, having sensors that would automatically switch to batteries if a change in current was detected. Water was supplied by a 5,000 gallon water tank, with a back-up 800 foot deep well. Additional water for emergencies could be provided by a fire tank and ground water sump pumps. An air intake shaft was equipped with a shut off sensor, which would trigger a filtration system designed to remove radioactive particles. Communications facilities were contained in a "metal box" room designed to shield sensitive equipment from electromagnetic pulses. A forty-acre field containing ten above-ground, and two below-ground antennae was built adjacent to the structure.

The DCPA continued to operate the facility until July 15, 1979, when the responsibility for civil defense operations was transferred to Federal Emergency Management Agency (FEMA). FEMA was created to establish a comprehensive national program that would deal with all types of emergencies. The early 1980s saw the beginnings of an attempt to significantly reduce strategic forces on both sides of the Cold War. By 1985, President Reagan and President Gorbachev issued a joint statement on cooperation in arms reductions at the Geneva Summit. 1989 saw the dissolution of the Soviet Bloc as Eastern European nations renounced their ties to Moscow and the Berlin Wall was opened.

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On July 24, 1990, the U.S. Strategic Air Command took the National Emergency Airborne Command Post ("Looking Glass") aircraft off continuous alert duty and by November of that year the U.S. was reducing forces in Europe. Presidents Bush and Gorbachev signed the Strategic Arms Reduction (START) treaty, pledging to destroy thousands of strategic nuclear weapons in 1991. With the reduction of arms and the majority of troops taken off alert status, the need for survival of a nuclear attack from the Soviet Union was diminished. FEMA continues to use Building 710 as its Region 8 Operation Center to coordinate responses to national emergencies and disasters.



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#### United States Department of the Interior National Park Service

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Bldg. 710, DCPA, Region 6 Operations Center Jefferson County,

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### BIBLIOGRAPHY

- A-E Design Associates, P.C. <u>Building Preservation Plan Building 710 Federal</u> <u>Emergency Management Agency</u>. October 1998. On file at U.S. General Services Administration Region 8, Building 41, Room 288, Lakewood, CO.
- Balloffet and Associates, Inc. <u>Architectural Inventory Denver Federal Center</u> <u>Preservation Plan.</u> April 10, 1996. On file at U.S. General Services Administration Rocky Mountain Region, Building 41, Room 288, Lakewood, CO.
- Department of Defense. <u>Coming in from the Cold: Military Heritage in the Cold</u> <u>War</u>. June, 1994. On file at U.S. General Services Administration Rocky Mountain Region, Building 41, Room 288, Lakewood, CO.
- Personal Communication with Karen Forbes, FEMA Historic Preservation Officer, 500 C St. S.W., Room 713, Washington, D.C. 20472

# National Register of Historic Places Continuation Sheet

		Bldg. 7	10, DCPA, Region 6 Operations Center
	Additional Materials	Page <u>15</u>	Jefferson County,
Colorado			

## GEOGRAPHICAL DATA

### **Verbal Boundary Description**

The boundary forms a rectangle measuring approximately 330 feet by 220 feet. It includes the footprint of the building plus 10 feet on the north, east, and west sides and 140 feet on the south side..

### **Boundary Justification**

The boundary includes the parcel of land historically associated with the property.



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USGS MAP Fort Logan, Colorado

