

United States Department of the Interior
National Park Service

2362

National Register of Historic Places Registration Form



This form is for use in nominating or requesting determinations for individual properties and districts. See instructions in National Register Bulletin, *How to Complete the National Register of Historic Places Registration Form*. If any item does not apply to the property being documented, enter "N/A" for "not applicable." For functions, architectural classification, materials, and areas of significance, enter only categories and subcategories from the instructions.

1. Name of Property

Historic name: Federal Building and U.S. Post Office

Other names/site number: _____

Name of related multiple property listing: _____

N/A

(Enter "N/A" if property is not part of a multiple property listing)

2. Location

Street & number: 10 East Babcock Street

City or town: Bozeman State: Montana County: Gallatin

Not For Publication: Vicinity:

3. State/Federal Agency Certification

As the designated authority under the National Historic Preservation Act, as amended,

I hereby certify that this X nomination ___ request for determination of eligibility meets the documentation standards for registering properties in the National Register of Historic Places and meets the procedural and professional requirements set forth in 36 CFR Part 60.

In my opinion, the property X meets ___ does not meet the National Register Criteria. I recommend that this property be considered significant at the following level(s) of significance:

___ national ___ statewide X local

Applicable National Register Criteria:

X A ___ B X C ___ D

	<u>3/14/2018</u>
Signature of certifying official/Title:	Date
<u>Federal Preservation Officer, U.S. General Services Administration</u>	
State or Federal agency/bureau or Tribal Government	

In my opinion, the property <u>X</u> meets ___ does not meet the National Register criteria.	
	<u>1/31/2018</u>
Signature of commenting official:	Date
<u>Mark F. Baumbert, SHPO</u>	
Title: <u>MONTANA STATE HISTORIC PRESERVATION OFFICE</u>	State or Federal agency/bureau or Tribal Government

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4. National Park Service Certification

I hereby certify that this property is:

- entered in the National Register
- determined eligible for the National Register
- determined not eligible for the National Register
- removed from the National Register
- other (explain:)


Signature of the Keeper

4/26/18
Date of Action

5. Classification

Ownership of Property

(Check as many boxes as apply.)

- Private:
- Public – Local
- Public – State
- Public – Federal

Category of Property

(Check only **one** box.)

- Building(s)
- District
- Site
- Structure
- Object

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Number of Resources within Property

(Do not include previously listed resources in the count)

Contributing	Noncontributing	
<u>1</u>	<u>0</u>	buildings
<u>0</u>	<u>0</u>	sites
<u>0</u>	<u>0</u>	structures
<u>0</u>	<u>0</u>	objects
<u>1</u>	<u>0</u>	Total

Number of contributing resources previously listed in the National Register 0

6. Function or Use

Historic Functions

(Enter categories from instructions.)

GOVERNMENT/government office

GOVERNMENT/post office

Current Functions

(Enter categories from instructions.)

GOVERNMENT/government office

GOVERNMENT/post office

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7. Description

Architectural Classification

(Enter categories from instructions.)

MODERN MOVEMENT: New Formalism

Materials: (enter categories from instructions.)

Principal exterior materials of the property: CONCRETE; STONE; GLASS

Narrative Description

(Describe the historic and current physical appearance and condition of the property. Describe contributing and noncontributing resources if applicable. Begin with a **summary paragraph** that briefly describes the general characteristics of the property, such as its location, type, style, method of construction, setting, size, and significant features. Indicate whether the property has historic integrity.)

Summary Paragraph

Located along the southern edge of Bozeman, Montana's Central Business District, the Federal Building and U.S. Post Office (hereafter referred to as the FB&USPO) is located at 10 East Babcock Street. Constructed in 1966, the FB&USPO occupies an approximately 2.15-acre site just beyond the Main Street Historic District (listed in the National Register of Historic Places [NRHP] in 1987). Fronting Babcock Street to the north, the building is bounded by South Tracy and Black Avenues to the west and east, respectively, and East Olive Street to the south. A broad, five-story office building, the FB&USPO was designed by Norman J. Hamill and Associates of Butte, and embraces New Formalism in its inclusion of rhythmic elevations, carefully-scaled building components, classical inferences, and textural materiality. While the property has undergone multiple renovations during the last several decades, they have primarily been directed at improving non-public functional building areas (e.g., post office workrooms) and private office space, leaving the building exterior and public lobbies largely intact.¹ The property maintains its original function as a U.S. Post Office and federal office building,

¹ A complete set of original drawings for the complex, drawn in August 1964, by Norman J. Hamill and Associates and construction drawings for various renovations are on file with the U.S. General Services Administration, Public Buildings Service, Rocky Mountain Region, and provide a thorough framework for evaluating current integrity of the property. Drawings are not available for publication.

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contributing to one's understanding of the property's design and associative use over time. The property retains a high degree of integrity of location, setting, materials, design, workmanship, feeling, and association.

Narrative Description

SETTING AND SITE

The FB&USPO occupies an entire city block in downtown Bozeman, Montana. The building is oriented to the north, facing East Babcock Street. South Tracy and South Black Avenues run north-south to the west and east of the FB&USPO, respectively, and East Olive Street bounds the block to the south. Located in a mixed-use area, the broader setting of the property is varied. Fronting Babcock Street, the building opens into an urban context. The urban context at the front (north) of the property quickly devolves as one moves south toward the rear of the property, transitioning into a primarily residential setting defined by one-story forms of the early-to-mid twentieth century. Interspersed throughout, ecclesiastical structures, apartment blocks, and low-slung commercial buildings introduce architectural variety into the surrounding landscape.

Occupying an area totaling approximately 2.15 acres, the FB&USPO property can be divided into two characteristically different pieces. The northern piece of the property, with the FB&USPO as the centerpiece, establishes the façade. The property's design integrates the building into the broader setting through pedestrian-scaled landscaping interspersed throughout the turfed forecourt that connects the property to the curbed sidewalks at the street edge. The lawn extends onto the eastern edge of the property. A concrete walkway extending southward from the Babcock Street right-of-way facilitates pedestrian access to this area and also connects it to a secondary entrance on the west elevation of the building.

The transition to the utilitarian southern piece of the property—generally one large expanse of asphalt—is marked by a concrete ramp extending eastward from South Tracy Avenue at the southwestern corner of the building, which provides access to the underground parking facility. The remainder of the southern piece of the property is given over to two parking lots. Site features are limited throughout the property. Light poles are placed to provide security lighting.

GENERAL CONSTRUCTION AND EXTERIOR

While the total of the building employs a cohesive material palette, the FB&USPO is comprised of two distinct sections: the five-story primary mass, which fronts Babcock Street and houses agency offices and the post office, and the one-story, rectilinear mail sorting area and adjoining loading platform at the rear (south) of the building, which opens into the large parking area at the rear of the property. The building is broadly cast in New Formalism, its character derived primarily from its rhythmic fenestration and classically-informed lines, with articulated precast stone-clad mullions and columns reflecting the underlying structural framework and introducing textural variety. The FB&USPO comprises approximately 97,000 sq ft of space. A full basement runs beneath the primary mass, enframed with reinforced concrete walls and finished with a reinforced concrete slab floor. Upper floors are supported with reinforced concrete spread

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footings of variable size. Structurally, the building is comprised of a reinforced concrete grid interlocked at verticals and horizontals to establish a rigid frame.

On the exterior, rising from the basement, concrete masonry unit (CMU) walls form a base, which projects from the wall plane; the CMU walls are veneered with polished oxford grey granite panels and finished with a granite coping course. The underlying structural grid of the building is explicitly expressed in the exterior arrangement, with reinforced concrete columns extending the full height of the building. The first floor of the building is nearly wholly glazed, with full-height, milled aluminum frame fixed windows spanning the space between structural columns. Window units are capped by a precast stone belt course. The distinct delineation of transparent first floor space gives the impression that the building rises from a first-floor colonnade (or pilotis) situated on a granite pedestal, particularly when viewed from a distance.

On the second through fifth floors, each of the ten structural bays is further subdivided into four bays by full-height precast stone mullions. Each bay houses a single-light window with tinted glazing and milled aluminum frame; spandrels are filled with smooth-faced medium ironspot buff brick laid in a running bond. The current window units were installed in 2006-2007. Windows maintain the aluminum assemblies, configuration, and profile of the original units and have double-pane glazing with a solar gray tint.

The building rises approximately 71 ft to a flat roof, which is concealed behind a shallow parapet finished with a precast stone-veneered coping. The coping projects slightly from the face of the building, tying into the concrete structural columns and mullions the span the building. A mechanical penthouse rises an additional 16 ft; the penthouse continues the material palette of the building. Adjoining the penthouse to the east, an original unglazed terra cotta block screen wall finished with precast stone-veneered columns and precast stone mullions conceals mechanical equipment.

Façade (North Elevation)

The character of the façade (north elevation) is nearly wholly defined by the repetitious fenestration and the regularity of the employed structural grid—emphasized in the inclusion of precast stone mullions and veneered structural columns—that contributes to the building’s carefully-articulated and scaled division of space, a characteristic element of New Formalism. The first floor is broken only for the entry ensemble. Here, two entrances provide access to the building—one directly into the post office and one into the vestibule fronting the federal office lobby. In between the entrances, the building face is clad in polished academy grey granite panels set with an 8-inch reveal. The space is finished with aluminum castings of the obverse and reverse sides of the Great Seal of the United States, which flank affixed aluminum letters noting the building as the “Federal Building” and “United States Post Office.” Below, an inset datestone reads:

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United States of America
Lyndon B Johnson
President
General Services Administration
Lawson B Knott Jr
Administrator
1966

A cantilevered concrete canopy spans the entry ensemble, sheltering the walkway below. The canopy features a geometric configuration defined by two interior voids extending along the canopy's juncture with the wall plane over the granite-clad façade. This allows natural light to pass through the canopy and cast on the aluminum letters displaying the building name. The canopy is lighted by eight inset square fixtures with domed lenses and four inset canister lights.

Side (West and East) Elevations

The side (west and east) elevations continue the articulated arrangement of the façade, with full-height multi-part first-story windows, precast stone-clad structural columns, and upper-story window openings flanked by precast stone mullions. The first-floor fenestration of the west elevation is broken at the central bay by a single-leaf pedestrian entry housed in an aluminum assembly with transom and sidelight. The central bay of the east elevation also is punctuated by a single-leaf pedestrian entry, which houses a full-height aluminum door. The southern structural bay on the east elevation is unfenestrated, reflecting the presence of an interior stairwell. Precast stone mullions are maintained across this bay, preserving the overall rhythmic arrangement of the building. The west and east elevation of the original one-story mail sorting area at the rear (south) of the building complement the character of the primary mass.

Rear (South) Elevation

The rear (south) elevation is fronted by the one-story mail sorting area. The precast stone belt course of the sorting area continues from the side elevations, spanning the one-story mass above the loading platform. The platform is framed by brick wing walls on the east and west and sheltered beneath a projecting steel-frame roof supported by an I-beam spanning the wing walls, with intermediate lally columns sharing the load. The cast concrete platform is accessed via two sets of concrete stairs and a cast concrete ramp; an adjustable steel lift-gate loading ramp is located near the central stair. Pedestrian access is facilitated via a double-leaf entry to the east and a single-leaf entry to the west. Two observation portals front the area of the interior historically occupied by a lookout gallery or catwalk, which extended over the mail workroom.

The rear (south) elevation of the primary mass maintains the character of the façade. Ten structural bays are defined by full-height precast stone-veneered structural columns and precast stone mullions. Single-light milled aluminum frame windows front interior office space; interior stair cores, elevator shafts, and restrooms are evidenced in unfenestrated bays at the western and eastern ends of the elevation. A solar array set on steel framework is affixed to the building at the western stair core.

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INTERIOR

The FB&USPO features two distinct types of spaces: public spaces and private spaces. The former include the entry vestibule, post office lobby, and federal office lobby, while the latter include support spaces for post office operations, first-floor offices and break rooms, and upper-story offices, restrooms, and related functional areas. Most public spaces retain a high degree of integrity, with original high-quality finishes such as travertine wall panels and terrazzo flooring still present. Some non-public areas, on the other hand, have had material alterations since the building's construction. They are characterized by modest, contemporary finishes defined by the functional needs of the space and include suspended ceilings, gypsum board walls, and rolled carpet or carpet tile flooring.

First Floor

Building access is primarily through the two public entrances on the façade (north elevation). The eastern entrance opens directly into the post office lobby, while the western entrance leads into a rectilinear vestibule that provides access to both the post office lobby and the federal office lobby. Poured concrete floors in the vestibule are finished with terrazzo flooring that extends onto the wall, forming an integral cove base. The west and south walls are clad with polished Montana travertine panels, which are complemented by original plain-sawed black walnut paneling above the window and entry on the north wall and the entry into the post office lobby on the east wall. The ceiling exhibits a recessed walnut soffit with a suspended ceiling at center, finished with acoustical tiles and recessed fluorescent light fixtures; domed canister lights in the walnut soffit provide additional lighting. Contemporary commercial double-leaf entries with aluminum assemblies and automatic sliding doors provide access to the post office lobby and federal office lobby to the east and south, respectively. Each entry is set within an original aluminum frame curtain wall.

The terrazzo flooring of the vestibule continues into the federal office lobby, where walls are likewise clad in travertine panels. Single-leaf passageways on the south and west walls feature walnut surrounds, and the two elevator bays on the south wall—each featuring stainless steel doors and assemblies—are accentuated with inset walnut paneling. An original aluminum wall directory is located on the south wall, and an aluminum and glass display case with integrated casts of an eagle and the obverse and reverse sides of the Great Seal of the United States is located on the west wall. The east wall features an original aluminum clock with free-standing affixed numerals. Like the vestibule, the ceiling in the federal office lobby features a recessed walnut soffit at the perimeter, with a suspended section at center. Domed canister lights provide supplemental lighting around the perimeter.

The post office lobby features a combination of original and contemporary finishes. The façade entry on the north wall opens into a free-standing aluminum and glass vestibule, with single-leaf entries on the east and west; this vestibule is presumed to have been constructed during the late twentieth century. Terrazzo flooring continues from the primary vestibule and federal office lobby but terminates at interior walls on the south; floors in this area are ceramic tile. The north wall retains original travertine panels, which are accentuated with walnut paneling above the

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double-leaf façade entry and above the banks of windows to the east. A curtain wall assembly originally separated the mailbox area from the post office counter, but it was removed during the late twentieth century; this separation of space is still distinguished by a header that spans the two areas and helps to articulate original definitions of space. A contemporary suspended ceiling finishes the post office lobby. Contemporary counters, metal display boards and product racks, and related fixtures are located throughout the lobby.

Beyond the post office and federal office lobbies, the first floor is dedicated to federally occupied space. The original vault remains at the eastern end of the postal service workroom. The vault is secured by a steel exterior door and double interior doors with a gated enclosure. CMU walls are veneered with buff brick, and the floor and ceiling are concrete. The workroom was reconstructed c. 2005 to provide the postal service with modern space meeting contemporary needs. Observation portals remain that recall the location of the lookout gallery or catwalk originally located above this space. The one-story area at the rear of the workroom is presently awaiting a new use and is finished with gypsum board walls. The entry to the loading dock platform is characterized by concrete block walls with a buff brick wainscoting.

The remainder of the first floor is divided into support office space, storage areas, and common areas. Contemporary finishes are located throughout, including suspended ceilings with acoustical tiles, carpet tile, and a combination of gypsum board and plaster walls with corner guards and rubber base molding; restrooms feature contemporary ceramic tile finishes.

Upper Floors

Upper floors are consistent throughout the building. Originally, the tenant space on upper floors was designed to be flexible, with movable partitions allowing multiple configurations of space. Upper floors are wholly characterized by contemporary finishes resulting from tenant alterations in the 1990s and early 2000s. At each floor, the elevator bays and flanking stair corridors on the south wall open into an “L”-shaped lobby, which wraps around the vertical core to the restrooms at the rear (south). Original aluminum and glass mail chutes remain exposed and intact on the east wall of the elevator lobby at certain floors; on other floors, the chutes are not evident. Each floor’s lobby provides access to office space. These non-public spaces are simplistic. A recessed soffit around the perimeter of the building originally concealed the track mechanisms for integrated curtain systems, which have since been removed.

First- through fourth-floor restrooms feature a combination of contemporary finishes. The fifth-floor restrooms retain original finishes. Floors are finished with green and white mosaic ceramic tile, and walls are clad in green ceramic tile. Original partitions with baked enamel finishes separate floor-mounted fixtures. Original wall-mounted sinks are flanked by stainless steel receptacles and a vanity-style mirror, light bar, and related fixtures. A minor renovation project was undertaken in the fifth-floor restrooms in early 2017; the only substantial change was the widening of the single-leaf entries to accommodate accessibility needs. The fifth-floor spaces otherwise retain their original character and definition of space.

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Vertical Core

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The building is serviced by two stair cores—one adjacent to the elevator shaft near the western end of the building and one at the eastern end of the building. The eastern core provides access from the basement to the fifth floor, and the western core provides access from the basement to the penthouse.

The two elevator bays serving the building retain stainless steel doors, framing, and light and button panels.

Basement

The basement is utilitarian space that provides access to support systems, the garage, and limited storage and office space.

INTEGRITY

The FB&USPO retains a high degree of exterior integrity, as alterations have been sensitive to the original design and materiality of the property and were designed to be compatible with *Secretary of the Interior's Standards for the Treatment of Historic Properties*. For example, while all glazing has been replaced, the project was sympathetic to the original architecture, with the new units set within the original aluminum assemblies and replicating the configuration and profiles of the original units so as not to alter perceptions of space. The interior retains a moderate-to-high degree of integrity in public areas, including the first-floor vestibule and lobbies. Changes within the entry vestibule and federal building lobby have been minimal. While numerous material changes have been undertaken in the post office lobby in order to provide necessary functional upgrades, the space still respects the original design concept, maintaining the historic relationship of the mailbox lobby and the public counter, the two defining elements of the space. Interior finishes in private office space and functional areas such as the mail sorting area, meeting rooms, and most restrooms have been altered in order to meet the changing needs of tenants, but these changes have occurred in non-public spaces that were originally simple in character. In addition, some spaces, such as the offices, were intended to accommodate change over time as part of the original design plan. In total, the building retains integrity of location, setting, design, materials, workmanship, feeling, and association.

- Location. The FB&USPO is in its original location.
- Setting. The property retains its original setting, with the landscape beyond the FB&USPO continuing to reflect the transition from the urban core of Main Street to the north to the residential context to the rear (south) of the building. Importantly, the relational context to Main Street is still intact, with commercial and institutional buildings along South Tracy and Black Avenues continuing to tie the primary commercial thoroughfare to Babcock Street. The landscaping is appropriately scaled and does not detract from the overall aesthetic of the building.

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- Design, Materials, and Workmanship. The property retains a moderate-to-high degree of integrity of design, materials, and workmanship, three inherently interrelated concepts. Changes to the property have been minimal on the exterior. Original claddings remain in place, and replaced window units maintain original profiles, window configuration, and glazing tint and retain original aluminum assemblies. Most significantly, the original design intent of the FB&USPO remains evident in the overall treatment of the building, characterized by a restrained, contextually-sensitive New Formalist aesthetic, with the building's character derived from its rhythmic arrangement and classically-informed lines. These lines are carried through in the precast stone-veneered structural columns and precast stone mullions, which reveal the underlying structural grid of the building. Such materials are complemented by the granite-veneered base and granite inset at the façade (north elevation) entrances, which remain sheltered by the original canopy. The effect, as originally intended, is one of formality, resulting in an impressive building befitting of the federal government.

Public areas of the interior remain largely intact, with travertine panels, terrazzo, walnut paneling, steel finishes, and inset ceilings retained in the vestibule and federal office lobby. Alterations to the post office lobby have been more extensive. However, they are simple in character, allowing the texturally-rich terrazzo floors, travertine wall panels, and walnut insets on the north wall to remain the showcase of the space. Most significantly, despite alterations, the post office lobby retains the original core configuration—mailbox lobby and post office counter—based on the historic precedent, reflecting the original designed use of the space.

Non-public areas feature new materials—including, for example, carpet tile, suspended ceilings, and gypsum board—but these spaces were intended to be altered over time as tenant needs changed. They do not detract from the original design intent. Notably, original finishes still remain in select areas, such as fifth-floor restrooms, and vertical cores, such as end stairwells.

Specifically, the following significant character-defining features remain intact throughout the building, which support integrity of design, materials, and workmanship:

- New Formalist architectural treatment in the three-part arrangement of the exterior, rhythmic fenestration and arrangement, classically-informed lines, and cohesive design between and among the building's constituent parts across all elevations;
- Exterior material treatments in the precast stone-veneered structural columns and precast stone mullions that reveal the underlying structural grid of the building and the granite-veneered base;
- Replacement window units that are sympathetic to the original design, incorporate original material finishes in the milled aluminum frames, retain original aluminum assemblies, and maintain original profiles and configuration;

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- Façade entry ensemble with granite inset, cantilevered canopy, and entry assemblies. Although new doors have been installed, they maintain original ratios of transparent to solid space and original points of entry into the building;
 - Entry vestibule and federal office lobby with original configuration and materials: terrazzo flooring, travertine wall panels, inset walnut wall paneling and ceilings, and aluminum and steel finishes at interior curtain wall, windows, and elevator bays; and
 - Core definitions of space—mailbox lobby and post office counter—in the post office lobby, as well as original materials along the north wall.
- Feeling. With the original materials, design, and configuration intact, particularly on the exterior and in public spaces, the property continues to express its period of construction.
 - Association. Since its construction, the FB&USPO has continuously been used as a post office and office space for federal agencies.

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8. Statement of Significance

Applicable National Register Criteria

(Mark "x" in one or more boxes for the criteria qualifying the property for National Register listing.)

- A. Property is associated with events that have made a significant contribution to the broad patterns of our history.
- B. Property is associated with the lives of persons significant in our past.
- C. Property embodies the distinctive characteristics of a type, period, or method of construction or represents the work of a master, or possesses high artistic values, or represents a significant and distinguishable entity whose components lack individual distinction.
- D. Property has yielded, or is likely to yield, information important in prehistory or history.

Criteria Considerations

(Mark "x" in all the boxes that apply.)

- A. Owned by a religious institution or used for religious purposes
- B. Removed from its original location
- C. A birthplace or grave
- D. A cemetery
- E. A reconstructed building, object, or structure
- F. A commemorative property
- G. Less than 50 years old or achieving significance within the past 50 years

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Areas of Significance

(Enter categories from instructions.)

POLITICS/GOVERNMENT

ARCHITECTURE

Period of Significance

1966

Significant Dates

1966

Significant Person

(Complete only if Criterion B is marked above.)

N/A

Cultural Affiliation

N/A

Architect/Builder

Norman J. Hamill and Associates/architect

Sletten Construction Company/contractor

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Statement of Significance Summary Paragraph (Provide a summary paragraph that includes level of significance, applicable criteria, justification for the period of significance, and any applicable criteria considerations.)

The FB&USPO is locally significant under Criterion A in the Area of Government/Politics. Construction of the FB&USPO in 1966 represented recognition by both the local community and the federal government of the importance of Bozeman as a regional market during the mid-twentieth century. It also reflected a decades-long effort by the local community to engage discussions with the federal government to establish a dedicated federal office building in the city. The completion of a combined federal office building and post office solidified the government's ongoing commitment to maintaining a strong federal presence in Bozeman. The FB&USPO is also locally significant under Criterion C in the Area of Architecture as a noteworthy, regionally-contextual example of New Formalism in Bozeman, reflecting the federal government's injection of a refined Modern edifice into the core of the community. The period of significance for the FB&USPO is 1966, coinciding with completion of the building and occupancy by federal employees.

Narrative Statement of Significance (Provide at least **one** paragraph for each area of significance.)

CRITERION A: GOVERNMENT/POLITICS

The FB&USPO is locally significant under Criterion A in the Area of Government/Politics, representing the importance of Bozeman as a regional market for the federal government during the mid-twentieth century. Following on the establishment of regional offices for agencies such as the U.S. Department of Agriculture (USDA) and Forestry Service (later the U.S. Forest Service [USFS]) in Bozeman during the early twentieth century, the FB&USPO was important in providing modern, efficient space to accommodate the federal government's office in the post-World War II era. Construction of the FB&USPO also represented the local community's recognition of the importance of the federal government in Bozeman and its resultant status as a regional center, which supported the underlying economics and developmental growth of the city. The FB&USPO was made possible by local congressional representatives and business constituents who mobilized to demonstrate community support in 1963, making way for the construction of the facility.² Combined federal office buildings and post offices, such as the one at Bozeman, became the physical manifestation of government needs in regional centers throughout the country and often were the most prominent—if not only—federal building in the community or region, serving a critical role in supporting local economies. Throughout its 51-year history, the FB&USPO has continued to provide postal services for the benefit of the community and serve as the face of the federal government for the region, remaining a physical demonstration of the government's commitment to maintaining a strong regional presence in Bozeman as expressed in 1966.

² "Bozeman Federal Building Plans Shelved," *Montana Standard-Post* (Butte), 1 January 1963, 13; "Barrett Wonders Whether Helena Wants New Building," *The Independent Record* (Helena), 24 January 1963, 9.

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CRITERION C: ARCHITECTURE

The FB&USPO is locally significant under Criterion C in the area of Architecture as a notable example of Modern architecture (New Formalism) in the City of Bozeman. Designed by the Butte-based firm of Norman J. Hamill and Associates, the FB&USPO employs an aesthetic that represented a dramatic stylistic change for architecture in Bozeman. This is best evidenced in comparison with the architecture of the Montana State University (MSU) campus in Bozeman, which benefited from a substantial expansion of facilities from the 1940s to 1960s. Outside of this campus, the FB&USPO is an almost singular example of substantial investment in Modern architecture in the City of Bozeman during the era. Furthermore, even in consideration of the numerous examples of Modern architecture employed at MSU, the FB&USPO is uniquely positioned within the architectural catalogue of Bozeman. The FB&USPO is wholly its own, an individual landmark cast in a commercial institutionalism that the building inherits from being located downtown and that is not evident in architecture elsewhere in the city. Benefitting from this application and its New Formalist refinement, the FB&USPO can perhaps be considered stylistically unique within the context of the City of Bozeman.

Representing the significant shift toward Modern architecture by the federal government, the FB&USPO infused an executed example of New Formalism into the landscape of Bozeman. The building is characterized by a distinct classicism in its inclusion of elements such as precast stone-veneered concrete structural columns and precast stone mullions, which are complemented by the granite panel-veneered base and recessed first-floor curtain wall. The total of these elements serves as refined ornamentation referenced in the past in their interpretation as a three-part ensemble, with the building's rectangular structure rising from pilotis situated on a richly-textured pedestal. The exterior's refinement is further complemented by the entry ensemble in its employ of expensive granite panels, which also introduce textural variety. This is balanced on the interior with terrazzo flooring and locally-contextual Montana travertine panels that line the walls of the vestibule, federal office lobby, and post office lobby.

Most importantly, while the façade is the most critical element as the public face of the building, the total of the FB&USPO is treated as one integrated design, underscoring the architect's design intent and employ of New Formalist principles in the execution of a cohesive aesthetic. The refinement of the façade is carried throughout the building in the rhythm and regularity engaged in features such as the three-part arrangement and classical lines and proportions cast in the articulated structural columns and mullions that span all elevations. The result is an architectural vocabulary—in this instance rooted in the federal government's acceptance of a monumental Modernism—that is otherwise absent in the community, furthering the distinction of the building as a notable example of Modern architecture in the City of Bozeman.

FACILITY HISTORY AND RELATIONSHIP TO THE FEDERAL BUILDING PROGRAM

The history of efforts to improve federal facilities in Bozeman dates to 1915–1916, when the community welcomed the completion of a handsome new post office. Located at 32 South Tracy Avenue (across Babcock Street, directly north of the FB&USPO), the neoclassical building

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replaced the existing postal facilities on Main Street and gave the federal government a prominent presence in the community.³ Yet, while the new post office served its role, by 1925, calls were already made for new facilities. In that year, Eugene Graf, Sr. and five other businessmen convened to discuss the future of Bozeman. Reviewing the opportunities ahead for the city, the group identified six major construction projects of need: a modern hotel, new courthouse, post office, high school, four new elementary schools, and a new creamery.⁴

To accomplish the prescribed building program, the Bozeman Executive Committee was established to raise funds, assist with planning efforts, and function as the local booster. Under the leadership of Eugene Graf, Sr., the committee accomplished all of its goals from the 1920s through 1940s, except for the securing of a new post office. This was despite the fact that in the mid-1930s, the local chamber of commerce explicitly acknowledged that the 1916 post office building was “not sufficiently large” to house both the post office and the offices of the federal government, particularly those of the Forestry Department. The committee continued to push for a new facility, with Graf reminding the community “that the population in the area served by the Bozeman Post Office was increasing rapidly and to the extent that postal facilities were wholly inadequate.”⁵

The call for a larger post office was matched with a call for the coordination of federal offices in Bozeman in the post-World War II era to remedy the fact that existing agencies were “scattered to the extent that it interfered with services.”⁶ By fall 1946, it was well recognized that there was a need for dedicated office space, with the chamber of commerce taking up the effort to “determine the feasibility of obtaining a Federal Building with suitable adequate space for all Federal agencies” and additional space that would entice more agencies to locate in Bozeman.⁷ Recognizing that “up to 1940 the chances of receiving a federal building” had been “very bright” because of the number of agencies already located in Bozeman, the chamber drafted a prospectus on the need for federal office space. With this, the chamber undertook a survey of federal agencies in Bozeman, identifying that the city’s federal payroll of 256 people distributed between agencies and departments such as the Soil Conservation Service (SCS), USFS, Farm

³ U.S. Treasury Department, *Digest of Appropriations for the Support of the Government of the United States for the Service of the Fiscal Year Ending June 30, 1916* (Washington, D.C.: Government Printing Office, 1916), 95.

⁴ “Olsen Answers Critics of New Federal Building,” *Bozeman Daily Chronicle*, 13 September 1966.

⁵ Minutes of the Special Meeting of the Board of Directors, Bozeman Chamber of Commerce, 17 June 1935, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 1, Folder 1:2, Montana State University Special Collections and Archives, Bozeman, Montana; Report on the Bozeman Chamber of Commerce, 1936, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 1, Folder 1:2, Montana State University Special Collections and Archives, Bozeman, Montana.

⁶ “Olsen Answers Critics of New Federal Building,” *Bozeman Daily Chronicle*, 13 September 1966.; “Federal Building Set at Bozeman,” *Billings Gazette*, 17 March 1962.

⁷ Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 11 September 1946, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 1, Folder 1:5, Montana State University Special Collections and Archives, Bozeman, Montana.

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Security Administration, and Veterans Administration (VA) required a building of at least 28,000 sq ft.⁸ Yet, despite prolonged calls for expanded federal facilities, no progress was made.

As was the case with federal construction programs throughout the country, it took the dramatic restructuring of government planning and building programs before such plans would proceed in Bozeman. In the aftermath of the Depression and World War II, the federal government faced new challenges in administering the country, including a rapidly ballooning federal infrastructure. Congressional leadership pushed for the consolidation of the government to streamline essential functions and reduce inflating costs. Out of this came the U.S. General Services Administration (GSA), organized under the Federal Property and Administrative Services Act of 1949. The GSA centralized the administrative functions originally spread across multiple agencies to “provide the resources needed by U.S. agencies to accomplish their missions.”⁹ To service the needs of federal building infrastructure, the Public Buildings Service (PBS) was established within the GSA and became responsible for all real property issues. Among other things, the PBS set out to encourage and set the “pace for, rather than pursue, modern architectural patterns,” which allowed for efficiencies in modern federal building programs.¹⁰ This new policy statement was significant for two reasons. Not only did it represent the federal government’s commitment to be a leader in architectural innovation, but it also marked the acceptance of Modernism as part of that commitment. Such would underscore the design and execution of future buildings such as the FB&USPO.

Through a series of public building acts from 1949 onward, the GSA refined its approach to federal construction programs, ultimately affirming its commitment to the integration of private sector professionals into federal design programs and to Modern architecture that met the needs of efficient government infrastructure in the modern era.¹¹ Through these acts, an unprecedented

⁸ Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 25 September 1946, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 1, Folder 1:5, Montana State University Special Collections and Archives, Bozeman, Montana; Bozeman Chamber of Commerce Highlights for 1946, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 1, Folder 1:5, Montana State University Special Collections and Archives, Bozeman, Montana.

⁹ Office of Management, U.S. General Services Administration, “The Establishment of the General Services Administration: July 1, 1949-February 15, 1950,” vol. 1 (Washington, D.C.: Government Printing Office, 1950), 3; U.S. General Services Administration Strategic Plan, Fiscal Year 2014-2018, electronic resource, http://www.gsa.gov/portal/mediaId/187599/fileName/GSA_FY14-18_GSA_Strategic_Plan.action (accessed 15 June 2017); United States, Cong. House, The Federal Property and Administrative Services Act of 1949, U.S. Statutes at Large 63 (1949), 377.

¹⁰ Office of Management, U.S. General Services Administration, “The Establishment of the General Services Administration: July 1, 1949-February 15, 1950,” vol. 1 (Washington, D.C.: Government Printing Office, 1950), 24.

¹¹ United States, Cong. House, Public Buildings Act of 1949, 81st Congress, 1st Session, H.R. 3662 and 3019 (Washington: Government Printing Office, 1949), 2; Judith H. Robinson and Stephanie Foll, *Growth, Efficiency, and Modernism: G.S.A. Buildings of the 1950s, 60s, and 70s* (Washington, D.C.: U.S. General Services Administration, Office of the Chief Architect, Center for Historic Buildings, 2003), 37.

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wave of federal construction ensued. In 1961 and 1962 alone, for example, over 7 million square feet of federal space was added to the government's portfolio.¹² Additional reinforcement for modern design standards in physical investments of the federal government came in the wake of President John F. Kennedy's inauguration, set against the backdrop of the increasingly inefficient, outmoded building infrastructure of Washington, D.C. At Kennedy's behest, an ad hoc committee was established to survey the federal government's space needs and, equally important, to develop principles to guide the direction of future federal building programs. The result was a policy on architectural commissions that encouraged architecturally distinguished buildings befitting of the federal government, utilization of local materials and methods, an emphasis on economy, and cooperation with local entities in site selection and design.¹³ These tenets were subsequently reinforced through Lyndon B. Johnson's "Program for Beautification of Federal Buildings," under which the GSA engaged the construction of buildings throughout the country. Among these would be several new large-scale projects in Montana, including, for example, the U.S. Courthouse and Federal Building in Billings, completed in 1966; the expansion of the U.S. Courthouse and Post Office in Helena, completed in 1967; and the subject of this document, the Federal Building and U.S. Post Office in Bozeman, completed in 1966.

While efforts had been directed at securing a new post office for Bozeman since 1925 and calls for a federal office building grew in the aftermath of World War II, it was not until after the establishment of the GSA and the Public Buildings Act of 1959 that such desires were met. Particularly important was a renewed emphasis on efficiency, which encouraged the Post Office Department and federal agencies to work hand-in-hand in coordination with one another to establish plans meeting the needs of new post office and federal office facilities in locations across the country. Such cooperation allowed for the maximum use of funds and building space, particularly in limited regional markets, such as Bozeman, where standalone post offices or federal office buildings no longer made sense. Working together on site selection and building infrastructure needs and benefiting from "highly satisfactory working relationships," the GSA and Post Office Department engaged an aggressive program to meet the needs of both entities. "More than 140 Post Office-Federal Office Buildings or Post Office Court House Buildings" were authorized by the GSA in 1963, following the wave of funding that came with the Public Buildings Act of 1959.¹⁴

At Bozeman, discussions regarding the viability of a federal office building continued into mid-century. In 1954, it was announced that Bozeman was selected as a potential federal building project location. Eugene Graf encouraged the city to purchase the 1916 post office for use as a city hall, but this did not happen. Graf also encouraged the local chamber to urge the federal government to proactively purchase a lot for the anticipated federal building project. Calls for action continued through 1956, with the chamber of commerce undertaking additional study of

¹² Ibid., 41.

¹³ "Guiding Principles for Federal Architecture," electronic resource, <http://www.gsa.gov/portal/content/136543>, accessed 15 June 2017..

¹⁴ URS Group, Inc., *USPS Nationwide Historic Context Study: Postal Facilities Constructed Between 1940 and 1971* (Germantown, MD: URS Group, Inc., 2012), 3-48, 3-51.

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the project.¹⁵ The chamber ultimately decided that the push for a new federal office building should come from the city and be integrated into Bozeman's long range development plan.¹⁶ The city responded accordingly, addressing the idea of a federal building as part of a civic center also housing city offices to be located at the eastern end of Main Street, with the idea that "if these can be located around a civic center park, they would be an additional feature for the Central District."¹⁷

Despite such planning, it was not until the 1960s when the federal building program moved forward. Concrete announcements for a joint federal building and post office project were first made to the public in March 1962, following the GSA's submittal of project prospectuses to the Senate Public Works Committee. Anticipated to cost \$2.6 million and contain 94,600 sq ft, the FB&USPO was planned to consolidate "federal activities in one building except space retained by the Department of Agriculture and Army Reserve."¹⁸ State Representative Arnold Olsen announced a month later that the project was approved by the committee and efforts were underway to finalize site selection, with 13 potential locations under consideration in early 1962.¹⁹

While plans progressed following announcement in 1962 and construction of the building was included in President Kennedy's budget of fiscal year 1963, the building remained under discussion in the local community. The chamber of commerce continued to undertake study of pros and cons of the project.²⁰ The most significant outcome of discussions came in September

¹⁵ Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 14 April 1954, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:1, Montana State University Special Collections and Archives, Bozeman, Montana; Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 19 April 1954, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:1, Montana State University Special Collections and Archives, Bozeman, Montana; Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 15 November 1956, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:3, Montana State University Special Collections and Archives, Bozeman, Montana.

¹⁶ Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 11 December 1957, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:4, Montana State University Special Collections and Archives, Bozeman, Montana

¹⁷ S.R. DeBoer & Co., *A City Plan for Bozeman, Montana: Summary and Conclusions 1958* (Denver, Colorado: S.R. DeBoer & Co., 1958), 107.

¹⁸ "\$4 ½ Million Approved by GSA for Federal Building Construction in Bozeman, Helena," *Montana Standard-Post* (Butte), 30 March 1962, 4; "Federal Building Set at Bozeman," *Billings Gazette*, 17 March 1962, 2; "Federal Projects Proposed in State," *Billings Gazette*, 30 March 1962, 54.

¹⁹ "Bozeman Federal Building Favored," *Montana Standard-Post* (Butte), 17 April 1962, 2.

²⁰ Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 24 April 1962, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:9, Montana State University Special Collections and Archives, Bozeman, Montana; Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 22 May 1962, unpublished manuscript,

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1962, when the chamber undertook a poll of its membership to gauge interest in the proposed federal building program. The result of this poll, as relayed by the Bozeman Chamber of Commerce to the newspapers and Senator Lee Metcalf, was that 46.2 percent of respondents were against the project; 27.8 percent were for the project; 16.8 percent wanted a new post office only; 46.2 percent wanted to enlarge the 1916 post office; and 25.2 supported a privately-financed federal building. While it appeared that there was little favor for the project, it was later clarified that the results of the poll were based on a response rate of only 30.2 percent of a total membership of more than 400 persons and businesses and did not accurately reflect the full interest of the chamber.²¹ A new poll was conducted in January 1963. With a response rate of 71.2 percent, the FB&USPO project received 83.9 percent favorable vote. Discussing “the matter thoroughly,” the chamber “then voted unanimously to concur with the wishes of the membership and endorse and support construction of a federal building in Bozeman.”²²

The January 1963 survey results were quickly relayed throughout the GSA system, with Senator Metcalf writing Bernard Boutin, GSA administrator, five days later. Forwarding communication from individuals, labor unions, and civic organizations to the GSA expressing favor in the project, Metcalf concluded that “overwhelming support indicates that there is a strong desire at all levels, and across party lines, for this building, and I urge you to reinstate this project as authorized as soon as possible.”²³ Boutin responded affirmatively, noting that the response “clearly indicated the need for a new Federal Building in Bozeman and the desire of the overwhelming majority of citizens to proceed with construction of the proposed building at the

located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:4, Montana State University Special Collections and Archives, Bozeman, Montana.

²¹ “Bozeman Federal Building Plans Shelved,” *Montana Standard-Post* (Butte), 1 January 1963, 13; “Barrett Wonders Whether Helena Wants New Building,” *The Independent Record* (Helena), 24 January 1963, 9; Minutes of the Meeting of the Board of Directors, Bozeman Chamber of Commerce, 11 September 1962, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 8, Folder 8:9, Montana State University Special Collections and Archives, Bozeman, Montana; Letter from Guy Sperry to Senator Lee Metcalf, 22 September 1962, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 14, Folder 14:4, Montana State University Special Collections and Archives, Bozeman, Montana; “Helena Federal Building in Kennedy Budget,” *The Independent Record* (Helena), 17 January 1963, 9; Letter from Guy Sperry to Senator Lee Metcalf, 22 September 1962, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 14, Folder 14:4, Montana State University Special Collections and Archives, Bozeman, Montana

²² Letter to Senator Lee Metcalf, 25 January 1963, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 14, Folder 14:4, Montana State University Special Collections and Archives, Bozeman, Montana; “Bozeman C of C Approves New Federal Building,” *Montana Standard-Post* (Butte), 23 January 1963, 4.

²³ Letter from Senator Lee Metcalf to Bernard Boutin, 28 January 1963, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 14, Folder 14:4, Montana State University Special Collections and Archives, Bozeman, Montana.

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earliest possible date.”²⁴ Clearing the way, Boutin pushed forward site selection of the Babcock Street location and plans proceeded.²⁵ Bids for architectural services were solicited. In March 1963, the firm of Norman J. Hamill and Associates of Butte, Montana, was selected for the project, presumably on the basis of cost and local reputation.²⁶ Into the year, the project was officially approved by the House appropriations committee, and the GSA moved forward with site acquisition.²⁷

Planning continued into 1964 as site preparations were made and design concepts were reviewed. Project specifications were produced August 10 for review by the GSA, and advertisements for construction bids were released in September, with an anticipated project completion period of 18 months.²⁸ Four construction bids were received by the GSA. Sletten Construction Company of Great Falls, Montana, submitted the low bid at \$2.1 million and ultimately won the construction contract.²⁹ Notice-to-proceed on the project was set for the second week of November, although building permits were ultimately not issued until February 1965.³⁰ Just over a year later, in April 1966, the project was considered substantially complete, with 85% of work completed and only “miscellaneous finishing work” left.³¹

By late summer, the project was effectively finished, and the dedication program was set for September 12, 1966. Representative Olsen and Senator Metcalf, who had served as local proponents of the project, were the principal speakers; they were complemented by Mayor Edmund P. Sedivy, Sr. and Vernon Koelser, president of the Bozeman Chamber of Commerce, as well as E.R. Thissen, regional administrator for the GSA.³² Praising the efforts of the chamber

²⁴ Letter from Bernard Boutin to Senator Lee Metcalf, 20 February 1963, unpublished manuscript, located in Collection 2393, Bozeman Area Chamber of Commerce Records, 1911-1997, Box 14, Folder 14:4, Montana State University Special Collections and Archives, Bozeman, Montana.

²⁵ Ibid.; “Site is Selected for Bozeman Federal Building,” *The Independent Record* (Helena), 12 December 1962, 15.

²⁶ “Butte Firm Awarded Contract for New Bozeman Post Office,” *Montana Standard-Post* (Butte), 2 March 1963, 2.

²⁷ “Construction Approved,” *Montana Standard-Post* (Butte), 8 October 1963, 5; “Government Seeks to Condemn Land for Bozeman Post Office,” *Montana Standard-Post* (Butte), 16 November 1963, 2.

²⁸ “New Post Office Planned for Bozeman,” *The Independent Record* (Helena), 3 August 1964, 2; “Bid Opening Set,” *Montana Standard-Post* (Butte), 4 September 1964; “Bid Opening Date Set for Post Office,” *Bozeman Daily Chronicle*, 4 September 1964; “Bozeman Post Office Bids to be Received,” *Billings Gazette*, 5 September 1964, 2.

²⁹ “Federal Buildings Bids Being Opened Today,” *Bozeman Daily Chronicle*, 13 October 1964; “Falls Firm Bids Low on Building,” *Bozeman Daily Chronicle*, 14 October 1964, 1.

³⁰ “Federal Building Job Let,” *Bozeman Daily Chronicle*, 29 October 1964; “Bozeman Post Office Contract Let,” *Billings Gazette*, 30 October 1964, 2; City of Bozeman Building Permit, unpublished document, located in the “Buildings” clipping files of the Montana Room, Bozeman Public Library, Bozeman, Montana.

³¹ “Bozeman’s Federal Building,” *Billings Gazette*, 14 April 1966, 7.

³² “Bozeman Plans to Dedicate New Post Office,” *Montana Standard-Post* (Butte), 1 September 1966, 5; “Federal Building Dedicated,” *Bozeman Daily Chronicle*, 12 September 1966, 1; Dedication program for the Federal Building and U.S. Post Office, unpublished document, located in the files of the Gallatin County Historical Society, Bozeman, Montana.

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and local businessman Eugene Graf, Sr., who championed the project for nearly 40 years, Olsen proclaimed the building a “genuinely needed federal investment” and said that its worth was “not really local” but a benefit to the “agricultural community of all Montana.”³³

MODERN ARCHITECTURE IN BOZEMAN

In the years following World War II, Bozeman’s population surged, increasing more than 65 percent between 1950 and 1970, from 11,325 persons to 18,670 persons. The most dramatic increase came after 1960, when the population grew by more than 5,000 persons.³⁴ Growth was accompanied by a new wave of construction, resulting in the introduction of thousands of new dwellings, multiple elementary and high school campuses, and dozens of commercial enterprises to the landscape of Bozeman, particularly in newly-developed fringe areas and along prominent corridors such as Highway 191 (Main Street/Huffine Lane), 7th Avenue, and 19th Avenue. Such construction introduced to the landscape an architecture embracing the evolving tenets of Modernism, from the execution of Ranch houses and Contemporary dwellings to articulated frame and Googie-style commercial buildings.

The most extensive evidence of Modernism in Bozeman was manifested at Montana State College, which grew rapidly to a population of 5,250 students.³⁵ Such growth spurred a dramatic transformation of the campus from the 1940s through 1960s, with classrooms, laboratory buildings, dormitories, and other associated facilities constructed to accommodate expanding student populations and curriculums. These buildings introduced a collection of “Modern” and “Late Modern” architectural motifs in the campus, ranging from buildings that adapt the International Style’s emphasis on rectangular grids and volumetric arrangement; to small-scale buildings that incorporate the Contemporary-style influence of projecting canopies and plate glass curtain walls; to articulated frame buildings that lack stylistic distinction but draw their character from the honest expression of the underlying building structure. The result was a varied architectural vocabulary that reflected the vast array of stylistic and material treatments emerging from the Modern aesthetic, even if applied unevenly across the campus.³⁶

In the historic core of Bozeman, Modern architecture had a lesser overall impact than it did in an area such as MSU. While downtown Bozeman had witnessed the influence of modernistic architecture of the 1930s and 1940s in the completion of works such as the 1931 Hamill Apartment complex, the 1936 Gallatin County Courthouse, the updated Woolworth Building of 1948, and the 1949 American Legion Building, Modernism of the 1950s and 1960s took root in downtown Bozeman to a much lesser extent.³⁷ Various façades were updated with modern slipcovers during the period, but large-scale endeavors were limited. Among the most substantial investments—and one of the only remaining intact examples of Modern architecture from the

³³ “Olsen Answers Critics of New Federal Building,” *Bozeman Daily Chronicle*, 13 September 1966.

³⁴ Renewable Technologies, Inc., *Bozeman Historic Resource Survey: 2008 Revised Edition*, February 2008.

³⁵ Ibid.

³⁶ Jessie Nunn, “Montana State University Historic District,” National Register of Historic Places nomination, 2013.

³⁷ “Main Street Historic District,” National Register of Historic Places Nomination, 1986.

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period—was the updating of the Commercial National Bank building (now U.S. Bank) at 104 East Main Street, just one block north of the FB&USPO. Constructed in 1920, this building was remodeled in 1971, employing a ground floor covered with tinted exposed aggregate concrete panels punctuated by full-height single-light windows inset within smooth-finished cast concrete surrounds. Rising from the base, four-story-tall banks of windows rise to a projecting precast stone-veneered cornice. To the east, a one-story mass replicating the columnar arrangement of the adjacent tower provides access to the interior lobby.

Sharing a similar context with the FB&USPO, new municipal buildings also were constructed during the period along the Main Street corridor and flanking streets. In 1966, the City of Bozeman moved its offices to a new city hall at Main Street and Rouse Avenue, the first such building especially designed for city offices in Bozeman. With new fire and police stations also constructed on the site, the new facility provided the local government with a permanent, prominent location fronting downtown's primary thoroughfare. Largely consistent with trends likewise captured at the FB&USPO, completed the same year, the new city hall also reflected the growing influence of Modernism in civic and government construction. Employing a primarily New Formalist composition, the one-story building was characterized by wholly-glazed façade walls, a projecting concrete canopy, and a broad, flat roof with articulated fascia. Now a coffee shop, the building has been significantly altered. Its recessed façade entry and canopy have been completely transformed and the articulated fascia is now clad in aluminum banding.

In the context of Bozeman's modern architectural catalogue, then, the FB&USPO is a noteworthy and unique example of refined Modernism as espoused in New Formalist architecture of the period, in this instance cast in a regionally-contextual palette. New Formalism emerged in the 1950s as a response to the minimalist and occasionally harsh nature of architecture that proliferated during the modern era under the umbrella of the International Style. It was not a rejection of Modernism itself but rather a casting off of the limitations of most interpretations of Modernism, which employed a strict, austere aesthetic and required the dismissal of all other considerations. New Formalism became a mechanism by which architects married advancing technologies and buildings forms with the reinterpretation of accepted design concepts of the past. New Formalism reversed the exclusion of the role of tradition in architectural design. Classical allusions are common, adopting new forms and materials in the inclusion of stylized colonnades, podiums, and entablatures that accentuate carefully proportioned and scaled building forms. While examples by master architects are limited, particularly outside of significant metropolitan areas, New Formalism found approval in local communities throughout the country in the design of public buildings such as government centers, libraries, museums, and university buildings, which reveled in the monumental, refined nature of the design approach but applied contextualized palettes and simplified motifs.³⁸

The FB&USPO represents the adaptation and integration of New Formalism in a regional market. The design harkens a refined classicism in its rhythmic elevation treatments, stylized columnar supports, and its abstracted three-part arrangement. This design carries through in the incorporation of a regionally-contextual material palette, which underlie the emphasis on

³⁸ Marcus Whiffen, *American Architecture since 1780* (Cambridge, Massachusetts: MIT Press, 1992), 261-262.

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economy engaged by the GSA during the 1960s in the inclusion of efficient, affordable materials, particularly in a limited market. The juxtaposed use of precast stone-clad columns and mullions and brick spandrels provide a material depth to the building. They also introduce an architectural variety to functional upper floors that reflect the architect's ability to establish a pleasant composition that met the needs of the space and the budget without being unduly simple or undistinguished. More expensive materials are limited to areas of direct pedestrian interaction, with the entry ensemble employing granite panels that introduce textural variety into the building and public interior spaces incorporating terrazzo flooring and Montana travertine panels.

Perhaps most importantly, while the façade is the most critical element of the design as the public face of the building, the total of the FB&USPO is treated as an integrated design, underscoring the employ of New Formalist principles in the execution of a cohesive design befitting of the federal government. The refinement of the design is carried throughout the building in the rhythm and regularity established in the three-part arrangement of the building and the classical lines and proportions cast in the articulated structural columns and mullions that span all elevations. This equal treatment across the total of the building provides an architecture that moves beyond a single distinguished façade to a cohesive, holistic approach. The arrangement of the columns and mullions also evokes a reference to the colonnade, an integral element of New Formalism. The total effect is a contextualized approach to a monumental architecture founded in modern classicism—in this instance rooted in the federal government's emphasis on efficiency of the era—that is otherwise absent in the community, furthering the distinction of the building as a notable example of Modern architecture in the City of Bozeman.

NORMAN J. HAMILL AND ASSOCIATES

The FB&USPO was designed by Norman J. Hamill and Associates, an architectural firm established in Butte, Montana, in 1952 by Norman James Hamill. Hamill earned his bachelor's degree in architecture from Montana State College (now MSU) in 1933, and then went to work for Fred F. Willson, AIA, of Bozeman as a draftsman. From 1935 to 1937, Hamill worked for the Public Works Administration (PWA) in Helena as an examiner and construction engineer. Following, he relocated briefly to Great Falls, where he worked for Cottier and Herrington before the outbreak of World War II. Hamill then moved to California, taking a position as an engineer with the War Department from 1940 to 1945. Following the war, Hamill briefly owned a construction company in California before moving to Butte to join the prominent firm of J.G. Link and Company. Three years later, in 1951, Hamill joined with Walter Arnold to form Arnold and Hamill. In 1952, Hamill broke away to form his own company.³⁹

Under Hamill's leadership, his firm grew in prominence, earning him work throughout the region. While the preponderance of the firm's work was directed at small-scale commercial buildings and offices, elementary schools, and churches, the firm also earned more substantial

³⁹ "Norman Hamill, "Mining City Architect, Dies," *Montana Standard-Post* (Butte), 3 April 1966, 1; Norman J. Hamill Membership File, American Institute of Architects Historic Directory of American Architects, electronic resource, public.aia.org/sites/hdoaa/wiki/Wiki%20Pages/ahd1017952.aspx, accessed 15 September 2017.

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work, including, for example, projects at the Western College of Education in Dillon, Montana; armories for the Montana National Guard in Dillon, Butte, and Anaconda, Montana; buildings for Malstorm Air Force Base, Havre Air Force Base, Gowen Field, and the Atomic Energy Commission, located in Great Falls, Montana, Havre, Montana, Boise Idaho, and Arco, Idaho, respectively; units for the state hospital in Warm Springs, Montana; and offices for the Veterans Administration and Selective Service Board in Butte.⁴⁰

While nearly all of Hamill's work employed contemporary architectural modes—most commonly the basic tenets of volumetric arrangement and minimalist treatments as espoused in the International Style—he also was involved in architecturally-notable commissions of the period. Such work includes the Prudential Federal Savings and Loan facility in Butte. With renowned architect William L. Pereira serving as principal architect, Hamill served as collaborating architect on this structurally-expressive building, which employs a sculptural concrete colonnade that spans an articulated circular drum housing the first-floor lobby and upper-story auditorium. In some ways harkening his future designs at the FB&USPO, Hamill's work also included the Montana Power Company headquarters in Butte. Employing aluminum structural members in the execution of the curtain wall, the building relies on the efficiency of the grid and structural honesty in its arrangement of mullions, recessed window openings fronting upper-story office space, and porcelainized aluminum spandrel panels. At the first story and end wing walls, richly-textured granite panels framed the building, the earthen hues juxtaposed against the implied modernity of the brightly-colored spandrel panels and aluminum.

No doubt a capstone of the firm's practice was the awarding of the commission for the FB&USPO at Bozeman, a high-profile project that bore witness to the stature of the firm. In combination with the success of the firm throughout the 1950s and early 1960s, the awarding of this project influenced the establishment of the firm's branch office in Bozeman in March 1966, intended to capitalize on business opportunities emerging from press related to the building.⁴¹ Ultimately, however, Hamill never witnessed the fruits of his efforts. At age 59, Hamill passed away on April 3, 1966, five months prior to the dedication of the FB&USPO. While the firm continued through its active commissions under the service of principals such as Vincent G. Aanes, Norman J. Hamill and Associates was subsequently dissolved.

⁴⁰ Norman Hamill & Associates, AIA portfolio, unpublished resource, located in the files of the Norman J. Hamill and Associates Photographic Collection, Butte-Silver Bow Archives, Butte, Montana.

⁴¹ "Hamill Retains Butte Headquarters," *Montana Standard-Post* (Butte), 27 March 1966, 12B.

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Previous documentation on file (NPS):

- preliminary determination of individual listing (36 CFR 67) has been requested
- previously listed in the National Register
- previously determined eligible by the National Register
- designated a National Historic Landmark
- recorded by Historic American Buildings Survey # _____
- recorded by Historic American Engineering Record # _____
- recorded by Historic American Landscape Survey # _____

Primary location of additional data:

- State Historic Preservation Office
- Other State agency
- Federal agency
- Local government
- University
- Other

Name of repository: U.S. General Services Administration

Historic Resources Survey Number (if assigned): _____

10. Geographical Data

Acreeage of Property 2.15

Use either the UTM system or latitude/longitude coordinates

Latitude/Longitude Coordinates (decimal degrees)

Datum if other than WGS84: _____

(enter coordinates to 6 decimal places)

- | | |
|--------------|------------|
| 1. Latitude: | Longitude: |
| 2. Latitude: | Longitude: |
| 3. Latitude: | Longitude: |
| 4. Latitude: | Longitude: |

Federal Building and U.S. Post Office
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Or

UTM References

Datum (indicated on USGS map):

NAD 1927 or NAD 1983

- | | | |
|-------------|-----------------|-------------------|
| 1. Zone: 12 | Easting: 497172 | Northing: 5058270 |
| 2. Zone: | Easting: | Northing: |
| 3. Zone: | Easting: | Northing: |
| 4. Zone: | Easting : | Northing: |

Verbal Boundary Description (Describe the boundaries of the property.)

Occupying Block A of Black's addition, the boundary includes the approximately 2.15-acre tax parcel upon which the FB&USPO is located. The property is bounded by Babcock Street, South Tracy Avenue, South Black Avenue, and East Olive Street to the north, west, east, and south, respectively.

Boundary Justification (Explain why the boundaries were selected.)

The boundary for the FB&USPO includes the entire parcel that is historically associated with the property. The boundary follows the legal tax parcel line and encompasses all features that comprise the property.

11. Form Prepared By

name/title: S. Alan Higgins / Architectural Historian
organization: Cultural Resource Analysts, Inc., on behalf of the U.S. General Services Administration
street & number: 201 NW 4th Street, Suite 204
city or town: Evansville state: IN zip code: 47708
e-mail: sahiggins@crai-ky.com
telephone: 812.253.3009
date: October 2017

Federal Building and U.S. Post Office
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Additional Documentation

Submit the following items with the completed form:

- **Maps:** A **USGS map** or equivalent (7.5 or 15 minute series) indicating the property's location.
- **Sketch map** for historic districts and properties having large acreage or numerous resources. Key all photographs to this map.
- **Additional items:** (Check with the SHPO, TPO, or FPO for any additional items.)

Photographs

Submit clear and descriptive photographs. The size of each image must be 1600x1200 pixels (minimum), 3000x2000 preferred, at 300 ppi (pixels per inch) or larger. Key all photographs to the sketch map. Each photograph must be numbered and that number must correspond to the photograph number on the photo log. For simplicity, the name of the photographer, photo date, etc. may be listed once on the photograph log and doesn't need to be labeled on every photograph.

Photo Log

Name of Property: Federal Building and U.S. Post Office

City or Vicinity: Bozeman

County: Gallatin

State: Montana

Photographer: S. Alan Higgins and Elizabeth Heavrin

Date Photographed: August 2016 and May 2017

Description of Photograph(s) and number, include description of view indicating direction of camera:

- 1 of 20. Overview of the FB&USPO, facing southwest.
- 2 of 20. View from the southwest corner of the property, facing northeast.
- 3 of 20. Overview of the rear (south) elevation, facing northwest.
- 4 of 20. Overview of the west elevation, facing northeast.

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- 5 of 20. Overview of the façade entry ensemble, facing southwest.
- 6 of 20. Overview of the second through fifth floors, facing east.
- 7 of 20. Overview of the loading platform, facing east.
- 8 of 20. Overview of the entry vestibule, facing southwest.
- 9 of 20. Overview of the federal office lobby, facing southwest.
- 10 of 20. Elevator bays in the federal office lobby, facing south.
- 11 of 20. Overview of the post office lobby, facing east-southeast.
- 12 of 20. Vault security door in the post office workroom, facing southeast. Note the observation portals for the former workroom catwalk along the ceiling.
- 13 of 20. Overview of the post office workroom, facing west.
- 14 of 20. Overview of the partitioned space at the rear (south) of the building, facing west-northwest.
- 15 of 20. Second-floor elevator lobby, facing east.
- 16 of 20. Fourth-floor elevator lobby, facing east.
- 17 of 20. Office space at the eastern end of the fifth floor, facing north.
- 18 of 20. Stair core at fifth-floor landing, facing southeast.
- 19 of 20. Fifth-floor restroom with original finishes, facing northeast.
- 20 of 20. Widened fifth-floor restroom entries, facing southwest.

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Photograph 1. Overview of the FB&USPO, facing southwest.



Photograph 2. View from the southwest corner of the property, facing northeast.

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Photograph 3. Overview of the rear (south) elevation, facing northwest.



Photograph 4. Overview of the west elevation, facing northeast.

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Photograph 5. Overview of the façade entry ensemble, facing southwest.



Photograph 6. Overview of the second through fifth floors, facing east.

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Photograph 7. Overview of the loading platform, facing east.



Photograph 8. Overview of the entry vestibule, facing southwest.

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Photograph 9. Overview of the federal office lobby, facing southwest.



Photograph 10. Elevator bays in the federal office lobby, facing south.

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Photograph 11. Overview of the post office lobby, facing east-southeast.



Photograph 12. Vault security door in the post office workroom, facing southeast.
Note the observation portals for the former workroom catwalk along the ceiling.

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Photograph 13. Overview of the post office workroom, facing west.



Photograph 14. Overview of the partitioned space at the rear (south) of the building, facing west-northwest.

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Photograph 15. Second-floor elevator lobby, facing east.



Photograph 16. Fourth-floor elevator lobby, facing east.

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Photograph 17. Office space at the eastern end of the fifth floor, facing north.



Photograph 18. Stair core at fifth-floor landing, facing southeast.

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Photograph 19. Fifth-floor restroom with original finishes, facing northeast.



Photograph 20. Widened fifth-floor restroom entries, facing southwest.

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Historic Figure Log

- H1. April 1970 view of the façade (north elevation) and east elevation, facing southwest. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H2. April 1970 view of the façade (north elevation) and west elevation, facing southeast. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H3. April 1970 view of the rear (south elevation) and west elevation, facing northeast. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H4. April 1970 view of the rear (south elevation) and east elevation, facing northwest. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H5. June 26, 1972 view of the elevator bays in the federal office lobby, facing southwest. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H6. June 26, 1972 view of the post office lobby, facing east-northeast. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H7. June 26, 1972 view of the upper-floor office space, facing northeast. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

- H8. June 26, 1972 view of the first-floor office space, facing northeast. Located in the files of the General Services Administration, Public Buildings Service, Rocky Mountain Region.

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H1. April 1970 view of the façade (north elevation) and east elevation, facing southwest.



H2. April 1970 view of the façade (north elevation) and west elevation, facing southeast.

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H3. April 1970 view of the rear (south elevation) and west elevation, facing northeast.



H4. April 1970 view of the rear (south elevation) and east elevation, facing northwest.

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H5. June 26, 1972 view of the elevator bays in the federal office lobby, facing southwest.



H6. June 26, 1972 view of the post office lobby, facing east-northeast.

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H7. June 26, 1972 view of the upper-floor office space, facing northeast.



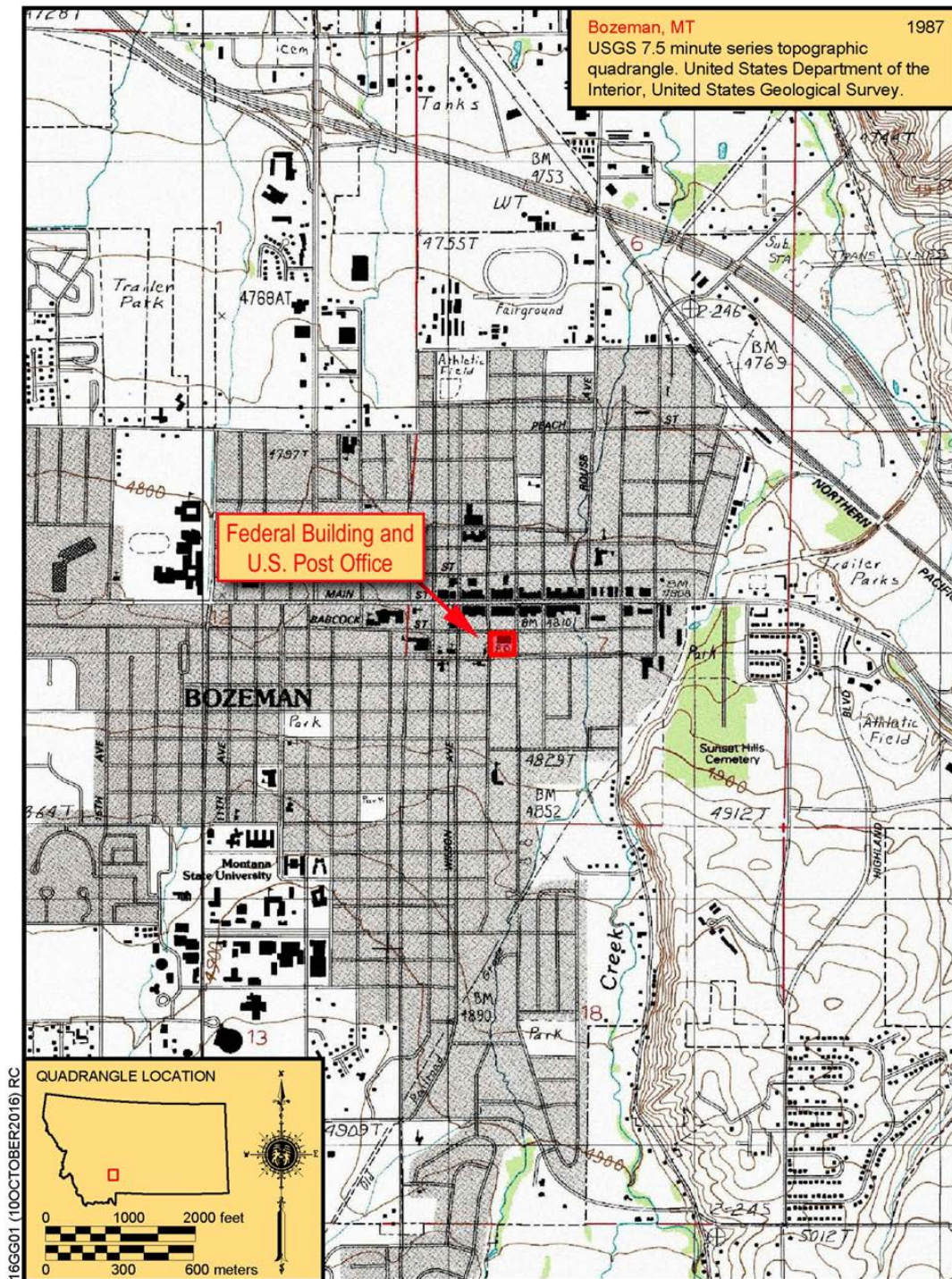
H8. June 26, 1972 view of the first-floor office space, facing northeast.

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USGS Topographic Map

Bozeman, Montana 7.5-minute series quadrangles



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Location Map

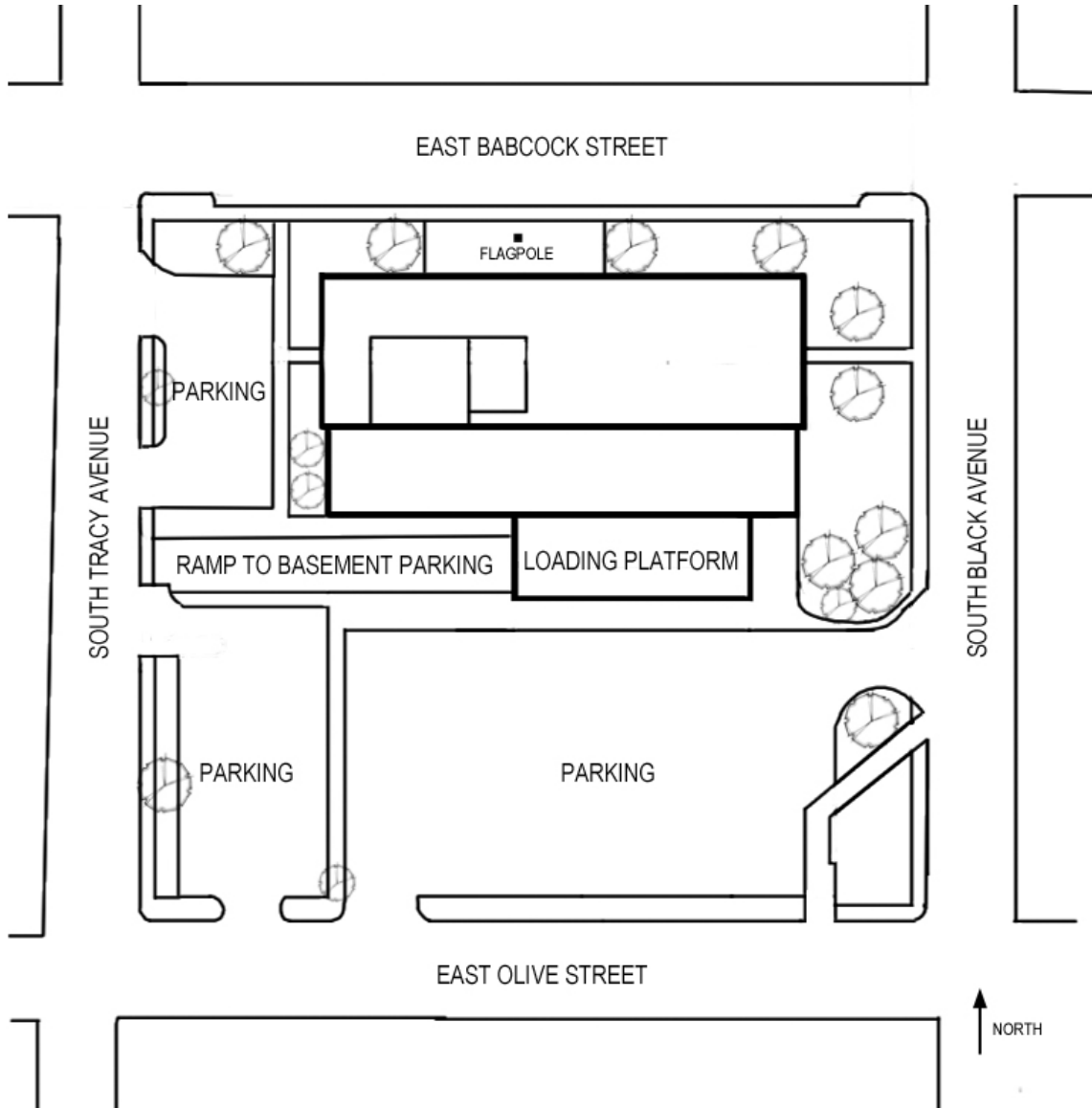


Federal Building and U.S. Post Office
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Site Plan

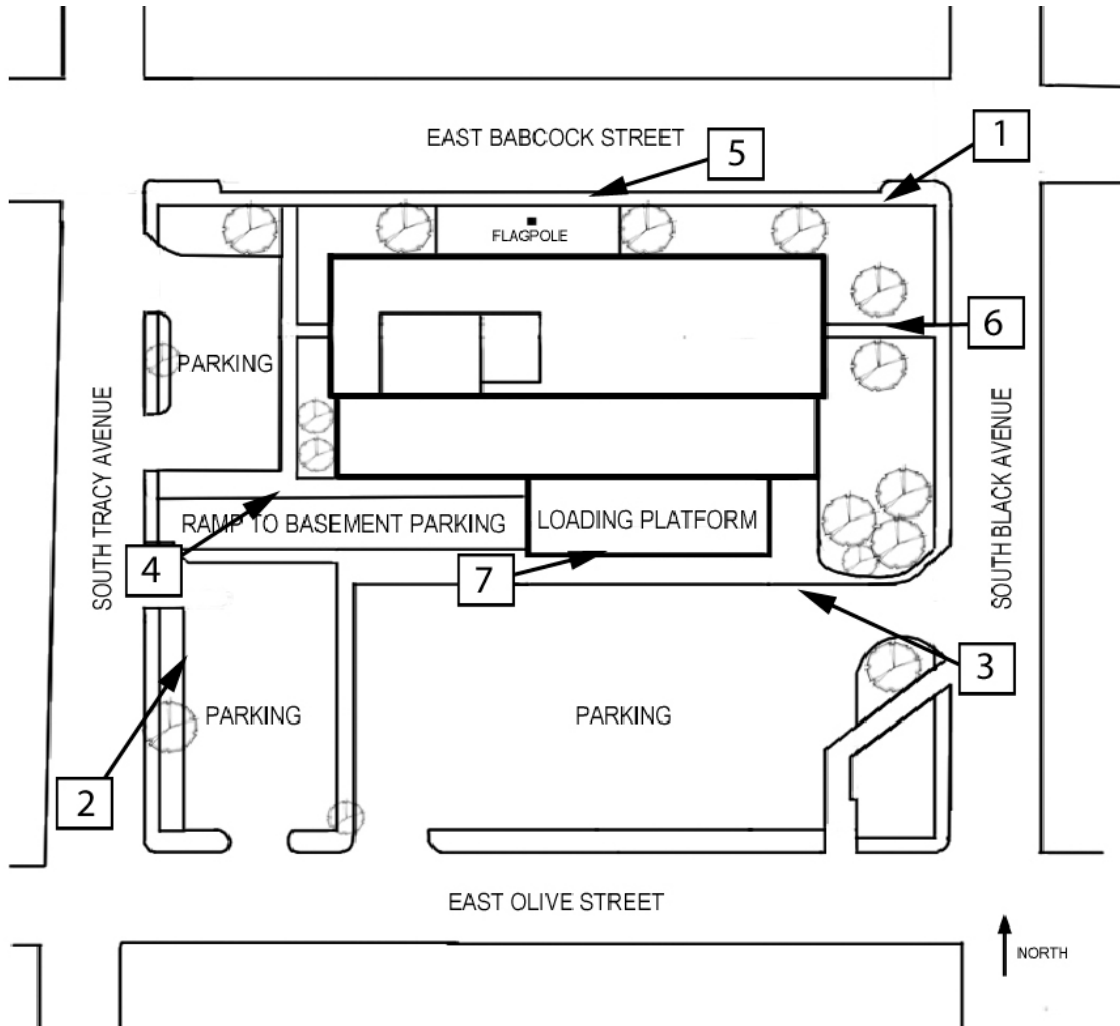
10 East Babcock Street, Bozeman, Montana (not to scale)



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Exterior Photograph Key



Paperwork Reduction Act Statement: This information is being collected for applications to the National Register of Historic Places to nominate properties for listing or determine eligibility for listing, to list properties, and to amend existing listings. Response to this request is required to obtain a benefit in accordance with the National Historic Preservation Act, as amended (16 U.S.C.460 et seq.).

Estimated Burden Statement: Public reporting burden for this form is estimated to average 100 hours per response including time for reviewing instructions, gathering and maintaining data, and completing and reviewing the form. Direct comments regarding this burden estimate or any aspect of this form to the Office of Planning and Performance Management, U.S. Dept. of the Interior, 1849 C. Street, NW, Washington, DC.





WARNING

6C-0926C



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FEDERAL BUILDING
UNITED STATES POST OFFICE











VA DEPARTMENT OF ADMINISTRATION	
FIRST FLOOR	
ADMINISTRATIVE OFFICE	RECEPTION
PERSONNEL	TRAINING
SECOND FLOOR	
GENERAL SERVICES	
THIRD FLOOR	
PROPERTY OFFICE	
FOURTH FLOOR	
GENERAL SERVICES	
FIFTH FLOOR	
GENERAL SERVICES	

EXIT





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OF THE
CITY OF
HOUSTON



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HOUSTON, TX 77001



CAR 2
HOUSTON, TX 77001



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3. Keeping it clear and organized

4. Politeness for the customer

5. Be a Game Changer!

6. SOLUTIONS are my specialty

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UNITED STATES POSTAL SERVICE

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WOMEN



GSA Public Buildings Service

March 14, 2018

Mr. Paul Loether
Chief, NRHP & NHL Program
National Register of Historic Places
Mail Stop 7228
1849 C St, NW
Washington, DC 20240



Dear Mr. Loether:

The U.S. General Services Administration (GSA) is pleased to nominate the Federal Building and U.S. Post Office (current name: Federal Building/United States Post Office) located at 10 Babcock Street, Bozeman, Montana, for inclusion in the National Register of Historic Places. The nomination is hereby submitted on disk in accordance with the May 6, 2013, guidance and includes the following:

- Signed original first pages of the National Register of Historic Places nomination form;
- Disk 1 - The enclosed disk contains the true and correct copy of the nomination for the Federal Building and U.S. Post Office, located in Bozeman, MT, to the National Register of Historic Place; and
- Disk 2 - The enclosed disk contains the .tiff image files for the above referenced nomination.

The Montana State Historic Preservation Office has concurred that the property meets the National Register criteria for listing. In accordance with 36 CFR Part 60.9(c), the appropriate local elected official was notified of GSA's intent to nominate the above referenced property to the National Register of Historic Places. No response comments were received.

If for any reason any nomination package that GSA submits needs to be returned, please contact us and we will be pleased to pick it up as items returned to our offices via regular mail are irradiated and the materials severely damaged. Should you have any questions or concerns regarding this nomination package, please contact Claire Hosker at claire.hosker@gsa.gov or (202) 501-1578.

Sincerely,

Beth L. Savage
Federal Preservation Officer
Director, Center for Historic Buildings

Enclosures

cc: Andrea Collins, Regional Historic Preservation Officer, GSA, Rocky Mountain Region

1800 F Street, NW
Washington, DC 20405-0002
www.gsa.gov