### NATIONAL REGISTER OF HISTORIC PLACES INVENTORY -- NOMINATION FORM

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#### SEE INSTRUCTIONS IN *HOW TO COMPLETE NATIONAL REGISTER FORMS* TYPE ALL ENTRIES -- COMPLETE APPLICABLE SECTIONS

# 1 NAME

HISTORIC

Frank Billings Kellogg House

AND/OR COMMON

<sup>AON</sup> Frank Billings Kellogg House

2 LOCATION

STREET & NUMBER

	633 Fairmount	Avenue	NOT FOR PUBLICATIO	)N
CITY, TOWN			CONGRESSIONAL DI	STRICT
	St. Paul	VICINITY OF	4	
STATE	Minnesota	CODE 27	COUNTY Ramsey	CODE 123

## **3** CLASSIFICATION

CATEGORY	OWNERSHIP	STATUS	PRESE	ENTUSE
DISTRICT	PUBLIC		AGRICULTURE	MUSEUM
BUILDING(S)		UNOCCUPIED	COMMERCIAL	PARK
STRUCTURE	BOTH	WORK IN PROGRESS	EDUCATIONAL	XPRIVATE RESIDENCE
SITE	PUBLIC ACQUISITION	ACCESSIBLE	ENTERTAINMENT	RELIGIOUS
OBJECT	IN PROCESS	XYES: RESTRICTED	GOVERNMENT	SCIENTIFIC
	BEING CONSIDERED	YES: UNRESTRICTED	INDUSTRIAL	TRANSPORTATION
		NO	MILITARY	OTHER:

# **4** OWNER OF PROPERTY

NAME	
Mr. Osman R. Sprin	jsted
STREET & NUMBER	
633 Fairmount Aven	le
CITY, TOWN	STATE
St. Paul	VICINITY OF Minnesota
<b>5 LOCATION OF LEGAL DES</b>	CRIPTION
COURTHOUSE. REGISTRY OF DEEDS, ETC. Register of	Deeds, Ramsey County Courthouse
STREET & NUMBER	
15 West Kellogg Bo	llevard
CITY, TOWN	STATE
St. Paul	Minnesota
<b>6</b> REPRESENTATION IN EXIS	TING SURVEYS
TITLE	
(See continuation	sheet).
DATE	,
	FEDERALSTATECOUNTYLOCAL
DEPOSITORY FOR SURVEY RECORDS	
CITY, TOWN	STATE

# 7 DESCRIPTION

CONDITION		CHECK ONE	CHECK ONE		
XEXCELLENT	DETERIORATED	UNALTERED	<b>X</b> ORIGINAL SITE		
GOOD	RUINS	XALTERED	MOVED DATE		
FAIR	UNEXPOSED				

DESCRIBE THE PRESENT AND ORIGINAL (IF KNOWN) PHYSICAL APPEARANCE

When Frank Billings Kellogg moved into this house in 1889, not long after he came to St. Paul, it was a large rectangular tract house. During the 1920's Kellogg moved the front entrance from the south (Fairmount Avenue) side to the east (Dale Street) side and extended a section of the northern half of the building eastward, creating an off-center T-shaped dwelling. The two-story extension was named the "Coolidge Wing" after the President, but historians do not know if the construction preceded Coolidge's visit to the house in 1923 or followed it. At some time, an approximately 10-foot expansion widened the west side too.

Kellogg lived in this house until he died in 1937, and afterwards the dwelling remained in the Kellogg family. It underwent some alterations, including the addition of a dormer story to the wing. About 1957 Kellogg's nicce sold the residence to the present occupants, who have altered it little. The neighborhood, Crocus Hill, in which the house stands, remains upper middle class and residential. The house is one of two known extant dwellings associated with Kellogg; the other, now the Embassy of Sierra Leone, is located in Washington. Kellogg maintained the St. Paul residence for the longer period of time, though, and it seems to represent him better.

According to architectural historians with the Minnesota Historical Society, the Kellogg House displays a blend of the late 19th-century Queen Anne and Romanesque styles. The structure stands 2½ stories high atop a foundation that is believed to be partially St. Cloud granite and partially stucco-covered limestone. The water table is granite. For the most part, on the east, south, and north sides, the first floor of the older section and the first and second floors of the Coolidge Wing consist of rock-faced sandstone or jasper laid in random ashlar and trimmed with granite or brownstone. Redbrown-painted wood siding and shingles constitute two other materials employed in the building. Shingles have been replaced as necessary, but most are original.

The house has primarily casement windows. Most windows sit in rectangular surrounds but at dormer level, on the east side of the older section and the wing and on the south side of the wing, rows of three windows appear in semicircularly arched surrounds. The twostory, three-sided, slightly projecting bay that occupies the older section's northernmost east side bay contains the present front door. Before the 1920's the front door stood in the south side's easternmost bay, which now contains a window. A glass double door in the east end of the Coolidge Wing opens on stone steps leading down to the lawn and garden arbor. On the building's north side stands another three-sided, slightly projecting bay.

# 8 SIGNIFICANCE

<u>X</u> 1900-	COMMUNICATIONS	INDUSTRY INVENTION	X POLITICS/GOVERNMENT	OTHER (SPECIFY)
1800-1899	COMMERCE	EXPLORATION/SETTLEMENT	PHILOSOPHY	TRANSPORTATION
1700-1799	ART	ENGINEERING	MUSIC	THEATER
1600-1699	ARCHITECTURE	EDUCATION	MILITARY	SOCIAL/HUMANITARIAN
1500-1599	AGRICULTURE	ECONOMICS	LITERATURE	SCULPTURE
1400-1499	ARCHEOLOGY-HISTORIC	CONSERVATION	LAW	SCIENCE
PREHISTORIC	ARCHEOLOGY-PREHISTORIC	COMMUNITY PLANNING	LANDSCAPE ARCHITECTURE	RELIGION
PERIOD	AF	EAS OF SIGNIFICANCE CH	IECK AND JUSTIFY BELOW	

#### STATEMENT OF SIGNIFICANCE

Frank Billings Kellogg, according to historian Barbara Stuhler, provides a "steppingstone between the imperialism of the 1890's and the internationalism of the 1940's and beyond" in the evolution of American foreign policy.<sup>1</sup> While serving as Calvin Coolidge's Secretary of State, Kellogg negotiated the Kellogg-Briand Pact of 1928, a multilateral agreement eventually signed by 62 nations in which they agreed to renounce war as an instrument of national policy. "Mere gesture that it was," says eminent historian John D. Hicks, it "expressed eloquently the earnest hope of the world for peace."<sup>2</sup> And it brought Kellogg the Nobel Peace Prize for 1929. Kellogg's tenure in the State Department from 1925 to 1929 also witnessed significant departures in American policy toward Latin America and China. According to diplomatic historian L. Ethan Ellis, Secretary Kellogg tried to move away from the interventionism of previous administrations in regard to Latin America and "toward the more intelligent approach . . . for which Herbert Hoover has received a larger meed of praise."<sup>3</sup> In regard to China, Kellogg's sympathetic attitude toward the Nationalist Government and his efforts to end extraterritoriality and tariff restrictions did much to bring increased stability to that strifetorn nation and increase American influence there.

Before commencing his diplomatic career, Kellogg had compiled a significant record of accomplishment in the domestic sphere. From 1905-1911 he served as one of Theodore Roosevelt and William Howard Taft's "Trust Busters." As Special Assistant Attorney-General,

(continued)

l Barbara Stuhler, <u>Ten Men of Minnesota and American Foreign</u> Policy, 1898-1968 (St. Paul, 1973), 100.

2 John D. Hicks, <u>Republican Ascendancy</u>, 1921-1933 (New York, 1960), 152.

3 L. Ethan Ellis, Frank B. Kellogg and American Foreign Relations, 1925-1929 (New Brunswick, 1961), 101.

### 9 MAJOR BIBLIOGRAPHICAL REFERENCES

- Bryn-Jones, David, Frank B. Kellogg: A Biography (New York: G. P. Putnam's Sons, 1937).
- Ellis, L. Ethan, "Frank Billings Kellogg," Dictionary of American Biography, XI, Supplement 2 (New York: Charles Scribner's Sons, 1958). (continued)

## **10**GEOGRAPHICAL DATA

ACREAGE OF NOMINATED PROPERTY less than 1 acre UTM REFERENCES

A 1 5 49 0 1 0 14 97 57 7 0 ZONE EASTING NORTHING	B ZONE EASTING NORTHING
VERRAL ROUNDARY DESCRIPTION	

VERBAL BOUNDARY DESCRIPTION

The boundary of the nominated property coincides with the boundary of the legal lot known as 633 Fairmount Avenue, St. Paul, Minn., and includes the house and the carriage house-garage.

STATE	CODE	COUNTY	CODE
STATE	CODE	COUNTY	CODE

### III FORM PREPARED BY

NAME / TITLE	Cathy A. A and George				Assistant	Editors;
ORGANIZATION	N				DATE	
American 3	Association	for State	and Loca	1 History	January 10	976

TOT PLATE Januar CLALION STREET & NUMBER TELEPHONE 1400 Eighth Avenue South (615) 242-5583 CITY OR TOWN STATE

Nashville

Tennessee 37203

### **12 STATE HISTORIC PRESERVATION OFFICER CERTIFICATION**

THE EVALUATED SIGNIFICANCE OF THIS PROPERTY WITHIN THE STATE IS:

NATIONAL STATE	LOCAL
----------------	-------

As the designated State Historic Preservation Officer for the National Historic Preservation Act of 1966 (Public Law 89-665), I hereby nominate this property for inclusion in the National Register and certify that it has been evaluated according to the criteria and procedures set forth by the National Park Service.

FEDERAL REPRESENTATIVE SIGNATURE

TITLE	DATE	
FOR NPS USE ONLY I HEREBY CERTIFY THAT THIS PROPERTY IS INCLUDED IN THE NATIONAL R	EGISTER DATE	
DIRECTOR, OFFICE OF ARCHEOLOGY AND HISTORIC PRESERVATION ATTEST:	DATE	
KEEPER OF THE NATIONAL REGISTER		

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### Representation in Existing Surveys

- Historic St. Paul Buildings 1964 Local St. Paul Planning Department St. Paul, Minn.
- 2. National Survey of Historic Sites and Buildings 1964 Federal Historic Sites Survey, National Park Service Washington, D. C.
- 3. Historic American Buildings Survey (photographs only) 1966 Federal Historic American Buildings Survey Washington, D. C.
- Statewide Historic Sites Survey 1973 State Minnesota Historical Society St. Paul, Minn.
- 5. National Register of Historic Places 1974 State/Federal National Register of Historic Places Washington, D. C.

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A double gable with east-west ridge tops the southern half of the older house section, while a gable with north-south ridge surmounts the northern half. The wing's third floor, added after Kellogg's death, has a hip roof and a flat-roofed dormer across the eaves line on each of three sides--the south, the east, and the north. On the northwestern part of the wing, a rectangular, flat-roofed tower rises three stories. A gable and a hipped dormer top the west side of the house, and a bay dormer surmounts the easternmost bay on the south side. West of the bay dormer on the south side stands a three-story semicircular tower with a conical roof.

The  $2\frac{1}{2}$ -story carriage house or garage stands about 10 feet north of the residence. Apparently, at some point, Kellogg converted it from a carriage house to an automobile garage, and inside his turntable and gas pump remain. The outbuilding has a stucco-covered foundation, a hip roof, one brick chimney, and at least one hipped dormer. Its walls consist of red-brown-painted wooden siding or shingles and stucco. The original driveway ran between the carriage house and the house, but today the main garage door and the driveway, set off from the lawn by a chainlink fence, lead eastward to Dale Street. At one time a formal garden graced the east lawn. Now a stucco-covered wall, broken by steps down to sidewalk level, encloses the yard on the east and the south. Dating from the twenties, a redtiled terrace passes along the east side of the house from the edge of the south facade to the Coolidge Wing. From the terrace, a glass double door opens into the vestibule, which fills the slightly projecting east bay and leads to a second double door, beyond which the wide front hall stands.

When he altered the house exterior during the 1920's, Kellogg remodeled the interior, too, changing the functions of some rooms and adding apparently Georgian Revival details. Today, ornate wall cornices remain in the first-floor east rooms, while simpler cornices grace second-story rooms. The wallpaper or paint over the plaster walls is not original, though, and neither is the flooring. Baseboards and some paneling may be original, though, and fireplaces and a handful of Kellogg furnishings remain.

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South of the first-floor hall through a glass double door lies the present dining room which until the 1920's served as the front entrance area and parlor. A fireplace and painting, dating at least to the twenties, grace the dining room's west wall. Across the hall, to the north and through a glass double door, stands the current sunroom, which was a small dining room before the Kellogg remodeling. It and the library above it comprise the Coolidge Wing. The sunroom's all-Italian marble fireplace and the original accessories on the mantel shelf date at least from the 1920's. In his old age, Kellogg had workmen install the elevator linking the sunroom and the library. At a later date, Kellogg's niece installed semicircularly arched interior openings over the rectangular sunroom windows. These pulleyoperated windows retain, however, their original shape and stainedglass upper panes. The pantry, kitchen, and den, all of which the current owners have modernized, complete the rear of the first The original backstairs remain between the kitchen and floor. pantry and give access to the second and dormer floors. The threeflight, open main staircase stands in the front hall and mounts to the second floor only. Above the main stairs hangs an original, approximately 9-foot-long lamp.

On the second floor, five-panel doors connect the hall and the rooms, which include the bedroom in which Kellogg died, his library, his bedroom, another bedroom, and two bathrooms. The library contains a fireplace and the closet, now sealed off, in which Kellogg kept his judicial robes. During her residence, Kellogg's niece covered the library shelves with paneling, and they remain hidden. The room in which Kellogg died is situated at the north end of the floor, and, unlike his bedroom over the first-floor entrance and front hall, contains a fireplace. The other bedroom, located above the present dining room, also has a fireplace. The dormer floor, which probably housed servants originally, contains large open rooms, baths, and closets.

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Kellogg undertook the prosecution of the Standard Oil trust in 1907 and pursued it until 1911 when the U.S. Supreme Court upheld a 1909 lower court ruling ordering the trust's dissolution. As a member of the U.S. Senate, in 1921 he sponsored the Emergency Agricultural Credit Act which allowed the War Finance Corporation to loan money to farm cooperatives, foreign purchasers of farm commodities, and rural banks and thereby partially ameliorate the distressed condition of American agriculture.

For about 48 years, from 1889 until his death here in 1937, Kellogg maintained this 2½-story house as his permanent residence. During the 1920's, he extended a portion of the stone-and-shingle dwelling eastward, and it was named the "Coolidge Wing" in honor of the President who visited here in 1923. One of two known extant residences associated with Kellogg, this house seems to represent him better than his Washington domicile, now the Embassy of Sierra Leone, which he occupied about a decade, 1917-28.

### Biography

Frank Billings Kellogg was born December 22, 1856, in Potsdam, N.Y., to Asa F. and Abigail B. Kellogg. In 1865 his family joined the westward movement and went to southern Minnesota where they settled on a farm in Olmstead County. Frank's formal education was limited by a lack of school facilities and the need for his labor on the farm. By the time he was 19, however, he was determined to become a lawyer. In 1875 he moved to Rochester, Minn., where he read law in the office of H. A. Echoldt and supported himself by working as a handyman for a nearby farmer.

Kellogg passed the bar exam in 1877, and soon formed a partnership with Burt W. Eaton. The following year he became Rochester city attorney. Increasingly active in Republican politics, Kellogg won his first elective office in 1881 when he defeated his law partner in the race for Olmstead County attorney. In 1885 he was a candidate for State attorney general but failed to win his party's nomination at the State convention. Two years later, Kellogg moved to St. Paul and became a partner in the law firm of his cousin

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Cushman K. Davis, a former Minnesota Governor who had just been elected to the U.S. Senate. Concentrating most of his attention on business law, Kellogg represented the gigantic railroad and steel corporations which were developing Minnesota's resources, and within a few years he amassed a small fortune which enabled him to devote the remainder of his life to public service.

By 1900 Kellogg had become a leading figure in Minnesota Republican politics. From 1904 to 1912 he was the State's National Committeeman and on close terms with Theodore Roosevelt and William In 1905-06, Roosevelt made Kellogg Special Assistant Howard Taft. Attorney, and he led the Federal Government's successful attack on the General Paper Company's monopoly on newsprint. Also in 1906 he served as counsel to the Interstate Commerce Commission in its investigation of Edward H. Harriman's activities in railroad finance and the judicial proceedings which followed his refusal to testify. In 1907, again as Special Assistant Attorney General, Kellogg undertook the prosecution of the Standard Oil trust and pursued it until 1911 when the U.S. Supreme Court upheld a 1909 lower court ruling ordering the trust's dissolution. Because of his prominence in these proceedings, Kellogg was elected president of the American Bar Association in 1912.

In 1916 Kellogg became Minnesota's first popularly elected U.S. Senator. Shortly after Kellogg's term began, President Wilson asked for a declaration of war against Germany--a move which Kellogg strongly supported. Unlike many of his colleagues, he did not interpret the Constitution narrowly--particularly in regard to war powers--and according to constitutional historians Alfred H. Kelly and Winfred A. Harbison, he argued that the Federal Government could "in fact do anything necessary to the support of the people during the war and to lend strength to the cause."<sup>4</sup> A moderate in the fight over the League of Nations, Kellogg worked for a compromise set of reservations that might have enabled the United States to enter that body. Despite his support for the League, Kellogg, says his biographer David Bryn-Jones, "believed implicitly in the importance of clarifying certain issues /such as the effect on the

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4 Alfred H. Kelly and Winfred A. Harbison, <u>The American</u> Constitution: Its Origins and Development, 3d ed. (New York, 1963), 660.

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Monroe Doctrine, the obligations of Article X, jurisdiction in domestic questions, and withdrawal from the league7 which he regarded as of the utmost importance."<sup>5</sup> Although the Kellogg reservations were milder than those proposed by Henry Cabot Lodge, they too were rejected by President Wilson.

In his approach to domestic politics, Kellogg, according to historian Robert K. Murray, was "a moderate in the farm bloc."<sup>6</sup> A close friend of President Harding, Kellogg at his behest in 1921 sponsored the Emergency Agricultural Credit Act. This measure allowed the War Finance Corporation to loan money to farm cooperatives, foreign purchasers of farm commodities, and rural banks and had some success in relieving agricultural distress. In 1922 Kellogg introduced another successful bill which required agricultural representation on the Federal Reserve Board. Despite these accomplishments, Kellogg was defeated for reelection in 1922, largely because of low farm prices which were blamed on the Harding administration.

Shortly after Kellogg's Senate term expired in 1923, Harding appointed him as a delegate to the Fifth International Conference of American States at Santiago, Chile. Later that same year, Harding's successor Calvin Coolidge selected the Minnesotan as Ambassador to Great Britain to replace the retiring George Harvey. In 1924 Kellogg took part in the London and Paris Conferences where the Dawes Plan was worked out for German reparations payments. According to biographer L. Ethan Ellis, Kellogg helped get the Germans and French "together at a critical juncture when the question of occupation of the Ruhr threatened to prevent agreement."<sup>7</sup>

(continued)

5 David Bryn-Jones, Frank B. Kellogg: A Biography (New York, 1937), 112.

6 Robert K. Murray, <u>The Harding Era: Warren G. Harding and His</u> <u>Administration</u> (Minneapolis, 1969), 209.

7 L. Ethan Ellis, "Frank Billings Kellogg," Dictionary of American Biography, XI, Supplement 2 (New York, 1958), 356.

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When Charles Evans Hughes resigned as Secretary of State in 1925, President Coolidge, at his urging, appointed Kellogg as successor. His 4-year tenure in the State Department witnessed significant departures in American policy toward Latin America and China. He tried to move gradually away from the interventionism of previous administrations in Latin America, and before leaving office in 1929, says historian Barbara Stuhler, "he disavowed by implication the 1904 Roosevelt Corollary, which had claimed the right to use the Monroe Doctrine to enforce 'good behavior' in Latin America."<sup>8</sup> His sympathetic attitude toward the Nationalist Government in China, combined with his efforts to end extraterritoriality and tariff restrictions, did much to bring increased stability to that strife-torn nation and increase American influence there. Kellogg, according to diplomatic historian Robert H. Ferrell, "reached the height of his diplomatic career" in 1928 when he negotiated the Kellogg-Briand Pact, a multilateral agreement eventually signed by 62 nations in which they agreed to renounce war as an instrument of national policy.<sup>9</sup> "Mere gesture that it was," says eminent historian John D. Hicks, it "expressed eloquently the earnest hope of the world for peace."10' In 1930 Kellogg was awarded the Nobel Peace Prize for 1929 for his role in negotiating the pact. That same year, he was elected to the Permanent Court of International Justice and served in that body until ill health forced his retirement in 1935. On December 21, 1937, Kellogg died of pneumonia in St. Paul, Minn., one day before his 81st birthday.

8 Stuhler, Ten Men of Minnesota, 112.

9 Robert H. Ferrell, Frank B. Kellogg and Henry L. Stimson, in The American Secretaries of State and Their Diplomacy (New York, 1963), 112.

10 Hicks, Republican Ascendancy, 152.

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, Frank B. Kellogg and American Foreign Policy, 1925-1929 (New Brunswick: Rutgers University Press, 1961).

Ferrell, Robert H., Frank B. Kellogg and Henry L. Stimson, in The American Secretaries of State and Their Diplomacy (New York: Cooper Square Publishers, Inc., 1963).

, <u>Peace in Their Time: The Origins of the Kellogg-Briand</u> Pact (New Haven: Yale University Press, 1952).

- Hicks, John D., <u>Republican Ascendancy</u>, 1921-1933 (New York: Harper & Row, 1960).
- Kelly, Alfred H. and Winfred A. Harbison, <u>The American Constitution:</u> <u>Its Origins and Development</u> (New York: W. W. Norton & Company, Inc., 1963).
- Murray, Robert K., The Harding Era: Warren G. Harding and His Administration (Minneapolis: University of Minnesota Press, 1969).

Stuhler, Barbara, <u>Ten Men of Minnesota and American Foreign Policy</u>. 1898-1968 (St. Paul: Minnesota Historical Society, 1973).