**United States Department of the Interior National Park Service** 

### **National Register of Historic Places Inventory—Nomination Form**

See instructions in How to Complete National Register Forms Type all entries—complete applicable sections

#### 1. Name

Burlington Carnegie Free Library historic

Same and/or common

5.

#### 2. Location

201 N. Third street & number

vicinity of city, town Burlington

code state 20 Kansas

#### 3 Classification

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Cat	egory	Owr	nership		Status	
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vicinity of

county

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		_ military	

Coffey

#### **Owner of Property** 4.

name City of Burlington

street & number City Hall

city, town Burlington

**Location of Legal Description** 

courthouse, registry of deeds, etc. Coffey County Clerk

Coffey County Courthouse street & number

Burlington city, town

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66839 state Kansas

Kansas

state

#### **Representation in Existing Surveys** 6.

title	N/A	has this property been determined eligible? yes $X$	_ no
date	N/A	federal state county lo	ocal
deposito	Dry for survey records N/A		
city, tow	n N/A	state N/A	

OMB No. 1024-0018 Expires 10-31-87

For NPS use only 1 2 1987 received MAY date entered **JIN 25** 1987

not for publication

code

museum

religious

scientific

other:

transportation

private residence

66839

park

031

## 7. Description

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Describe the present and original (if known) physical appearance

The Burlington Carnegie Free Library (c. 1912) is located at 201 N. Third in Burlington, Coffey County, Kansas (pop. 2,901). The one-story, brick, Neo-Classical building stands on a corner lot one block north of Burlington's central business district. Its facade orientation is west. The building measures approximately fifty-six feet from north to south and thirty-six feet from east to west. The building retains its original function as a library although the Burlington Police Department uses the basement and has an outside entrance at the building's southeast corner.

The one-story, red brick building sits on a rusticated limestone block, raised foundation. It is a rectangular structure with a ridge hipped roof. Three bays comprise the building's facade and rear, it is one bay deep. A gable roofed, pedimented entry pavilion projects from the facade's center bay. A hipped roofed extension projects from the rear elevation's center bay. A brick chimney projects from the northeast roof slope of the rear elevation. The original roof pantiles have been replaced with asphalt shingles but the ridge tiles remain.

The projecting entryway pavilion contains a double door with large glass lights surmounted by a large glass transom. The transom panes are comprised of many triangles. A limestone lintel surmounts the doorway. The pediment's wooden classical entablature bears the name "Carnegie Free Library", this entablature continues around the entire building. The pediment is framed with wood and has a brick tympanum. Stone steps lead up to the doorway. Cast iron lightposts with milk glass bowls stand on the limestone abutments which flank the door, these are not the original fixtures but stand in the original location.

The building's fenestration is 1/1 double hung. Groupings of two windows with continuous limestone lintels form the fenestration treatment for the north and south window bays on the facade and rear elevations. Three single, 1/1 double hung windows with limestone lintels pierce the north and south elevations. Smaller, 1/1 double hung windows pierce the foundation below many of the first story windows.

The interior of the library maintains its original three-bay floorplan with the common vestibule entrance. The first floor ceiling was covered with dropped acoustic tiles in 1979. The interior woodwork, such as the door and window surrounds, remains.

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## 8. Significance

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Specific dates c. 1912

Builder/Architect George P. Washburn & Son - Architect Louis Neblong - Builder

#### Statement of Significance (in one paragraph)

The Burlington Carnegie Free Library (c. 1912) is being nominated to the National Register as part of the Carnegie Libraries of Kansas thematic resources nomination (c. 1902-1921) at the local level of significance under criteria A and C for <u>its</u> historical association with the Carnegie Corporation Library Building Program and for <u>its</u> architectural significance as a new building type. A library association was organized in Burlington in 1884. The community received their \$9,656.00 Carnegie Library grant in 1911, library construction was completed in 1912. The Burlington Carnegie Free Library is an example of the Neo-Classical style.

Sixty-three Carnegie funded libraries were built in Kansas during the first three decades of the Twentieth Century; four of these libraries were built on college campuses. In most cases, the Carnegie funded library represented the community's first library building although many Kansas communities had book clubs and library organizations well before the Carnegie Corporation Library Building Program was founded. In the case of the four college libraries, the building represented the first structure which was solely devoted to housing the institution's books and providing study space. Carnegie did not solicit interest in the program, with the exception of the Anderson (Carnegie) Memorial Library which was built by Carnegie as a memorial to his friend John Anderson and was the first college library nationally to receive Carnegie funding. Communities initiated contact with the corporation by letter, indicating their desire for a Carnegie funded library. If the Corporation responded favorably to the request, a firm local commitment to the program's requirements, which generally resulted in a public election in support of the library, followed. Obviously these actions represented a perceived need within the community for a library building and the Carnegie Corporation Library Building Program represented an excellent way to secure the funds to build one. Many of the Carnegie Libraries built in Kansas reflect the high space utilization design guidelines promoted by the Carnegie Corporation after 1910, underscoring the point that before the Carnegie Corporation Library Building Program, few architects and/or builders had experience designing this building type.

Twenty-eight Carnegie Libraries are included in this nomination (see inventory). Twelve Carnegie Libraries have been listed individually on the National Register: Argentine, Case Library (Baker University, Baldwin City), Caldwell, Dodge City, Emporia, Goodland, Lawrence, Leavenworth, Newton, Ottawa, Parsons, and Pittsburg. The Carnegie Library at Arkansas City is included in a downtown historic district. Thirteen Carnegie Libraries have been demolished: Great Bend, Halstead, Hays, Iola, Kansas City, McPherson, Morrison Library (Fairmont College, Wichita), Olathe, Osawatomie, Plainville, Russell, Salina, and Washington. Five Carnegie Libraries have been altered enough to make them ineligible for the National Register: Abilene, Garden City, Hiawatha, Lyons, and Stockton. (The nominations for the Concordia, Eureka, Independence, and Winfield libraries were deferred.) Twenty-two of the nominated libraries retain their original function. All of the buildings are in use or have an active use planned for them. The

# 9. Major Bibliographical References

See attached sheet

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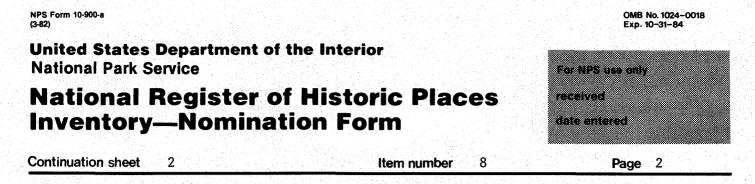
nominated libraries maintain a high to moderate degree of architectural and structural integrity.

Industrialist Andrew Carnegie (1835-1919) and the Carnegie Corporation significantly influenced the development and expansion of public library systems worldwide. Between 1886 and 1921 Carnegie funds assisted in the construction of 1,681 city and 108 college libraries in the United States. As a region, the Mid-West, Kansas included, did not have a well established public library system until the Carnegie Program and ranks highest in the number of communities which obtained Carnegie Libraries nationwide. Out of the forty-six states to participate in the library building program, Kansas ranks approximately eleventh in the number of Carnegie Libraries built. For many Kansas communities, the Carnegie Library represented its first library building, providing an environment that all members of the community could share for the purposes of reading, learning, and education.

Eligibility for Carnegie Library funds rested on several factors. Firstly, the population of the community had to exceed 1,000; in Kansas this indicated at least a second class city status. This population requirement generally resulted in county seat communities applying for and receiving Carnegie Libraries. Some communities with populations less than 1,000 banded together with neighboring communities to achieve the 1,000 mark and applied for township libraries, as in the case of the Peabody and Canton Township libraries. In the case of college libraries this constraint may not have applied, although the four Kansas colleges to receive Carnegie libraries were located in cities which had populations in excess of 1,000 by 1900. Secondly, the applicant had to provide a site for the library. The sites tended to be one or two blocks outside of the community's main business district. Thirdly, the applicant had to provide an annual endowment for the maintenance and improvement of the library which amounted to at least ten percent of the initial grant from the Carnegie Corporation.

This last factor contributed to the ending of the Carnegie Library Building Program in 1917, although grants for books and other improvements continued for several more decades. An inherent problem for second class cities in Kansas was the .4 mill levy restriction for libraries, making it difficult for some communities to meet the annual ten percent maintenance appropriation solely through public dollars. In 1917 the Kansas State legislature increased the library levy to .5 mill for second and third class cities, an amendment which affected most of the communities in the State that had Carnegie Libraries. In 1916, large communities such as Topeka, Wichita, Hutchinson, and Leavenworth had library mill levies of 1.06, 1.2, 1.8, and 3.5 respectively. In Kansas, the average public library grant was \$12,000 and the average college library grant was \$37,000. These monies covered the cost of the building, the necessary furniture and fixtures, and the architects' fees.

Prior to 1910, the Carnegie Corporation did not provide design guidelines for the libraries that it funded and because the library was a relatively new building type, few architects and/or builders had experience with its design. Many of the early libraries were expensive examples of the Beaux Arts style with little focus on floor plan and space



efficiency. In 1910, Carnegie's personal secretary James Bertram developed model specifications and floorplans for proposed libraries, entitling his work <u>Notes on Library</u> <u>Buildings</u>. The <u>Notes on Library Buildings</u> provided the first widely circulated guidelines for library design in this country.

Bertram wrote:

Small libraries should be pland (sic) so that one librarian can oversee the entire library from a central position.... The bilding (sic) should be devoted exclusively to: (main floor) housing of books and their issue for home use; comfortable accomodations for reading them by adults and children; (basement) lecture room; necessary accommodation for heating plant; also all conveniences for the library patrons and staff. Experience seems to sho (sic) that the best results for a small general library are obtained by adopting the one-story and basement rectangular type of bilding (sic), with a small vestibule entering into one large room sub-divided as required by means of bookcases.... The rear and side windows may be kept about six feet from the floor, to giv (sic) continuous wall space for shelving. A rear wing can be added for stack-room (when future need demands it) at a minimum expense, and without seriously interfering with the library servis (sic) during its construction. The site chosen should be such as to admit lite (sic) on all sides, and be large enuf (sic) to allow extension, if ever such should become necessary.

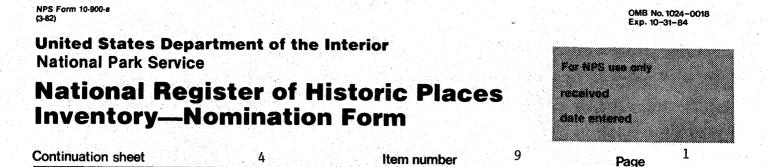
The thirty-six Carnegie Libraries built in Kansas after 1910 reflect Bertram's precedents, exhibiting high space utilization, and often including full basements, although the raised basement is a design element employed in the earlier libraries as well. Most of these one-story libraries exhibit a three bay, Neo-Classical facade with a projecting central pedimented entry pavilion and are one bay deep. The use of native limestone is evident in some of the libraries but the most common material combination is brick with a limestone foundation. While there is some tendency toward a vernacular interpretation to the design ornamentation of these libraries, the general approach verges on high style.

Correspondence between the Carnegie Corporation and the library boards from the Kansas communities that received Carnegie Libraries indicates that the designs for these libraries were carefully scrutinized by Bertram and in many cases, were resubmitted several times before meeting his requirements. Upon the completion of a library, the library board was instructed to send a full set of blueprints and elevations of the building to the Corporation. However, recent correspondence between the Kansas State Historical Society and the Carnegie Corporation reveals that the Corporation does not have blueprints of the Kansas libraries. The Corporation does have some library photographs but the collection is not inclusive.

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Three architects were particularly active in the design of Kansas Carnegie Libraries: George P. Washburn of Ottawa, Kansas designed nine, A. T. Simmons of Bloomington, Illinois designed six, and William Warren Rose of Kansas City, Kansas designed four. Washburn's libraries are primarily of the standard three-bay, Neo-Classical variety. His firm is credited with the Carnegie libraries in Burlington, Canton, Cherryvale, Columbus, Eureka, Halstead, Osawatomie, Ottawa, and Sterling. Simmons engaged in a more eclectic approach, designing libraries in Abilene, Chanute, Council Grove, Downs, Hays and Yates Center. Rose is credited with the classically inspired libraries in Argentine, Kansas City, Manhattan, and Newton. In Kansas, many Kansas based architects were commissioned to design Carnegie Libraries as well as architects from Illinois, Missouri, Nebraska, and Texas.

Today, many of the state's Carnegie Libraries are facing serious space shortages. The alternatives of adding on or vacating both present preservation problems. Additions to these libraries must be such that the building's original character is not altered. Vacating the library for a larger facility leaves the problem of an empty building, in some communities county historical societies have inherited the empty Carnegie Library. In any event, when these buildings are no longer recognized from a design standpoint as Carnegie Libraries, their architectural significance ceases.



Carnegie Library Bibliography:

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Bobinski, George S. <u>Carnegie Libraries: Their History and Impact on American Public</u> <u>Library Development</u>. (Chicago: American Library Association, 1969).

Carnegie Corporation. Micro-film reels of correspondence between the Corporation and Kansas Carnegie Library Communities, 1902-1921. Carnegie Corporation of New York.

Gardiner, Allen. <u>The Carnegie Legacy in Kansas: A Retrospective View of the 59 Public</u> <u>Libraries Built by Andrew Carnegie; A Souvenir Publication to Commemorate the</u> <u>Sequicentennial of Carnegie's Birth</u>. (Topeka: Kansas State Library, 1985).

<u>Kansas Public Libraries from Abilene to Zenda</u>. (Topeka: Kansas State Library, 1982).

Koch, T. W. <u>A Book of Carnegie Libraries</u>. (New York: H. W. Wilson, 1917).

State of Kansas. Session Laws, 1917. Chapter 113. "Limiting Tax Levies in Cities of the Second and Third Class."

Topeka Capital Journal, 20 December 1916; 26 December 1916.