National Register of Historic Places C	ontinuation Sheet
	Name of Property
	County and State
Section number Page	Name of multiple property listing (if applicable)

SUPPLEMENTARY LISTING RECORD

NRIS Reference Number: 100002094

Date Listed: 2/20/2018

Property Name: Lafayette Street Bridge (Historic Highway Bridges of Florida MPS)

County: Hillsborough

State: FL

This property is listed in the National Register of Historic Places in accordance with the attached nomination documentation subject to the following exceptions, exclusions, or amendments, notwithstanding the National Park Service certification included in the nomination documentation.

Signature of the Keeper

2.20.2018

Date of Action

Amended Items in Nomination:

Section 8: Criteria / Area(s) of Significance

Engineering is hereby added as an area of significance. Criterion C is checked on the form, but there is no corresponding area of significance provided. The bridge meets the registration requirements of the MPS in engineering as a bascule bridge.

The Florida State Historic Preservation Office was notified of this amendment.

DISTRIBUTION:

National Register property file

Nominating Authority (without nomination attachment)

NPS Form 10-900 (Rev. 10-90

United States Department of the Interior National Park Service

NATIONAL REGISTER OF HISTORIC PLACES REGISTRATION FORM



This form is for use in nominating or requesting determinations for individual properties and districts. See instructions in How to Complete the National Register of Historic Places Registration Form (National Register Bulletin 16A). Complete each item by marking "x" in the appropriate box or by entering the information requested. If any item does not apply to the property being documented, enter "N/A" for "not applicable." For functions, architectural classification, materials, and areas of significance, enter only categories and subcategories from the instructions. Place additional entries and narrative items on continuation sheets (NPS Form 10-900a). Use a typewriter, word processor, or computer, to complete all items.

other names/site number Kennedy Boulevard Bridge; FMSF# HI00640 2. Location street & number Kennedy Boulevard and Hillsborough River not for publication
2. Location
street & number Kennedy Boulevard and Hillsborough River not for publication
city or town Tampa vicinity
state Florida code FL county Hillsborough code 057 zip code 33602
3. State/Federal Agency Certification
As the designated authority under the National Historic Preservation Act, as amended, I hereby certify that this in nomination request for determination of eligibility meets the documentation standards for registering properties in the National Register of Historic Places and meets the procedural and professional requirements set forth in 36 CFR Part 60. In my opinion, the property meets does not meet the National Register criteria. I recommend that this property be considered significant nationally statewide locally. See continuation sheet for additional comments.) Signature of certifying official/Title Date
Signature of certifying official/Title Date
State or Federal agency and bureau
4. National Park Service Certification I hereby certify that the property is: Signature of the Keeper Date of Action
entered in the National Register See continuation sheet Z-20.Z018
determined eligible for the National Register See continuation sheet.
☐ determined not eligible for the National Register ☐ See continuation sheet.
removed from the National Register.
other, (explain)

Lafayette Street Bridge		Hillsborough County, Florida		
Name of Property		County and State		
5. Classification				
Ownership of Property (Check as many boxes as apply)	Category of Property (Check only one box)	Number of Resou (Do not include any pre	rces within Proper	rty in the count)
☐ private ☐ public-local	☐ buildings ☐ district	Contributing	Noncontribut	ting
□ public-State □ public-Federal	☐ site ☑ structure ☐ object	0	0	buildings
	ے دیارہ د	0	0	sites
		1	0	structures
		0	0	objects
		1	0	total
Name of related multiple pro (Enter "N/A" if property is not part of		Number of contril listed in the Nati	buting resources p onal Register	previously
Historic Bridges	of Florida MPS	0	<u> </u>	
6. Function or Use				
Historic Functions (Enter categories from instructions)		Current Functions (Enter categories from insti	ructions)	
TRANSPORTATION: Road-related		TRANSPORTATION: road-related		
TRANSPORTATION: Rail-relate	d			
7. Description				
Architectural Classification (Enter categories from instructions)		Materials (Enter categories fron	n instructions)	
OTHER: Bascule Bridge		foundation Concr	rete	
		walls Concrete		
		Metal		

Narrative Description (Describe the historic and current condition of the property on one or more continuation sheets.)

Lafayette Street Bridge	Hillsborough County, Florida
Name of Property	County and State
8. Statement of Significance	
Applicable National Register Criteria (Mark "x" in one or more boxes for the criteria qualifying the property for National Register listing.)	Areas of Significance (Enter categories from instructions)
_	COMMUNITY PLANNING AND DEVELOPMENT
△ A Property is associated with events that have made a significant contribution to the broad patterns of our history.	TRANSPORTATION
■ B Property is associated with the lives of persons significant in our past.	
C Property embodies the distinctive characteristics of a type, period, or method of construction or represents the work of a master, or possesses high artistic values, or represents a significant and distinguishable entity whose components lack individual distinction.	Period of Significance
□ D Property has yielded, or is likely to yield information important in prehistory or history.	
Criteria Considerations	Significant Dates
(Mark "x" in all the boxes that apply.)	1889
Property is:	1896
Troperty is.	1913
	Significant Person N/A
☐ B removed from its original location.	
☐ C a birthplace or grave.	Cultural Affiliation N/A
□ D a cemetery.	
☐ E a reconstructed building, object, or structure.	
☐ F a commemorative property.	Architect/Builder Edwards Construction Company, Builder
	Oswego Bridge Company, Designer
☐ G less than 50 years of age or achieved significance within the past 50 years	Oswego Bridge Company, Designer
Narrative Statement of Significance (Explain the significance of the property on one or more continuation sheets.)	
9. Major Bibliographical References	
Bibliography Cite the books, articles, and other sources used in preparing this form on one of Previous documentation on file (NPS):	r more continuation sheets.) Primary location of additional data:
□ preliminary determination of individual listing (36	
recorded by Historic American Engineering Record	#

<u>Lafayette Street Bridge</u> Name of Property	<u>Hillsborough County, Florida</u> County and State		
10. Geographical Data			
Acreage of Property Less than 1			
UTM References (Place additional references on a continuation sheet.) 1 1 7 3 5 6 2 6 8 3 0 9 2 1 4 5	3		
Zone Easting Northing 2	Zone Easting Northing 4 See continuation sheet		
Verbal Boundary Description (Describe the boundaries of the property on a continuation sheet.)			
Boundary Justification (Explain why the boundaries were selected on a continuation sheet.)			
11. Form Prepared By			
name/title <u>Lucy D. Jones; Edited by Andrew Waber and Ruben A. A</u>	Acosta		
organization Bureau of Historic Preservation, DHR, FL Dept. of Sta	te June 2017		
street & number 500 S. Bronough St.	telephone <u>850-245-6430</u>		
citv or town <u>Tallahassee</u> s	tate <u>FL</u> zip code <u>32399</u>		
Additional Documentation Submit the following items with the completed form:			
Continuation Sheets			
Maps			
A USGS map (7.5 or 15 minute series) indicating the p	roperty's location.		
A Sketch map for historic districts and properties havir	ng large acreage or numerous resources.		
Photographs			
Representative black and white photographs of the p	property.		
Additional items (check with the SHPO or FPO for any additional items)			
Property Owner (Complete this item at the request of SHDO or EDO.)			
(Complete this item at the request of SHPO or FPO.)			
name <u>City of Tampa</u>			
street & number 306 East Jackson Street	telephone		

Paperwork Reduction Act Statement: This information is being collected for applications to the National Register of Historic Places to nominate properties for listing or determine eligibility for listing, to list properties, and amend listings. Response to this request is required to obtain a benefit in accordance with the National Historic Preservation Act, as amended (16 U.S.C. 470 et seq.).

_state _<u>FL</u>

33602-5223

_ zip code

Estimated Burden Statement: Public reporting burden for this form is estimated to average 18.1 hours per response including time for reviewing instructions, gathering and maintaining data, and completing and reviewing the form. Direct comments regarding this burden estimate or any aspect of this form to the Chief, Administrative Services Division, National Park Service, P.O. Box 37127, Washington, DC 20013-7127; and the Office of Management and Budget, Paperwork Reductions Projects (1024-0018), Washington, DC 20503.

Tampa

city or town

NPS Form 10-900-a OMB No. 1024-0018

United States Department of the InteriorNational Park Service

National Register of Historic Places Continuation Sheet

Section number _	7	Page	1
_		•	

Lafayette Street Bridge
Name of Property
Hillsborough County, Florida
County and State
Florida's Historic Bridges MPS
Name of multiple listing (if applicable)

SUMMARY

The Lafayette Street Bridge, now known as the Kennedy Boulevard Bridge, crosses the Hillsborough River between downtown Tampa on the east and the University of Tampa on the west. Originally constructed in 1913, the current bridge combines the historic bascule central span, piers, and bridge tender houses, with reconstructed arched spans and retaining walls on the western approach. The Lafayette Street Bridge was the third bridge constructed on the site, which was the location of the first road bridge across the Hillsborough River. The bridge consists of a historic double-leaf steel Scherzer bascule with modern reinforced concrete arch approaches. Flanking the bascule are two small, historic neoclassical or beaux-arts keeper's houses with red tile roofs. The bridge retains a good level of integrity, despite the reconstruction of the flanking arches by the Florida Department of Transportation (FDOT) in 1995.

Setting

The Tampa Bay metropolitan area, which includes the cities of Tampa, St. Petersburg, Clearwater and their extensive suburban areas has a population of over 2,000,000 permanent residents. Located in the western part of central Florida, Tampa is situated at the mouth of the Hillsborough River on Tampa Bay—an inlet to the Gulf of Mexico. The city is the seat of Hillsborough County, and is a major center of finance and large banking holding companies and investment firms. With its nearby beaches and other attractions, sporting facilities, and climate, many thousands of tourists each year add substantially to the economic vitality of the area. The 2010 U.S. Census stated that today Tampa was a city of 335,709 residents in a county of about 1,229,226. On the west side of the Kennedy Boulevard Bridge is the University of Tampa while on the east side are large hotels and the Tampa Riverwalk.

Physical Description

The Lafayette Street Bridge was originally constructed in 1913. In 1995, an extensive rehabilitation program required the demolition and reconstruction of the original reinforced concrete arch spans. The work was reviewed by the state historic preservation office for compliance with the Secretary of the Interior's Standards for Rehabilitation, which resulted in a signed Memorandum of Agreement. The work followed the original bridge plans as closely as possible while meeting modern engineering and safety requirements established by the Florida Department of Transportation. Following the rehabilitation, both FDOT and the Florida SHPO consider the bridge eligible for the National Register.

The bridge itself consists of three spans across the Hillsborough River, which cross the river at an angle to the main channel (photos 1-2). The central span consists of the original skewed double-leaf Scherzer bascule bridge, approximately eighty feet wide and 120 feet long (photo 3). The central span forms a parallelogram and is constructed of riveted steel beams. The roadway is a toothed steel grate, while perforated steel panels form the walkways (photo 4). The balustrades on the bascule bridge are of painted steel, and concrete curbs separate the roadway from the walkway.

Two historic oval piers anchor the bridge in the river and provide space for the rolling lift mechanisms and the bridge keeper's houses, which contain the controls for the bridge. The piers are constructed of

NPS Form 10-900-a OMB No. 1024-0018

United States Department of the InteriorNational Park Service

National Register of Historic Places Continuation Sheet

Section number	<u>7</u> Pag	e <u> </u>
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reinforced concrete, and feature a solid concrete parapet wall, which is set off from the main body of the pier by a decorative cornice.

A small bridge tender's house is located at either end of the bascule (photo 5-6). The eastern house is on the south side of the bridge and the west house is on the north side of the bridge. Each house is square in plan, with triple 3/1 windows on two sides, a glazed entry door and 4/1 window on one side, and a pair of 4/1 windows on the side opposite the entry. The bottom half of the houses is plain concrete, while the windows are flanked by fluted pilasters. Angle brackets support a basic cornice. Each house has a pyramidal Spanish tile roof capped by a copper roof vent. The eastern house has a large bronze plaque indicating the bridge's original construction date and those involved in the planning and construction of the bridge (photo 7).

Two reinforced concrete arched spans link the bascule span to shore. Each span consists of a single segmental arch that connects the bridge pier to shore. Each span has a neoclassical concrete balustrade extending its full length. Large neoclassical, five-globe streetlights on fluted columns are placed along the balustrade at each end of the span, with a total of four per span (photo 8). The current streetlights are replacements of the historic lights, which they match in design and configuration. These lights are symbolic of civic infrastructure in Tampa. Both the roadway and walkways are poured concrete. A concrete curb separates the roadway from the walkway. Midway each span is a modern signal and a gate that descends to block traffic prior to opening the bridge. These spans are modern reproductions of the original spans, which were replaced in 1995 due to severe deterioration of the original reinforced concrete after over eighty years of continuous use.

The western approach of the bridge consists of a 500-foot reinforced concrete retaining wall on the north side facing a park which is part of the University of Tampa (photo 10) and a 100-foot retaining wall on the south side. Both retaining walls are topped by a concrete neoclassical balustrade. Shallow rectangular piers with a blank panel connect the arch to the western approach. A small plaza is located on the north side of the approach where it meets the western arched span. The half-hexagonal plaza features a solid concrete parapet wall. On the north side, a concrete neoclassical staircase of two flights of stairs flanked by a balustrade descends to park level (photo 11). A modern iron gate is located at the top of the staircase and is flanked by two neoclassical streetlights. The difference in the length of the retaining walls results from the sloping topography of the site. All of these walls were replaced in 1995 due to deterioration of the concrete and the need to replace the original wood foundations.

Alterations and Integrity

The Lafayette Street Bridge has good integrity, despite modifications over time. The central section, composed of the Scherzer bascule, mechanism, piers, and bridge tender houses, is the most significant portion of the bridge and retains a high level of integrity as it is mostly original to 1913. These elements were inspected and repaired in-kind where necessary as part of the 1995 rehabilitation. The bridge tender houses were returned to their original 1913 appearance, based upon historic photographs, paint analysis, and surviving architectural drawings (figure 1).

NPS Form 10-900-a OMB No. 1024-0018

United States Department of the Interior National Park Service

National Register of Historic Places Continuation Sheet

Latayette Street Bridge
Name of Property
Hillsborough County, Florida
County and State
Florida's Historic Bridges MPS
Name of multiple listing (if applicable)

Section number _	7	Page	1

However, the two flanking arches are not original, but are replacements dating to 1995. The Florida Department of Transportation declared arched spans flanking the central bascule inadequate for the modern loading of the bridge due to the early system of reinforcement and the then deteriorating concrete. As such, FDOT determined to replace the arched spans with new reinforced concrete arches, which followed the original architectural design of the spans but which were built to modern engineering standards and featured a significantly higher level of reinforcement. The spans also featured reproduction concrete neoclassical balustrades and decorative lamps. To improve pedestrian safety, low, impact resistant concrete barriers separated the road lanes from the sidewalks.¹

Other modifications to the bridge included repairs to the historic retaining walls on the west side of the bridge and the replacement of the concrete balustrades flanking the walkways along the length of the bridge. Portions of the northwest retaining wall supporting the plaza and stairs to Plant Park, along with a portion of the southwest retaining wall were also replaced as part of the 1995 rehabilitation. The original walls were poured concrete resting on wood pile foundations. The new replacement walls replicate the historic exterior appearance of the retaining walls, but rest on concrete foundations and are stabilized using tie rods that extend diagonally towards ground level under the roadway. At the same time the retaining walls were repaired or replaced, new concrete balustrades conforming to the historic designs except in the diameter of the balusters were installed. This allowed the installation of electrical conduit within the base of the balustrade, which facilitated the running of electrical wires for the light posts, traffic signals, and other electrical equipment above the deck of the bridge. Other modifications include the replacement of warning lights, traffic gates, and streetlights over time.

Originally, the bridge carried both road and streetcar traffic over the river. Streetcar tracks were embedded in the roadways and an overhead trolley wire was carried across the bridge on steel gantries. Two gantries were located on the bascule, and held a short overhead rail which allowed transmission of power for the streetcars when the bridge was closed but which would move with the bridge when it opened, allowing for an un-obstructed channel. The steel gantries, trolley wire, and tracks were removed sometime in the 1950s, following the cessation of streetcar service in 1947.

Despite these modifications, the most significant portions of the bridge retain a good level of integrity, including location, setting, design, materials, workmanship, association and feeling. The Scherzer bascule retains its original design and materials, and is still operational. While the reinforced concrete arches of the bridge were rebuilt in 1995, they follow closely the original plans of 1913. Most of the concrete retaining walls are also original to the 1913 bridge, with only limited replacements.

¹ Memorandum of Agreement Submitted to the Advisory Council on Historic Preservation between the Federal Highway Administration, Florida Department of Transportation, and the Florida State Historic Preservation Office.

² Florida Department of Transportation and Greiner Engineers, Architects and Planners, *Final Plans for State Project No.* 100080-3536 State Road 60 (Feb 11, 1993).

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OMB No. 1024-0018

United States Department of the InteriorNational Park Service

National Register of Historic Places Continuation Sheet

Section number	8	Page	1
•		•	

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

SUMMARY

The Lafayette Street Bridge is being nominated for listing in the National Register under Criterion A: Community Planning and Development, Criterion A: Transportation at local level, Criterion C: Architecture at the local level, and Criterion C: Engineering at the state level. The period of significance extends from its date of construction in 1913 to 1967. The bridge is the oldest surviving example of Scherzer bascule bridge engineering in the city of Tampa. Now known as the Kennedy Boulevard Bridge, it is the third incarnation of the bridge constructed here. The bridge was originally built for streetcars, horse carriages, automobiles, and pedestrian traffic. By the 1920s, the bridge was primarily handling automobiles and pedestrians. It continued to function as a streetcar bridge until 1947. The Lafayette Street Bridge was an immediate success and had a profound impact upon both the suburban development of Tampa. The bridge's design inspired an entire generation of bridges built in the Tampa area that fueled development on both sides of the Hillsborough River.

This bridge is being listed under the Florida's Historic Highway Bridges Mutliple Property Listing under Associated Historic Contexts: Early Twentieth Century (1900-1941), Bridge Materials: Concrete, and under Associated Property Type F.11: Bascule Bridges.

HISTORIC CONTEXT

History of Tampa

The city of Tampa has its beginnings in the 1820s, when the United States government constructed Fort Brooke on east bank of the Hillsborough River in 1824. This fortification became particularly important during the Second Seminole War in the 1830s and 1840s, and it was at this time that the settlement grew. The city of Tampa was formally incorporated in 1849. The continued existence of the community relied heavily on its location along the Hillsborough River and Tampa Bay. With only limited settlement on the interior of Central Florida, however, the city saw very limited growth during this time. The port of Tampa was too shallow for the larger ships that operated in the Gulf of Mexico. There were no reliable interior roads or railroads linking the city to the rest of the state. The Florida Railroad, which was finished in 1860, was the first rail line to connect the Atlantic and Gulf coasts of Florida. The railroad selected Cedar Key as its western terminus and Gulf port, bypassing Tampa.³

The city of Tampa's fortunes turned around considerably after the Civil War. The major catalyst for its growth began with the arrival of Henry Plant and the Plant System of railroads, shipping lines, and hotels. Plant was a northerner from Connecticut whose businesses dealings in the south began with the founding of the Southern Express Company. This company made a fortune during the Civil War operating express services for the Confederate government, which Plant shrewdly reinvested in commodities other than Confederate currency. After the war, Plant began purchasing a number of failing southern railroads. They were consolidated and expanded into a larger system of railroads known as the

³ Lucy D. Jones, "Tampa's Lafayette Street Bridge: Building a New South City" (master's thesis, University of South Florida, 2006), 9-13.

National Register of Historic Places Continuation Sheet

Section number _	8	Page	2
------------------	---	------	---

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

Plant System. The System also included steamship lines and hotels. After much negotiation, Plant selected the city of Tampa to serve as the Gulf port and southern terminus of his railroad. He accomplished this through his acquisition of the Jacksonville, Tampa and Key West Railroad and the completion of the line from Tampa to Sanford in 1883. In 1887, the United States government declared the Port of Tampa an official port of entry, opening up the port to direct international trade.⁴

The arrival of Plant coincided with the emergence of three major industries that came into the area at this time: citrus, phosphate mining, and cigar making. Tampa's easy access to rail lines and international and domestic shipping lanes drew a significant amount of business. The citrus industry in the Tampa area goes back rather far, with the first grapefruit orchard planted by Odet Phillippe in 1823. As rail transportation improved, the cost of shipping produce to market decreased and the industry exploded throughout the state, increasing from one million to five million boxes of citrus between 1865 and 1893. The first phosphate deposits were found in Hawthorne, Alachua County, in 1883. Soon large deposits of phosphates were discovered throughout central Florida. One particularly large deposit, known as Bone Valley, covers a vast area that includes parts of Hillsborough County. Much of this was shipped overseas, and Tampa emerged as one of the largest phosphate shipping ports in the world. The cigar industry arrived in Tampa in the late 1800s after political unrest in Cuba and labor strife in Key West drove factory owners to seek new locations. In 1885, Vicente Ybor relocated his cigar factory operations in Key West to an area northeast of Tampa. Through the Ybor City Land and Improvement Company, he established a factory town known as Ybor City, which was annexed into the city of Tampa in 1887. The success of Ybor's operations in Tampa drew other cigar makers into the area. By the early 20th century, Tampa was as one of the largest cigar manufacturing centers in the world.⁵

⁴ Ibid., 14-19.

⁵ U.S. Geological Survey, Bulletin 16: *The Phosphate Deposits of Florida*, by George Charlton Matson (Washington, DC: Government Printing Office, 1915), 7-9; Florida Industrial and Phosphate Research Institute, Florida Polytechnic University, "Florida Phosphate Mining History," http://www.fipr.state.fl.us/about-us/phosphate-primer/florida-phosphate-mining-history/; L. Glenn Westfall, "The Evolution and Development of Mr. Ybor's City," [unpublished manuscript], 201-205.

National Register of Historic Places Continuation Sheet

Section number _	8	Page	3
------------------	---	------	---

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS

Name of multiple listing (if applicable)

Early Crossings of the Hillsborough River



Hayden's Ferry at Jackson Street, c1880. (Source: Dan Perez and Lucy Jones, "Lafayette Street Bridge" Tampapix.com, accessed 9 June 2017)

Due to the limited growth of Tampa prior to 1880, there was little need for a bridge. A small ferry service operated off the end of Jackson Street for the settlements on the west side of the Hillsborough River and for travelers seeking overland access to Safety Harbor or Clearwater. Known as Hayden's Ferry, this ferry service consisted of rowboats for foot passengers and flat barges for horses and wagons. A second ferry was operated from the end of Fortune Street. The limitations in transportation across the river stunted the growth on the west side of the Hillsborough River. This all began to change in the late 1880s, when Henry Plant constructed his monumental Tampa Bay Hotel on the west side of the river.

By the late 1880s, Henry Plant began moving into the construction of hotels along his railroad lines. His inspiration was Henry Flagler, who by then just finished his highly successful Hotel Ponce de Leon in St. Augustine, which would become the first of a string of luxury hotels constructed along the Florida East Coast Railway. In July 1888, Plant bought fifteen acres of land on the west side of the Hillsborough River and began construction of the Tampa Bay Hotel resort, which was finished in 1891. With the large hotel came a need for more reliable transportation to the railroad terminal on the east side of the river. The city, recognizing the tremendous potential of the resort, began planning for a new bridge to cross at the end of Lafayette Street.⁷

⁶ Jones, "Tampa's Lafayette Street Bridge," 10, 18-19, 21.

⁷ Ibid., 17-19.

NPS Form 10-900-a (Rev. 8/2002)

OMB No. 1024-0018

United States Department of the InteriorNational Park Service

National Register of Historic Places Continuation Sheet

Section number _	8	Page	4

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

First and Second Lafayette Street Bridges

In 1888, with plans for the Tampa Bay Hotel underway, the Town Council of Tampa, working closely with the Hillsborough County Commission, which provided one-third of the cost for construction, awarded the new bridge contract to the King Iron and Bridge Manufacturing Company of Cleveland, Ohio. The first Lafayette Street Bridge was a wood and iron truss swing bridge. The King Iron and Bridge company encountered some difficulties during the construction of the bridge, which included a yellow fever epidemic that swept through Tampa at the time. After some delays, the company finished construction of the bridge in 1889. The effect of the bridge on the expansion of the city was tremendous. Development on the other side of the Hillsborough River grew exponentially. The Hyde Park Subdivision was laid out shortly afterwards as developers began selling land on the west side of the river near the bridge. By the early 1890s, as the city starting shifting towards the use of streetcars, it was clear that the first bridge was ill-suited for the purposes of the growing city.⁸

In 1895, the city authorized the construction of a new bridge across the Hillsborough River at the end of Lafayette Street. For this work, they hired the Florida Dredging Company from Jacksonville, Florida. This company was a partnership between noted bridge engineer Milo S. Cartter and the Merrill-Stevens Engineering Company of Jacksonville. The ironwork from the first Lafayette Street Bridge was repurposed for a bridge across Six Mile Creek east of Tampa. The funding for the second bridge became a central issue in the mayoral election of 1895. At issue was the proposed issuance of \$350,000 in municipal bonds used for debt settlement and infrastructure improvements. Despite his opposition to bonds, Frederick A. Salmonson, who won election by a narrow 50 vote majority, changed his position after assuming the office of mayor. Realizing that the city needed to settle its debts and that the partially demolished Lafayette Street Bridge needed reconstruction, Mayor Salmonson proposed a new city charter, which among other things created a Board of Public Works to manage the growing infrastructure in the city, which included a new sewer system. With the efficiency of the municipal government greatly improved, the city council approved the \$350,000 bond in June 1895, which was affirmed by a large majority in a local election held later that year. After some delays, the city was finally able to secure the necessary funding to finish the second Lafayette Street Bridge in 1896.

⁸ Ibid., 24-27, 31.

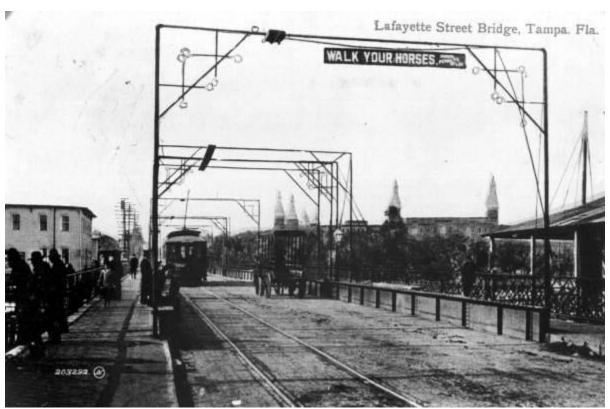
⁹ Ibid., 32-45.

National Register of Historic Places Continuation Sheet

Section number	8	Page	5
		_	

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS

Name of multiple listing (if applicable)



View of Second Lafayette Street Bridge, 1909

(Source: Lafayette Street Bridge over the Hillsborough River - Tampa, Florida. Not before 1913. Black & white photonegative, 4 x 5 in. State Archives of Florida, Florida Memory. https://www.floridamemory.com/items/show/138181, accessed 9 June 2017.)

The second bridge, like the first, had an immediate impact upon the development of the city. At this time, the implementation of electric streetcar lines throughout the city made it possible for workers to live farther away from their places of employment. In addition to handling pedestrian and horse carriage traffic, the second bridge also included streetcar tracks, greatly expediting streetcar service across the river. Very soon after its construction, however, significant problems in the new bridge arose. An architect noted that the sand covering the approaches would soak up too much water, rendering the bridge unsafe during a heavy rainfall. To fix this, the city paid to have the approaches paved. The bridge also had problems handling the heavier streetcars that traveled on it. The bridge was set rather low to the river. This bridge, which was a drawbridge, often failed as it either froze in the open position or did not open at all. The city was also quickly outgrowing the bridge and its unreliability became a further hindrance. By the early 20th century, there was a renewed call for a new Lafayette Street Bridge. 10

¹⁰ Ibid., 43-55.

National Register of Historic Places Continuation Sheet

Section number 8	Page	6
------------------	------	---

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS

Name of multiple listing (if applicable)

HISTORIC SIGNIFICANCE

Third Lafayette Street Bridge



View of Third Lafayette Bridge, circa 1920.

(Source: *Traffic running through the Lafayette Street Bridge - Tampa, Florida*. 19--. Black & white photoprint, 8 x 10 in. State Archives of Florida, Florida Memory. https://www.floridamemory.com/items/show/30003, accessed 9 June 2017.)

As early as 1907, the city of Tampa began pushing for the issuance of municipal bonds to finance a new round of comprehensive infrastructure improvements, which included the construction of a new Lafayette Street Bridge. The plan was tabled initially due to concerns over a national financial crisis that occurred at the time. In 1909, it finally went before the city's voters but was defeated due, in part, to wariness over the high cost of the new bridge. There were some who proposed fixing the existing bridge. To help determine the effectiveness of repairing or replacing the bridge, the city hired engineer J.S. Hildreth as a consultant to inspect the bridge and give his recommendations. Hildreth believed that the best approach was to completely replace the bridge. Based upon his observations, the city decided to move forward with the construction of the third bridge in 1911.¹¹

In 1912, the City of Tampa selected the Edwards Construction Company to build the third Lafayette Street Bridge. The bridge was to be an 80-feet wide reinforced concrete bascule lift bridge. The bridge

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¹¹ Ibid., 63-68.

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OMB No. 1024-0018

United States Department of the Interior National Park Service

National Register of Historic Places Continuation Sheet

Section number _	8	Page	7
------------------	---	------	---

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

itself was designed by the Oswego Bridge Company. The city had actually selected the Oswego Bridge Company to do both design and construction the year before. Owing to questions raised over the legality of the selection process and disputes over proper bridge design, however, the city refused to go forward. As a compromise, the Oswego company agreed to release the city from the contract in return for the city purchasing its plans. These plans were then finalized by the firm of Boller, Hodge & Baird of New York, which is credited as the bridge engineers by a commemorative plaque on the bridge.¹²

Prior to the construction of the third bridge, the Edwards company first erected a temporary bridge across the Hillsborough River to avoid potential transportation problems, which opened in December 1912. Construction on the third Lafayette Street Bridge itself began in 1912 and continued through most of the following year. Due to unforeseen delays in the project, the city granted the company a four-month extension to the contract, moving the original July 1913 deadline back to November 1913. The Pennsylvania Steel Works provided and installed the metal lift and motors onto the drawbridge. The local electric company installed the tracks while the city paved the approaches, initially with brick then with asphalt paving. ¹³

When the third Lafayette Street Bridge was finished in September 1913, it opened to much fanfare. A large formal opening ceremony took place in conjunction with the Gasparilla Festival held in February 1914. Over 1,800 people were present as the mayor formally dedicated the bridge. The citizens had much cause for celebration. The new bridge had some significant advantages over the previous one. The reinforced concrete used in constructing it was much cheaper to maintain than the all-metal bridge. The bridge itself was sixteen feet above the low water mark as opposed to just seven feet above on the old bridge. The center span was also 70 feet wide, which was sixteen feet wider than the previous bridge. This resulted in a 66 percent reduction in the number of times the bridge was raised. The bridge utilized arches to give it more strength. Its wider sidewalks greatly increased the bridge's walkability and the decorative balustrades made it more visually appealing. 14

¹² Ibid., 69-72.

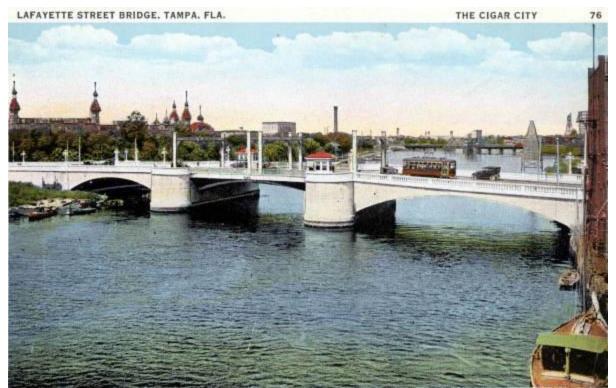
¹³ Ibid., 69-92.

¹⁴ Ibid., 92-101.

National Register of Historic Places Continuation Sheet

Section number _	8	Page	8
		. 495	

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)



View of third Lafayette Street Bridge. Note the reinforced concrete arches with bascule central span over the river channel (source: *Lafayette Street Bridge - Tampa, Florida*. 19--. Color advertising postcard, 9 x 14 cm. State Archives of Florida, Florida Memory. https://www.floridamemory.com/items/show/163047, accessed 9 June 2017.).

When the bridge was constructed in 1913, there were only a small number of automobiles on the road. So while it was built with cars in mind, it was primarily constructed to handle streetcars, pedestrians, and horse-drawn carriages. By the 1920s, automobiles made up the majority of the traffic found on the bridge. Streetcars remained in service until 1947, and the streetcar tracks remained in place until 1969. After the City of Tampa renamed Lafayette Street for President John F. Kennedy in December 1963, the name of the bridge changed to the Kennedy Boulevard Bridge, the name it currently holds. 15

By the 1990s, the bridge fell into disrepair despite its sturdy construction. By this time, the bridge was handling over 26,000 automobiles a day, placing a significant amount of stress on the structure. To rectify this, the Florida Department of Transportation (FDOT) worked closely with engineers and preservationists and came up with a successful solution to the problem which renovated the bridge while retaining much of its original appearance. Engineers successfully renovated and restored the historic balustrades and streetlights and also rehabilitated the two bridge tender houses using historic photographs and paint analysis. To accommodate modern safety requirements, the balustrade was made thicker, a concrete barrier was placed between pedestrian and automobile traffic, and extra steel

¹⁵ Ibid., 102.

National Register of Historic Places Continuation Sheet

Section number <u>8 </u>	9	_
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Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

reinforcements were added underneath the arches. It was formally reopened in 1995 and has remained in near constant use since then. 16

Criterion C: Architectural and Engineering Significance

The Lafayette Street Bridge meets the significance criteria set out in Florida's Historic Highway Bridges MPS, Property Type F.11: Bascule Bridges.

Architectural Significance

The Lafayette Street Bridge is a locally significant example of Neoclassical Beaux Arts architecture and the City Beautiful movement. The popularity of Neoclassical architecture and City Beautiful urban planning resulted from the World's Columbian Exposition, held in Chicago in 1893. The exposition showcased architectural and planning principles developed at the École des Beaux-Artes in Paris and practiced by American architects such as Daniel Burnham, John W. Root, and Frederick Law Olmstead. The City Beautiful movement sought to improve the aesthetics and monumentality of American urban centers through the use of Neoclassical architecture and the principles of symmetry and order.

The Lafayette Street Bridge's overall design conforms to the principles of the Neoclassical style and City Beautiful movement. The bridge is a monumental crossing of the Hillsborough River, with a balanced and symmetrical design of two arches and a central bascule. The overall form follows the classical mode of arched bridges, with pronounced piers and decorative balustrades. The bridge tender houses also incorporate basic Neoclassical elements, including pilasters and cornices. As an architectural work, the bridge clearly contrasts with its more functional predecessors and set the model for other crossings of the Hillsborough river, such as the Platt and Cass Street Bridges.

Engineering Significance

The Lafayette Street Bridge is a significant early example of bascule bridge construction in the city of Tampa, Florida. It is the oldest bridge of its type still standing in Tampa. Designed by the Oswego Bridge Company and built by the Edwards Construction Company, this reinforced concrete arched bridge features a metal movable double-leaf center span that opens, allowing for shipping traffic to go underneath. This bridge is also a very early example of reinforced concrete used for bridge construction, built just five years after the first reinforced concrete bridge in the United States was built in Philadelphia.

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¹⁶ Ibid., 103-105.

NPS Form	10-900-2	(Rev	8/2002)

OMB No. 1024-0018

United States Department of the Interior National Park Service

National Register of Historic Places Continuation Sheet

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

Section number _	9	Page	1
		_	

MAJOR BIBLIOGRAPHIC REFERENCES

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- Memorandum of Agreement Submitted to the Advisory Council on Historic Preservation between the Federal Highway Administration, Florida Department of Transportation, and the Florida State Historic Preservation Office. May 7, 1992.
- Florida Department of Transportation and Greiner Engineers, Architects and Planners, *Final Plans for State Project No. 100080-3536 State Road 60*. Feb 11, 1993.

NPS Form	10_000_2	(Rev	8/2002)
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OMB No. 1024-0018

United States Department of the Interior National Park Service

National Register of Historic Places Continuation Sheet

ı	,
	Name of Property
	Hillsborough County, FL
	County and State
	Florida's Historic Highway Bridges MPS
	Name of multiple listing (if applicable)

Lafavette Street Bridge

Section number	10	Page	1

VERBAL BOUNDARY DESCRIPTION

The boundary encapsulates the footprint of the current bridge, from the eastern embankment of the Hillsborough river across to the western shore, and includes the western bridge approach's northern and southern retaining walls.

BOUNDARY JUSTIFICATION

The boundary is the footprint of the current Kennedy Boulevard Bridge, historically known as the Lafayette Street Bridge. It is the property historically associated with the bridge.

National Register of Historic Places Continuation Sheet

Section number	10	Page	<u>Figures</u>
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Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

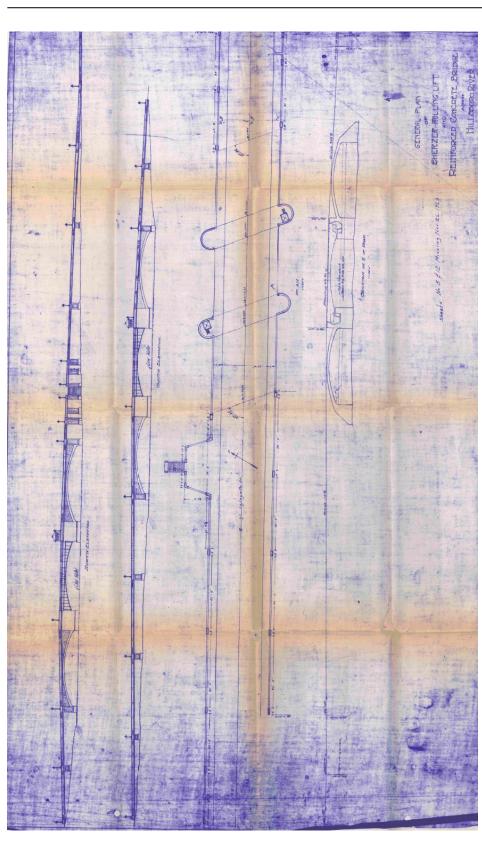


Figure 1: General Plan of the Lafayette St. Bridge., 1912

United States Department of the Interior

National Park Service

National Register of Historic Places Continuation Sheet

Lafayette Street Bridge
Name of Property
Hillsborough County, FL
County and State
Florida's Historic Highway Bridges MPS
Name of multiple listing (if applicable)

1	_ Page <u>1</u>	Photgraphs	Section number _
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Photographs

Name of Property: Lafayette Street Bridge

City or Vicinity: Tampa County: Hillsborough State: Florida

Photographer: Ruben A. Acosta Date Photographed: April 25, 2017

Description of Photograph(s) and number, include description of view indicating direction of camera.

- 1. Lafayette Bridge, north elevation, view southeast.
- 2. Lafayette Bridge, south elevation, view northwest.
- 3. Central Scherzer bascule span, view west.
- 4. Roadway, Scherzer bascule span, view northwest.
- 5. South bridge tender's house, view west.
- 6. North bridge tender's house, view west.
- 7. Commemorative plaque, south bridge tender's house, view east.
- 8. Streetlight and balustrade, south side of west span, view west.
- 9. Underside of east arched span, view west.
- 10. North retaining wall, west approach, view southwest.
- 11. Staircase, west approach, view south.

Lafayette Street Bridge

Kennedy Boulevard and the Hillsborough River.

Tampa, Hillsborough County Florida

UTM:

17R 356237 3092133

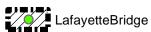
Lat/Long:

27.946488, -82.461346

USGS Quad: Tampa

Datum: WGS84

Legend



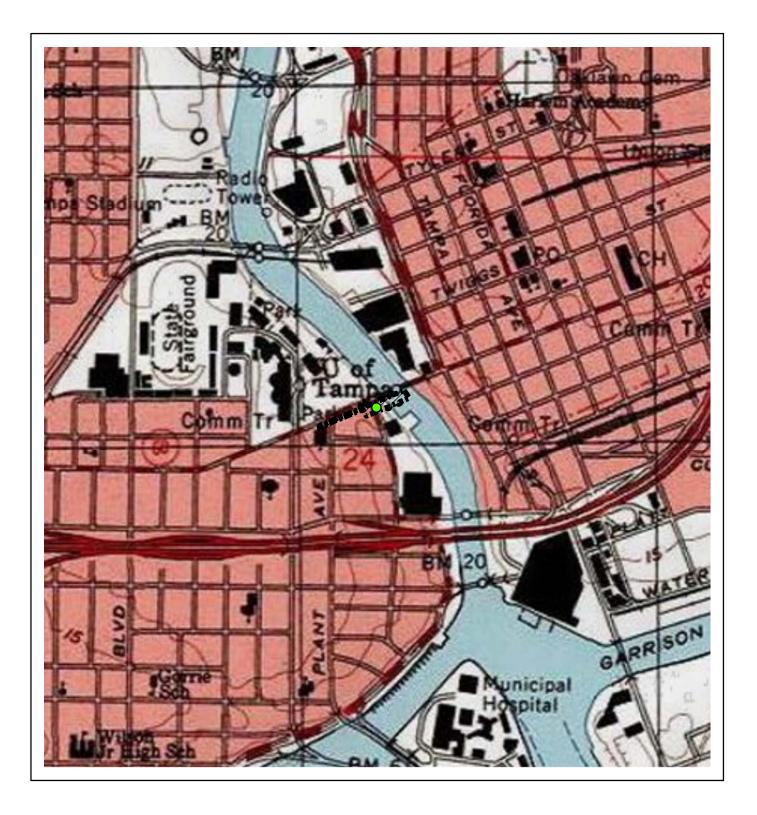
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0 500 1,000 2,000
Feet

Meters
0 125 250 500

Basemap Source: 2013 National Geographic Society, i-cubed



Lafayette Street Bridge

Kennedy Boulevard and Hillsborough River

Tampa, Hillsborough County, Florida

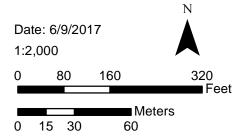
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Lat/Long: 27.946661, -82.461111

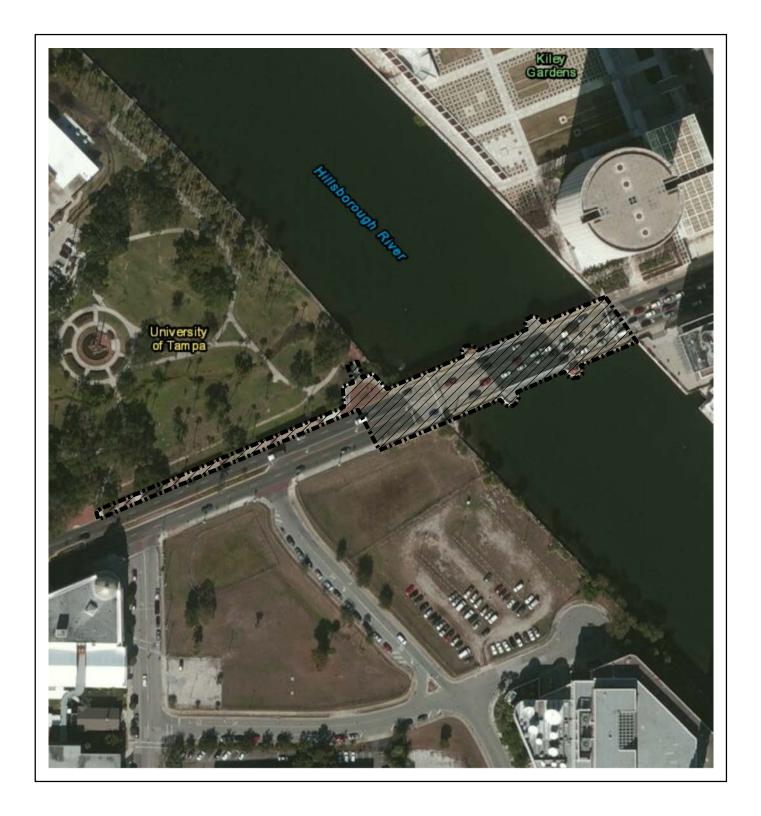
Datum: WGS84

Legend

LafayetteBridge



Basemap Source: Source: Esri, DigitalGlobe, GeoEye, Earthstar Geographics, CNES/Airbus DS, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community





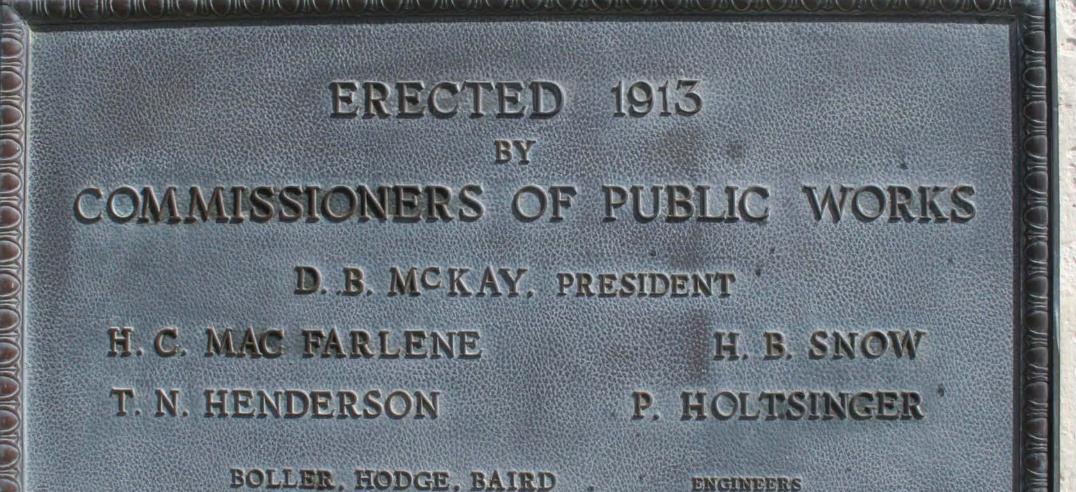












EDWARDS CONSTRUCTION CO., CONTRACTORS









UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

NATIONAL REGISTER OF HISTORIC PLACES EVALUATION/RETURN SHEET

Requested Action:	Nomination						
Property Name:	Lafayette Street Bridge						
Multiple Name:				100			
State & County:	FLORIDA, Hillsborough						
Date Rece 1/5/201				45th Day: Date of Weekly List: 0/2018			
Reference number:	: MP100002094						
Nominator:	State						
Reason For Review							
Appea		PDIL		Text/Data Issue			
SHPO Request		Landscape		Photo			
Waive		National		Map/Boundary			
Resub	mission	Mobile Resou	urce	Period			
Other		TCP		Less than 50 years			
		CLG					
X Accept	Return	Reject	2/20/2018	_ Date			
Abstract/Summary	Meets registration requirements of the Multiple						
Comments:	Form claims significant SLR to	nce under A and C, b	ut areas of signific	cance claimed fall under A only.			
Recommendation/ Criteria	Accept / A						
Reviewer _Jim Ga	bbert	_	Discipline Histo	orian			
Telephone (202)35	54-2275		Date				
DOCUMENTATION	: see attached com	nments : No see a	attached SLR : Ye	s			

If a nomination is returned to the nomination authority, the nomination is no longer under consideration by the National Park Service.



CITY OF TAMPA

Bob Buckhorn, Mayor

Planning & Development Department

Architectural Review & Historic Preservation

May 1, 2017

Ruben A. Acosta Survey and Registration Supervisor Division of Historical Resources 500 South Bronough Street Tallahassee, Florida 32399-0250

Re: Lafayette Street (Kennedy Boulevard) Bridge, Nomination Proposal for Listing in the National Register

of Historic Places

Dear Mr. Acosta:

As Administrator for the City of Tampa's Historic Preservation Commission, I have reviewed the above-referenced nomination proposal and found that it satisfies the criteria for listing in the National Register of Historic Places, with the condition that the application is amended to address the following comments:

- 5. Classification: This bridge is owned by the State of Florida. It carries State Road 60. The name of the related multiple property listing is "Florida's Historic Highway Bridges."
- **6.** Function or Use: The historic transportation functions were both road-related and rail-related, as the bridge originally carried streetcars.

7. Description:

- a. According to the Multiple Property Documentation Form for Florida's Historic Highway Bridges, this bridge "is an impressive bridge with concrete arches and a double-leaf Scherzer rolling lift main span...Its classically inspired design expressed the pervasive influence of the nationwide City Beautiful Movement. The bridge remains a fine example of the melding of function and form that created an attractive centerpiece in downtown Tampa" (Sec.E, p.9). A full description of the reinforced concrete arch deck approach spans, the double-leaf Scherzer rolling lift bascule span, their balustrades, the tender houses, the five-globe lights, and the abutments should be provided in the narrative for this section. Also, it should be noted that the continuing concrete balustrade, along with the esplanade and stairs leading to Plant Park, were part of the original design.
- b. On page 1 of Section 7, it should be noted that this bridge is approximately 80 feet wide.

8. Statement of Significance:

a. The summary for the narrative for this section includes a discussion of the bridge's significance under Criterion C in the area of engineering. This bridge is the oldest known extant bascule in the state of Florida. Additionally, it features two arch deck approach spans designed by Daniel Luten, a prominent designer of reinforced concrete bridges during the early twentieth century. The Owego Bridge Company (1892-1917) of Owego, New York, was a successful builder of steel truss bridges and incorporated the less common Scherzer rolling-lift mechanism into its design for the Lafayette Street Bridge. As such, engineering should be listed in the Areas of Significance on the registration form and these details should be thoroughly discussed in the narrative for this section.



- b. The Multiple Property Documentation Form for Florida's Historic Highway Bridges states, "Bascule bridges also may be distinguished in the area of Architecture/ Aesthetics...The Kennedy Boulevard Bridge in Hillsborough County exhibits Neoclassical Revival styling, which was commonly used as part of the City Beautiful Movement to improve the aesthetic quality of metropolitan areas." (Sec.F, p.38). This bridge's concrete and steel railings, tender houses, and decorative five-globe lamps exhibit architectural detailing that contributes to its significance in this area. The narrative for Section 8 should elaborate on this point.
- c. It should be noted in the narrative for this section that while the city selected the Owego Bridge Company and Luten designs, Boller, Hodge, and Baird purchased the patented plans for the bridge and were ultimately the engineers credited on the plaque on the bridge.
- d. Clarify on page 9 of Section 8, in the first sentence of the last paragraph, that this property is a bridge, not a building.

The 1913 Lafayette Street (Kennedy Boulevard) Bridge is an important part of the history of the community development of the City of Tampa during its early years, as it provided a reliable connection to the west bank of the Hillsborough River. The oldest known extant bascule bridge in the state, it features graceful Luten arches, an unusual Scherzer rolling-lift double bascule span, and several Neoclassical Revival architectural elements. Along with five other bridges in Tampa, this bridge received Local Historic Landmark designation as part of the Historic Bridges over the Hillsborough River Multiple Properties Group in 2006. Listing in the National Register of Historic Places will bring additional recognition to this significant historic resource and promote its continued preservation. The distinction is well-deserved.

Thank you for the opportunity to comment on this nomination for the Lafayette Street (Kennedy Boulevard) Bridge.

Sincerely,

Dennis Fernandez, Manager

Architectural Review & Historic Preservation

Jennis W. Fernand





KEN DETZNER
Secretary of State

Governor

December 20, 2017

J. Paul Loether, Deputy Keeper and Chief, National Register of Historic Places Mail Stop 7228 1849 C St, NW Washington, D.C. 20240

Dear Mr. Loether:

The enclosed disks contain the true and correct copy of the nomination for the Lafayette Street Bridge (FMSF#: 8HI00640), in Hillsborough County, to the National Register of Historic Places. The related materials (digital images, maps, and site plan) are included.

Please do not hesitate to contact me at (850) 245-6364 if you have any questions or require any additional information.

Sincerely,

Ruben A. Acosta

Supervisor, Survey & Registration Bureau of Historic Preservation

RAA/raa

Enclosures

