## United States Department of the Interior National Park Service

# National Register of Historic Places Inventory—Nomination Form

See instructions in *How to Complete National Register Forms* Type all entries—complete applicable sections

# 1. Name

Washington

city, town

historic Sec	cond Bank of the	United States			
and/or common	Old Custom Ho	Juse			
2. Loc	ation				***************************************
street & numbe	420 Chestnut	: Street			not for publication
Phi city, town	iladelphia	vic	cinity of		
	sylvania	42 code	county	Philadelphia	code 101
3. Clas	ssificatio	n			
Category district building(s) X structure site object	Ownership <u>X</u> public private both Public Acquisitie in process being conside	on Accessible X yes: re	upied n progress e stricted	Present Use agriculture commercial educational entertainment government industrial military	X museum park private residence religious scientific transportation other:
4. Owr	ner of Pro	perty			
name <sup>Ind</sup>	dependence Natio	onal Historical	Park		
street & number	, 313 Walnut S	Street			
city, town	hiladelphia	vic	cinity of	state	Pennsylvania
5. Loc	ation of L	egal Des	criptio	n	
courthouse. rea	listry of deeds, etc.	Recorder of Dee	ads, City	Hall	
street & number	Broad and M	Aarket Street			
	hildelphia			state	Pennsylvania
6. Rep	resentati	on in Exis	sting S	jurveys	
title			has this prop	erty been determined eli	gible? yes no
	er 28-30, 1940			federal stat	e county local
depository for s	Nat:	ional Park Syste	em Advisor	y Board	

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received

date entered

DC

state

Land any

# 7. Description

Condition		Check one
<u>X</u> excellent	deteriorated	unaltered
good	ruins	<u>X</u> altered
fair	unexposed	

Check one \_\_\_\_\_ original site \_\_\_\_\_ moved date

#### Describe the present and original (if known) physical appearance

The Second Bank of the United States, at 420 Chestnut Street, was designed by architect William Strickland and built between 1819 and 1824 at the cost of nearly half-a-million dollars.<sup>1</sup> Modeled after the Parthenon in Athens, this temple structure is one of the finest examples of Greek Revival architecture in the United States. The huge building, measuring 86' x 140' with 16' x 10' porticoes at the north and south ends, contains 11,954 square feet of interior space. The main or north entrance is approached by a flight of marble stairs to a portico with eight large fluted Doric columns, 4' 6" in diameter, and a full Doric entablature. Coursed ashlar marble covers the three-story walls and the gabled roof is copper.

Strickland's design elevated the main floor of the bank building 9 feet above ground level and set the building off by a 14-foot-wide flagstone terrace 3 feet higher than street level. The central doorway at the main or Chestnut Street entrance opened to a vestibule with a paneled dome. On the right and left were large offices and directly ahead a central lobby or hallway leading to the banking room which occupied the center of the building. Beyond, on the south end of the building, was the stockholders room, 23' x 50', and on either end of it, committee rooms and marble stairways to the second story which was reserved for various offices.

The banking room, the heart of the Second Bank of the United States, retains many of its original architectural elements. The large 48' x 81' space still is divided by two rows of six fluted marble columns in the Ionic Order, which support three vaulted (arched) ceilings, the central of which is semi-cyclindrical, 28' in diameter and 81' in length. Palladian windows give light to the room from the east and west.

The Second Bank of the United States first established itself in Carpenters' Hall in 1817, after Congress determined that a federal bank might spare the country a repeat of the financial crisis the country experienced during the War of 1812. When the magnificent marble temple was completed for the bank's use in 1824, Nicholas Biddle was serving as its president. Under his dynamic leadership the bank achieved its greatest influence and its Greek Revival design provided a model for numerous branch banks throughout the country. But active jealousy of the bank's power led to its downfall in 1836, when, following the determined leadership of President Andrew Jackson, Congress allowed the bank's charter to expire. The Commonwealth of Pennsylvania granted a charter to Nicholas Biddle for a state bank in its stead. When it failed in 1841, the Port of Philadelphia took over the building as the Custom House, in which use it continued until 1934, when a new Custom House reached completion on the next block. Subsequently a movement to preserve the Second Bank building resulted in its designation in June 1939 as a National Historic Site.

During the 1940s measured drawings and partial restoration of the building were completed under the direction of the Historic American Buildings Survey and the National Park Service. Many of the window openings added to the building during the years after the bank closed were covered over, and the original terracing at the front entraceway was reinstated. The interior restoration focused on the entrance lobby, as the main banking room and side offices fortunately survived in their original appearance. The building presently houses the Independence Park Portrait Collection.

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# 8. Significance



#### Statement of Significance (in one paragraph)

The Second Bank of the United States is primarily significant in the areas of Constitutional History and Architecture.

#### CONSTITUTIONAL HISTORY<sup>2</sup>

The financial difficulties arising out of the War of 1812 demanded that something be done to restore order to the chaotic state of American finance. The charter of the First Bank of the United States had expired leaving no central financial institution for the United States. As a result the United States found it difficult to repay loans secured to finance the war. Foreign credit was in poor standing, there was no uniform national currency and bank notes could not be exchanged for gold. As a result of this situation, many Americans who had opposed the First Bank of the United States changed their minds and supported establishment of the Second Bank of the United States in 1816.

After a shaky start, the Second Bank settled down to become, in the decade after the Panic of 1819, a conservative, prosperous, and reasonably responsible business enterprise. Nicholas Biddle, president of the Second Bank, created an institution that soon became an effective regulator of the national economy. The bank marketed government bonds and served as a reliable depository of government funds; it was an important source of credit for the business community; its bank notes provided the country with a sound paper currency; it forced the state banks to back their notes with adequate specie reserves and thus helped to create confidence in the entire banking system of the United States. The source of its power was its control of one-fifth of the bank notes and one-third of the bank deposits and specie of the country.

Although the constitutionality of the bank seemed to have long since been settled, President Andrew Jackson criticized it repeatedly during his first term in office, made it a major target in his campaign for a second term, and gave it so much attention during his second term that he appeared almost obsessed with the desire to destroy it. In his attack on the bank, Jackson reopened the question of its constitutionality. Acknowledging the Supreme Court's affirmation of the bank in <u>McCulloch v.</u> <u>Maryland</u> (1819), Jackson discounted the significance of this decision by arguing that the political branches were not bound by the judiciary's reading of the Constitution, but rather were obliged to interpret the fundamental law themselves. Jackson pointed out that in the McCulloch case the Court said the degree of necessity of a legislative act, under the necessary-and-proper clause, was a matter of political descretion. Permitted thus to examine the bill on its own merits, Jackson described the bank as a potentially "self-elected directory" possessing monopolistic power that was capable of

# 9. Major Bibliographical References

SEE CONTINUATION SHEET

10. Geographical C	Data	
Acreage of nominated property Less that Quadrangle name Philadelphia UTM References	n one acre	Quadrangle scale 1:24,000
A 1 8 4 8 7 3 0 0 4 4 2 1 8 Zone Easting Northing C	5 0 B    Zone    D    F    H	Easting Northing
Verbal boundary description and justil The boundary conforms to the out		building.
List all states and counties for proper	ties overlapping state or co	unty boundaries
state cc	ode county	code
state cc	ode county	code
11. Form Prepared	Ву	
name/title Harry A. Butowsky		
organization National Park Service,	, Division of History <sub>dat</sub>	e December 1986
street & number P.O. Box 37127	tele	ephone (202)343-8155
Washington city or town	sta	te DC
12. State Historic	<b>Preservation</b>	<b>Officer Certification</b>
The evaluated significance of this property v	within the state is:	
national sta	ite local	
As the designated State Historic Preservation 665), I hereby nominate this property for inc according to the criteria and procedures set State Historic Preservation Officer signature	lusion in the National Register a t forth by the National Park Serv	nd certify that it has been evaluated
title		date
For NPS use only I hereby certify that this property is inc	cluded in the National Register	
		date
Keeper of the National Register		
Attest:		date
Chief of Registration		

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## **United States Department of the Interior** National Park Service

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influencing elections and controlling the affairs of the nation. Especially insofar as it was connected with foreign capital, Jackson reasoned, the bank was a "danger to our liberty and independence."

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At the heart of Jackson's opposition to the bill was support of the principle of dualfederalism. Dual-federalism stated the existence of mutually exclusive and reciprocally limiting spheres of state and federal power, neither of which was superior to the other in a categorical sense. Dual-federalist theory attached as much importance to the Tenth Amendment, reserving to the states or the people powers not delegated to the general government, as John Marshall did to the supremacy clause of the Constitution.

Jackson argued that by exempting the private business of the bank from state taxation, the recharter bill, "as a means of executing the powers delegated to the General Government," attacked "the substantive and most essential powers reserved to the States." The framers of the Constitution, Jackson declared, never imagined "that any portion of the taxing power of the States not prohibited to them nor delegated to Congress was to be swept away and annihilated as a means of executing certain powers delegated to Congress." The constrast with John Marshall's doctrine of national-supremacy federalism was profound: whereas Marshall held that federal power properly exercised could stop the state taxing power, Jackson's dual-federalism permitted the states to exclude the exercise of a constitutional federal power.

Perceiving himself to be the champion of the people, Jackson defied both the Congress and the Supreme Court when he thought necessary. His veto of the bank bill set forth two clear and distinct messages--that the Supreme Court was not the final arbiter of all constitutional questions, and that the President could exercise a judgment independent of Congress, upon matters of policy, persumably even where constitutional issues were not involved.

Jackson objected to the Second Bank of the United States not only on the basis of its constitutionality but also for reasons of policy. Previous presidents had vetoed bills on constitutional grounds only. Jackson's bank veto and his veto of numerous internal improvement bills changed this pattern. In addition to the dual-federalist objects already discussed, Jackson opposed the bank as an unwise and inexpedient interference with republican liberty. Jackson's veto of the bank bill anticipated later presidential vetoes and the growth of the system of checks and balances inherent today in the relationship between the executive, legislative and judicial branches of government.

## ARCHITECTURE<sup>3</sup>

The Second Bank of the United States was designed by the noted American architect William Strickland.

The Second Bank of the United States was the first architectural commission Strickland won after returning to the profession following nearly a decade of pursuing other artistic interests. The bank directors had specified that the design be "a chaste

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imitation of Grecian architecture, in its simplest and least expensive form," and within these bounds Strickland produced the nation's first public building based on the Parthenon. At its completion in 1824 Strickland's monumental marble Second Bank (John Struthers, marble mason) won instant and widespread acclaim and brought to age the American expression of Greek Revival architecture which had been evolving since 1798, when Strickland's mentor, Benjamin Henry Latrobe, had set the trend with his design for the Bank of Pennsylvania.

Strickland's graceful treatment of the Second Bank, with its two-story Doric octastyle porticoes at each end, inspired numerous imitations among its branch bank buildings, so contributing to the spread of Greek Revival architecture throughout the country. The interior of the bank complemented the exterior and reflected Strickland's originality. As Talbot Hamlin expresses it in <u>Greek Revival Architecture in America</u>, the bank's "plan was magnificently conceived and its interiors were as efficient as they were beautiful and well proportioned." Richard Webster in <u>Philadelphia Preserved</u> makes the statement that "the original interior was an outstanding example of classical progression of space." Historian Bray Hammond recently concluded that the Second Bank was "not merely one of the finest and most influential examples of Greek Revival architecture in the United States but one of the noblest buildings in the country of any style."

The Second Bank of the United States operated from 1816 to 1836, when its charter was allowed to expire. After a rehabilitation in 1844, the building served nearly a century--1845-1934--as Philadelphia's United States Custom House. In 1939 Secretary of the Interior Harold L. Ickes designated the building a National Historic Site. In 1948 Congress included it in Independence National Historical Park.

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## FOOTNOTES

<sup>1</sup> Material for the description was taken from the following source.

Anna Coxe Toogood, "Draft National Register Nomination Independence National Historical Park" (Unpublished Report, Independence National Historical Park, National Park Service, November 5, 1984), no page number.

 $^{2}$  Material for the constitutional statement of significance was taken from the following sources.

Alfred H. Kelley, Winfred A. Harbison and Herman Belz, The American Constitution: Its Origins and Development (New York: W.W. Norton & Company, Inc., 1983), pp. 207-28.

John M. Blum, et al., The National Experience (6th ed.; New York: Harcourt Brace Jovanovich, 1985), pp. 237-40.

 $^3$  Material for the architectural statement of significance was taken from the following source.

Toogood, op. cit., no page number.

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